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Democratic Services Section
Legal and Civic Services Department
Belfast City Council
City Hall
Belfast
BT1 5GS



14th June, 2021

#### REMOTE MEETING OF THE MEMBERS OF THE PLANNING COMMITTEE

Dear Alderman/Councillor,

The Members of the Planning Committee will meet remotely, via Microsoft Teams, on Tuesday, 15th June, 2021 at 5.00 pm, for the transaction of the business noted below.

You are requested to attend.

Yours faithfully,

SUZANNE WYLIE

Chief Executive

#### **AGENDA**:

- 1. Routine Matters
  - (a) Apologies
  - (b) Minutes (Pages 1 14)
  - (c) Declarations of Interest
- 2. Committee Site Visit (Pages 15 16)
- 3. Planning Appeals Notified (Pages 17 18)
- 4. Planning Decisions Issued (Pages 19 46)
- 5. Vesting Orders (Pages 47 52)
- 6. **Planning Applications**

- (a) (Reconsidered item) LA04/2020/2200/F & LA04/2020/2201/DCA Demolition of Nos. 27 to 37 Linenhall Street and Nos. 8-10 Clarence Street and erection of seven storey office building at 8-10 Clarence Street 27-37 Linenhall Street and existing car park at the corner of Linenhall Street and Clarence Street. (Pages 53 - 76)
- (b) (Reconsidered item) LA04/2020/1363/F 21 apartments and 3 retail units with ancillary lobby space, refuse storage, bicycle storage and amenity space between 173 Newtownards Road and 1-5 Templemore Avenue (Pages 77 -98)
- (c) (Reconsidered Item) LA04/2020/1803/F Change of use to House of Multiple Occupancy at 60 Springfield Road (Pages 99 110)
- (d) LA04/2020/1211/F Mixed use regeneration scheme involving demolition of vacant buildings Hughes Christensen site; erection of 8No. Class B2 (light industrial) and Class B4 (storage/distribution) unit; extension to and subdivision of existing supermarket building to form 4. Class B4 units (existing retail use to be discontinued); erection of replacement supermarket; provision of new accesses, road improvements; car parking, landscaping and associated site works. (Lynas Food Outlet building to be retained) at No 46 Montgomery Road (former Hughes Christensen site) and between nos 44 and 46 Montgomery Road and no 41 Montgomery Road (Lidl) (Pages 111 -152)
- (e) LA04/2020/2071/F Demolition of existing buildings and structures; and construction of 57 no. apartments with associated landscaping and car parking at 41-49 Tate's Avenue Belfast (Pages 153 - 170)
- (f) LA04/2020/1158/F Demolition of existing building and erection of 65No Apartments including 20% social housing at 1-5 Redcar Street (Pages 171 -190)
- (g) LA04/2020/1593/F Refurbishment works to existing park, comprising: revised accesses from Jamaica Road and Old Park Road; extension of existing 3G pitch; refurbishment of existing flood lighting; a replacement 405m2 GFA changing pavilion incorporating community facilities and a shelter for up to 101 spectators; new MUGA; new multi-use community event space; new street furniture, outdoor gym equipment and park lighting; new inclusive/multi-age playground; new 2.4m boundary fencing; rationalisation of existing path network including resurfacing; new SUDS pond/wetland wildlife area; landscape interventions including planting, woodland management, entrance improvements and all associated works at Marrowbone Millennium Park, Oldpark Road (Pages 191 212)
- (h) LA04/2020/0847/F & LA04/2020/1208/DCA Partial demolition and redevelopment of existing buildings to provide 16 apartments, communal bin store and landscaped communal garden at 25-29 University Road (Pages 213 - 238)
- (i) LA04/2020/0991/F 3m high retaining wall and associated works at Colin Glen Forest Park 163 Stewartstown Road on lands north of Colin Glen Community Allotments opposite nos 27-29 Colinglen Road and accessed off Colinglen Road (Retrospective) (Pages 239 - 244)

- (j) LA04/2020/2637/F Single storey, stand-alone multi-purpose building and associated site works at Cregagh Primary School, Mount Merrion Drive (Pages 245 - 254)
- (k) LA04/2021/0696/F Development of 'Active Travel Hub', which includes the installation of a 9m x 2.5m shipping container, with modifications to accommodate an internal bike store, and a small office on hard standing adjacent to the car park and entrance to Whiterock Leisure Centre (Pages 255 260)
- (I) LA04/2021/0718/A Mounted sign on face of a shipping container at Whiterock Leisure Centre (Pages 261 266)
- (m) LA04/2021/0735/F Extension of public pavement area to create additional space for social distancing, to include sheltered structures, seating, planters and elements of incidental play on 8-83 Adelaide Street (Pages 267 - 274)
- (n) LA04/2021/0544/F Installation of 6 projector units to create an interactive lighting installation along the hoarding of Brunswick Street on 5-11 Brunswick Street (Pages 275 284)
- (o) LA04/2021/0394/F Floodlights (10m high) and ancillary equipment. Installation of scoreboard & water sprinkler system, replacement paths & fittings around bowling green at Balmoral Bowling Club (Pages 285 294)

#### 7. Miscellaneous

- (a) Planning Performance Report 2020 21 and Improvement Plan (Pages 295 320)
- (b) Casement Park Section 76 Consultation (Pages 321 524)

#### 8. Restricted Items

- (a) Appointment of the Director of Planning and Building Control (Pages 525 526)
- (b) Request for a Special Meeting (Pages 527 528)

# Agenda Item 1b

# **Planning Committee**

Tuesday, 18th May, 2021

# MEETING OF THE MEMBERS OF THE PLANNING COMMITTEE HELD REMOTELY VIA MICROSOFT TEAMS

Members present: Councillor Hussey (Chairperson);

Councillors Brooks, Carson, Matt Collins, Garrett, Groogan, Hanvey, Hutchinson, Maskey, McCullough, McKeown,

Murphy and O'Hara.

In attendance: Mr. A. Reid, Strategic Director of Place and

Economy;

Mr. E. Baker, Planning Manager (Development Management); Ms. N. Largey, Divisional Solicitor;

Ms. C. Donnelly, Democratic Services Officer; and Mrs. L. McLornan, Democratic Services Officer.

#### **Apologies**

An apology for inability to attend the meeting was reported from Councillor Nicholl.

#### **Minutes**

The minutes of the meeting of 20th April were taken as read and signed as correct. It was reported that those minutes had been adopted by the Council at its meeting on 4th May, subject to the omission of those matters in respect of which the Council had delegated its powers to the Committee.

#### **Declarations of Interest**

No declarations of interest were recorded.

#### **Planning Appeals Notified**

The Members noted the receipt of correspondence in respect of a number of planning appeals which had been submitted to the Planning Appeals Commission, together with the outcomes of a range of hearings which had been considered by the Commission.

#### **Planning Decisions Issued**

The Members noted a list of decisions which had been taken under the delegated authority of the Strategic Director of Place and Economy, together with all other planning decisions which had been issued by the Planning Department between 8th April and 8th May.

#### Miscellaneous Items

#### **Advance Notice of Listings**

The Members were advised that correspondence had been received from the Historic Environment Division (HED) regarding the proposed listing of a boundary post and 2 electrical service pillars in Belfast. The Principal Planning Officer outlined that Article 80 (3) of the Planning Act (NI) 2011 required that the HED would consult with the Council before placing any building on the statutory list of buildings of special architectural or historic interest.

HED had requested the Council's comments in relation to the listing of:

- 2 electrical service pillars at:
  - o South end of Linenhall Street; and
  - o East end of Wellington Park; and
- 1 boundary post at Shandon Park Golf Club, Knock Road, Belfast

The Members of the Committee agreed to recommend to the Chief Executive that, in accordance with the Council decision of 4th May 2021, they supported the proposed listing of the boundary post and the two electrical service pillars, as detailed above.

#### **Planning Applications**

THE MEMBERS OF THE PLANNING COMMITTEE CONSIDERED THE FOLLOWING ITEMS IN ORDER TO MAKE RECOMMENDATIONS TO THE CHIEF EXECUTIVE IN PURSUANCE OF THE POWERS DELEGATED TO HER BY THE COUNCIL ON 4TH MAY, 2021

#### Withdrawn Items

The Members noted that the following applications had been withdrawn from the agenda:

- LA04/2020/2280/F Mixed use development comprising 1no. ground floor retail unit and 13no. apartments at 93-95 Falls Road; and
- LA04/2021/0666/F Window installation to east facing elevation (2 No. Windows) at first & second floor. Installation of patio doors leading to raised seating area at split level ground entrance floor at 1 Downview Avenue

LA04/2020/1363/F - 21 apartments and 3 retail units with ancillary lobby space, refuse storage, bicycle storage and amenity space between 173 Newtownards Road and 1-5 Templemore Avenue

Moved by Councillor Hussey, Seconded by Councillor McCullough,

F1223

That, in accordance with the Council decision of 4th May 2021, the Chief Executive, or her nominated officer, exercises her delegated authority to defer consideration of the application and that Members of the Planning Committee undertake a site visit in order to acquaint themselves with the location and the proposals at first hand.

On a vote, nine members voted for the proposal, three against and one no vote and it was declared carried.

LA04/2020/1974/F - New station building,
footbridge and platform canopies, cycle parking,
bus and taxi drop off area, hard and soft landscape proposals,
associated site works and demolition of existing station
building at Yorkgate Rail Station on lands bounded by
York Street, Dock Street, Whitla Street and M2 Motorway

The Members were provided with the key aspects of the Transport Infrastructure planning application. The Principal Planning officer outlined that the proposal related to the redevelopment of the existing rail station, where the railway infrastructure was already in place, and that the principle of development was considered acceptable.

The Members were advised that the site was not zoned for a use within BUAP or draft BMAP, but that the site formed part of the Carr's Glen Community Greenway and was located adjacent to an arterial route, as designated within dBMAP. The Principal Planning officer explained that the BUAP proposed a Cross Harbour Rail Link, linking Yorkgate Rail Station with the main city railway line, which had been completed.

She explained that the SPPS promoted sustainable patterns of development, aimed to improve connectivity and facilitate travel by public transport in preference to the private car. It also aimed to ensure accessibility for all and promoted the provision of adequate cycling facilities in new developments.

The Members were advised that the proposal included significant improvements to the public realm, including wider footpaths, seating areas, green spaces and improvements to the Whitla Street underpass in the form of upgraded lighting and painting of walls. Furthermore, the proposal included a community garden, which was welcomed and would result in wider community benefits.

The Principal Planning officer explained that additional information had been submitted in relation to contamination, noise, travel, ecology, landscaping, tree impact, flood risk and drainage. She confirmed that no objections had been received from the relevant consultees or any third parties.

The Members' attention was drawn to the Late Items pack, whereby evidence had been provided that NI Water had given permission for storm water to be discharged to the existing combined sewer, subject to conditions. The Principal Planning officer explained that, consequently, Condition No. 23 was no longer necessary.

The Members were advised that Mr. M. Holmes, Translink, was in attendance. A Member asked if Translink had considered installing a Belfast Bikes docking station at the Rail Station. The Member stated that, given that only 4 bicycles were permitted on train services before 9.30a.m., a Belfast Bikes station at the site would allow passengers to undertake their onward travel from the station. Mr. Holmes advised the Members that consideration had been given to a Belfast Bikes docking station, and that space still remained on site to accommodate it, but that they had been advised that there was currently no funding available for it.

The Members of the Committee recommended that, in accordance with the Council decision of 4th May 2021, the Chief Executive, or her nominated officer, would exercise her delegated authority to approve the application, subject to conditions. They also agreed that the Chief Executive, or her nominated officer, would use her delegated authority to finalise the wording of the conditions.

LA04/2020/1726/F - 3G pitch in revised position with floodlights, dug outs, turnstiles, 1.2m fence to pitch and associated ground works all as previously approved application Z/2013/1485/F; Belfast Celtic FC, Glen Road Heights

The Members of the Committee were presented with the details of the application.

The Principal Planning officer explained that the key issues which had been considered during assessment were the principle of a new 3G pitch and floodlighting at the location, the impact on residential amenity and the impact on the wider environment, including bats.

She explained that there was an existing pitch in situ, therefore the use of the land and principle of the development was already established and was considered acceptable. The revised position included re-locating the pitch marginally to the west, with floodlights, dug-outs, turnstiles and all other associated ground works.

The Members were advised that DFI Roads, Environmental Health, Rivers Agency, NI Water, UK Crown Bodies and NIEA had no objections to the proposal, subject to conditions. She explained that Environmental Health had advised that, since the time of the original application, there had been new houses built in the area close to Glen Road Heights and, as such, had sought more information. As a result, the proposal amended the floodlighting, reducing the number from 8 to 4 poles, with 4 lights on each pole at a height of 18.3m.

The Members were advised that no representations had been received in the first Neighbour Notification period. The Principal Planning officer outlined that the application was re-Neighbour Notified and that it would expire on Monday, 24th May. She highlighted that a decision would not be issued until after that date and that if any comments raising any material planning matters were received, the application would be brought back to the Planning Committee for re-consideration.

A Member asked that, where possible, officers would not bring applications before the Committee before the expiry of the neighbourhood notification period.

The Members of the Committee recommended that, in accordance with the Council decision of 4th May 2021, the Chief Executive, or her nominated officer, would exercise her delegated authority to approve the application, subject to conditions. They also agreed that the Chief Executive, or her nominated officer, would use her delegated authority to finalise the wording of the conditions.

#### LA04/2020/2258/F & LA04/2020/2257/DCA -

Demolition of dwelling and outbuildings and construction of 2 detached dwellings with parking and associated site access and landscaping works at 9 Cadogan Park, Malone Lower

The Principal planning officer outlined the key aspects of the applications. The Members were advised that they were before Members as it involved total demolition within a Conservation Area.

The Members were advised that the site was located within Sub Area D "Cadogan" within the Malone Conservation Area Guide.

She explained that the Council's Conservation and Heritage Team had offered no objection to the proposal following amendments. The Members were advised that the Council's Trees and Landscaping officer had advised they were generally content but that hand digging and the use of hand tools were to be conditioned. NI Water was content that the applications be approved with a condition, and Environmental Health and Dfl Roads had no objections to the proposals.

The Members were advised that amended plans detailed a reduction in footprint of the dwellings to respect the spatial quality of the existing character of the conservation area and that additional landscaping information had also been received.

The demolition of the existing property was considered to be acceptable. She explained that the Conservation Officer had advised that the existing building was of little merit and did not make a positive contribution therefore its removal was acceptable.

The Council had received no third-party comments.

The Principal Planning officer stated that the proposed design, scale and massing was reflective of the wider context of the conservation area, reflecting traditional design and materials, and whilst the plot was sub divided there were similar sized plots in the area and of the same configuration.

The Members of the Committee recommended that, in accordance with the Council decision of 4th May 2021, the Chief Executive, or her nominated officer, would exercise her delegated authority to approve the application, subject to conditions. They also agreed that the Chief Executive, or her nominated officer, would use her delegated authority to finalise the wording of the conditions.

# <u>LA04/2021/0636/F - Single and two storey extension to rear, alterations to side elevations at 25 Ravenhill Park</u>

The Members were advised that the application was before them as, under the Scheme of Delegation, all applications from Members of staff in the Place and Economy Department and Legal Services sections were required to go before the Committee.

The Principal Planning officer outlined that a single and two storey extension to the rear of the existing dwelling with alterations to the side elevations was sought.

The Members were advised that the proposed extension would not adversely impact the character and appearance of the surrounding area. It was considered to be sympathetic in its built form, scale, massing and appearance with the existing property and with surrounding neighbouring properties. It was considered that the proposal would not raise any issues in relation to residential amenity including overshadowing, loss of light, dominance and overlooking. There was sufficient space remaining within the curtilage of the property.

The application had been neighbour notified and advertised in the local press and no comments were received.

The Members of the Committee recommended that, in accordance with the Council decision of 4th May 2021, the Chief Executive, or her nominated officer, would exercise her delegated authority to approve the application, subject to conditions.

# LA04/2020/1697/F - Change of use from existing warehouse to martial arts boxing club & gym with elevation changes at 2-6 Laburnum Street

The Members were provided with the details of the application for full planning permission. They were advised that the Council was providing funding for the proposal.

The Planning officer outlined that a gym and boxing club would occupy two floors, with the ground floor providing the main gym, changing facilities, ancillary office and a store. The first floor would provide space for two large boxing rings and a matted gym area.

The Members were advised that the application had been neighbour notified and advertised in the local press. One letter of representation had received, not objecting to the proposal but raising an issue with existing parking.

The Planning officer outlined that the Environmental Health Service had been consulted and was content with the proposal subject to conditions and an informative being attached to the decision regarding the transmission of potential noise.

Dfl Roads had also been consulted and offered no objection subject to conditions being attached regarding the provision of cycle parking and implementation of a Travel Plan.

The proposal had been assessed against and was considered to comply with the BUAP, Draft BMAP, PPS3, PPS4, PPS6 Addendum and the SPPS.

The Members of the Committee recommended that, in accordance with the Council decision of 4th May 2021, the Chief Executive, or her nominated officer, would exercise her delegated authority to approve the application, subject to conditions. They also agreed that the Chief Executive, or her nominated officer, would use her delegated authority to finalise the wording of the conditions.

Chairperson



### **Planning Committee**

Thursday, 20th May, 2021

# MEETING OF THE MEMBERS OF THE PLANNING COMMITTEE HELD REMOTELY VIA MICROSOFT TEAMS

Members present: Councillor McKeown (Dep. Chairperson)

Councillors Brooks, Carson, Matt Collins, Garrett, Groogan, Hanvey, Hutchinson,

Maskey, Murphy, and O'Hara.

In attendance: Mr. A. Reid, Strategic Director of Place and

Economy;

Mr. E. Baker, Planning Manager(Development Management);Ms. N. Largey, Divisional Solicitor;

Ms. E. McGoldrick, Democratic Services Officer; and Mrs. L. McLornan, Democratic Services Officer.

(Councillor McKeown, Deputy Chairperson, in the Chair)

#### **Apologies**

Apologies for inability to attend were reported from the Chairperson, Councillor Hussey, and Councillor McCullough.

#### **Declarations of Interest**

No declarations of interest were recorded.

Correspondence from DFI seeking views on changes to two condition - Departmental Planning Application LA04/2017/0474/F Lands at 88 - 104 Andersonstown Road and between 36 - 42 Mooreland Park and 202 - 206 Stockman's Lane (Casement Park)

The Members considered the undernoted report and the accompanying appendices which were available on modern.gov:

#### "1.0 Purpose of Report and Summary of Main Issues

1.1 The Council has received correspondence from the Department for Infrastructure in relation to planning application LA04/2017/0474/F for the redevelopment of Casement Park to provide a new stadium. The proposal is of regional significance and the application is being dealt with by the Department rather than Belfast City Council.

1.2 The Department is seeking the Council's views on changes to proposed conditions 14 and 36 which relate to arrangements for an Events Management Group and requirements for an Events Management Plan.

#### 2.0 Recommendation

2.1 It is recommended that the Chief Executive, or her nominated officer, uses her delegated authority to agree the proposed changes to the wording of conditions 14 and 36 as set out in the Department's letter of 17 May 2021 and to any further changes to the proposed conditions provided that those changes are of a minor or technical nature.

#### 3.0 Main Report

#### **Background**

- 3.1 The Council has received correspondence from the Department for Infrastructure in relation to planning application LA04/2017/0474/F for the redevelopment of Casement Park to provide a new stadium (see Appendix 1). The proposal is of regional significance and the application is being dealt with by the Department rather than Belfast City Council.
- 3.2 The Council provided its substantive consultation response to the planning application in August 2017. The Planning Committee offered no objection to the application but made the following specific comments:
  - Further detailed cross sections through the entire site and surrounding properties were recommended
  - Further images to demonstrate impact on the skyline and key views were recommended
  - Greater certainty around travel, transport and traffic should be provided.
- 3.3 The application was considered by the Planning Committee again in September 2019 following re-consultation. The Committee agreed to provide no further comments but that the Director of Planning and Building Control would write to the Department and recommend that the residents' association known as MORA be given the opportunity to meet the Department and discuss their concerns.
- 3.4 A final consultation was undertaken in February 2020 in relation to technical information regarding traffic and access.

As the additional information was limited, the matter was dealt with under delegated powers with no further comment provided.

3.5 The Department subsequently issued a Notice of Opinion in November 2020 advising of its intention to grant planning permission and listing the proposed conditions (see Appendix 2). The Planning Service responded to the Notice of Opinion advising that the Council is content for the Department to proceed with determination of the planning application.

#### Proposed changes to conditions 14 and 36

- 3.6 The Department is in the process of finalising the S76 planning agreement for the application so that the decision can be issued. During this process it has identified the need to amend proposed conditions 14 and 36 in the Notice of Opinion. The Department is seeking the Council's agreement to these changes by no later than 24 May 2021 so that the drafting of the S76 planning agreement can be finalised.
- 3.7 The proposed changes are set out in the Department's letter at Appendix 1.
- 3.8 The proposed change to condition 14 is to make it clear that the Events Management Group must be established 2 months prior to the initial scheduled event or fixture whereas the original wording of the condition could have been interpreted such that the Events Management Group could have been established within 2 months after the initial scheduled event or fixture which would have defeated its purpose. The amended wording is considered necessary, more precise and is welcomed.
- 3.9 The proposed change to condition 36 allows the Event Management Plan to be modified if the modification is the requirement of a statutory body/licensing body making a decision pursuant to its statutory functions and duties without requiring the Event Management Group to reconvene. This is considered to be a practical approach which would reduce the administrative burden on the Event Management Group, and is considered reasonable.
- 3.10 It is therefore recommended that the Council agrees to these changes. It is also recommended that delegated authority is given to officers to respond to any further changes to the proposed conditions provided that those changes are of a minor or technical nature.

- 4.0 Finance and Resource Implications
- 4.1 None identified.
- 5.0 <u>Equality or Good Relations Implications/Rural Needs</u>
  Assessment
- 5.1 None identified."

The Members of the Committee recommended that the Chief Executive, or her nominated officer, would exercise her delegated authority to agree the proposed changes to the wording of conditions 14 and 36, as set out in the Department's letter of 17 May 2021, and to any further changes to the proposed conditions provided that the changes were of a minor or technical nature.

#### **Planning Application**

THE MEMBERS OF THE PLANNING COMMITTEE CONSIDERED THE FOLLOWING ITEM IN ORDER TO MAKE RECOMMENDATIONS TO THE CHIEF EXECUTIVE IN PURSUANCE OF THE POWERS DELEGATED TO HER BY THE COUNCIL ON 4TH MAY, 2021

#### Withdrawn Item

The Members noted that the following application had been withdrawn from the agenda:

 LA04/2019/2653/F - Demolition of existing property and erection of a 9 storey building (overall height 37m) comprising a ground floor retail unit together with cycle parking and plant areas: and 8 floors of grade A office accommodation. (amended plans & updated technical information) Chancery House, 88 Victoria Street.

#### Restricted Item

The information contained in the report associated with the following item is restricted in accordance with Part 1 of Schedule 6 of the Local Government Act (Northern Ireland) 2014.

Resolved – That the Committee agrees to exclude the members of the Press and public from the Committee meeting during discussion of the item as, due to the nature of the items, there would be a disclosure of exempt information as described in Section 42(4) and Section 6 of the Local Government Act (NI) 2014.

LA04/2021/0666/F - Window installation to east facing elevation (2 No. Windows) at first & second floor. Installation of patio doors leading to raised seating area at split level ground entrance floor at 1 Downview Avenue

The Members were provided with the details of the application. They were advised that the proposal would not adversely impact the character and appearance of

the surrounding area and that it was considered to be sympathetic in its built form, scale, massing and appearance with the existing property and with surrounding neighbouring properties. It was also considered that the proposal would not raise any issues in relation to residential amenity including overshadowing, loss of light, dominance or overlooking.

The Planning Manager outlined that no letters of objection had been received.

The Members of the Committee recommended that, in accordance with the Council decision of 4th May 2021, the Chief Executive, or her nominated officer, would exercise her delegated authority to approve the application, subject to conditions.

# Query in respect of Members Referring an application to the Planning Committee

A Member requested information regarding the process for Members requesting that applications that would ordinarily be determined under Delegated Authority were brought before the Committee for consideration. The Planning Manager undertook to speak with the Member directly regarding the procedure.

#### **Thanks**

A number of Members paid tribute to the outgoing Chairperson and Deputy Chairperson, as well as the staff, who had dealt with a number of changes to Council procedures and processes since the Covid-19 pandemic began.

Chairperson



# **Planning Committee**

Thursday, 3rd June, 2021

#### PLANNING COMMITTEE SITE VISIT - NOTE OF MEETING

Due to the ongoing pandemic, the following site visit was carried out in accordance with Public Health Agency guidance.

<u>LA04/2020/1363/F - 21 apartments and 3 retail units with ancillary lobby space, refuse storage, bicycle storage and amenity space between 173 Newtownards Road and 1-5 Templemore Avenue</u>

Member Present: Councillor Hussey.

Officer in Attendance: Ms. K. Mills, Principal Planning officer.

The Member and the Principal Planning officer convened at the site at 12.15 p.m. for the purpose of undertaking a site visit in respect of the application to allow the Member to acquaint himself with the location and the proposals at first hand.

The Member viewed the site with the proposed plans.

The visit concluded at 12.25 p.m.

Chairperson



# Agenda Item 3

#### **PLANNING COMMITTEE - 15 JUNE 2021**

#### **APPEALS NOTIFIED**

**COUNCIL: BELFAST** 

ITEM NO 1 PAC REF: 2021/A0011

PLANNING REF: LA04/2019/2675/F

APPLICANT: Mr Ian Hawthorne

LOCATION: West of 8 Millgate, Belfast

PROPOSAL: Two dwellings west of 8 Millgate with new layout and

landscaping from previously approved Y/2007/0579/F and

gabion wall structures (retrospective)

PROCEDURE:

ITEM NO 2 PAC REF: 2021/A0014

PLANNING REF: LA04/2020/1796/F

APPLICANT: Link Force Building Services Ltd

LOCATION: 85 Joanmount Gardens, Belfast

PROPOSAL: Change of use from a dwelling house to a house in multiple

occupancy (HMO) and erection of 2-storey extension to rear

(amended plans)

PROCEDURE:

ITEM NO 3 PAC REF: 2021/A0025

PLANNING REF: LA04/2020/0051/F

APPLICANT: MacNaughton Blair Ltd

LOCATION: 1, 3, 5, 7, 9 and 11 Flush Drive, Ballynafoy, Belfast

PROPOSAL: Demolition of derelict flats and garages at Nos 1, 3, 5, 7, 9 and

11 Flush Drive, the extension of the existing Peter Woods storage yard, the erection of a new boundary wall and hard

and soft landscaping

PROCEDURE:

#### PLANNING COMMITTEE - 15 JUNE 2021

#### **APPEAL DECISIONS NOTIFIED**

ITEM NO 1 PAC REF: 2020/A0013

PLANNING REF: LA04/2019/2009/A

RESULT OF APPEAL: Dismissed

APPLICANT: Value Car Parks Ltd

LOCATION: 19-35 Grosvenor Road, Belfast, BT12 4GR

PROPOSAL: Alleged unauthorised change of use of the land from an agricultural field to an

unauthorised wood cutting business, with associated storage of logs and

chippings, two storage containers and hardstanding

ITEM NO 2 PAC REF: 2020/A0007

PLANNING REF: LA04/2019/1279/F

RESULT OF APPEAL: Dismissed

APPLICANT: Mr Adam Spooner

LOCATION: 66 Wolfhill Manor, Belfast, BT14 8DE

PROPOSAL: Retention of existing storage area and raised decking structure with proposed

new fencing panels

# Agenda Item 4

Decisions issued beween 10 May and 7 June 2021- No.199
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Reference Number	Hierarchy	Location	Proposal	Application Status
LA04/2019/1614/F	MAJDEV	Land including and adjacent to the existing all-weather sports pitch at Stranmillis University College Stranmillis Road Belfast BT9 5DY.	Redevelopment of existing all-weather playing field to provide new 3G flood-lit sports pitch, redevelopment of former tennis courts to provide new flood-lit multi use games area (MUGA pitch), pitch side fencing and ball-stop nets, car parking, landscaping and associated site works. (revised drawings and additional info)	PERMISSION GRANTED
LA04/2019/1988/F	LOCDEV	Grass area behind 22-30 Fairhill Walk Belfast BT15 4GR.	Change of Use from Open Space Grassed Area to a surface car park to accommodate 2No. disabled car parking spaces and 13No. other spaces. New fencing to be installed around the site, to a finished height of 2m. New lighting	PERMISSION GRANTED
LA04/2019/2512/F	LOCDEV	38 Belmont Road Belfast BT4 2AN.	Extension to existing takeaway/cafe on ground floor. Two bed apartment to 1st & 2nd floors with first floor extension. Revisions to shopfront.	PERMISSION GRANTED
LA04/2019/2612/LDE	LOCDEV	1 Boucher Crescent Belfast BT12 6HU.	Internally illuminated totem structure	APPLICATION REQUIRED
LA04/2019/2713/DC	LOCDEV	2 Dargan Crescent Duncrue Road Belfast BT3 9HJ	Discharge of Condition 2 - LA04/2017/0456/F	CONDITION NOT DISCHARGED

	LA04/2019/2995/DCA	LOCDEV	11-15 Donegall Place and 1-7 Fountain Lane Belfast	Proposed partial demolition of internal/external walls, floors and stairs	PERMISSION GRANTED
Page	LA04/2020/0252/F	LOCDEV	11-15 Donegall Place and 1-7 Fountain Lane Belfast.	Proposed change of use (part first floor and second, third, fourth and fifth floors) from hairdresser/office space to provide 26 no. serviced apartments with associated roof terraces. Proposed stairwell extension at fourth and fifth floors and elevational changes to existing building including panelling at ground floor level (Fountain Lane elevation). Proposed upgrade of existing odour abatement system serving the fast food restaurant at ground floor (Amended Description)	PERMISSION GRANTED
ge 20		LOCDEV	30m south of 22 Squires View Ballysillan Lower Belfast BT14 8FS	4 semi-detached dwellings	PERMISSION REFUSED
	LA04/2020/0384/DC	LOCDEV	Land at existing DRD surface car park at Frederick Street Belfast BT1 2 LW	Discharge of condition 19 - Z/2012/1034/F	CONDITION NOT DISCHARGED
	LA04/2020/0455/LBC	LOCDEV	Lands at Hampton House 8 Glenmachan Park Ballymaghan Belfast BT4 2PJ.	Retention and alteration/refurbishment of the existing listed building (8 Glenmachan Park) to a dwelling, erection of detached garage with associated car parking, boundary details, landscaping and access	PERMISSION GRANTED

	LA04/2020/0475/F	LOCDEV	Land at Hampton House 8 Glenmachan Park Ballymaghan Belfast BT4 2PJ	alteration/refurbishment and change of use of the existing listed building to a dwelling, erection of detached garage with associated car parking, boundary details, landscaping and access works.	PERMISSION GRANTED
	LA04/2020/0501/A	LOCDEV	Land to a section of existing Tesco car park Ballygomartin Road Belfast BT13 3LD.	Installation of 4No. freestanding digital signs, 1No. Banner Sign, 1No. Play land sign, 21No. DOT signs and 1No. appendage to existing Tesco sign.	PERMISSION GRANTED
	LA04/2020/0502/A	LOCDEV	Land to a section of existing Tesco car park Ballygomartin Road Belfast BT13 3LD.	Installation of 6No. fascia signs, 1No. 15" digital booth screen and 3No. booth lettering.	PERMISSION GRANTED
Page 21	LA04/2020/0550/F	LOCDEV	Land to a section of existing Tesco car park Ballygomartin Road Belfast BT13 3LD	The erection of a freestanding McDonald's restaurant with car parking, drive-thru facility, landscaping and associated works to the site. Installation of 2no. customer order displays (COD) with canopies and play space.	PERMISSION GRANTED
	LA04/2020/0620/LDE	LOCDEV	Flat 1 49 Malone Avenue Belfast BT9 6EP	House in multiple occupancy (HMO)	PERMITTED DEVELOPMENT
	LA04/2020/0673/F	MAJDEV	Lands at "The Bullring" located parallel to the Westlink motorway and adjacent Denmark Street/California Close between Peters Hill and Regent Street Belfast.	Environmental improvement works to include: new footpaths and cycleway, new multi use games area, new outdoor gym equipment, new play area, new street furniture and park lighting, relocation of the community garden providing new polytunnel, toilet block, shed and allotment beds, new car park provision, landscape interventions including planting, woodland management, resurfacing, regrading and all associated works.	PERMISSION GRANTED

	LA04/2020/0778/LDE	LOCDEV	Flat 1 83 Eglantine Avenue Belfast BT9 6EW	House in multiple occupancy - HMO	PERMITTED DEVELOPMENT
	LA04/2020/0874/F	LOCDEV	Site 2 Lands at Hampton House 8 Glenmachan Park Ballymaghan Belfast BT4 2PJ	Change of housetype application at site 2 (previously approved under Z/2014/0260/F). Ground floor layout amended in include a utility room with new access door in place of a kitchen window.	PERMISSION GRANTED
	LA04/2020/1035/F	LOCDEV	2 Claremont Mews Belfast.	Erection of 6 apartments with ground floor parking.	PERMISSION GRANTED
Page 22	LA04/2020/1143/F	LOCDEV	19-21 Donegall Street Belfast.	Change of use from vacant retail unit to public bar on ground floor, first floor and second floor and restaurant on third floor	PERMISSION GRANTED
	LA04/2020/1378/F	LOCDEV	11 Glenmachan Park Belfast BT4 2PJ	Retrospective application for shed/garden room, fence, and patio area (amendments to site 4 approved under Z/2014/0260/F) (amended description)	PERMISSION GRANTED
	LA04/2020/1542/F	LOCDEV	1 Westminster Avenue North Belfast BT4 1NS.	Installation of Bike Shed (5,5 m long x 3,5 m wide) and a new Bike Rack with annexed landscaping area to the rear of the Arches Centre.	PERMISSION GRANTED
	LA04/2020/1573/F	LOCDEV	33 Springfield Road Belfast	Proposed change of use from offices to 2 No. Apartments at first and second floor level and elevation amendments to ground floor, first floor and second floor (including new shopfront and new dormer windows).	PERMISSION GRANTED
	LA04/2020/1608/F	LOCDEV	Laurel Glen Bar 208 Stewartstown Road Belfast BT17 5EU	Extension to building to create separate restaurant unit including walled beer garden. Change of use of bar to facilitate extension to off sales. Extension to existing bar to create walled beer garden.	PERMISSION GRANTED

	_A04/2020/1623/F	LOCDEV	Lands at nos 6-7 Donegall Quay 96-108 Ann street and 40 Princes Street bounded to the north by Donegall Quay Car Park Belfast BT1 3FG	Proposed change of use from rear service yard to beer garden associated with the Tipsy Bird Public House, including outside bar area and all associated works (amended plans including new wall)	PERMISSION GRANTED
	_A04/2020/1645/F	LOCDEV	Stormont House Stormont Estate Belfast	Construction of a circulation link to accommodate a staircase and platform lift	PERMISSION GRANTED
<b>ט</b>	_A04/2020/1649/LBC	LOCDEV	Stormont House Stormont Estate Belfast.	Construction of a circulation link to accommodate a staircase and a platform lift.	PERMISSION GRANTED
SC ADE	_A04/2020/1697/F	LOCDEV	2-6 Laburnum Street Belfast BT5 5BD.	Change of use from existing warehouse to martial arts boxing club & gym with elevation changes	PERMISSION GRANTED
	_A04/2020/1705/F	LOCDEV	35 Wellington Park Belfast BT9 6DN.	Demolition of existing rear return and extension. Erection of 2 storey rear extension and renovation of existing dwelling to create 8no. one bedroom apartments and associated site works.	PERMISSION GRANTED
	_A04/2020/1706/DCA	LOCDEV	35 Wellington Park Belfast BT9 6DN.	Demolition of existing 2 storey rear return and extension.	PERMISSION GRANTED
	_A04/2020/1720/F	LOCDEV	Land at 27 Medway Street Belfast BT4 1GP.	Demolition of existing buildings and erection of 2no apartment blocks consisting of 10no apartments (6no 2 bed & 4no 1 bed) and associated site works.	PERMISSION GRANTED

LA04/2020/1732/F	LOCDEV	Vacant Site Longhurst 50M North of 168 Upper Malone Road Belfast BT17 9JZ.	Proposed 2 storey dwelling (with roof space accommodation) detached garage and garden room -change of house type to Z/2009/1699/RM	PERMISSION GRANTED
LA04/2020/1902/F	LOCDEV	27 Richhill Park Belfast BT5 6HG	Demolition of existing rear return and construction of two storey rear and single storey rear extension and retaining wall to rear (AMENDED PLANS)	PERMISSION GRANTED
LA04/2020/1974/F	LOCDEV	Yorkgate Rail Station lands bounded by York Street Dock Street Whitla Street and M2 Motorway.	Proposed erection of new station building, footbridge and platform canopies, cycle parking, bus and taxi drop off area, hard and soft landscape proposals, associated site works and demolition of existing station building.	PERMISSION GRANTED
LA04/2020/2021/DC	LOCDEV	Lands at the junction of North Street Carrick Hill and Peters Hill; 1-3 Carrick Hill; 20-152 Peters Hill; 61 Boundary Street; 6-18 Shankill Terrace; 4-160 Shankill Road; and from 32 Townsend Street to the junction with the Shankill Road Belfast.	Discharge of condition 9 of LA04/2019/0200/F.	CONDITION DISCHARGED
LA04/2020/2034/F	LOCDEV	228-234 Upper Newtownards Road Belfast BT4 3ET	Retractable awning and marquee awning to the front of the restaurant (Retrospective)	PERMISSION GRANTED
LA04/2020/2085/NMC	LOCDEV	St. Patrick's Primary School 9- 25 Pim Street Belfast BT15 2BN	Non material change LA04/2016/2196/F	NON MATERIAL CHANGE GRANTED

LA04/2020/2087/F	LOCDEV	3 Belmont Park Belfast BT4 3DU	Single storey side and rear extension. Loft conversion and extension with dormer to the rear and Velux to the front. (Amended Plans)	PERMISSION GRANTED
LA04/2020/2090/A	LOCDEV	71 Ballysillan Rd Ballysillan Belfast BT14 7QQ	New non-illuminated brand sign over door. New downlit side gable panel, 4 x 1m approx.	PERMISSION GRANTED
LA04/2020/2119/F	LOCDEV	575 Donegall Road Belfast BT12 6DX	Conversion of existing two storey dwelling and addition of single storey rear extension to provide 2 no. 2 bedroom apartments and 1 no. 1 bedroom apartment each with private amenity space.	PERMISSION GRANTED
LA04/2020/2130/F	LOCDEV	Lands to the south west of 40-64 Brucevale Park Belfast.	Childcare facility and 8no. workshop units and associated siteworks, car parking etc	PERMISSION GRANTED
LA04/2020/2137/F	LOCDEV	35 Myrtlefield Park Belfast BT9 6NF.	Single storey extension to rear/side of dwelling with alterations to elevations. New detached garage to rear of site. (Amended Proposal)	PERMISSION GRANTED
LA04/2020/2138/DCA	LOCDEV	35 Myrtlefield Park Belfast BT9 6NF.	Part demolition of east & west ground floor elevations and demolition of existing timber shed.	PERMISSION GRANTED
LA04/2020/2140/A	LOCDEV	Carpark at junction of Lavinia Square and Ormeau Road Belfast BT7 2EB.	Paper advertising panel.	PERMISSION REFUSED
LA04/2020/2142/NMC	LOCDEV	7 Mornington Annadale Avenue Belfast BT7 3JQ.	Non material change to LA04/2018/0089/F	NON MATERIAL CHANGE GRANTED

LA04/2020/2203/DC	LOCDEV	Lands to the South East of Titanic Hotel North East of Bell's Theorem Crescent and South West of Hamilton Road Belfast.	Discharge of condition 3 LA04/2020/0010/F	CONDITION DISCHARGED
LA04/2020/2214/F	LOCDEV	Land adjacent to 6 and 7 Tyndale Crescent Belfast BT14 8GZ	2no detached dwellings.	PERMISSION GRANTED
LA04/2020/2257/DCA	LOCDEV	9 Cadogan Park Malone Lower Belfast BT9 6HG.	Demolition of dwelling and outbuildings.	PERMISSION GRANTED
LA04/2020/2258/F	LOCDEV	9 Cadogan Park Malone Lower Belfast BT9 6HG.	Demolition of dwelling and outbuildings and construction of 2 detached dwellings with parking and associated site access and landscaping works.	PERMISSION GRANTED
LA04/2020/2264/F	LOCDEV	40 Lisburn Avenue Belfast BT9 7FX	Partial demolition of existing rear return roof. Renovation of kitchen and addition of downstairs toilet. Creation of first floor terrace over existing rear return.	PERMISSION GRANTED
LA04/2020/2284/F	LOCDEV	384 Upper Newtownards Road Belfast BT4 3GE	Installation of a mechanical awning fixed to the shop front.	PERMISSION GRANTED
LA04/2020/2299/F	LOCDEV	69 Ladybrook Crescent Belfast BT11 9EU	Two storey rear and side extension with front dormer window	PERMISSION GRANTED
LA04/2020/2323/LDE	LOCDEV	70 Edinburgh Street Belfast BT9 7DT	House in multiple occupancy (HMO)	PERMITTED DEVELOPMENT
LA04/2020/2335/F	LOCDEV	512 - 514 Falls Road Belfast BT12 6EP.	Erection of 6 no. 1 bed apartments (Amended Description)	PERMISSION REFUSED

	LA04/2020/2337/DC	LOCDEV	Block A/School House Methodist College 1 Malone Road Belfast	Discharge of condition no. 17 of LA04/2017/0499/F & LA04/2017/0927/LBC (internal doors)	CONDITION DISCHARGED
v	LA04/2020/2376/LDE	LOCDEV	257 Donegall Road Belfast	House in multiple occupation (HMO)	PERMITTED DEVELOPMENT
	LA04/2020/2416/F	LOCDEV	35 Piney Lane Belfast BT9 5QS	Erection of new dwelling to rear of 35 Piney Lane, with parking and landscaping (retrospective)	PERMISSION GRANTED
	LA04/2020/2419/F	LOCDEV	Land between dwelling at 238 and 240 Cambrai Street Belfast BT13 3BB	Renewal of retrospective approval for the temporary retention of existing biomass boiler, supplying the heating system for adjacent sheltered accommodation at Cambrai Court	PERMISSION GRANTED
	LA04/2020/2441/F	LOCDEV	123 Alexandra Park Avenue Belfast BT15 3GB	Change in Use of Existing Dwelling to House in Multiple Occupancy	PERMISSION GRANTED
e 27	LA04/2020/2449/F	LOCDEV	11 Brandon Parade Belfast BT4 1JH.	2No 2 storey 3 bedroom semi- detached dwellings.(Renewal of LA04/2015/0367/F)	PERMISSION GRANTED
	LA04/2020/2450/F	LOCDEV	Land located adjacent to and opposite the King's Hall Upper Lisburn Road Belfast BT9 6GW	2no. Relocated bus shelters	PERMISSION GRANTED
	LA04/2020/2452/A	LOCDEV	Land located adjacent to and opposite the King's Hall Upper Lisburn Road Belfast BT9 6GW	2no. bus shelter advertisement displays	PERMISSION GRANTED
	LA04/2020/2463/F	LOCDEV	10 Olympia Street Belfast BT12 6NG.	Change of use from dwelling to House in Multiple Occupation (HMO)	PERMISSION GRANTED

	LA04/2020/2501/F	LOCDEV	81 Circular Road Belfast BT4 2GB	First floor rear extension	PERMISSION GRANTED
	LA04/2020/2509/LDE	LOCDEV	44 Adelaide Avenue Belfast BT9 7FY.	House in multiple occupation (HMO).	PERMITTED DEVELOPMENT
	LA04/2020/2515/F	LOCDEV	33 Kensington Road Belfast BT5 6NJ	Single storey garden room extension to side and rear of dwelling	PERMISSION GRANTED
	LA04/2020/2534/F	LOCDEV	65 Upper Lisburn Road Belfast BT10 0GY	Single storey bay window extension to front, and two storey part single storey rear extension	PERMISSION GRANTED
Page	LA04/2020/2536/F	LOCDEV	Everton Complex 585-587 Crumlin Road Belfast BT14 7GB	Refurbishment, demolition and small extension of existing healthcare facility, with new facade entrance.	PERMISSION GRANTED
28	LA04/2020/2588/F	LOCDEV	36 Knockbreda Park Belfast BT6 0HB	Single storey side and rear extension. Patio to rear. (Amended Description & Amended Plans)	PERMISSION GRANTED
	LA04/2020/2621/DC	LOCDEV	Lands to the South 0f 1-7 Glenmachan Park and adjoining Glenmachan Road Belfast BT4	Discharge of Clause 2.2 of Planning Agreement Z/201/0260/F	CONDITION DISCHARGED
	LA04/2020/2622/DC	LOCDEV	Lands to the South of 1-7 Glenmachan Park and adjoining Glenmachan Road Belfast BT4	Discharge of Clause 1.4 of Planning Agreement Z/2014/0260/F	CONDITION DISCHARGED
	LA04/2020/2623/DC	LOCDEV	Lands to the South of 1-7 Glenmachan Park and adjoining Glenmachan Road Belfast BT4	Discharge of Clause 1.2 of Planning Agreement Z/201/0260/F	CONDITION DISCHARGED

	LA04/2020/2624/DC	LOCDEV	Lands located to the South of 1- 7 Glenmachan Park and adjoining Glenmachan Road BT4	Discharge of Clause 1.3 of Planning Agreement Z/2014/0260/F	CONDITION DISCHARGED
	LA04/2020/2625/DC	LOCDEV	Lands located to the South of 1- 7 Glenmachan Park and adjoining Glenmachan Road Belfast BT4	Discharge of Clause 1.5 of Planning Agreement Z/2014/0260/F	CONDITION DISCHARGED
	LA04/2020/2627/DC	LOCDEV	Lands located to the South of 1- 7 Glenmachan Park and adjoining Glenmachan Road Belfast BT4	Discharge of clause 1.1 of Planning Agreement Z/2014/0260/f	CONDITION DISCHARGED
	LA04/2020/2640/F	LOCDEV	14 Kirkliston Gardens Belfast BT5 6EE	Proposed roofspace conversion with dormer window to rear of dwelling.	PERMISSION GRANTED
Page 2	LA04/2021/0031/F	LOCDEV	22 Sunningdale Park Belfast BT14 6SB	Two storey side extension	PERMISSION GRANTED
ĕ	LA04/2021/0037/F	LOCDEV	8 Bellevue Drive Drumnadrough Newtownabbey BT36 7QE	Roof space conversion to bungalow to provide an additional bedroom and living space	PERMISSION REFUSED
	LA04/2021/0054/F	LOCDEV	On footpath c.71m NW of KFC No. 9 Brougham Street and to the rear and south of no's. 1113 and 15 Bentinck Street Belfast BT15 1WA.	Proposed 17.5m telecommunications column, with 6No. antennae (3No. enclosed within a shroud, 3No. not enclosed) and 3No. radio units. Proposal includes the provision of 4No. new equipment cabinets and associated ground works.	PERMISSION GRANTED

LAG	04/2021/0091/NMC	LOCDEV	Plot Nos. 1934;73;81;88;93;101;112;11 7;120;127;130;131;134;135;13 8;142;143;148;149;152;159;16 0;169;197-210;216 and 233- 244 at lands at the former Visteon Factory Blacks Road Belfast BT10.	Non material change Z/2013/1434/F.	NON MATERIAL CHANGE GRANTED
LAG	04/2021/0121/F	LOCDEV	The MAC 10 Exchange St West Belfast BT1 2NJ	Replacement of existing entrance doors to St Anne's Square and Exchange Street West and installation of 5no pod enclosures to St Anne's Square	PERMISSION GRANTED
	04/2021/0126/NMC	LOCDEV	8 Malone Ridge Belfast BT9 5NJ	NMC to LA04/2019/2572/F	NON MATERIAL CHANGE REFUSED
Page 3	04/2021/0133/LDE	LOCDEV	13A Cameron Street Belfast BT7 1GU	House in Multiple Occupancy (HMO)	PERMITTED DEVELOPMENT
S LAC	04/2021/0139/A	LOCDEV	35-47 Donegall Place Belfast BT1 5AW	Proposed entrance signage. Lettering laser cut to proposed PPC aluminium panel with LED backlit opal translucent polycarbonate cover behind.	PERMISSION GRANTED
LA	04/2021/0160/F	LOCDEV	102 Sandown Road Belfast BT5 6GW	Single and two storey rear and side extension with front bay window.	PERMISSION GRANTED
LA	04/2021/0181/F	LOCDEV	Kelvin Laboratory Building Royal Hospital Site Grosvenor Road Belfast BT12 6BA	Change of use of existing store into laboratory. Works include the provision of 3nr new window openings along the side elevation and a louvred plant room.	PERMISSION GRANTED
LAG	04/2021/0193/A	LOCDEV	Samsung Support Centre 29/31 Ann Street Belfast BT1 4EB	Shop Sign	PERMISSION GRANTED

Page 31	LA04/2021/0195/F	LOCDEV	2 Balmoral Drive Belfast BT9 6PD	Proposed two storey extension to rear of dwelling with associated single storey sunroom. Proposed single storey garage to side of dwelling. Juliet balconies to rear. (Amended Description)	PERMISSION GRANTED
	LA04/2021/0203/F	LOCDEV	18 Myrtlefield Park Belfast Co. Antrim Belfast BT9 6NE	Replacement single storey extension to rear kitchen/dining area including external alterations with raised terrace to side & rear and replacement detached garage (amended description)	PERMISSION GRANTED
	LA04/2021/0204/DCA	LOCDEV	18 Myrtlefield Park Belfast Co. Antrim Belfast BT9 6NE	Demolition of single storey rear extension and detached garage	PERMISSION GRANTED
		LOCDEV	33 Cranmore Avenue Belfast BT9 6JH	Demolition of two and single storey returns, entrance porch and detached garage. Refurbishment of existing dwelling and construction of two and single storey rear and side extensions and single storey entrance porch, rear dormer, a timber garden shed, landscaping and entrance gate with pillars	PERMISSION GRANTED
	LA04/2021/0212/DCA	LOCDEV	33 Cranmore Avenue Belfast BT9 6JH	Demolition of two and single storey returns, entrance porch and detached garage. Refurbishment of existing dwelling and construction two and single storey rear extension and two storey entrance porch, two timber garden sheds and landscaping	PERMISSION GRANTED
	LA04/2021/0224/LDE	LOCDEV	Office Building 119 University Street Belfast BT7 2HP.	Building has been used as an office	PERMITTED DEVELOPMENT

	LA04/2021/0228/F	LOCDEV	62 Knocklofty Park Belfast BT4 3ND	Retrospective application for replacement timber boundary fence; replacement garden shed; front vehicular entrance gates; and side pedestrian entrance gate.	PERMISSION GRANTED
,	LA04/2021/0256/F	LOCDEV	Lands to the east and adjacent to No. 8 Upper Braniel Road Belfast BT5 7TS	Erection of dwelling, garage and car port (amended proposals from previous approval LA04/2019/2776/F) and all other associated site works	PERMISSION GRANTED
	LA04/2021/0269/LDE	LOCDEV	17 Penrose Street Belfast BT7 1QX	House in multiple occupancy (HMO)	PERMITTED DEVELOPMENT
	LA04/2021/0293/F	LOCDEV	43-45 Malone Road Belfast BT9 6RX	Proposal external dining/seating space in connection with restaurant at 43 Malone Road, Belfast	PERMISSION GRANTED
32		LOCDEV	Lands to the rear of and South East of No. 753 Antrim Road Belfast BT15 4EN	Erection of 1 no. dwelling (alterations to Site 2 previously approved under LA04/2019/2255/F to include the introduction of a sunroom), and all other associated site works.	PERMISSION GRANTED
	LA04/2021/0311/LDE	LOCDEV	133 University Avenue Belfast BT7 1GX	House in multiple occupancy HMO	PERMITTED DEVELOPMENT
	LA04/2021/0326/LDE	LOCDEV	FLAT 4 at 76 Fitzroy Avenue BELFAST BT7 1HX	House in multiple occupancy HMO	PERMITTED DEVELOPMENT
	LA04/2021/0327/LDE	LOCDEV	FLAT 3 (SECOND FLOOR) AT 76 FITZROY AVENUE BELFAST BT7 1HX	House in multiple occupancy HMO	PERMITTED DEVELOPMENT

	LA04/2021/0328/LDE	LOCDEV	FITZROY AVENUE BELFAST BT7 1HX		PERMITTED DEVELOPMENT
	LA04/2021/0329/LDE	LOCDEV	FLAT 1 (GROUND FLOOR) AT 76 FITZROY AVENUE BELFAST BT7 1HX	House in multiple occupancy HMO	PERMITTED DEVELOPMENT
	LA04/2021/0351/DCA	LOCDEV	2 Balmoral Drive Belfast BT9 6PD.	Proposed demolition of walls to rear of dwelling at ground and first floor facilitating alterations and extension to building. Removal of existing internal staircase.	PERMISSION GRANTED
ס	LA04/2021/0362/LDE	LOCDEV	20 Palestine Street Belfast BT7 1QJ.	House in Multiple Occupancy (HMO).	PERMITTED DEVELOPMENT
age 33		LOCDEV	753 Antrim Road and lands to the east of nos 751-755 Antrim Road Belfast BT15 4EN	Variation of conditions 6 (TAS Approval) ,7 (Schedule 6 Consent), 8 (final drainage assessment) and 9 (sewage disposal) of planning approval LA04/2019/2255/f to be agreed prior to construction/occupation of dwellings as opposed to prior to commencement of any development.	PERMISSION GRANTED
	LA04/2021/0389/F	LOCDEV	Regional Virus Laboratory Kelvin Building Royal Hospital Site Grosvenor Road Belfast BT12 6BA.	Provision of new blood bank fridge extension to existing laboratory.	PERMISSION GRANTED
	LA04/2021/0392/NMC	LOCDEV	Aldersgate House 13 - 19 University Road Belfast BT7 1NA.	Non material change LA04/2016/0525/F	NON MATERIAL CHANGE REFUSED

	LA04/2021/0393/LDE	LOCDEV	140 Fitzroy Avenue Belfast BT7 1HY.	House in Multiple Occupancy (HMO).	PERMITTED DEVELOPMENT
	LA04/2021/0418/F	LOCDEV	25 Cyprus Avenue Belfast BT5 5NT	Single storey rear and side extension with internal and external alterations	PERMISSION GRANTED
	LA04/2021/0419/DCA	LOCDEV	25 Cyprus Avenue Belfast BT5 5NT	Partial demolition of existing rear walls of dwelling	PERMISSION GRANTED
	LA04/2021/0428/F	LOCDEV	150 Orby Drive Belfast BT5 6BB	Two storey rear and side extension. Single storey side extension to provide replacement garage and elevation changes. Walls of existing dwelling house to be changed to render. (amended description and plans)	PERMISSION GRANTED
7age 34	LA04/2021/0431/F	LOCDEV	23 Gilnahirk Rise Belfast BT5 7DT	Two storey side and rear extension (amendments to LA04/2020/1921/F) with associated works, elevational changes and rear patio.	PERMISSION GRANTED
	LA04/2021/0432/F	LOCDEV	32 Kensington Road Belfast BT5 6NF	First floor rear extension	PERMISSION GRANTED
	LA04/2021/0436/F	LOCDEV	180 Lagmore Meadows Dunmurry Belfast BT17 0TH	First floor extension to the side/rear on top of existing single storey.	PERMISSION GRANTED
	LA04/2021/0444/F	LOCDEV	16 Thorburn Road Belfast BT36 7JS.	Proposed alterations to dwelling including a new extended roof structure (including an increase in height of the existing roof and removal of chimneys) to create additional living space at first floor level (amended description)	PERMISSION GRANTED

Page 3		LOCDEV	2-6 Bradbury Place Shaftsbury Square Belfast BT7 1RX.	Change to Condition 6 of previous LBC Approval LA04/2020/1065/LBC (Replacement of concrete second floor. Upgrade works to existing offices internally. Replacement of 2 No. uPVC windows on rear elevation with timber casement windows with slim double glazing.) with respect to timing of the required Tap Test and agreement of sample panel Change to Condition 6 of previous LBC Approval LA04/2020/1065/LBC (Replacement of concrete second floor. Upgrade works to existing offices internally. Replacement of 2 No. uPVC windows on rear elevation with timber casement windows with slim double glazing.) with respect to timing of the required Tap Test and agreement of sample panel	PERMISSION GRANTED
Š	LA04/2021/0467/DC	LOCDEV	Western bank of River Lagan Belfast Boat Club 12 Lockview Road Stranmillis Belfast.	Discharge of condition no. 7 of LA04/2020/2012/F (buffer)	CONDITION NOT DISCHARGED
	LA04/2021/0473/F	LOCDEV	Dohertys Pharmacy 115-117 Andersonstown Road Belfast BT11 9BT.	New shop front	PERMISSION GRANTED
	LA04/2021/0475/F	LOCDEV	141 Mount Merrion Park Belfast BT6 0GA	Proposed roofspace conversion with rear dormer and alteration of hipped roof to a gabled roof to side elevation. Rooflights to front elevation.	PERMISSION GRANTED

LA04/2021/0477/F	LOCDEV	52 Manna Grove Belfast BT5 6AJ	Single storey extension to rear of dwelling	PERMISSION GRANTED
LA04/2021/0479/LDE	LOCDEV	35 Salisbury Court Belfast BT7 1DD	Self catering short stay holiday accommodation.	PERMITTED DEVELOPMENT
LA04/2021/0480/F	LOCDEV	21 Circular Road Belfast BT4 2FE	First floor rear extension	PERMISSION GRANTED
LA04/2021/0489/F	LOCDEV	71 Onslow Parade Belfast BT6 0AS	Single storey side and rear extension, new window at side elevation and decking area to rear (AMENDED PLANS)	PERMISSION GRANTED
U LA04/2021/0498/F	LOCDEV	Craigantlet Buildings Stoney Road Stormont Estate Belfast BT4 3SX	Replacement of the Existing Glazed Curtain Walling and Roof Enclosing a Stairwell with New Double Glazed Curtain Walling and an Aluminium Panelled Roof	PERMISSION GRANTED
LA04/2021/0504/F	LOCDEV	6 Manor Mews Dunmurry Belfast BT10 0BF	Extension and alterations to existing detached outbuilding. Demolition of existing shed.	PERMISSION GRANTED
LA04/2021/0514/F	LOCDEV	23 Hillhead Park BELFAST BT11 9GB	Single storey extension with raised steps and patio to rear	PERMISSION GRANTED
LA04/2021/0528/LDE	LOCDEV	61 Palestine Street Belfast BT7 1QL.	House in Multiple Occupancy (HMO)	PERMITTED DEVELOPMENT
LA04/2021/0529/F	LOCDEV	25 Serpentine Road Belfast BT36 7HA.	Single storey rear extension to dwelling	PERMISSION GRANTED

LA04/2021/0532/A	LOCDEV	Botanic link land created over the Belfast/Dublin railway line between University Road and Botanic Avenue Belfast.	2 No. Hoarding sign to be mounted on hoarding at, University Road and Botanic Avenue, Belfast.	PERMISSION GRANTED
LA04/2021/0542/F	LOCDEV	1 Stockmans Drive Belfast BT11 9AU	Single storey side extension to dwelling	PERMISSION GRANTED
LA04/2021/0546/F	LOCDEV	8 Springfield Park Belfast BT13 3PY	Single storey rear extension for shower room	PERMISSION GRANTED
LA04/2021/0548/CONTPO	LOCDEV	94 Malone Road Belfast BT9 5HP	Felling of 3 x trees.	WORKS TO TREES IN CA - AGREED
LA04/2021/0551/F	LOCDEV	4 Benmore Drive Finaghy Belfast BT10 0DQ	Retrospective single storey rear extension	PERMISSION GRANTED
LA04/2021/0553/F	LOCDEV	2 Findon Place Belfast BT9 6QY	Single storey extension to rear of property and some internal alterations	PERMISSION GRANTED
LA04/2021/0558/F	LOCDEV	34 Kensington Drive Belfast BT5	Loft conversion with side dormer	PERMISSION GRANTED
LA04/2021/0559/F	LOCDEV	25 Cleaver Avenue Belfast BT9 5JA	Removal of rear porch with conversion of inner door to window. Roof and elevational alterations to existing central extension on rear elevation. New first floor window to en-suite on west elevation	PERMISSION GRANTED
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	LA04/2021/0563/DC	LOCDEV	Lands at former Rosepark House Upper Newtownards Road Belfast BT4 3NR	Discharge of condition no15 of planning approval LA04/2017/0235/F relating to noise verification measures	CONDITION DISCHARGED
	LA04/2021/0568/F	LOCDEV	59 St Johns Park Belfast BT7 3JG	Construction of Single Storey Rear Extension	PERMISSION GRANTED
	LA04/2021/0572/F	LOCDEV	12 Lyndhurst Way Belfast BT13 3PD	Change of roof type with dormer to rear of dwelling	PERMISSION GRANTED
	LA04/2021/0575/F	LOCDEV	7 Richmond Park Finaghy Belfast BT10 0HB	Proposed Single Storey Rear Extension	PERMISSION GRANTED
Page 38	LA04/2021/0592/NMC	LOCDEV	Lands at the former Visteon Factory Blacks Road Belfast BT10.	Non material change Z/2013/1434/F.	NON MATERIAL CHANGE GRANTED
	LA04/2021/0594/DC	LOCDEV	(Close to the boundary with Gilnahirk Park) Shandon Park Golf Club BT5 6NY.	Discharge of conditions no's 2,3,4,5 and 6 of LA04/2020/2430/F (landscaping scheme)	CONDITION DISCHARGED
	LA04/2021/0600/LDE	LOCDEV	27 Stranmillis Gardens Belfast BT9 5AS.	House in Multiple Occupancy (HMO).	PERMITTED DEVELOPMENT
	LA04/2021/0601/F	LOCDEV	32 Somerton Park Belfast BT15 4DP	Proposed two storey extension to side of existing dwelling	PERMISSION GRANTED
	LA04/2021/0605/LDE	LOCDEV	1B St Ives Gardens Stranmillis Road Belfast BT9 5DN	House in multiple occupancy (HMO)	PERMITTED DEVELOPMENT

	LA04/2021/0606/CONTPO	LOCDEV	99 Upper Newtownards Road Belfast BT4 3HW	Works to 2 trees.	WORKS TO TREES IN CA - AGREED
	LA04/2021/0609/F	LOCDEV	57 Kingsdale Park Belfast BT5 7BZ.	Demolish existing rear return, conservatory & garage & replace with single storey rear extension & formation of frosted window to gable.	PERMISSION GRANTED
	LA04/2021/0610/F	LOCDEV	26 The Green Dunmurry Belfast BT17 0QA.	Single Storey Side and Rear Extension. Associated Works.	PERMISSION GRANTED
	LA04/2021/0611/F	LOCDEV	68 Sicily Park Belfast BT10 0AN.	Single Storey Rear Extension.	PERMISSION GRANTED
ם ממ	LA04/2021/0619/LDE	LOCDEV	13 Stranmillis Park Belfast BT9 5AU	House in multiple occupancy HMO	PERMITTED DEVELOPMENT
P 39	LA04/2021/0631/F	LOCDEV	3 Grey Castle Manor Belfast BT6 9QT	First floor extension over existing garage, new rooflight on front elevation and boiler flue extension.	PERMISSION GRANTED
	LA04/2021/0632/F	LOCDEV	15 Isadore Avenue Belfast BT13 3QQ	Single storey rear extension	PERMISSION GRANTED
	LA04/2021/0636/F	LOCDEV	25 Ravenhill Park Belfast BT6 0DE	Single and two storey extension to rear, alterations to side elevations.	PERMISSION GRANTED
	LA04/2021/0639/F	LOCDEV	23 Meadowbank Street Lisburn Road Belfast BT9 7FG	Single storey rear extension to dwelling and 2no proposed dormer windows to rear	PERMISSION GRANTED

LA04/2021/0645/LDE	LOCDEV	Flat 3 74 Eglantine Avenue Belfast BT9 6EU	House in Multiple Occupation (HMO)	PERMITTED DEVELOPMENT
LA04/2021/0660/F	LOCDEV	11 Myrtlefield Park Belfast BT9 6NE	Single storey rear extension with internal alterations and raised patio and steps to access to rear and associated site works	PERMISSION GRANTED
LA04/2021/0661/DCA	LOCDEV	11 Myrtlefield Park Belfast BT9 6NE	Part demolition of existing single storey out-buildings and rear wall of dwelling	PERMISSION GRANTED
LA04/2021/0663/F	LOCDEV	114 Ballymurphy Road Belfast BT12 7JP	Single storey extension to the side and rear of dwelling	PERMISSION GRANTED
LA04/2021/0665/F	LOCDEV	355 Castlereagh Road Belfast BT5 6AB	Single storey rear extension	PERMISSION GRANTED
LA04/2021/0666/F	LOCDEV	1 Downview Avenue Belfast BT15 4EZ.	Proposed window installation to east facing elevation (2 No. Windows) at first & second floor. Installation of patio doors leading to raised seating area at split level ground entrance floor (amended description)	PERMISSION GRANTED
LA04/2021/0667/F	LOCDEV	7 Dundela Avenue Belfast BT4 3BQ.	Proposed single-storey extension to rear of existing semi-detached dwelling.	PERMISSION GRANTED
LA04/2021/0671/CONTPO	LOCDEV	62 Balmoral Avenue Belfast BT9 6NY.	Works to 10 trees.	WORKS TO TREES IN CA - AGREED

	LA04/2021/0672/DC	LOCDEV	Lands West of Monagh By- Pass South of Upper Springfield Road & 30-34 Upper Springfield Road & West of Aitnamona Crescent & St Theresa?s Primary School. North and East of 2-22 Old Brewery Lane Glanaulin 137- 143a Glen Road & Airfield Heights & St Mary?s CBG School Belfast.	Discharge of condition 7 LA04/2020/0804/F.	CONDITION DISCHARGED
	LA04/2021/0677/DC	LOCDEV	Lands west of Monagh By- Pass Belfast	Discharge of condition no 31 of planning approval LA04/2020/0804/f	CONDITION DISCHARGED
ט	LA04/2021/0680/LDE	LOCDEV	Flat 1 161 Stranmillis Road Belfast BT9 5AJ	House in multiple occupancy HMO	PERMITTED DEVELOPMENT
มตค <u>41</u>	LA04/2021/0699/LDE	LOCDEV	Flat 2 150 University Street Belfast BT7 1HH.	House in multiple occupancy (HMO).	PERMITTED DEVELOPMENT
	LA04/2021/0701/F	LOCDEV	4 Hillhead Avenue Belfast BT11 9GD.	Loft conversion with dormer to side and 1 velux window to front and rear.	PERMISSION GRANTED
	LA04/2021/0703/F	LOCDEV	100 Circular Road Belfast BT4 2GE	Demolition of existing rear extension, attached garage and carport.  Construction of new single storey side and two storey rear extension and attached garage, and elevational changes to existing dwelling	PERMISSION GRANTED
	LA04/2021/0708/F	LOCDEV	38 Bawnmore Road Belfast BT9 6LB	Single storey side extension and two storey rear extension to dwelling with external alterations. Demolition of front glasshouse and other associated demolition.	PERMISSION GRANTED

	LA04/2021/0711/F	LOCDEV	21 Old Holywood RoadBelfastBT4 2HJ	Single storey rear extension to garage and conversion of garage to habitable accommodation	PERMISSION GRANTED
	LA04/2021/0714/F	LOCDEV	4 Glenmurray Court Belfast BT11 8QH.	Proposed Single Storey Rear and Side Extension. Alterations to Front Elevation and Additional Site Works.	PERMISSION GRANTED
	LA04/2021/0737/F	LOCDEV	147 Norglen Parade Belfast BT11 8DS	One and a half domestic garage with domestic store over to rear.	PERMISSION GRANTED
	LA04/2021/0762/LDE	LOCDEV	FLAT 2 - 21 Ashley Avenue Belfast BT9 7BT.	Change of use to property from residential property to HMO.	PERMITTED DEVELOPMENT
Page	LA04/2021/0763/F	LOCDEV	35 - 47 Donegall Place Belfast BT1 5AW	Relocation of proposed plant (Air Handling and Air Conditioning Units) from fifth floor to roof. Change to approval LA04/2020/0421/F.	PERMISSION GRANTED
42	LA04/2021/0764/NMC	LOCDEV	25 Adelaide Avenue Belfast BT9 7FY.	Non material Change to LA04/2019/2050/F	NON MATERIAL CHANGE GRANTED
	LA04/2021/0770/F	LOCDEV	777 Lisburn Road Belfast BT9 7GW	Single storey extension to rear of dwelling and internal alterations	PERMISSION GRANTED
	LA04/2021/0772/LDE	LOCDEV	Flatl (Ground Floor) 112 Fitzroy Avenue Belfast BT7 1HX.	House in multiple occupancy (HMO)	PERMITTED DEVELOPMENT
	LA04/2021/0783/DC	LOCDEV	Hampton House 1-7 Glenmachan Park Belfast	Discharge of Clause 3.3 of planning agreement Z/2014/0260/f	CONDITION DISCHARGED
	LA04/2021/0784/DC	LOCDEV	Hampton House 1-7 Glenmachan Park Belfast	Discharge of Clause 3.4 of Planning Agreement Z/2014/0260/f	CONDITION DISCHARGED

	LA04/2021/0785/DC	LOCDEV	Hampton House 1-7 Glenmachan Belfast	Discharge of 3.5 planning agreement Z/2014/0260/f	CONDITION DISCHARGED
	LA04/2021/0786/F	LOCDEV	45 Deramore Park Belfast BT9 5JX	New ground floor bay window to garage and widening of garage door	PERMISSION GRANTED
	LA04/2021/0788/DC	LOCDEV	Lands opposite Ruby Cottages and St Ellens Terrace Edenderry Road Edenderry Village BT8 8JN	Discharge of condition no 14 of LA04/2017/1439/F (Piling Risk Assessment)	CONDITION DISCHARGED
	LA04/2021/0795/CONTPO	LOCDEV	35 Kings Road Belfast BT5 6JG.	Works to 26 trees and felling of 3 trees.	WORKS TO TREES IN CA - AGREED
Pag	LA04/2021/0809/CONTPO	LOCDEV	11 Cyprus Avenue Belfast BT5 5NT	Works to 2 lime trees.	WORKS TO TREES IN CA - AGREED
	LA04/2021/0823/F	LOCDEV	40 Dee Street Belfast BT4 1FT	2 storey extension to rear of dwelling	PERMISSION GRANTED
	LA04/2021/0826/LDE	LOCDEV	14 Penrose Street Belfast BT7 1QX.	House in Multiple Occupancy (HMO).	PERMITTED DEVELOPMENT
	LA04/2021/0839/F	LOCDEV	8 Glenhill Park Belfast BT11 8GB	Roofspace conversion with side dormer	PERMISSION GRANTED
	LA04/2021/0844/NMC	LOCDEV	43 Knockvale Park Belfast BT5 6HJ	NMC to LA04/2020/2403/F	NON MATERIAL CHANGE GRANTED
	LA04/2021/0845/DC	LOCDEV	7 Holland Park Belfast BT5 6HB	Discharge of condition no 3 of LA04/2019/1000/F (Landscape Plan)	CONDITION DISCHARGED

	LA04/2021/0853/DC	LOCDEV	95 Crumlin Road and site of (formerly) 1-7 Cliftonpark Avenue Belfast BT14 6AD	Discharge of condition no 6 of LA04/2016/2532/F (Remediation strategy)	CONDITION NOT DISCHARGED
	LA04/2021/0858/DC	LOCDEV	30 44 Bradbury Place Belfast BT7 1RT	Discharge of condition no 12 of planning approval LA04/2017/2753/F	CONDITION NOT DISCHARGED
	LA04/2021/0892/F	LOCDEV	11 Beechlawn Park Dunmurry Belfast BT17 9NR.	Single storey rear extension with rear patio.	PERMISSION GRANTED
	LA04/2021/0913/CONTPO	LOCDEV	42 CYPRUS AVENUE BELFAST BT5 5NT.	Works to 1 tree.	WORKS TO TREES IN CA - AGREED
Page 4	LA04/2021/0926/F	LOCDEV	12 Beattie Park Terrace Dunmurry.	Single storey side extension and patio area.	PERMISSION GRANTED
4	LA04/2021/0945/LDE	LOCDEV	8 St Ives Gardens Belfast BT9 5DN	House in multiple occupancy (HMO)	PERMITTED DEVELOPMENT
	LA04/2021/0967/LBC	LOCDEV	Custom House Custom House Square Belfast BT1 3ET	Proposed internal works involving the removal/stripping out of non-historical features including stud walls; glazed partition walls; toilet blocks; floor finishes; suspended grid ceiling on lower ground floor and second floor levels; south courtyard lobby entrance; secondary glazing on lower ground floor, ground floor and first floor levels; and all existing mep services to accommodate building survey works of original features.	

	A04/2021/0981/DC	LOCDEV	141-149 Upper Newtownards Road Belfast BT4 3HX	Discharge of condition no.8 of LA04/2019/2334/F (Noise impact assessment)	CONDITION NOT DISCHARGED
	.A04/2021/1024/DCA	LOCDEV	25 Cleaver Avenue Belfast BT9 5JA	Demolition of rear porch, part of rear ground floor roof and doorway.	PERMISSION GRANTED
	A04/2021/1041/LDE	LOCDEV	2 Meadowbank Street Lower Windsor Avenue Belfast BT9 7FG.	House in multiple occupancy (HMO).	PERMITTED DEVELOPMENT
Dage /	A04/2021/1071/DCA	LOCDEV	19-21 Donegall Street Belfast BT1 2HA.	-Demolition of existing ground floor doorway on Donegall Street Removal of ground floor window on warehouse lane Existing side elevation window (next to Warehouse Lane), and wall below opening to be removed to form internal openings into new stair well Internal partitions removed in line with drawings.	PERMISSION GRANTED
Ž	A04/2021/1077/LDE	LOCDEV	10-14 Tomb Street Belfast BT1 3AS.	Creation and Use of Existing Beer Garden at Ground Level.	PERMITTED DEVELOPMENT
	A04/2021/1142/CONTPO	LOCDEV	25 Harberton Park Belfast BT9 6TW.	Works to 8 trees.	WORKS TO TREES IN CA - AGREED
	A04/2021/1143/LDE	LOCDEV	The Errigle Inn 312-320 Ormeau Road Belfast BT7 2GE	External seating area for use by customers of the existing bar/restaurant	PERMITTED DEVELOPMENT

	LA04/2021/1144/CONTPO	LOCDEV	16 Lennoxvale Malone Road Belfast BT9 5BY.	Works to 140 trees.	WORKS TO TREES IN CA - AGREED
	LA04/2021/1154/CONTPO	LOCDEV	63 Myrtkefield Park Belfast BT96NG.	Works to 1 tree.	WORKS TO TREES IN CA - AGREED
	LA04/2021/1199/CONTPO	LOCDEV	11 Adelaide Park Belfast BT9 6FX.	Complete prune with crown reductions of 30%, 2x Aesculus hippocastanum on rear boundary, to minimise the potential risk of failure.	WORKS TO TREES IN CA - AGREED
		LOCDEV	5 Bladon Drive Belfast BT9 5JL	Complete prune with crown reduction of 2m, 1x Quercus robur in rear garden, as recommended.	WORKS TO TREES IN CA - AGREED
age	LA04/2021/1307/CONTPO	LOCDEV	3 Somerton Drive Belfast BT15 3LP.	Works to 2 50ft lime trees	WORKS TO TREES IN CA - AGREED
46					



# **REGIONAL SERVICES**

Land and Regeneration

# Agenda Item 5

The Housing Centre 2 Adelaide Street Belfast BT2 8PB

T 03448 920 900 W nihe.gov.uk

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 @nihecommunity

	Chief Executive's Office
The Chief Executive	Date: 28/5/2
Belfast City Council	Noted by CX: Y/N
4-10 Linenhall Street	Ref: 5W 11/5
Belfast	Referred to:
BT2 8BP	Planning
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	MB updated Invite reg

LOCAL GOVERNMENT ACT (NORTHERN IRELAND) 1972
THE HOUSING (NORTHERN IRELAND) ORDER 1981
THE NORTHERN IRELAND HOUSING EXECUTIVE
NOTICE THAT A VESTING ORDER HAS BECOME OPERATIVE

LAND AT 167 TO 175 BROADWAY, BELFAST

<u>TAKE NOTICE</u> that a Vesting Order in respect of which notice of application was served on you by the Northern Ireland Housing Executive on 13th March 2020 was made and on 24th May 2021 has become operative.

A copy of the Vesting Order and of the map may be seen during usual office hours at the Land & Regeneration Office, Housing Centre, 2 Adelaide Street, Belfast BT2 8PB.

Dated this 27th day of May 2021.

Grainia Long
Chief Executive

Grancia Long

The Chief Executive Belfast City Council 4-10 Linenhall Street Belfast BT2 8BP

27th May 2021

Dear Sir/Madam

#### LAND AT 167 to 175 BROADWAY, BELFAST

Please be advised that the Department for Communities made a Vesting Order on 18th March 2021 applied for by the Northern Ireland Housing Executive in respect of the above scheme.

In accordance with statutory requirements I now enclose a Notice intimating that the Order became operative on 24th May 2021 and consequently all the land as shown on the map available for inspection at 2 Adelaide Street, Belfast BT2 8PB, are now in Housing Executive ownership

Possession of all the land is formally claimed by the Housing Executive from 1 April 2019 and no rents, rates, ground rents should be demanded by or paid to any party other than the Housing Executive in respect of any period after that date. Where applicable rate rebates may be obtained on application to the Rating Office, Land & Property Services Rating Services, Lanyon Plaza, 7 Lanyon Place, BELFAST BT1 3LP.

No fixtures, trees, shrubs, hedges or gates may be removed or interfered with except with written consent of the Housing Executive.

I also enclose a claim form and if you consider you are entitled to compensation you should complete this form and return it to the Belfast Land and Regeneration Manager, The Housing Centre, 2 Adelaide Street, Belfast, BT28PB.

The Housing Executive will pay the scale fees of an Estate Agent for negotiating your claim for compensation with the Land Property Services who will negotiate on behalf of the Housing Executive, and also the proper legal costs of a Solicitor of your choice for acting for you in connection with the legal formalities of your claim.

Should you require any advice on how to complete your compensation form please contact the Land and Regeneration Department. Telephone 02895982813

Yours faithfully

Aine Hasson

Belfast Land & Regeneration Manager

NIHE





### REGIONAL SERVICES

Land and Regeneration

The Housing Centre
2 Adelaide Street
Belfast
BT2 8PB
T 03448 920 900
W nihe.gov.uk
© @nihecommunity

The Chief Executive	Chief Executive's Office			
Belfast City Council 4-10 Linenhall Street Belfast BT2 8BP	Noted by CX: Y/N  Ref: SW12/S  Referred to:  (Vanning)			
	Copy sent Original sent			
	MB updated Invite reg			

LOCAL GOVERNMENT ACT (NORTHERN IRELAND) 1972
THE HOUSING (NORTHERN IRELAND) ORDER 1981
THE NORTHERN IRELAND HOUSING EXECUTIVE
NOTICE OF APPLICATION FOR A VESTING ORDER

<u>TAKE NOTICE</u> that the Northern Ireland Housing Executive having its principal office at 2 Adelaide Street in the City of Belfast (hereinafter called "the Executive") has applied to the Department for Communities for an Order vesting the lands described in the Schedule in the Executive in accordance with and subject to the provisions of the above Act and Order.

The Executive desires to acquire the said land otherwise than by agreement for the purpose of securing all or any of the objectives specified in Article 31(1A)(b)(1) of the above Order.

<u>AND FURTHER TAKE NOTICE</u> that all objections to the said Application from persons interested in the land specified in the Application must be presented, in writing, to the Secretary, Department for Communities, Causeway Exchange, 1-7 Bedford St, Belfast BT2 7EG on or before 12<sup>th</sup> July 2021.

A copy of the Application and the map showing the land proposed to be acquired, together with a Schedule showing the several persons who appear to the Executive to have estates in the said lands, may be seen during usual office hours at the Belfast Land & Regeneration Office, 2 Adelaide Street, Belfast BT2 8PB.

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Dated this 28th May 2021.

## Schedule Hereinbefore Referred to

## Land at Alloa Street, Belfast.

All that area of land more particularly delineated on the map 28<sup>th</sup> May 2021 surrounded by a continuous red line situated between the former properties of 170 / 168 Manor Street and 49 Alloa Street, Belfast, and which is situate in the Parish Of Shankill, Barony Of Belfast Upper and townland of Town Parks In the City Of Belfast and County Borough of Antrim.

# Development Management Report Addendum Report

Summary				
Committee Meeting Date: Tuesday 15 June 2021				
Application ID: LA04/2020/2200/F and I	_A04/2020/2201/DCA			
Proposal: Demolition of Nos. 27 to 37 Linenhall Street and Nos. 8-10 Clarence Street and erection of seven storey office building.	Location: 8-10 Clarence Street, 27-37 Linenhall Street and existing car park at the corner of Linenhall Street and Clarence Street Belfast.			
Referral Route: Major Application				
Recommendation:	Refusal			
Applicant Name and Address: Domus UK Ltd 4 Paris Parklands Railton Road Surrey GU2 9JU	Agent Name and Address: Turley Hamilton House 3 Joy Street Belfast BT2 8LE			
Defermal Deuter Major amplication				

Referral Route: Major application

#### **Executive Summary**

The application was scheduled for presentation to April Planning Committee. However, following the publication of the Agenda for the 17th April 2021 meeting, there was an email from Turley Planning (Agent) requesting that consideration of the application be deferred to allow for the submission of a viability assessment and an updated redline to enable further discussion in relation to public realm improvements.

At the April meeting it was for Members to consider the request for a deferral but officers highlighted that a viability assessment would not address the fundamental design issues with this proposal. At the meeting the Committee resolved to defer consideration, without the application being presented, to "allow developer to submit additional information".

Further information was submitted on 7<sup>th</sup> May 2021, including:

- Further justification of design and 3D visuals showing potential design amendments and a case presented to suggest these changes would be detrimental to the resultant character of the building and the area.
- Confirmation sought as to the outcome of consultations in relation to public realm contributions, as per the *Developer Contribution Framework*, and a reluctance to extend a red line in the absence of any demonstrated need for such improvements. Confirmation is provided that the developer is willing to enter into a Section 76 Agreement to facilitate a contribution towards wider public realm improvement schemes within the area.
- A letter from Savills addressing the overall viability of the scheme. It is argued that the buildings make no material contribution to the conservation area as their removal and appropriate replacement would not have an adverse effect on the area. It is claimed that efforts were made to market the site and the only interest was based on the demolition of the existing buildings and redevelopment. It was also claimed that the spaces within the

existing buildings were deemed unsuitable, and what was felt as restricted access to two of the buildings making them unsuitable for modern office providers.

#### Consideration of Issues:

- Officers would remain of the opinion that any suggested design changes would be to the benefit of the overall character of the building, the appearance of the conservation area and would reduce the impact on the adjacent Ulster Hall (listed).
- A consultation response from DFC remains outstanding, however Officers would remain of the opinion that the red line should be extended to facilitate public realm improvements in the area immediately surrounding the proposed building. This would be a standard requirement for such schemes within the city centre to mitigate the development and enhance the character and appearance of the area. The proposed hard and soft landscaping works would be secured via condition.
- It is considered that insufficient information has been submitted in terms of the overall viability of the scheme, and the merits for removing the existing buildings which Officer's consider make a positive contribution to the character of the Linen Conservation Area. Policy BH14 of PPS6 is clear that when a building makes a positive contribution, the presumption is in favour of retention, and the council should have regard to the same broad criteria for the demolition of listed buildings (para 6.5 and policy BH 10). PPS6 Para 6.5 reinforces the ethos that if the building makes a contribution, then the presumption to retain and protect should only be relaxed under exceptional circumstances, including condition of the building, cost of repairing and maintaining, efforts made to retain the building and alternative proposals for the site. On balance, in the absence of what is considered to be sufficient information to justify the removal of the buildings and without an acceptable redevelopment proposal, it is the view of officers that the proposal is contrary to PPS6. There is insufficient evidence provided in relation to the marketing of the site, either in terms of selling or renting the existing buildings.

For reasons stated above, the recommendation remains that the application be refused for the reasons set out in the original report (repeated below).

It is recommended that the Chief Executive, or her nominated officer, uses her delegated authority to refuse planning permission for the following reasons:

- The proposed office building, by reason of its scale, height, massing, façade alignment, form and design, would have an over-dominant impact on the Grade A Listed Ulster Hall to the detriment of its setting. The proposal is therefore contrary to Policy BH11 of Planning Policy Statement 6, Policy PED9 of Planning Policy Statement 4 and paragraph 6.12 of the Strategic Planning Policy Statement for Northern Ireland.
- 2. The proposal would result in the demolition of Nos. 27-37 Linenhall Street, which make a positive contribution to the character and appearance of the Linen Conservation Area. The proposal is therefore contrary to Policy BH14 of Planning Policy Statement 6. Moreover, the proposed office building, by reason of its scale, height, massing, façade alignment, form and design, would have an over-dominant impact on the street scene and interrupt framed views northwards of City Hall, harming the character and appearance of the Conservation Area. The proposal is therefore contrary to Policy BH12 of Planning Policy Statement 6 and paragraphs 6.18 and 6.19 of the Strategic Planning Policy Statement for Northern Ireland.
- 3. The proposal does not incorporate public realm improvements to the footways on Linenhall Street and Clarence Street, and does not take the opportunity of enhancing the

setting of the proposed office building and Conservation Area. The proposal is therefore contrary to paragraphs 4.15 and 6.18 of the Strategic Planning Policy Statement for Northern Ireland, Policy BH12 of Planning Policy Statement 6 and Chapter 8 of the Developer Contribution Framework (adopted January 2020).

# Development Management Officer Report Committee Application

Summary				
Committee Meeting Date: 20th April 2021				
Application ID: LA04/2020/2200/F and LA	A04/2020/2201/DCA			
Proposal: Demolition of Nos. 27 to 37 Linenhall Street and Nos. 8-10 Clarence Street and erection of seven storey office building.	Location: 8-10 Clarence Street, 27-37 Linenhall Street and existing car park at the corner of Linenhall Street and Clarence Street Belfast.			
Referral Route: Major application				
Recommendation: Refusal				
Applicant Name and Address: Domus UK Ltd 4 Paris Parklands Railton Road Surrey GU2 9JU	Agent Name and Address: Turley Hamilton House 3 Joy Street Belfast BT2 8LE			

#### **Executive Summary:**

Applications seeking demolition of Nos. 27 to 37 Linenhall Street and Nos. 8-10 Clarence Street and erection of seven storey office building (circa 6000 sqm floor space).

The key issues in the assessment of the proposed development include:

- Principle of a building on the site
- Demolition within the Linen Conservation Area
- Impact on Built Heritage
- Impact on character and appearance of the Linen Conservation Area
- Design
- Acceptability of Office Use at this location
- Traffic and Parking
- Impact on Amenity
- Impact on Historic Monuments
- Drainage and Flooding
- Pre-application Community Consultation
- Air Quality
- Waste Water Treatment
- Developer Contributions

The principle of the proposed office use is acceptable in this city centre location.

However, the scale, height, massing, alignment and form of the building will have a detrimental impact upon the setting of a number of listed buildings, including the Ulster Hall. HED objects to the proposal on grounds of harm to the setting of listed buildings, contrary to Policy BH11 of Planning Policy Statement 6.

The proposal includes the demolition of two buildings, one on Clarence Street and one on Linenhall Street. The principle of demolition of the building on Linenhall Street, which makes a positive contribution to the character of the Linen Conservation Area, is not acceptable and the proposed redevelopment scheme does not enhance the character and appearance of the area as it is of a scale and massing which is unsympathetic to the adjoining buildings and the characteristic built form of the area. Both the Conservation Officer and Urban Design Officer object to the proposal.

The Council has a duty to adopt a precautionary principle and when considering demolition of a building which makes a positive contribution (to the character of a conservation area): there should be clear and convincing evidence that all reasonable efforts have been made to sustain existing uses or find viable new uses, and that these efforts have failed. The onus therefore is on the applicant to provide detailed evidence in support of such claims.

In the absence of such evidence (as is the case here), the determining factor in assessing demolition of these buildings will therefore be the merits of the alternative proposals. For the reasons stated above, and amplified in the main body of the report, the proposed redevelopment scheme is deemed to be unacceptable. It would have a detrimental impact on the setting of Listed Buildings and harmful to the character and appearance of the Conservation Area.

DAERA and NI Water have advised that at present the waste water treatment infrastructure does not have sufficient capacity to serve the proposed development and no acceptable, alternative solution has been proposed. However, for the reasons set out in the main report, it is considered that this issue could be addressed by a suitably worded planning condition and a refusal reason on this issue is not considered appropriate.

#### Statutory Consultees

DFI Roads – No objection subject to conditions

NI Water – Objection

HED Historic Buildings Unit - Objection

HED Historic Monuments Unit – No objection

DAERA Water Management Unit – Objection

DAERA Regulation Unit - No Objection

Rivers Agency – No objection

Belfast City Airport – No objection

#### Non-Statutory Consultees

Belfast City Council Environmental Health Department – No objection subject to conditions

Belfast City Council Urban Design Officer – Objection

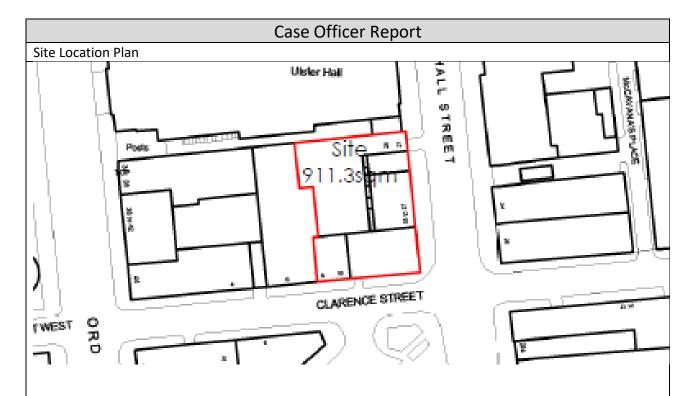
Belfast City Council Conservation Officer – Objection

No objections have been received from the community or third parties.

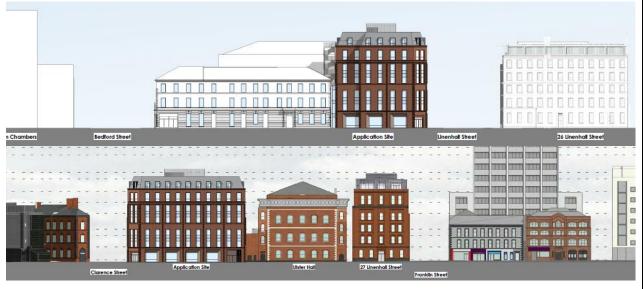
#### Recommendation

Having had regard to the statutory development plan, the draft development plan, relevant planning policies, planning approvals in the area, and the consideration of the issues set out in

this report, the proposed demolition and redevelopment is considered unacceptable and subsequently a refusal of planning permission is recommended.



#### Contextual Elevations



- 1.0 Description of Proposed Development
- 1.1 The proposal is a 7 storey building, 25.2m high (21.5m to its shoulder), providing approximately 5,932 sqm of office space. The building fronts onto both Linenhall Street and Clarence Street and partly steps down in height on the latter where it meets the street.
- The proposed building is red bricked with bronze metal features applied to projecting window frames between first and fourth floors with deep angled framing to the ground floor openings. A contemporary take on the traditional chamfered corner comprises an attractive solid-to-void arrangement.

1.3	No car parking is proposed. 46 internal cycle parking spaces would be provided. The building will be serviced from Linenhall Street.
2.0 2.1	Description of Site The site is located on the junction of Linenhall Street and Clarence Street and consists of vacant surface level car park (circa 8 car parking spaces) located centrally with buildings at either side fronting onto both streets.
2.2	Two adjoining buildings front onto Linenhall Street, these are two and three storey in scale and are of typical design and proportions with a painted render finish and slate roofs. The buildings are occupied with retail and café units at ground floor level and offices on the two floors above.
2.3	A two storey gable fronted building fronts onto Clarence Street. This is of modern design with an elongated vertical glazed panel located centrally between two windows at either side.
2.4	The corner is poorly defined with just a 1m high railing enclosing the surface level car park with access onto Clarence Street.
2.5	The site is within the Linen Conservation Area. The Ulster Hall, immediately next to the site to north, is a Listed Building (Grade A).
Plannir	ng Assessment of Policy and other Material Considerations
3.0 3.1	Planning History LA04/2020/0164/F - Demolition of nos. 27-37 Linenhall Street and 8-10 Clarence Street and erection of eight storey office building. Withdrawn
3.2	LA04/2020/0125/DCA - Demolition of No's 27 to 37 Linenhall Street and No's 8-10 Clarence Street and erection of eight storey building. Withdrawn
3.3	LA04/2019/2348/F - Demolition of nos 27 to 37 Linenhall Street and nos 8-10 Clarence Street and erection of seven storey office building. Withdrawn
3.4	LA04/2019/2347/DCA - Demolition of nos 27 to 37 Linenhall Street and nos 8-10 Clarence Street and erection of seven storey office building. Withdrawn
4.0	Policy Framework
4.1	Belfast Urban Area Plan Draft Belfast Metropolitan Area Plan 2015 (2004) Public Local Inquiry into Objections to the Belfast Metropolitan Area Plan 2015 Part 2 'Report on Belfast City Council Area' Draft Belfast Metropolitan Area Plan 2015 (2015) Developer Contribution Framework (2020)
4.2	Regional Development Strategy Strategic Planning Policy Statement for Northern Ireland Planning Policy Statement 3 – Access, Movement and Parking Planning Policy Statement 4 – Planning and Economic Development Planning Policy Statement 6 – Planning, Archaeology and the Built Heritage Planning Policy Statement 13 – Transportation and Land use

<b>5.</b>	Planning Policy Statement 15 – Planning and Flood Risk
5.0	Statutory Consultees
	DFI Roads – No objection subject to conditions
	NI Water – Objection
	HED Historic Buildings Unit – Objection
	HED Historic Monuments Unit – No objection
	DAERA Water Management Unit – Objection
	DAERA Regulation Unit – No objection
	Rivers Agency – No objection
0.0	Belfast City Airport – No objection
6.0	Non-Statutory Consultees
	Environmental Health BCC – No objection
	Urban Design Officer – Objection
7.0	Conservation Officer – Objection
7.0	Representations
0.0	None received
8.0	Other Material Considerations
	Linen Conservation Area guidance document The Belfast Agenda
	The City Centre Regeneration and Investment Strategy (CCRIS) (2015)
9.0	Assessment
9.1	The key issues in the assessment of the proposed development include:
3.1	Development Plan Context
	Development Flat Context     Demolition within the Linen Conservation Area
	Impact on Built Heritage     Impact on observator and appearance of the Linear Conservation Area.
	Impact on character and appearance of the Linen Conservation Area      Design
	Design  Assertability of Office Has at this leasting.
	Acceptability of Office Use at this location  Traffic and Parking.
	Traffic and Parking
	Impact on Amenity
	Impact on Historic Monuments
	Drainage and Flooding
	Pre-application Community Consultation
	Air Quality
	Waste Water Treatment
	Developer Contributions
	Development Plan Context
9.2	Following the recent Court of Appeal decision on Belfast Metropolitan Area Plan, the
	extant development plan has reverted to the Belfast Urban Area Plan. However, given
	the stage at which the Draft BMAP had reached pre-adoption through a period of
	independent examination, the policies within the Draft BMAP still carry weight and are a
	material consideration in the determination of planning applications. The weight to be
	afforded is a matter of judgement for the decision maker. The weight to be attached to
	policies in emerging plans will depend upon the stage of plan preparation or review,
	increasing as successive stages are reached.
	Circon the advanced stone that DMAD 2015 received (i.e. are adaptical fallowing a region
9.3	Given the advanced stage that BMAP 2015 reached (i.e. pre-adoption following a period
	of independent examination), and that the only areas of contention were policies relating
	to Sprucefield Shopping Centre, BMAP 2015 is considered to hold significant weight.
	In the Belfast Urban Area Plan the site is located on unzoned whiteland. In the earlier
9.4	version of Draft Belfast Metropolitan Area Plan (2004) and the latest version of draft
	version of Draft Beliast Metropolitan Area Flan (2004) and the latest version of draft

BMAP (2014) (the version published post Public Enquiry and purported to be adopted) the site is unzoned whiteland.

9.5 The site is also within the City Centre boundary and within the Linen Conservation Area as in the BUAP and draft BMAP (both pre-enquiry and adopted versions) and within the Main Office Area CC009 in dBMAP (2004).

#### **BUAP**

9.6 Policy CC12 – High Buildings

The Policy seeks to ensure that new high buildings:

- do not mar or dominate the surrounding hills or the scale of attractive Belfast Views
- relate sympathetically in design to the urban structure of the City
- relates sympathetically to their immediate surroundings
- relate sympathetically to buildings or groups of buildings of architectural and historic interest
- 9.7 These criteria are addressed in further detail below when discussing the potential impact on listed buildings, the Linen Conservation Area and how the proposal sits within its immediate context.

## Draft BMAP (2004 and 2014 versions)

- 9.8 The site is located within the Commercial District Character Area as designated in draft Belfast Metropolitan Area Plan (2004) and also within the latest version of BMAP (2015) (CC007). This sets out a number of urban design criteria for the area and criteria specific to the area:
  - The density of development in the area shall be maintained and increased, where appropriate, through high site coverage and high plot ratios;
  - Development proposals shall take account of the height of adjoining buildings;
- 9.9 Given the inner urban grain the density as proposed, albeit high on what is a restricted footprint, would not be unacceptable. In terms of the height of the adjoining buildings this will be discussed in more detail below under prevailing planning policy, namely PPS6.
- 9.10 There are no site specific criteria which affect the proposal however there are three further criteria which apply throughout the Character Area:
  - New development shall respect the established building line. Exceptions may only be permitted where development creates significant public open space;
  - Building heights shall be a minimum of 6 storevs and a maximum of 9 storevs: and
  - Development shall be fine grain in nature, and aim to reflect traditional plot widths. The façade of larger development proposals shall be broken up visually to reflect the scale of traditional units, e.g. the sub division of block into 4 buildings.
- 9.11 The proposed building has a height of approximately 25m and is 7 storeys high. This meets the general height requirement in the urban design criteria for the character area in detailed above. There will be a more detailed discussion below about the principle of a tall building on this site (Under PPS6) which will take in wider factors such as immediate building heights, heights within the conservation area and impact upon built heritage.
- 9.12 Objections to Designations and Development Opportunity Sites in Draft BMAP
  Objections to Designation CC009 Main Office Area
  In their report on the Public Local Enquiry into Objections to the BMAP 2015, the
  Planning Appeals Commission (PAC) concluded that there was no need for a main office

area in Belfast and offices should be allowed throughout the defined City Centre in the Plan. 9.13 There were a number of general objections to all Character Areas and in particular to specific design criteria. The PAC concluded that in general the design criteria were merited and basic expectations of responsive urban design within a City Centre context. **Demolition within the Linen Conservation Area** The Conservation Area Officer has assessed the contributions made by the buildings on 9.14 site that are the subject of the demolition consent application. 9.15 8-10 Clarence Street: 'Modern building with no features of historic or architectural merit that reflect typical characteristics seen in other heritage assets within the area. Scale, massing, floor to ceiling heights and proportions do not sit well with adjacent historic units or the wider streetscape, and thus it does not contribute positively to legibility or the uniform reading of the streetscene. Full demolition would be acceptable in principle, subject to a suitable replacement scheme.' 9.16 27-37 Linenhall Street: 'The Linen Conservation Area Guide' identifies the terrace facade for maintenance and enhancement rather than a development opportunity. In 'The Linen Quarter Vision & Guidance' it is not identified as making either a positive or negative contribution (page 38) but is identified as having 'potential to improve (its) contribution'. 9.17 'Commercial retail units at ground floor have significantly diluted the historic fabric. nonetheless it retains a number of historical features which in my opinion reflect the architectural, social and economic circumstances of the linen industry and would have typified the area's original urban grain; hipped roof, corbelled chimney, curved fanlight, ground floor plinths, vertical emphasis and proportionality to window openings, plot widths / rhythms etc. Whilst the façades have been rendered, original brickwork can be seen through this which highlights that there may be potential to restore and retain additional elements of value. Some of the above features are reflected in nearby buildings such as the recent Ulster Hall extension, which is also set back to enable the terrace to remain prominent and contribute to legibility via a subtle, incremental step-up from the lower level units to the south to the taller Ulster Hall extension to the north.' 9.18 The Conservation Officer is of the opinion that this is a historic asset with sufficient interest by way of age, features and legibility to make a positive contribution to the character and appearance of the conservation area. The presumption in favour of retention should therefore apply under Policy BH14 and it would be preferable that opportunities should be explored to retain, re-use and regenerate these buildings within any redevelopment scheme to enable their continued contribution. 9.19 The proposal has been assessed against Policy BH14 of PPS6. BH14 is clear that when a building makes a positive contribution, the presumption is in favour of retention, and the Council should have regard to the same broad criteria for the demolition of listed buildings (para 6.5 and policy BH 10). PPS6 6.5 sets out general criteria which are relevant to all proposals (including demolition), and reinforces the ethos that if the building makes a contribution, then the presumption to retain and protect should only be

9.20 The applicant has indicated that they do not wish to pursue retention / re-use, and in such instances Policy BH14 directs the Council to have regard to the same broad criteria outlined for the demolition of listed buildings (PPS6 para 6.5 and Policy BH 10);

relaxed under exceptional circumstances.

- a) the condition of the building, the cost of repairing and maintaining it in relation to its importance and to the value derived from its continued use. PPS6 provides suitable clarity on what level of information should be provided in support of this.
- b) the adequacy of efforts made to retain the building in use. It is for the applicant to demonstrate that genuine efforts have been made to continue the present use or to find compatible alternative uses for the building again PPS6 sets this out in detail; and
- c) the merits of alternative proposals for the site.
- 9.21 Section 5.5 page 26-27 of the applicant's Building Appraisal & Heritage Impact Statement states that for criterion (a): 'the condition of the buildings is poor... Improvements if made, are understood to not be viable at this location... Savills property consultants has advised that the size of the floorplates and layout configuration of the buildings no longer meet the standards required by potential tenants. As such, there was no demand to refurbish the existing buildings and a refurbishment to improve condition would not have been financially viable... If the buildings were retained, it would not be economically viable to develop the car park site only due to its limited width... this aspect must be balanced by the overall planning decision taking into consideration costs and viability.'
- 9.22 2.8 Section 5.5 page 27 states that for criterion (b): 'Following a comprehensive marketing campaign that lasted 8-12 weeks it was determined that whilst there was interest from a number of parties, those that were interested in acquiring the property had no interest in the retention of the existing buildings and only had an interest in acquiring the site with the intention of redevelopment... In this context, Savills have advised that, "As the retail space on the ground floor and office accommodation does not satisfy the requirements of the modern occupiers we would be of the opinion that the properties will remain unoccupied and in a dilapidated state until such time that planning permission has been obtained for redevelopment."
- 9.23 The Conservation Officer has highlighted that no evidence has been provided to demonstrate that this is the case. The council has a duty under PPS6 to adopt a precautionary principle and when considering demolition of a building which makes a positive contribution; there should be is clear and convincing evidence that all reasonable efforts have been made to sustain existing uses or find viable new uses, and that these efforts have failed. The onus therefore is on the applicant to provide detailed evidence in support of such claims. Moreover, it is considered that marketing the premises for 8-12 weeks is far too short a period to be meaningful.
- 9.24 In the absence of such evidence, the Conservation Officer cannot give any reasonable weight in support of criteria (a) or (b). The determining factor in assessing demolition of these buildings in this instance will therefore be criterion (c), the merits of the alternative proposals.
- 9.25 Based on the information currently provided, the principle of demolition conflicts with BH10 of PPS6 and therefore the policy presumption in favour of retention under BH14 applies. Insufficient information has been provided to justify the proposed demolition. It is acknowledged that the redevelopment of this site, with an acceptable scheme, has the potential to enhance the character of the area, however there is insufficient information to satisfy the requirements of Policy BH 14 and BH10 and paragraph 6.19 of the SPPS. The merits of the proposed redevelopment and the weight to be afforded to criterion (c) will be discussed further below.

9.26 The consent to demolish has been sought separately under application LA04/2020/2201/DCA.

#### Impact on Built Heritage

- 9.27 Historic Environment Division (HED) has noted that the proposal is in close proximity to, and within the setting of, the following listed buildings, which are of special architectural and historic interest and are protected by Section 80 of the Planning Act (NI) 2011:
  - The Ulster Hall 1-7 Bedford Street (Grade A)
  - Belfast City Hall (Grade A)
  - St Malachy's Church (Grade A)
  - BBC Broadcasting House Ormeau Avenue (Grade B1)
  - Bryson House 28 Bedford Street (Grade B1)
- 9.28 Historic Environment Division (HED) considers that the proposal fails to satisfy the policy requirements of the SPPS Para 6.12 (Setting) and BH11 PPS6 (Development affecting the Setting of a listed Buildings) in that the scale, height, massing, alignment and form of the building is out of keeping with the Ulster Hall and the adjoining buildings along Clarence Street and would if permitted, also compromise the integrity of the block, the distinctive character of the conservation area and the setting of the listed buildings as listed above.
- 9.29 HED considers that the proposals as presented still fail to satisfy paragraph 6.12/ Development proposals impacting on Setting of Listed Buildings of SPPS and with respect to Policy BH11 'Development affecting the Setting of a Listed Building' of PPS6.
- 9.30 The listed building that will arguably be most affected by the proposal is the Ulster Hall, immediately abutting the site to the north. The proposal is approximately 7m higher than the main roofline of this 5 storey listed structure, with a difference of approximately 3.5m between the two predominant shoulder heights.
- 9.31 It is acknowledged that the overall 'setting' of the listed structures listed above has changed dramatically over recent years. As opposed to what would have been a traditional much lower streetscape, particularly in the more southern parts of the Linen Quarter, the introduction of high-rise contemporary buildings has transformed the built context on what is a main arterial route to the city centre, terminated by the City Hall. The southern side of the Linen Conservation Area is defined as much by the large contemporary buildings fronting onto Linenhall Street and Adelaide Street as the lower more domestically scaled buildings on Bedford Street, Alfred Street and Joy Street.
- 9.32 However, it is felt that although the building is not dissimilar in height to some of the more contemporary buildings in the area, it is of a scale that will dominate the immediate streetscape, particularly the western side, and in doing so impact negatively upon the setting of the listed Ulster Hall. The juxtaposition of high and low buildings is not uncommon and indeed is prevalent on some of the junctions within the conservation area, however the issue in this case is the relationship with the Ulster Hall and the impact upon its setting. In other conservation areas, particularly the city centre, where it could be argued that taller buildings help define the character, and the lower buildings are more isolated, within the Linen Conservation Area there is more of a mix, with the high rise buildings being more the notable exceptions (Windsor House, Bedford House).
- 9.33 The proposed design, finishes and materials are by no means a replica of the adjacent Ulster Hall building, which has a traditional red bricked finish and window to wall ratio, and hierarchy of form. However, the tones of the materials and vertical emphasis do pick up on the design traits displayed in the Ulster Hall. HED has noted the change in finish

from brown to red brick, which is more complementary. The applicant was given guidance on how to improve the relationship of the proposed building with the listed Ulster Hall, by reducing its height on the nearside and creating a set-back. However, no further such changes were made and the Council must consider the application before it. It is concluded that the proposal would have an unacceptable impact on the setting of the listed Ulster Hall, contrary to Policy BH11 of PPS 6. For this reason the proposal is unacceptable.

#### Impact on character and appearance of Linen Conservation Area

9.34 The site is located centrally within the Linen Conservation Area, which is located immediately south of the City Hall between Donegall Square South and Ormeau Avenue. The proposal has been assessed against Policy BH12 of PPS6 and paragraph 6.19 of the SPPS. The site is located within the Linen Conservation Area as designated in the BUAP and BMAP. Some of the issues around the impact on the conservation area have been covered already, which is inevitable when the listed buildings tend to make a significant contribution in terms of a conservation area's character.

# (a) the development preserves or enhances the character and appearance of the area;

9.35 As the site consists of a surface level car park and two buildings, one of which offers little in terms of architectural merit, it is considered that the opportunity exists to enhance the character of the Linen Conservation Area as per paragraph 6.18 of the SPPS. The development draws upon the red brick/ rustic tones displayed in some of the more traditional buildings in the conservation area, including the rear of the adjacent Ulster Hall and No. 21 Linenhall Street, and combines this with a strong vertical emphasis. This building will replace a surface level car park, and two existing buildings. Given the design and materials, plus the fact the site includes a vacant car park, it is considered that a building on the site of an appropriate scale, respecting the built heritage, could outweigh the loss of the existing buildings. However, for the reasons stated above in relation to the scale of the building within the current context, discussed further below, and in the absence of a suitable redevelopment proposal, it is considered that the opportunity has not been taken to enhance the character of the Linen Conservation Area. The proposal is therefore contrary to Policy BH12 of PPS 6 and Section 104(11) of the Planning Act (Northern Ireland) 2011.

(b) the development is in sympathy with the characteristic built form of the area;

The character of the immediate area is defined by an almost equal mix of established 3-6 storey red bricked and rendered buildings with taller more contemporary buildings such as the Cecil Ward Building, Bedford House and Windsor House (now Grand Central) becoming a feature of the wider area beyond the existing block. There are also the established two and three storey terraces, such as those adjacent to the site along Clarence Street, with this greater diversity in terms of height and old/ new mix more evident in the wider area, such as Bedford Street with Bedford House, Windsor House and the Invest NI Buildings dominating the skyline. So to suggest there is a uniformity within the conservation area is clearly not the case.

9.37

However, along Linenhall Street the streetscape is much more static, particularly on its western side, with no marked punctuations within the built form, certainly not to the extent of the anomalies on Bedford Street. This relative uniformity in building heights becomes particularly apparent when looking north along Linenhall Street from the site, a vista which is eloquently terminated by the City Hall, with its dome positioned perfectly in the centre, retaining its primacy as the most important building within the view. It is from this view that the existing site becomes very apparent in its vacancy. This prominent corner site is poorly defined with the blank southern façade of the Ulster Hall rising behind it and

the two and three storey buildings on the site becoming almost insignificant within this more dominant backdrop and context. Yes, the proposed building will be much more dominant than the existing buildings on the site but this is by no means a contradiction.

- 9.38 In a similar manner to the southern approach to the City Hall, the site lies within the streetscape which frames the western approach to another key listed building in the area, that of St. Malachys Church, located a short distance east of the site and a building terminates the vista along Clarence Street. The Clarence Street approach is very much low-scale with the terraced three storey streetscape at either side defining the approach from Bedford Street to Linenhall Street. The proposed building will obviously introduce a higher built form at the eastern end of Clarence Street, however, the 7 storey height is more akin to the massing of the six storey buildings to the eastern end of Clarence Street, which ultimately frame the immediate approach to St. Malachys. Having said this, it is the immediate context which is important in terms of how the legibility of the established block (framed by Clarence Street, Bedford Street, Linenhall Street and Franklin Street). The stark increase in height from the more domestic scale evident in the streetscape fronting onto Bedford Street and Clarence Street immediately west of the site will be striking and introduce a very dominant mass at odds with its immediate surroundings.
- 9.39 The Conservation Officer notes that 'visual prominence should remain with listed buildings in the vicinity, and their role as landmark buildings should be respected in terms of legibility'. For reasons stated above this will not be the case. The proposal therefore also fails this criterion of Policy BH12.
- 9.40 **(c)** the scale, form, materials and detailing of the development respects the characteristics of adjoining buildings in the area;
  The adjoining buildings in this case are the two buildings which abut the site, the Ulster Hall on Linenhall Street and the building to the rear along Clarence Street.
- 9.41 The Urban Design Officer has commented that 'The proposed scale, height and massing of any building on this site should pick up on the existing heights of neighbouring developments to ensure it sits comfortably and responds positively to surrounding context. The neighbouring terrace to the west along Clarence Street is three storeys in height with a hipped roof form while to the north the site abuts the modern red brick extension to the Ulster Hall along Linenhall Street. Neighbouring buildings at the junctions of Clarence Street/Linenhall Street West and Linenhall Street/Clarence Street generally incorporate a three storey shoulder height. It is acknowledged that taller buildings of up to eight storeys, as well as roof extensions to existing buildings, have also been approved within this area (notably diagonally opposite this site), however in those cases context is different'.
- 9.42 This largely seven storey building will be higher than both adjoining buildings, and although an attempt has been made to step the massing down towards the three storey block on Clarence Street, in the round the building does not go far enough in addressing the scale of the adjoining streetscape.
- 9.43 The Urban Design Officer expands on this by noting 'While it is understood that the issue of height cannot be viewed in isolation and should be considered alongside other issues....... I am of the opinion that its application across most of the site results in a scheme which tips the balance towards overdevelopment of the site and a scheme that does not fully relate to surrounding context, particularly its listed neighbour (Ulster Hall) along Linenhall Street'.

- 9.44 The introduction of horizontal and vertical shifts along the Clarence Street elevation are noted and to some extent help in the transition from the existing three storey terrace to the upper seven storey height of the proposed building. The Urban Design Officer welcomes this approach but highlights concerns with regard to the four storey height differential between the terrace and the proposed rear/side return of the building. Whilst responding architecturally to the eaves height along Clarence Street, the resultant seven storey height at the eastern end of Clarence Street will dominate the eastern views along Clarence Street to Linenhall Street.
- Although careful consideration has been given to the transition in scale between the Linenhall Street frontage and Clarence Street the relationship between the building and the adjoining Linenhall Street frontage raises concerns. The five storey bulk of the Ulster Hall drops to a bay of approximately 2/3 storeys, stepped slightly back off the street, in the area immediately abutting the site. This results in a stark jump between the 7 storey expanse of the proposed building to this lower bay, before rising again the main 5 storey block of the Ulster Hall. This relationship is noted by the Urban Design Officer who points to the resultant 'abrupt and overbearing blank gable that visually competes with the listed asset'.
- 9.46 Of particular concern is the impact the two upper floors will have on the streetscape. The shoulder height of the Ulster Hall provides an obvious horizontal cue, with the resultant massing being at odds with this established marker. The Urban Design Officer has noted this cue and has suggested that 'the introduction of a deep setback at this level would help to establish a lower five storey shoulder height (aligning with that of the Ulster Hall)'. This relationship with the Ulster Hall is again highlighted by the Conservation Officer who states that 'this (Linenhall Street) elevation should be revised to include a similar setback and transitional element as per Clarence Street, which will be vital in ensuring a more appropriate built form for the wider streetscape, and crucially minimise any detriment or impact on the visual primacy and setting of the Ulster Hall extension'.
- 9.47 Similarly the extent of the upper floors of the building will dominate the Clarence Street character. The Urban Design Officer states that 'consideration should be given to the removal of the upper seventh floor entirely or else potentially pulling the extent of the mansard back off the northern edge'.
- 9.48 It is therefore concluded that the proposal fails this criterion of Policy BH12.
- 9.49 (d) the development does not result in environmental problems such as noise, nuisance or disturbance which would be detrimental to the particular character of the area;

The bin storage and cycle store have been located in the rear of the building and are accessed off Linenhall Street, this should limit any potential disturbance and ensure that the street frontages are as 'active' as possible which is welcomed. Environmental Health have not raised any significant concerns in terms of potential noise or odours.

9.50 **(e)** important views within, into and out of the area are protected; Given the central location of the site within the Linen Conservation Area, the views affected by the proposal would be those within the area itself. As stated above the increase in height from the more domestic scale evident in the streetscape fronting onto Bedford Street and Clarence Street immediately west of the site will be striking and introduce a very dominant built form within the established block. This will impact upon the legibility of this planned block when viewed from the west from Bedford Street and to a lesser extent from the east along Clarence Street from St. Malachys Church where the built form (existing and approved) is notably higher.

- 9.51 In terms of the character of the northern part of the Conservation Area there is something of a mix. But as previously stated the established block is of a 3-5 storey scale with the Ulster Hall and adjacent 21 Linenhall building creating a strong western frame to views north. The landmark building in the area is the City Hall, providing a strong termination of this northern vista along the streets, which lead from the southern part of the conservation area to the city centre. This is located some distance north of the site but will be inter-visible with the proposed building from a key viewpoint to the south, on the approach to the site from Ormeau Avenue. This is arguably the most important northern linkage to the City Hall as it leads to the central dome of the building.
- 9.52 The introduction of a seven storey building on what is a vacant corner within the conservation area will have obvious visual implications, however its notable scale in relation to its neighbouring structures will impact significantly upon the views north to the City Hall, introducing a considerable mass on the western side of Linenhall Street, which as stated is out of keeping with the scale of the surrounding buildings, and particularly those within the block. The proposal therefore fails this criterion of Policy BH12.
- 9.53 (f) trees and other landscape features contributing to the character or appearance of the area are protected; and

There are no landscape features on the site.

9.54 (g) the development conforms with the guidance set out in conservation area documents.

The site lies within the Linen Conservation area, and indeed a part of the city centre, which is arguably defined by a mix of the more established 3-6 storey buildings reflecting the areas industrial heritage and the dispersed high-rise modern interventions such as Windsor House, Bedford House and 9 Adelaide.

- 9.55 The Linen Conservation Guidance Document talks about enhancing the essential character of the Linen Conservation Area and to encourage growth and development which is in sympathy with the character and appearance of the area. For reasons stated above the proposal is unsympathetic to the character of the area in terms of its scale and massing and subsequently the opportunity has not been taken to enhance the character of the conservation area.
- 9.56 New development within a conservation area should seek to reinforce character, the special architectural or historic qualities of the area that provide its legible character. As explained above the legible character is that of a mix of built form, both in terms of massing and proportions and also in terms of finishes, but ultimately it is the overall massing of the proposal and how it relates to its immediate context, and notably that of the Ulster Hall, which is found to be excessive and at odds with the scale of the buildings within the block in which it is located. This is particularly apparent along Clarence Street, with its three storey streetscape.
- 9.57 The underlying objective is of ensuring that new development does not undermine the urban design objective of legibility / promotion of legible environments i.e. the proposal should not undermine the reading of the area as an area of special architectural and historic interest. The surface level car park on the site offers very little to the character of the conservation area as a whole, however, as stated above the existing buildings are of merit, particularly in the absence of an acceptable replacement scheme. A building with a high quality of architecture and finish of a sympathetic scale would be viewed as a positive. However, the proposal will introduce a building, which is higher than the adjacent listed Ulster Hall and notably higher than the immediate context within the block

along Clarence Street and onto Bedford Street. This will undermine the reading of the block and be at odds with the character of the conservation area.

9.58 To conclude, the Conservation Officer has summarised the PPS6 consideration in terms of the impact on the Linen Conservation Area, and whilst acknowledging that a visual marker to denote the corner location may be acceptable, the building as proposed represents overdevelopment that would be visually dominant and contextually inappropriate, and would have an adverse impact on the conservation area. It would also detract from and dilute the contribution and setting of listed buildings, historic terraces and roofscapes in the vicinity. For these reasons it does not represent an overall level of quality to successfully preserve or enhance the conservation area, and as such it is in conflict with Policy BH12 criteria (a), (b), (c), (e) and (g) and unacceptable.

#### Design

- 9.59 The proposal has been assessed against paragraphs 4.23-4.29 of the SPPS. The design is contemporary with a modern take on the typical vertical proportions of buildings of a similar scale in the City Centre. The red-bricked finishes reflect the tones that are common within the more established buildings in the area and also the newly constructed office buildings and BBC building to the south. The design, and in particular the scale, shall be considered in more detail below. The vertical emphasis created by the strong vertical columns is reflective of the historic architecture with the design picking up on some of the horizontal banding and cornice lines displayed on adjacent buildings.
- 9.60 Bronze metal features have been applied to projecting window frames between 1F and 4F with deep angled framing to GF openings. The chamfered corner, is described by the Urban Design Officer as 'reminiscent of the more traditional treatment on surrounding buildings albeit in a fresh and contemporary manner'.
- 9.61 The introduction of a mansard roof on the upper floor helps reduce the visual impact, particularly from street level closer to the site.
- 9.62 The Urban Design Officer comments 'The overall design approach results in a legible arrangement across the façade including a strong base that picks up contextually on neighbouring properties with a general rhythm of windows from 1F to 5F, which nods to the hierarchy of window arrangements seen on surrounding buildings. Attention has also been given to the detailing of brickwork with emphasis placed on key horizontal/cornice and elements that pick up on contextual cues within neighbouring buildings (as stated above). Consideration has also been given to brick detailing on the vertical plane which helps to accentuate bays, define building edges and provide additional visual interest'.

#### Acceptability of Office Use at this location

- 9.63 In terms of the proposed office use, the site is within a prime city centre location and proposes approximately 6,000 sqm of office space. In their report on the Public Local Enquiry into Objections to the BMAP 2015 The Planning Appeals Commission (PAC) concluded that there was no need for a main office area in Belfast and offices should be allowed throughout the defined City Centre in the Plan.
- 9.64 The proposal has been assessed against Policy OF1 of Volume 1 of draft BMAP 2015. The policy states that planning permission will be granted for office development within Classes A2 and B1 of the Planning (Use Classes) Order within Belfast City Centre. The proposal therefore complies with this policy.
- 9.65 The proposal has been assessed under Policy PED1 and PED9 of Planning Policy Statement 4: Planning and Economic Development (PPS4). Policy PED1 states that a

development proposal for a Class B1 business use will be permitted in a city or town centre (having regard to any specified provisions of a development plan). Accordingly, the proposal satisfies the requirements of this policy.

9.66 Criterion (c) of Policy PED9 requires that proposals do not adversely affect features of the natural or built heritage which has been considered in detail above in terms of the impact of the proposal on the built heritage. The proposal has been found to be unacceptable with respect to its impact on the listed buildings in the area and thus is thus contrary to Policy PED 9 of PPS4.

## 9.67 Traffic and Parking

The application site falls within the Belfast Core Parking Restraint Area as set out in the BUAP and draft BMAP. The proposal has been assessed against Policies AMP7, 8 and 9 of PPS3. DFI Roads has noted that no parking is proposed for this development and also notes that practical options for on-street parking are very limited in the immediate vicinity of this location. Policy TRAN 1 within the draft BMAP (2014) is set out below:

Policy TRAN I			
Parking Standards within Areas of Parking Restraint			
Within designated Areas of Parking R	estraint the following pa	rking standards will be a	pplied:-
AREA	Car Parking Standards		
	RESIDENTIAL	NON RESIDENTIAL	NON RESIDENTIAL
	No. of spaces per dwelling	No. of non- operational spaces per m² of floorspace	No. of operational spaces per m² of floorspace
Belfast City Centre Core	1.0	1 / 300	1 / 930
Belfast City Centre Fringe	1.0	1 / 100	
Lisburn City Centre, Bangor and Carrickfergus Town Centres	1.0	1 / 50	
Commercial Nodes on Arterial Routes [outside Belfast City Centre Areas of Parking Restraint (Core and Fringe)]	1.0	1 / 100	
Reductions in the above standards w alternative transport arrangements or justify an exception to the policy. Pro- permitted in exceptional circumstance	an be clearly demonstrat oposals involving car park	ted, or other material co	nsiderations exist that

9.68 The Transport Assessment Form submitted with the application estimates an additional 154 occupants on the site attracting an additional 68 cars with an additional 60 arrivals during the 8-9am peak morning hour and an additional 42 departures during the peak 5-6pm evening hour. The Travel Plan points to the site's proximity to the city's main public transport services such as, Great Victoria Street bus and rail station, Lanyon Place Station and the Metro bus and Glider terminus at City Hall. It also refers to the proximity of Ulsterbus, Metro and Glider stops. A Travel Co-Ordinator is to be appointed. They would regularly monitor the travel patterns of the staff and visitors to the facility to ensure that the right balance is maintained between the needs of staff and visitors to develop a sustainable transport strategy for the site.

9.69 Dfl Roads has offered no objections to the proposal subject to a number of condition relating to the operation of the development in accordance with the Travel Plan, Service Management Plan, provision of cycle parking and the closure of redundant accesses on site. Having regard to the advice from DFl Roads and consideration of the relevant policies, the proposal is considered acceptable with respect to traffic and parking.

#### Contamination

9.71 A Preliminary Risk Assessment submitted with the application included a review of historic maps for the area and a site walk over. The report concluded that there are no significant onsite sources of contamination and the offsite sources are considered not to be significant. Furthermore, they conclude that as the site is entirely covered by hardstanding this will prevent contact pathways, breaking this potential pollutant linkage. Subsequently Environmental Health Department of BCC and Regulation Unit of DAERA has offered no objections in relation to contamination.

#### Impact on amenity

- 9.72 The proposal has also been assessed against paragraphs 4.12 and 4.13 of the SPPS, in terms of potential impact on amenity of adjacent properties. The proposed building is set within an inner urban context where any building on the site would inevitably have an impact on the amenity of properties in the vicinity of the site.
- 9.73 The Environmental Health Department of BCC has reviewed the Environmental Noise Impact Assessment entitled "Proposed office development at Linenhall Street, Clarence Street, Belfast. The report has assessed noise impact and predicted internal noise levels for future office occupants. The report concludes that the proposed glazing systems to the development should provide at least 15dB Rw to ensure a suitable internal noise environment within the open plan office space, the report recognises that typical double glazed units provide an Rw sound reduction index of at least 33dB. It was concluded that ventilation could be provided by an openable window which provides 15dB sound reduction.
- 9.74 The noise impact assessment has considered the impact of plant noise on the proposed offices. The consultant recommended that the wall/ceiling to these rooms should provide a sound reduction of 35dB DW. Furthermore it was recommend that the door leading from the plant room should provide a sound reduction of 35dB.
- 9.75 It is noted from the drawings submitted that limited plant is proposed at roof level (lift over run, smoke vent shaft) surrounded by a plant screen. The NIA has therefore not considered noise from the roof top plant area within the assessment. Should additional plant be proposed to the roof as part of this proposal or should roof top plant be installed in the future care will be required in the selection design and location of the plant so as to ensure the approved nearby residential at 21 Linen Hall Street (approved under LA04/2019/0811/F) are not adversely impacted by plant noise. It should be noted that no objection was offered from Environmental Health in relation to potential noise impact on adjacent properties.

#### **Impact on Historic Monuments**

- 9.76 The application site is located within the Belfast Area of Archaeological Potential, defined within Belfast Metropolitan Area Plan 2015 to protect the above-ground and Below-ground archaeological remains associated with the early development of the city.
- 9.77 There are also a number of sites on the Industrial Heritage Register located within the immediate area of the application, including two linen warehouses (IHR 10639 and 10640). The 2nd Edition Ordnance Survey map also shows a "Spinning Factory" extending from Franklin Street to Linen Hall Street West.
- 9.78 Historic Environment Division (Historic Monuments) has reviewed the information submitted and is content that the proposal satisfies PPS 6 policy requirements, subject to conditions for the agreement and implementation of a developer funded programme of archaeological works.

# **Drainage and Flooding**

- 9.79 The proposal has been assessed against Policy FLD1 and FLD3 of PPS15. The Flood Hazard Map (NI) indicates that the development **does not** lie within the 1 in 100 year fluvial or 1 in 200 year coastal flood plain.
- 9.80 Dfl Rivers has reviewed the Drainage Assessment by McCloy Consulting, dated October 2020, and while not being responsible for the preparation of the Drainage Assessment accepts its logic and has no reason to disagree with its conclusions.

#### **Air Quality**

- 9.81 The Environmental health Department has assessed the heating requirements associated with the proposal, and has noted that detail concerning any proposed combustion processes has not been provided. Depending on the pollutant emission rate of any proposed combustion plant, an Air Quality Impact Assessment may be a requirement as a risk of negative impacts at relevant receptors may result. The applicant is advised to refer to IAQM/EPUK document 'Land-Use Planning and Development Control: Planning for Air Quality', dated January 2017.
- 9.82 Subsequently Environmental Health requested that details are provided of any proposed combustion system(s) including the technical data sheets and emission rates and location and height of associated flues. This information was not requested formally from the applicant given the direction of the application at the time of the response. In any case this is information which could be sought via condition in the event of planning permission be granted.

#### **Waste Water Treatment**

- 9.83 DAERA Waste Management Unit has expressed concern that the sewage loading associated with the proposal has the potential to cause an environmental impact if transferred to Belfast Waste Water Treatment Works (WWTW) and recommended that the Case Officer consult with Northern Ireland Water Limited (NIW) to determine if the WWTW will be able to cope with the additional load or whether the existing WWTW would need to be upgraded.
- 9.84 NI Water Limited confirmed that waste water treatment capacity is not available at present for the proposed development and advised that if the applicant wishes to proceed they should contact NIW to discuss alternative interim options such as a temporary wastewater facility at the developer's own expense; this would not be adopted by NIW in the future. NI Water have confirmed that they have a programme for WWTW improvements which will increase capacity over the coming years. This includes two new sludge processing tanks for Belfast and subsequent improvements to the city's six existing sludge processing tanks. These works are estimated to be completed within 2.5 years well within the five year lifespan of planning permission were it to be granted. Moreover, NI Water makes allowance for existing significant committed development across the city including extant planning permissions. Such development will not all come forward at once which means in practical terms it would be unreasonable to withhold planning permission in relation to these issues.
- 9.85 In light of the NI Water response the agent has advised that they would be agreeable to the use of a negative planning condition to require full details of the how foul/waste water is to be disposed of prior to commencement of the development, such as:

"No development shall commence on site until details of waste water disposal have been submitted to and approved in writing by the Council. The development shall not be carried out unless in accordance with the approved details.

Reason: To ensure appropriate foul drainage of the site". As this matter can be addressed by a suitably worded planning condition this issue is not considered to be a refusal reason. **Pre-application Community Consultation** For applications that fall within the major category as prescribed in the Development Management Regulations, Section 27 of the Planning Act (NI) 2011 places a statutory duty on applicant for planning permission to consult the community in advance of submitting an application. Section 27 also requires that a prospective applicant, prior to submitting a major applications must give notice, known as a 'Proposal of Application Notice' (PAN) that an application for planning permission for the development is to be submitted. A PAN was submitted to the Council on 2<sup>nd</sup> July 2020. Where pre-application community consultation has been required and a PAN has been submitted at least 12 weeks in advance of the application being submitted, the applicant must prepare a pre-application community consultation report to accompany the planning application. In light of Public Health advice, in order to limit the spread of Covid-19, the Department for Infrastructure recognised that it is not currently possible to hold a Pre-Application Community Consultation (PACC) public event without posing a significant risk to health. As a result, new legislation was put in place to temporarily suspend the requirement for a PACC public event in respect of applications for major development. Under The Planning (Development Management) (Temporary Modifications) (Coronavirus) Regulations (Northern Ireland) 2020, alternative means of engagement were authorised and the requirement for a public exhibition has been suspended for an initial 5 month period, now extended until September 2021. A Pre Application Community Consultation Report has been submitted in support of this application. The Report has confirmed the following: Digital drop-in webinar sessions were held via Zoom on: • Wednesday 12 August between 10am – 11am Wednesday 12 August between 6pm – 7pm The event was advertised in The Belfast Telegraph on 5<sup>th</sup> August 2020. Display boards, which included all the information that would have been on display at a Public Information Event, were made available online via the consultation website and hard copy packs were provided to parties unable to access digital materials. Two hard copy packs were distributed via post on request. A consultation website with live chat function was launched on 5 August 2020. By 26 August 2020 the consultation site had 687 unique visitors running a total of 776 sessions and 1,485 page views.

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Leaflets were distributed to approximately 200 properties in the surrounding area, with a copy of the PAN distributed to a number of Councillors and MLAs on 26<sup>th</sup> June 2020.

- 9.95 During consultation on the plans for the development, a total of 9 responses were received. All were received via completion of online feedback form or freepost return. 56% of respondents were supportive of the scheme. Specific concerns were raised with regard to the height, design and appearance of the building and the removal of car parking spaces (on the existing surface level car park). Two people were supportive of the design. The need for wider regeneration in the area was acknowledged in the feedback
- 9.96 It is considered that the Pre-Community Consultation Report submitted has demonstrated that the applicant has carried out their duty under Section 27 of the Planning Act (NI) 2011 to consult the community in advance of submitting an application.

# **Developer Contributions**

9.97 In this case it would be considered appropriate that any planning approval should be subject to the developer entering a legal agreement with Belfast City Council to provide contributions to local environmental improvements and should primarily take the form of public realm improvements to the streetscape within the locality. Given the direction of the application to date no discussions have taken place in relation to potential Developer Contributions.

#### 10.0 | Recommendation:

Having regard to the detailed assessment set out in this report, it is recommended that planning permission is refused. Delegated authority is sought for the Director of Planning and Building Control to finalise the wording of the refusal reasons.

#### 11.0 Draft Refusal Reasons

- 4. The proposed office building, by reason of its scale, height, massing, façade alignment, form and design, would have an over-dominant impact on the Grade A Listed Ulster Hall to the detriment of its setting. The proposal is therefore contrary to Policy BH11 of Planning Policy Statement 6, Policy PED9 of Planning Policy Statement 4 and paragraph 6.12 of the Strategic Planning Policy Statement for Northern Ireland.
- 5. The proposal would result in the demolition of Nos. 27-37 Linenhall Street, which make a positive contribution to the character and appearance of the Linen Conservation Area. The proposal is therefore contrary to Policy BH14 of Planning Policy Statement 6. Moreover, the proposed office building, by reason of its scale, height, massing, façade alignment, form and design, would have an overdominant impact on the street scene and interrupt framed views northwards of City Hall, harming the character and appearance of the Conservation Area. The proposal is therefore contrary to Policy BH12 of Planning Policy Statement 6 and paragraphs 6.18 and 6.19 of the Strategic Planning Policy Statement for Northern Ireland.
- 6. The proposal does not incorporate public realm improvements to the footways on Linenhall Street and Clarence Street, and does not take the opportunity of enhancing the setting of the proposed office building and Conservation Area. The proposal is therefore contrary to paragraphs 4.15 and 6.18 of the Strategic Planning Policy Statement for Northern Ireland, Policy BH12 of Planning Policy Statement 6 and Chapter 8 of the Developer Contribution Framework (adopted January 2020).

12.0	Notification to Department (if relevant) N/A		
13.0	Representations from elected members:		
	None		
Neighb	Neighbour Notification Checked Yes		
Signati	Signature(s)		
Date:	Date:		

ANNEX		
Date Valid	3rd November 2020	
Date First Advertised	13th November 2020	
Date Last Advertised	13th November 2020	
Details of Neighbour Notification (all addresses)  1 Clarence Street,Belfast,Antrim,BT2 8DX  12-22 Linenhall Street,Belfast,Antrim,BT2 8BS  13 Clarence Street,Belfast,Antrim,BT2 8BG  24 Linenhall Street,Belfast,Antrim,BT2 8BG  26 Linenhall Street,Belfast,Antrim,BT2 8BG  26a ,Linenhall Street,Belfast,Antrim,BT2 8BG  31 Linenhall Street, Belfast,Antrim,BT2 8AB  34-36 Bedford Street,Belfast,Antrim,BT2 7FF  42-44 Bedford Street,Belfast,Antrim,BT2 7FF  46 Bedford Street,Belfast,Antrim,BT2 7FF  6 Clarence Street,Belfast,Antrim,BT2 8DX  9 Clarence Street,Belfast,Antrim,BT2 8DY  Flynn And McGettrick Solicitors, 3 Linenhall Street West,Belfast,Antrim,BT2 8DA  Cike Architects, 3 Linenhall Street West,Belfast,Antrim,BT2 8DA  Orr House, 29 Linenhall Street,Belfast,Antrim,BT2 8BG  Ulster Hall, 34 Bedford Street,Belfast,Antrim,BT2 7FF		
Date of Last Neighbour Notification	24 <sup>th</sup> February 2021	
Date of EIA Determination	NA	
ES Requested	No	
Drawing Numbers and Title  Nos. 1-8 – Site Location, Floor Plans, Elevations and Sections.  Notification to Department (if relevant)		

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Date of Notification to Department: Response of Department:

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ADDENDUM DEDODT			
	ADDENDUM REPORT		
	Development Management Officer		
	mittee Meeting Date: Tuesday 15 <sup>th</sup> June 2	:021	
	ication ID: LA04/2020/1363/F		
Proposal: 21 Apartments and 3 retail units with ancillary lobby space, refuse storage, bicycle storage and amenity space.		Location: 173 Newtownards Road Belfast BT14 1AB and nos 1-5 Templemore Avenue Belfast BT5 4FP	
		to Officer's recommendation.	
	mmendation: Refusal		
Corne 385 S Belfa	icant Name and Address: erstone Construction (NI) Ltd Springfield Road ast 2 7DG	Agent Name and Address: CPS Planning Consultants 164 Lisburn Road Belfast BT9 6AL	
1.0	Background		
1.1	This application was due to be considered by the Planning Committee on 18 <sup>th</sup> May 2021. The application was removed from the agenda and deferred so that members could gain an understanding of the site's context. Members agreed that a Planning Committee site visit should take place. The Planning Committee site visit took place on 3 <sup>rd</sup> June 2021.		
1.2	This Addendum Report should be read in conjunction with the previous case officer report and Late Items reports to the 18 <sup>th</sup> May 2021 Planning Committee, a copy of which are appended.		
1.3	This Addendum Report considers the latest submission from the applicant which includes alterations to the ground floor layout, including the reduction in retail space; the provision of additional amenity space on the ground floor and in the form of private balconies to the rear of the 2 bed apartments and kitchens have been opened up in central apartments An area for a temporary local art installation has been depicted on the western elevation.		
1.4	An additional petition of support with 128 signatures has also been received. This petition of support brings the combined total to 682 signatures. These representations are available to		

	view on the NI Planning Portal and are summarised in this report. Any further representations will be reported to Members via the Late Items pack.		
2.0	Updated Consultation Responses		
2.1	It was considered that the additional information did not require further consultation with any of the consultees. As such the position of consultees remains unchanged from the original May 2021 committee report.		
3.0	Additional Representations		
3.1	An additional petition of support with 128 signatures for the proposal was submitted with an accompanying map which illustrated that the signatures where from the immediate area. This petition of support brings the combined total to 682 signatures. The petition sets out that the proposal will bring economic and community benefits to the area. These points have been previously raised and considered in the May 2021 Planning Committee report.		
3.2	Officers welcome new development and in particular, to long vacant sites such as this one. Re-development can bring with it many benefits including regeneration and a visual upgrade to the area in addition to new homes. However, new development should be sensitive to the location and should bring the best of local tradition to the site. In this case the proposal fails to achieve this.		
4.0	Assessment of Addendum and additional comments		
4.1	Layout & Amenity Space  The latest submission includes alterations to the ground floor layout to provide additional amenity space with the relocation of the bin and cycle store. The applicant has reduced the area of floorspace for all three retail units on the ground floor. The bin store and cycle parking area have been repositioned so that they are incorporated within the building and are accessed via the entrance foyer. This results in an increase in the provision of amenity space for residents. None of the retail units open out into this amenity space. The ground floor amenity space provision measures approximately 80sqm. The layout also shows the provision of additional amenity space in the form of private balconies to the rear of the 2 bed apartments. the total amenity space provision within the development is 210 sqm which is an average of 10sqm per unit. This is an acceptable level of amenity space. There are no kitchen windows in the central apartments so they have now been opened up to create an		

open plan layout between the living space to increase natural light. As such it is considered that the second refusal reason cited in the May 2021 planning committee report and referring to the lack of quality amenity space can be removed.

# 4.2 Impact on the character and appearance of the area

An area for a temporary local art installation has been depicted on the western elevation. This was incorporated within the design to overcome the Council's concerns relating to the exposed blank façade of the six storey western elevation which is entirely devoid of any openings and would be very prominent visually along the Newtownards Road when approaching from the city side of the road. It is considered that art features can improve the aesthetic appearance of a building. However, in this instance it does not overcome the concerns previously set out as does not address the scale of the gable and still represents overdevelopment of the site. It is considered that the overall height, scale and massing of the building would be over dominant and result in a clear imbalance along both Templemore Avenue and Newtownards Road.

#### 4.3 **Recommendation**

Officers are of the opinion that the recommendation remains unchanged.

#### Reasons for Refusal

- 1: The proposal would result in in overdevelopment of the site and would be out of character with the area. The proposal is therefore contrary to the SPPS and Policy QD 1 Criteria a and b of PPS 7 –Quality Residential Developments, if permitted, it would result in an over dominant building which would result unacceptable damage to the local character due to the proposed height, scale, massing, density and overdevelopment of the site.
- 2: The proposal will impact on the setting of the listed buildings and as a result fails to comply with PPS 6 Policy BH 11 Development affecting the Setting of a Listed Building.
- 4.4 It is recommended that the Chief Executive, or her nominated officer, uses her delegated authority to finalise the wording of refusal reasons.

# Development Management Officer Report Committee Application

Summary		
Committee Meeting Date: Tuesday 18th May 2	2021	
Application ID: LA04/2020/1363/F		
Proposal: 21 Apartments and 3 retail units with ancillary lobby space, refuse storage, bicycle storage and amenity space.  Referral Route: Representations are contrary to	Location: 173 Newtownards Road Belfast BT14 1AB and nos 1-5 Templemore Avenue Belfast BT5 4FP  Officer's recommendation	
Recommendation:	Refusal	
Applicant Name and Address: Cornerstone Construction (NI) Ltd 385 Springfield Road Belfast BT12 7DG	Agent Name and Address: CPS Planning Consultants 164 Lisburn Road Belfast BT9 6AL	

# **Executive Summary:**

Planning permission is sought for the erection of 21 apartments and 3 retail units within a single building which ranges from 4 to 6 storeys in height.

The site has an area of 0.04ha and is located within the development limits for Belfast in both the Belfast Urban Area Plan 2001 (BUAP); and the draft Belfast Metropolitan Plan 2015 (BMAP). The site is within a housing action area in the BUAP. The site falls within the draft Templemore Avenue ATC

The main issues to be considered in this case are:

- The principle of the proposal at this location
- Design, layout and impact on the character and appearance of the area
- Impact on Residential Amenity
- Impact on Built Heritage
- Access, Parking, and Transport
- Infrastructure Capacity
- Impact on Human Health

The principle of the proposal is acceptable on the basis that the site is within the development limits in both the extant and draft plans (within BUAP and dBMAP 2004) and the proposed use is compatible in the area which is characterised as mixed use commercial and residential.

It is considered that the proposal would result in overdevelopment of the site and would be out of character with the area. The proposal is therefore contrary to the SPPS and PPS 7 in that it would result in an overly dominant building that will cause unacceptable damage to the local character due to the height, scale, massing which results in overdevelopment of the site.

The proposal is contrary to draft BMAP Arterial Route Policy AR02 where it states that building heights and massing should be appropriate to the scale of the street and shall generally be 2 to 3 storeys high.

The proposed amenity provision is inadequate and inappropriate and is therefore contrary to the SPPS and PPS 7 in that the development would, if permitted create undesirable living conditions for prospective residents due to inadequate provision of quality amenity space.

The proposal will impact on the setting of the listed buildings and as a result fails to comply with PPS 6 Development affecting the Setting of a Listed Building.

In terms of prospective residents, all dwelling units are proposed to be built to a size not less than those set out Policy LC1 providing adequate space however, in some apartments the living accommodation will be poor as there are no windows provided to kitchens. And the only amenity space provided is a fourth-floor terrace.

It is also considered that the separation distances proposed will not significantly impact on existing residential amenity by way of overlooking, dominance, loss of light or overshadowing.

A total of eleven representations and a petition of support with 554 signatures have been received. Representations have been received from the wider East Belfast area and further afield including Craigavon. Signatures from the petition of support are primarily from the immediate area. The points raised include the following:

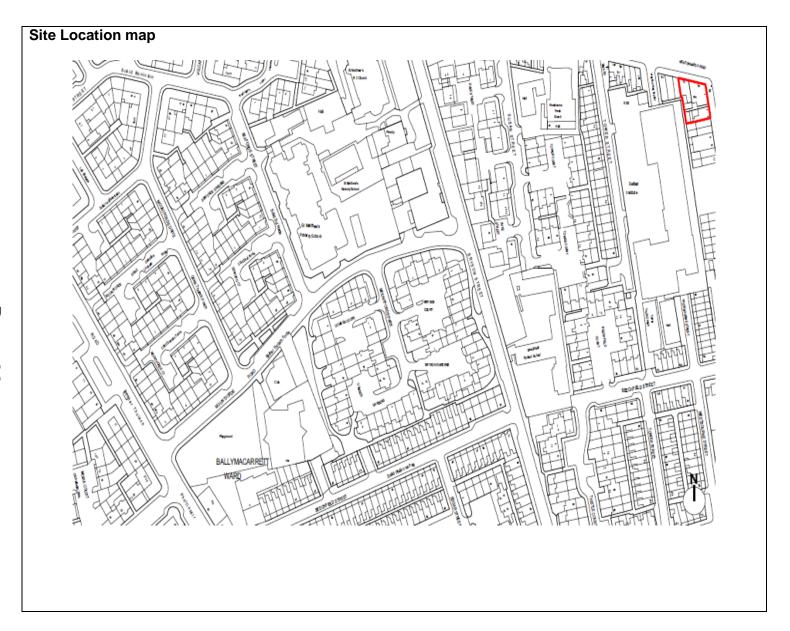
- the proposal will help to regenerate the area and that the scale of the building should be approved as it is a gateway building on a brownfield site and will enhance the appearance of a derelict site.
- comments of support also refer to the applicants, Cornerstone Ltd and the high standard of their work
- the proposal will enhance the appearance of a derelict site

- community, employment and commercial benefits
- housing provision,
- the design will offer style which will add interest to the architectural character of the area

In respect of the impact on parking and traffic, Dfl Roads has no objections Rivers require additional information. HED (Historic Buildings) have objected to the proposal. NI Water and Environmental Health have considered the proposal and offered no objections.

The agent was made aware of the design concerns and was advised that BCC Planning would be recommending refusal in line with our ten Operating Principles. The agent did not amend the scheme but submitted a rebuttal to the issues raised by the consultees.

Having regard to the Development Plan and all other relevant material considerations, the proposal is considered unacceptable and refusal is recommended for the reasons set out in the case officer report below. It is requested that delegated authority is given to the Strategic Director of Place and Economy to finalise the refusal reasons.





Chara	Characteristics of the Site and Area		
1.0	Description of Proposed Development		
	21apartments and 3 retail units with ancillary lobby space, refuse storage, bicycle storage and amenity space.		
2.0	Description of Site		

The site is located at the junction of Newtownards and Templemore Avenue, encompassing what was no.173 Newtownards Road & 1-5 Templemore Avenue. The site is approximately 0.04Ha in size and is located on a main arterial route into the city centre. The site is located within the development limits of Belfast. Much of the site is vacant apart from 2no. small retail units to the southern area of the site. The existing retail units are a mix of render and brick materials. The vacant part of the site is overgrown with shrubs, vegetation, and trees. The surrounding area is characterised primarily as residential within the immediate area, with ecclesiastical, educational, and retail land uses are also within walking distance. The site is within walking distance of the retail area of Newtownards Road and Belfast City Centre. Most dwellings within close proximity to the site are mainly finished in red brick.

# **Planning Assessment of Policy and other Material Considerations**

## 3.0 Site History

Planning Reference No: Z/2005/2089/F

Proposal: Erection of 2no. ground retail units and 12 no. apartments above on

floors 1-3

Address: 173-175 Newtownards Road & 1 Templemore Avenue, Belfast, BT5 4FP

Decision: Permission Granted 20.09.2006

Planning Reference No: Z/2007/2789/F

Proposal: Demolition of existing units and erection of four-storey building to contain 20 no. apartments.

Address: 177-187 Newtownards Road, Ballymacarret, Belfast, BT04 1AF

Decision: Permission Granted 16.10.2008

Planning Reference No: Z/2009/0112/F

Proposal: Amendment to Planning Approval ref: Z/2007/2789/F consisting of 16 No. 1 bed apartments being replaced with 15 No. 2 bed apartments. 4 no. 1 bed apartments to remain as approved. Additional Plant Room.

(Amended description)

Address: 177-187 Newtownards Road, Belfast. BT4 1AD

**Decision: Permission Granted** 

# 4.0 **Policy Framework**

4.1 Belfast Urban Area Plan 2001

Draft Belfast Metropolitan Area Plan 2004

Draft Belfast Metropolitan Area Plan 2015

(Following the recent Court of Appeal decision on BMAP, the extant development plan is now the BUAP. However, given the stage at which the Draft BMAP had reached pre-adoption through a period of independent

	avamination, the policies within the Droft DMAD still corru weight and are a metarial consideration in the
	examination, the policies within the Draft BMAP still carry weight and are a material consideration in the determination of planning applications. The weight to be afforded is a matter of judgement for the decision
	maker)
	Policy SETT 2 Development within the Metropolitan Development Limits and Settlement Development Limits.
4.2	Strategic Planning Policy Statement (SPPS)
4.2	PPS 3: Access, Movement and Parking
	PPS 6: Planning, Archaeology, and the Built Heritage
	PPS 7: Quality Residential Developments
	PPS 12: Housing in Settlements
	PPS 15: Planning and Flood Risk
	Creating Places
5.0	Development Control Advice Note 8 – Housing in Existing Urban Areas  Consultations:
5.0	Consultations:
5.1	Statutory Consultee Responses
3.1	DFI Roads – No objection subject to conditions
	NI Water - No objections
	Rivers - Further information is required. A PDE response from NIW consenting to discharge to their system and
	attenuation size and calculations based on the discharge rate stipulated in the PDE response letter in order to
	fully assess the submitted drainage assessment.
5.2	HED – object to the application – rebuttal information from the applicant was reconsulted and HED response will
	be reported to members in late items
	New Otatutama Camanitas Bannanas
5.3	Non-Statutory Consultee Responses
6.0	Environmental Health – No objections  Representations
6.0	·
	The application has been neighbour notified and advertised in the local press. No objections have been received.
6.1	A letter of petition in support of the proposal was signed by 544 people. Eleven letters of support have also been
0.1	received.
	1000ivou.
6.2	This includes a letter of support from Councillor George Dorrian DUP outlining that the proposal will help to
	regenerate the area and that the scale of the building should be approved as it is a gateway building on a brownfield
	site and will enhance the appearance of a derelict site.
6.3	

Comments of support also refer to the applicants, Cornerstone Ltd and the high standard of their work, how the proposal will enhance the appearance of a derelict site, community benefits, employment and commercial benefits, housing provision, the design will offer style which will add interest to the architectural character of the area and how the design is consistent with the character of the area. the issues listed above will form part of the officer's consideration.

#### 7.0 Assessment

- 7.1 The key issues in the assessment of the proposal are as follows:
  - The principle of the proposal at this location
  - Design, layout and impact on the character and appearance of the area
  - Impact on Residential Amenity
  - Impact on Built Heritage
  - Access, Parking, and Transport
  - Infrastructure Capacity
  - Impact on Human Health

# 7.2 The principle of the proposal at this location

The application site is within a housing action area within the development limit of the Belfast Urban Area Plan. Policy BH3 encourages new housing to stimulate urban renewal, recognising how new housing is crucial to the rejuvenation of older parts of the built-up area. Policy L3 applies as the site is located on an arterial route. It encourages the upgrade and appearance of frontages on main arterial routes through infill development and rehabilitation.

Within dBMAP the application site is located along an Arterial route and is within an Area of Townscape Character and Commercial Area within the development limit of Belfast City. Policy SETT 3 from draft BMAP sets out that appropriate housing development, along with retail and office uses will facilitate the regeneration of arterial routes. The description of lands to facilitate an increase in housing within the existing urban footprint will provide the opportunity to increase the support for services provided in local areas. The surrounding area is predominantly mixed use with residential and retail clearly forming part of this character. Whilst the proposal is in a shopping/commercial area it is not within a commercial node as per draft BMAP zoning. However, the retail units on the ground floor would offer additional services to the wider neighbourhood and complement the commercial offerings in the area. As the site needs regeneration, it is considered that the proposed redevelopment of the site for housing and retail are acceptable in principle.

7.4	Impact on the character and appearance of the area  The proposed development has been assessed against the SPPS and Policy QD1 of PPS7. The proposed development comprises of a single building with 3 no. small retail units at ground floor totalling 254m² gross floor area and 21 no. apartments over 5 floors above. There will be 18 no. 1 bed apartments and 3 no. 2 bed apartments.
7.5	The façade will use facing brick to emulate the finishes on surrounding dwellings and buildings with the introduction of vertical metal cladding and infill cladding panels in an attempt to break the massing of the proposal. The materials are considered to be acceptable.
7.6	The building occupies the corner of Templemore Avenue and Newtownards Road. The building fronting onto the Newtownards Road is 6 storeys with a ridge height of 19m. The Templemore Avenue elevation steps down from 6 storeys to 4 storeys with heights ranging from 19m to 13m. The top floor of the building is slightly stepped back of the building onto the street.
7.7	Draft BMAP Arterial Route Policy AR02 states that building height and massing should be appropriate to the scale of the street and shall generally be 2 to 3 storey high which is significantly lower than the proposal. The height of the proposal is clearly contrary to draft BMAP which is a material consideration.
7.8	When viewing the proposal against Templemore Avenue from the Newtownards Road; it steps down in an attempt to respect the predominantly residential scale and nature of the street. The submitted planning and design and access statements have argued that the proposal fits comfortably within the context of the street and wider neighbourhood. It states that "the proposed building is higher than the adjoining buildings, however it is located within an established area where there is a number of similar height / taller buildings, most of which are as tall, or taller than the current proposal." There is an absence of evidence to support this statement. Reference is also made to the height of the old college building on Tower Street stating that the size of this is much taller than the proposal. No reference has been made to the actual height of neighbouring buildings and the former College building is set at a distance to the site and is typical of an institutional building. The justification in terms of the height, scale and massing appears to be based on a historic approval for Z/2009/0112/F (16 apartments) which was a 5-storey building adjacent to the site. The applicant has claimed that the foundations for this proposal are complete and as a result this is an extant site with permission to construct 5 storeys.
7.9	Reference is also made to nearby tall church spires, a large technical building (Tower Street) and the Skainos Centre in justifying the height of the proposal. The church buildings are very different in terms of functionality and design. The Skainos centre doesn't read within the context of the site and the same can be said for the Tower Street college building which is set back significantly from the proposed site.

- 7.10 Whilst the proposal respects the building line within its context it fails to adequately explain how the scale, height and massing of the proposal will fit into the streetscape and in particular how it will read and impact on Templemore Avenue and Newtownards Road which in this area consists mainly of two and three storey properties. The design of the proposed six storey development creates a dominant bulk and mass along Newtownards Road and Templemore Avenue where the immediate area is predominantly characterised by low rise buildings. this is an indication of overdevelopment of the site.
- 7.11 There are existing terraced, semi-detached and apartment buildings in the area. Whilst the site is close to some commercial units it should be noted that the residential character of the area is predominantly characterised by low density dwellings. The height, scale and massing of the proposal is out of character with the area.
- As set out previously the proposal is at odds with the heights set out in draft BMAP. The proposal will also have a detrimental impact on the setting of listed buildings as set out under the 'Impact on Built Heritage' section. The proposal would result in in overdevelopment of the site and would be out of character with the area. The proposal is therefore contrary to the SPPS and Policy QD 1 Criteria (a) and (b) of PPS 7 –Quality Residential Developments, if permitted, it would result in unacceptable damage to the local character due to the height, scale, massing and overdevelopment of the site.
- 7.13 The site falls within the draft Templemore Avenue Area of Townscape Character (Ref BT 074). Whilst the PAC have determined that PPS 6: Policy ATC 2 New Development in an ATC doesn't apply the character of the area is an important material consideration. This section of Templemore Avenue is defined by single storey, flat roofed retail units and the vacant site of the proposed. Whilst a suitably designed development would enhance the appearance of a derelict site it is considered that the proposed development will not maintain the existing character of the Templemore Avenue area which is shaped by Victorian and Edwardian terraced housing. Whilst the existing site doesn't contribute to the special features of this area a 6-storey building with the proposed scale, height and massing would be at odds with the 2/3 storey domestic scale character of the street. The building will read as an over dominant block more akin to city centre development within the draft ATC when viewed looking from south to north along Templemore Avenue.
- 7.14 The scale, height, massing, layout and design of any new residential building will need to take account of the immediate surroundings in order to create a contextually appropriate and visually integrated scheme. The height of the proposed building would significantly exceed the height of the neighbouring buildings. The proposal would be visually dominate from views along the Newtownards Road and Templemore Avenue. The exposed blank façade of the predominantly six storey western elevation is entirely devoid of any openings and would be very prominent visually along the Newtownards Road when approaching from the city side of the road. The applicant stated that some community artwork could occupy this gable, but no details were provided. In any case, the

proposal represents overdevelopment of the site. It is considered that the overall height, scale and massing of the building would be over dominant and result in a clear imbalance along both Templemore Avenue and Newtownards Road.

# 7.15 Layout & Amenity Space

The part 6/4 storey building will comprise of a single building comprising a total of 21 apartments (comprising of 18No. 1 bed and 3 No. 2bed). The central apartment units fail to provide kitchen windows to the units as they are entirely internal. The ground floor consists of 3 No. retail units comprising a total of 223m2 retail space fronting onto Templemore Avenue and Newtownards Road. There is no in curtilage car parking. Cycle parking is located on the ground floor and accessed from the entrance foyer off Templemore Avenue. Access points to the apartments and bin storage are also accessed from this entrance. Each apartment will have outlook onto a public street. The bin storage area is in a rear corner of the ground floor courtyard. This will be shared by residents and the commercial tenants. An external terraced area is located on the fourth floor and is accessible via the lift and stairwell for all residents. There is no private amenity for residents.

- 7.16 The proposed development has been assessed against the SPPS, Policy QD 1 of PPS7 and Creating Places. The proposed development incorporates a ground floor courtyard (73sqm) which is accessed by the entrance foyer and from the rear door of the retail units. This area will be occupied by a covered bin store (19.5sqm), cycle parking, benches and a bicycle stand. As it is accessed by the retail units, it will essentially operate as a service yard and is likely to provide limited amenity for residents themselves.
- The 4<sup>th</sup> floor external roof space terrace is accessible but not readily for the majority of residents. Overall, the total amenity (including the ground floor service yard) provision equates to approximately 140sqm, with an average of 6.66 sqm of amenity provision per unit. It is considered that the scheme fails to provide a quality amount of amenity provision for the 21 apartments. The applicant acknowledged the shortfall of amenity space within their planning statement. They argue that is acceptable due to the built-up environment of the area and its proximity to large areas of public open space, including Pitt Park, Connswater Greenway, Victoria Park and King George playing fields. Pitt Park is located within a few minutes' walk from the site. It is considered that the shortfall in amenity provision is yet another indication of overdevelopment of the site. As such the proposed amenity provision is inadequate and inappropriate and is therefore contrary to the SPPS and Policy QD1 of Planning Policy Statement 7 in that the development would, if permitted create undesirable living conditions for prospective residents due to inadequate provision of quality amenity space.

# 7.18 **Apartment Sizes**

All units are built to a size not less than those set out in Policy LC1 Protecting Local Character, Environmental Quality ad Residential Amenity (addendum to PPS 7: Safeguarding the character of established residential areas).

# 7.19 **Active Frontage**

Good place making involves the creation of developments which fully activate streets, contributing to creating a welcoming and safe environment for all intended users and the neighbouring residents. The retail units front onto the street which assist in the proposal creating active frontage along both the Templemore Avenue and Newtownards Road increasing surveillance which is compliant with the good design principles of the SPPS and PPS 7 Policy QD 1 criteria 9 in that this aspect of the proposal helps to deter crime and promote personal safety.

# 7.20 **Density**

The surrounding area is defined by a mixture of medium and high-density housing, retail, ecclesiastical, community and education buildings. The proposed density of development would be higher than that within the local area. However, given its location along an arterial route, its proximity to the city centre and its location on a derelict site it is considered that a medium to high density development if well designed is possible at this location.

# 7.21 Impact on Residential Amenity

The layout/aspect of the proposed building is such that there will be no significant overlooking into neighbouring properties. In addition, there is sufficient separation to existing neighbouring properties to ensure that dominance and overshadowing will not occur to an unacceptable degree. The proposal occupies a corner site with low density residential on the opposite side of the site along the Newtownards road (25m from closest residential property) and Templemore Avenue. This is adequate separation distance to ensure that the residential amenity of this property or neighbours are not adversely affected. The applicant submitted a shadow analysis assessment which supports that the proposal will not create any adverse impact on neighbouring properties through overshadowing. The design of the proposal will not have a significant detrimental impact on dwellings within the area.

7.22 The proposal will not create conflict with adjacent land uses and there is no unacceptable adverse effect on existing or proposed properties in terms of overlooking, loss of light, overshadowing, noise or other disturbance and as such will not have a detrimental impact on residential amenity.

# 7.23 Impact on Built Heritage

HED (Historic Monuments) has assessed the application and based on the information provided is content that the proposal is satisfactory to SPPS and PPS 6 archaeological policy requirements.

HED (Historic Buildings) has considered the impacts of the proposal on the listed buildings and on the basis of the information provided, advises that the proposal will have an adverse impact on listed buildings.

HED comments are made in relation to the requirements of the Strategic Planning Policy Statement for Northern Ireland (SPPS) para(s) 6.12 and 6.13 and of Planning Policy Statement 6: Planning, Archaeology and the Built Heritage Policy BH11 (Development affecting the Setting of a Listed Building). The application site is in close

7.26

proximity to / impacts upon a number of listed buildings which is of special architectural or historic interest and is protected by Section 80 of the Planning Act (NI) 2011. The list below includes listed buildings deemed to be impacted by this application:

HB26 07 002 St Patricks Church of Ireland Grade B1

HB26 08 006 Westbourne Presbyterian Church Grade B1

HB26 08 007 St Matthew's Roman Catholic Church Grade B+

HB26 08 012 Megain Memorial Church of the Nazarene Grade B

7.25 Historic Environment Division (HED), Historic Buildings, consider that the proposal, notably the development block fronting onto the Newtownards Road, fails to respect the listed buildings, including the historic character, in terms of scale, height and massing of the local environs. HED (Historic Buildings) consider the proposal misses an opportunity to reinforce the historic scale and character of the area, retaining the listed buildings as the focal point within a setting of relatively low scale and height (generally 2-3 storey) surrounding terraces. Such an approach would retain and underpin the distinctive character and creating a positive local historic identity to continue to be read for future generations - a key driver of the Local Development Plan process.

As highlighted by HED the proposed six storey building is on a prominent site with listed buildings in close proximity to it. The location is therefore historically sensitive, and it is important that any new development seeks to integrate harmoniously into this setting. At six floors in height, the proposed development is considerably greater in scale than its surrounds urban context. As such it is considered that the proposal will impact on the setting of the listed buildings, particularly on the two closest listed buildings (St Patricks Church of Ireland Grade B1 and Westbourne Presbyterian Church Grade B1) and as a result fails to comply with Policy BH 11 Development affecting the Setting of a Listed Building.

# 7.27 Access, parking, and transport

Due to its location, the proposal is will be well served by public transport and will be easily accessed by foot and by bicycle. The site is well served by public transport along the Newtownards Road and is within easy walking distance of bus stops. These are serviced by both Metro and Ulsterbus services. These provide a frequent service between Belfast City Centre and east along the Newtownards Road. The site is within reasonable walking distance of the Titanic Quarter Rail Halt. From here, rail services are available to the entire rail network across Ireland. There will be no car parking provided within the curtilage of the site. A centrally located cycle store will be provided within the ground floor of the development and this will be lit and covered. The applicant submitted a travel plan as part of the application. The Travel Plan has shown that there are several measures, which could be used to encourage residents to travel to/from the development by an alternative method of transport other than the private car. DFI Roads offered no objections to the proposal subject to conditions.

7.28	Infrastructure Capacity The Flood Hazard Map (NI) indicates that the development does not lie within the 1 in 100 year fluvial or 1 in 200-year coastal flood plain. DFI Rivers have reviewed the drainage assessment and have commented that they require a PDE response from NIW consenting to discharge to their system and attenuation size and calculations based on the discharge rate stipulated in the PDE response letter in order to fully assess the submitted drainage assessment. NI Water have no objection to the proposal. Given the scale and nature of development proposed, it is not considered that proposed development would have a significant impact on existing infrastructure and as such, there are no issues of principle. In addition, connections to the water and foul sewer system are covered by separate legislation.
7.29	Impact on Human Health The proposal will not result in an unacceptable impact in terms of noise, air quality or contamination issues. Environmental Health has no objection subject to conditions.
8.0	Conclusion  Having regard to the Development Plan and all other relevant material considerations, the proposal is considered unacceptable and refusal is recommended for the reasons set out in the case officer report below. It is requested that delegated authority is given to the Strategic Director of Place and Economy to finalise the refusal reasons.
9.0	Reasons for Refusal:
9.1	The proposal would result in in overdevelopment of the site and would be out of character with the area. The proposal is therefore contrary to the SPPS and Policy QD 1 Criteria a and b of PPS 7 —Quality Residential Developments, if permitted, it would result in an over dominant building which would result unacceptable damage to the local character due to the proposed height, scale, massing, density and overdevelopment of the site.
9.2	The proposed amenity provision is inadequate and inappropriate and is therefore contrary to the SPPS and PPS 7 Policy QD1 of Planning Policy Statement 7 criteria (c) in that the development would, if permitted create undesirable living conditions for prospective residents due to inadequate provision of quality private and communal amenity space and internal layout.
9.3	The proposal will impact on the setting of the listed buildings and as a result fails to comply with PPS 6 Policy BH 11 Development affecting the Setting of a Listed Building.

ANNEX		
Date Valid	17th July 2020	
Date First Advertised	31st July 2020	
Date Last Advertised		

# **Details of Neighbour Notification** (all addresses)

1 Abetta Parade Belfast Down

The Owner/Occupier,

1 Templemore Avenue, Belfast, Down, BT5 4FP

14c Stockmans Lane Belfast

The Owner/Occupier,

171 Newtownards Road, Belfast, Down, BT4 1AB

The Owner/Occupier,

173 Newtownards Road, Belfast, Down, BT4 1AB

2 Kensington Court Craigavon Down

23 Orangefield Green Belfast Down

239 Newtownards Road Belfast Down

239 Newtownards Road Belfast Down

The Owner/Occupier,

4 Saunders Close, Belfast, Down, BT4 1EJ

42 Cabin Hill Park Belfast Down

5 Oval Court Belfast Down

The Owner/Occupier,

5 Saunders Close, Belfast, Down, BT4 1EJ

The Owner/Occupier,

5 Templemore Avenue, Belfast, Down, BT5 4FP

The Owner/Occupier,

7 Templemore Avenue, Belfast, Down, BT5 4FP

The Owner/Occupier,

Belfast Metropolitan College, Tower Street, Belfast, Down, BT5 4FH			
George Dorrian			
DUP Councillor, Titanic DEA			
•	The Owner/Occupier,		
Flat 1,2 Templemore Avenue,Belfast,Dowr			
Megain Memorial Church Of The Nazarene Newtownards Road Belfast			
Representations from Elected Representatives:			
Cllr Dorrian in support			
Date of Last Neighbour Notification	3/8/20		
Date of EIA Determination			
Date of LIA Determination			
ES Requested	No		
Drawing Numbers and Title			
Notification to Department (if relevant)			
Date of Natification to Department			
Date of Notification to Department:			
Response of Department:			

	Late Items – 18 May 2021			
Agenda Item	Application	Issues Raised	Action	
4a Page 97	LA04/2020/1363/F-173 Newtownards Road, Belfast, BT14 1AB and nos 1-5 Templemore Avenue, Belfast-21 apartments and 3 retail units	Additional representations in support of the proposal received from the following.  MLA Andy Allen Councillor Adam Newton Councillor Sonia Copeland Councillor John Kyle David Gavaghan Carole Howard Robert Johnston Amy Hofmann Simon Hamilton, Belfast Chamber  Comments were in support of the proposal citing positive regeneration benefits, provision of mixed tenure housing, revitalising a derelict site, provision of social housing, wider community social and economic benefits, increased density and the proposal supports the goals of the Belfast Agenda.	Members to note. Comments of support echo previous support letters and are already assessed within the Case officer report, with the exception of social housing. There has been no indication within the proposal to suggest that the proposal is for social housing.	
		Email received from agent on 17 <sup>th</sup> May requesting that members defer the application to allow for the submission of additional information/amended plans relating to an internal layout of kitchens and further provision of amenity space.  HED provided a response today 18 <sup>th</sup> May 2021 reiterating their position. HED commented that the proposal has an adverse impact on the listed buildings when assessed under paragraph 6.12 (setting) of Strategic Policy Planning Statement for Northern Ireland and policy BH 11 (Development affecting the Setting of a	Members to note. If these two matters are resolved, the fundamental concerns associated with the proposal in respect of scale, height and mass remain.  Members to note that HED's position remains unchanged.	

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	Listed Building) of the Department's Planning Policy Statement 6: Planning, Archaeology and the Built Heritage.	

# Development Management Officer Report Committee Application

Addendum Report				
Committee Meeting Date: Tuesday 15 <sup>th</sup> June 2020				
<b>Application ID:</b> LA04/2020/1803/F				
Proposal:	Location:			
Change of use from dwelling to HMO	60 Springfield Road			
	Belfast			
	BT12 7AB			
Referral Route: Request for referral to the Planning Committee under Section 3.8.1 of the				
Scheme of Delegation by Cllr Canavan for reasons relating to the local residents' concerns on				
anti-social behaviour and parking.				
Recommendation: Approval				
Applicant Name and Address:	Agent Name and Address:			
T Donnelly	Ivory Architects			
263 Falls Road	15 Old Coach Avenue			
Belfast	Belfast			
	BT9 5PY			

# **Addendum Report**

This full application was presented to Planning Committee on Tuesday 15<sup>th</sup> December and was deferred for further consideration of Roads issues. On Tuesday 16<sup>th</sup> March, the item was agreed by members to be deferred for a second time to request that Dfl Roads carry out a site visit.

DFI Roads visited the site on two occasions, 13<sup>th</sup> May at 5pm and again on 26<sup>th</sup> May at 8:30pm. Dfl Roads considered the busiest time on the road network during the evening peak period to be between 4:30pm-6pm, so the initial site visit was carried out at 5pm. They also carried out the second at 8:30pm which allowed for the evening peak to pass and residential parking to have been established.

Dfl Roads further commented on the proposal and stated the following with regards to the assessment of the application:

'The results of the site visit confirmed that the Springfield Road, at this location, is a busy arterial route within a mix of commercial and residential premises. Traffic queues formed approaching the nearby pelican crossing near Violet street on a red signal, but fully evacuated upon a green signal, indicating, the timings of the traffic signals appear to be functioning optimally.

There are no waiting restrictions in place on either side of the road within a reasonable distance of No.60 Springfield Road, except normal corner restrictions and at the nearby pelican crossing. Existing on-street paring does not reduce the available width of the road, interfere with progression nor cause a road safety issue.

At each site, parking spaces were identified along both sides of the road at this location; photos below:

Image 1: 26-05-2021 8:30pm



Image 2: 13-05-2021 5pm



Image 3: 13-05-2021 5pm



In light of the above, Dfl Roads position is unchanged, and they raise no objection to the proposal. It is the Department's position that the proposal would not 'prejudice road safety or significantly inconvenience the flow of traffic'.

# Summary

Dfl Roads has responded to the Committee Request as set out above.

No further issues have been identified following the publication of the case officer report for the December 2020 Planning Committee.

In conclusion, the recommendation remains as set out in the case officer's report and this update.

#### Recommendation

The case officer recommendation is unchanged, the proposal is recommended for approval subject to conditions. It is considered that the proposed development complies with the tests of the HMO Subject Plan and retained planning policy.

It is recommended that the Chief Executive, or her nominated officer, uses her delegated authority to finalise the wording of any conditions.

Development Management Report			
Application ID: LA04/2020/1803/F	Date of Committee: Tuesday 15 <sup>th</sup> December		
Proposal:	2020 Location:		
Change of use from dwelling to HMO	60 Springfield Road		
	Belfast		
	BT12 7AB		
<b>Referral Route:</b> Request for referral to the Planning Committee under Section 3.8.1 of the Scheme of Delegation by Cllr Canavan for reasons relating to the local residents' concerns on anti-social behaviour and parking.			
Recommendation: Approval			
Applicant Name and Address:	Agent Name and Address:		
T Donnelly	Ivory Architects		
263 Falls Road	15 Old Coach Avenue		
Belfast	Belfast		
	BT9 5PY		

# **Executive Summary:**

The application seeks full planning permission for a change of use from a single dwelling to a House in Multiple Occupation (HMO). The main issues to be considered in this case are:

- The principle of an HMO at this location,
- Impact on surrounding residential amenity; and
- Impact on draft Area of Townscape Character

Five representations and a signed petition have been received in relation to the application, raising issues including: antisocial behaviour, lack of parking, dirt & smell, not informed as direct neighbours and lack of family housing provision.

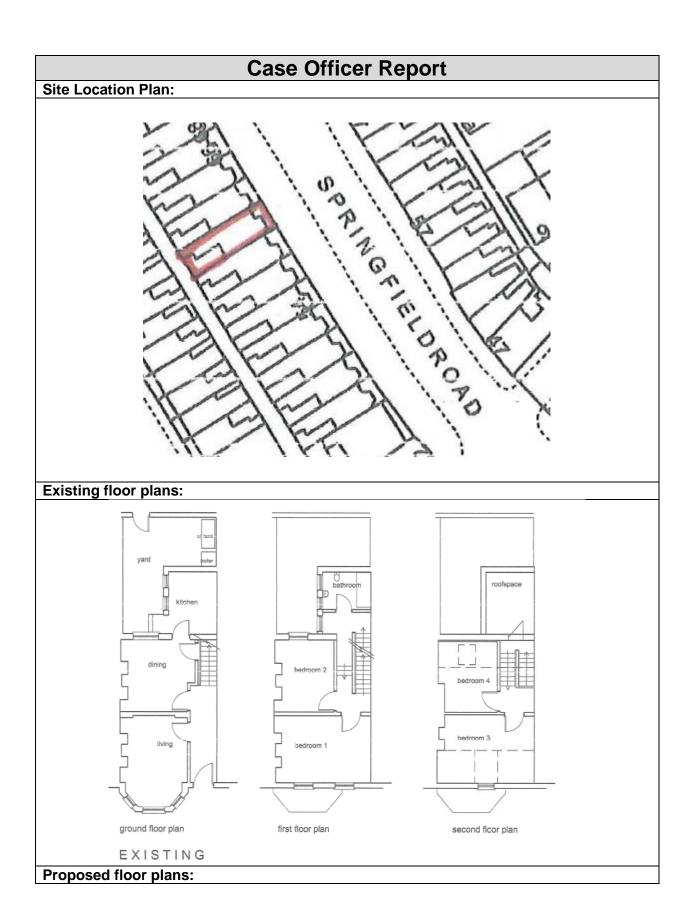
#### Consultees:

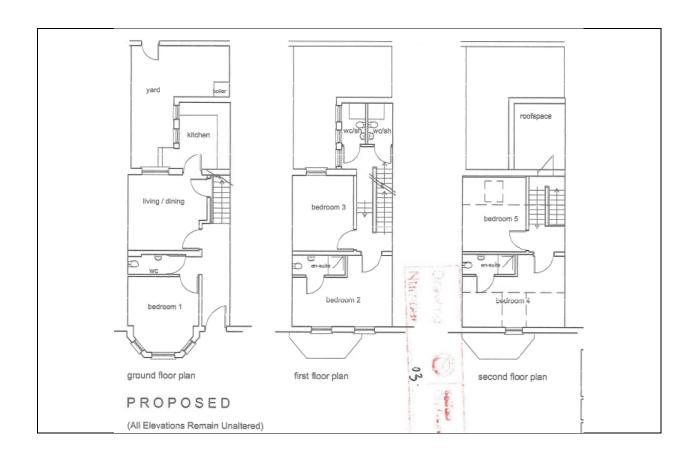
DFI Roads, Environmental Health and the Councils internal development plan team.

In respect of the principle of the proposal at this location, the application site falls within an HMO Development Node HM 4/07 Falls Road/Springfield Road as designated within the HMO Subject Plan for Belfast (2015). Policy HMO 3 states that planning permission will only be granted along the frontages of designated HMO Development Nodes, providing it does not include HMO development at ground floor level within a designated commercial node or shopping area. The site is not within a designated commercial node or shopping area therefore the ground floor is not required to be commercial or shopping. The proposal is situated within the frontage of a designated HMO Development Node and is also in line with Policy HMO 6 as the criteria within this policy are either met or are not relevant.

# Recommendation- approval subject to conditions

Having regard to the policy context and third-party objection, the proposal is considered, on balance, to be acceptable and planning permission is recommended for approval.





# **Committee Application**

Chara	acteristics of the Site and Area
1.0	Description of Proposed Development
	Planning Permission is sought for a change of use from dwelling house to a five bed
	House in Multiple Occupation (HMO).
2.0	Description of Site
	The site is located at 60 Springfield Road. The dwelling is a 2.5 storey, terrace property with a pitched roof finished in white render and red brick. The property has a small amenity area to the front, a small amenity area and shared alleyway to the rear.
	The site falls within the draft Falls Road Area of Townscape Character
Plann	ing Assessment of Policy and other Material Considerations
3.0	Site History
	None
4.0	Policy Framework
4.1	Belfast Urban Area Plan

4.2	Draft Belfast Metropolitan Area Plan 2015	
	Following the recent Court of Appeal decision on BMAP, the extant development plan is now the BUAP. However, given the stage at which the Draft BMAP had reached preadoption through a period of independent examination, the policies within the Draft BMAP still carry weight and are a material consideration in the determination of planning applications. The weight to be afforded is a matter of judgement for the decision maker.	
4.3	Strategic Planning Policy Statement for Northern Ireland (SPPS)	
4.4	The Houses in Multiple Occupation (HMOs) Subject Plan for Belfast City Council Area 2015	
4.4.1	Policy HMO 3	
4.4.2	Policy HMO 6	
4.5	Addendum to Planning Policy Statement 6: Areas of Townscape Character	
5.0	Statutory Consultees Responses DFI Roads- No Objections	
6.0	Non-Statutory Consultees Responses Environmental Health- No Objections	
7.0	Representations	
	The application was neighbour notified on the 22 <sup>nd</sup> September 2020 and advertised in the local press on the 25 <sup>th</sup> September 2020. Five representations and a signed petition of 17 signatures have been received in relation to the application, raising issues including: antisocial behaviour, lack of parking, dirt & smell, not informed in direct neighbours and lack of family housing provision. The signed petition has been taken into account in relation to all of the areas addressed below.	
	<ul> <li>Anti-social behaviour and house parties: Case Officer's response- This falls outside the remit of planning and Environmental Health were consulted regarding the potential for noise and disturbance and offered no objections to the proposal. The onus is on the HMO landlords to ensure they are good neighbours, take the behaviour of their tenants seriously and work to resolve any anti-social behaviour that occurs linked to their properties.</li> </ul>	
	<ul> <li>Issues surrounding lack of parking and traffic concern: Case Officer's response- DFI roads were consulted with regards to parking and traffic concerns and offered no objections to the proposal.</li> </ul>	
	<ul> <li>Dirt and smell: Case Officer's Response- Environmental Health were consulted and offer no objections to the proposal with regards to smell. Under the NI Houses in Multiple Occupation Act, landlords or agents must have good management policies and procedures in place to make sure physical standards are maintained, occupiers' rights are respected, and any problems which arise during the period of the license are effectively addressed. They must also be able to manage issues which may concern neighbours effectively (such as building maintenance, cleaning, noise or disturbance and suitability of the applicant or agent).</li> </ul>	

- Neighbour notification: Case Officer's response- Nine neighbouring properties were notified. As set out in Article 8 of The Planning (General Development Procedure) Order (Northern Ireland) 2015, In respect of Neighbour Notification planning applications are advertised in the local press and notice is served on occupiers of neighbouring land. This is defined as meaning land which directly adjoins the application site or which would adjoin it but for an entry or road less than 20 metres in width.
- Lack of family housing provision: Case Officer's response: The application is for a house of multiple occupation at this site and therefore must be processed and assessed as this.

# 8.0 Other Material Considerations

# 8.1 Any other supplementary guidance None

#### 9.0 Assessment

- 9.1 The key issues to be considered are:
  - Principle of an HMO in this Location
  - Residential Amenity
  - Impact on the draft Area of Townscape Character

It is considered that the proposal is in compliance with SPPS in that the proposed development will not cause demonstrable harm to interests of acknowledged importance which are considered below.

#### Principle of an HMO in this location

The site is located within the HMO Development Node HM 4/07 Falls Road/Springfield Road as designated within the Houses in Multiple Occupation (HMOs) Subject Plan for Belfast City Council Area 2015, as such policy HMO 3 applies. Policy HMO 3 states that planning permission will only be granted along the frontages of designated HMO Development Nodes, providing it does not include HMO development at ground floor level within a designated commercial node or shopping area. The proposal is considered to be situated within the frontage of the designated HMO Development Node.

Policy HMO 3 is designed to accommodate the need and demand for HMO accommodation and direct it to areas where it can contribute to regeneration. Policy HMO 3 has only one criteria which is that planning permission for HMOs will be granted, providing it does not include HMO development at ground floor level within a designated commercial node or shopping area. The proposal is not within a designated commercial node or shopping area and therefore the ground floor does not have to be in commercial use and therefore planning permission for the HMO should be granted.

The proposal complies with Policy HMO 6 in that the criteria are either met or are not relevant: the first bullet point is not relevant as the property is not within a Policy Area; the second bullet point is met in that the HMO is not wholly in the rear of the property and without access to the public street; and the third and fourth bullet points are not relevant as the proposal is not being converted into HMO flats.

#### Impact on Amenity

The SPPS is relevant given the perceived impact of HMO development on amenity and parking within the locality. This is concerned with impact on amenity such as noise, nuisance and disturbance and impact on road safety and traffic circulation.

DFI Roads had no objections to the proposal

In terms of noise and disturbance Environmental Health were consulted with the proposal and advised that they had no objection.

No operational development is proposed and therefore existing amenity space provision is unaffected.

There is no impact on the visual amenity and character of the area given that no external changes are proposed.

# Impact on the draft Area of Townscape Character

Whilst the Addendum to PPS 6 ATCs does not apply to draft ATCs it provides a useful guide and in this case, the proposal would be in compliance with the Addendum to PPS 6 in that the proposed HMO will maintain the character of the surrounding area. There are no proposed alterations to the front elevation of the property.

9.3 Having regard for the policy context and the considerations above, the proposal is deemed acceptable.

Summary of Recommendation: Approval

# 10.0 | Summary of Recommendation: Approval

# 11.0 Conditions

1. The development hereby permitted shall be begun before the expiration of 5 years from the date of this permission.

Reason: As required by Section 61 of the Planning Act (Northern Ireland) 2011.

#### Informative

# HOUSE OF MULTIPLE OCCUPATION ACT (NORTHERN IRELAND) 2016

For detailed requirements relating to HMO Standards and relevant documentation you should visit NIHMO. Please see also the HMO (NI) Act 2016 which contains the definition of a House in Multiple Occupation for Northern Ireland. This also contains the minimum space standard for rooms in a HMO that are occupied as sleeping accommodation

#### **Notification to Department (if relevant)**

# Representations from Elected members:

Request for application to be brought before Planning Committee made by Cllr Claire Canavan.

ANNEX	
Valid	20.08.2020
Date First Advertised	25.09.2020
Date Last Advertised	N/A

# **Details of Neighbour Notification** (all addresses)

22.09.2020

56 Springfield Road, BT12 7AH

58 Springfield Road, BT12 7AH

62 Springfield Road, BT12 7AH

63 Springfield Road, BT12 7AD

64 Springfield Road, BT12 7AH

57 Hawthorn Street, BT12 7AQ

59 Hawthorn Street, BT12 7AQ

63 Hawthorn Street, BT12 7AQ 65 Hawthorn Street, BT12 7AQ

Date of Last Neighbour	22.09.2020
Notification	
Date of EIA Determination	N/A
ES Requested	No
-	

# **Drawing Numbers and Title**

01 Location Plan

02 Existing and Proposed Floor Plans

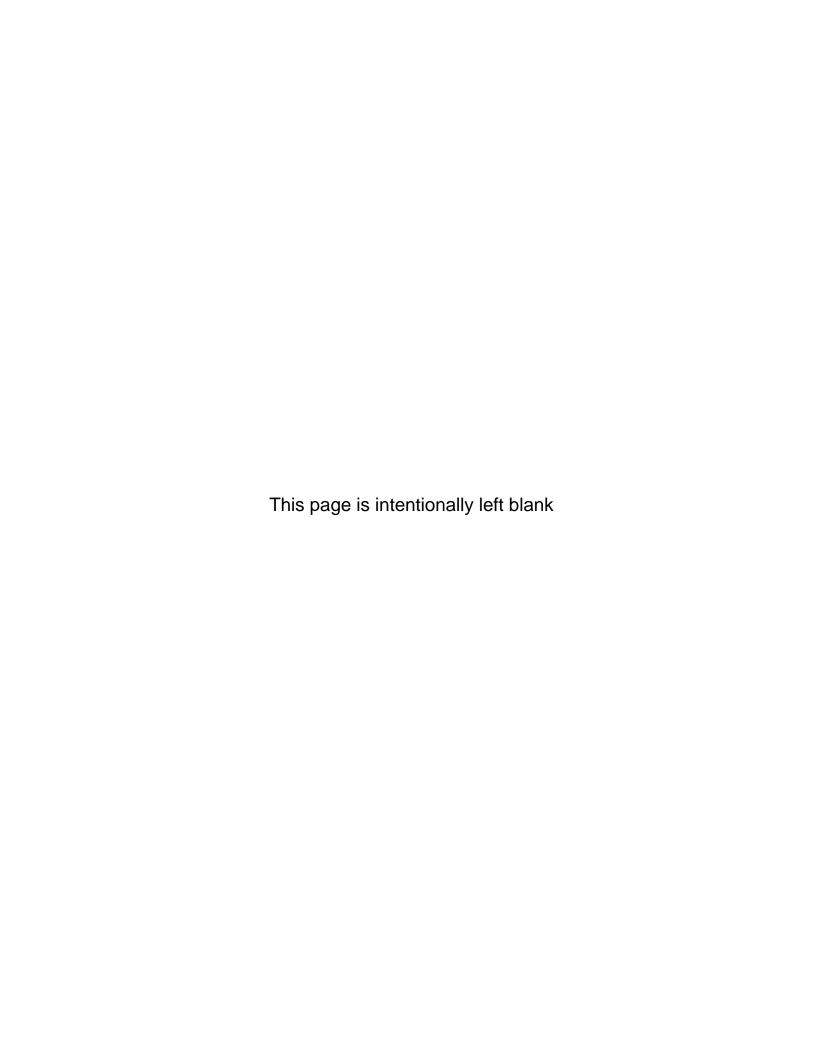
03 Proposed Site Plan

# Notification to Department (if relevant) - N/A

Date of Notification to Department: n/a

Response of Department: n/a

Elected Representatives: Councillor Claire Canavan- Sinn Fein



# Development Management Report Committee Application

Summary			
Committee Meeting Date: Tuesday 15 June 2	Committee Meeting Date: Tuesday 15 June 2021		
<b>Application ID:</b> LA04/2020/1211/F			
Proposal: Mixed use regeneration scheme involving: demolition of vacant buildings Hughes Christensen site; erection of 8No. Class B2 (light industrial) and Class B4 (storage/distribution) unit; extension to, and subdivision of, existing supermarket building to form 4no. Class B4 units (existing retail use to be discontinued); erection of replacement supermarket; provision of new accesses from Montgomery Road and Castlereagh Road; road improvements; car parking, landscaping and associated site works. (Lynas Food Outlet building to be retained).	Location: No 46 Montgomery Road (former Hughes Christensen site) vacant between nos 44 and 46 Montgomery Road and no 41 Montgomery Road (Lidl) Belfast.		
Referral Route: Major application – Planning Committee			
Recommendation:	APPROVAL		
Applicant Name and Address: Lidl Northern Ireland	Agent Name and Address: MBA Planning		

# **Executive Summary:**

**Nutts Corner** 

Crumlin

**BT29 4SR** 

**Dundrod Road** 

The application seeks full permission for a mixed use regeneration scheme involving: demolition of vacant buildings Hughes Christensen site; erection of 8No. Class B2 (light industrial) and Class B4 (storage/distribution) unit; extension to, and subdivision of, existing supermarket building to form 4no. Class B4 units (existing retail use to be discontinued); erection of replacement supermarket; provision of new accesses from Montgomery Road and Castlereagh Road; road improvements; car parking, landscaping and associated site works. (Lynas Food Outlet building to be retained). A breakdown of the floorspace proposed is set out below:

4 College House

Belfast

**BT12 4HQ** 

Citylink Business Park

Unit	Use Class	Gross Internal Floor Area
1 & 2	B2	815.65 m <sup>2</sup>
3 & 4	B2	770.02 m <sup>2</sup>
5	B4	493.45 m <sup>2</sup>
6	B4	1653.21 m²
7	B4	360.19 m <sup>2</sup>
8	B2	569.08 m <sup>2</sup>
Existing Lidl supermarket building extended &	B4	
subdivided to form 4no Class B4 units		1378.08 m <sup>2</sup>
Proposed Supermarket	A1	2207 m <sup>2</sup>
Total proposed floorspace		8247 m <sup>2</sup>

The site comprises two sites either side of Montgomery Road and adjacent to the Castlereagh Road. The northern side of the site comprises former an industrial site / factory buildings generally single storey in height finished in brick with a flat roof. This portion of the site also includes several free-standing buildings towards the western boundary including bulk frozen food sales unit. It also includes areas of hard standing / parking. boundary treatments generally consist of typical metal fencing approximately two metres in height.

The southern part of the site consists of an existing Lidl free standing supermarket which is single Storey in height and finished in render with a mono pitch roof finished in tiles. hard standing parking areas located to the east and north of the building with a landscaped buffer area around the site periphery. Two Storey dwellings are located adjacent to the site to the south, with two storey business units adjacent to the site to the west.

Key policy considerations include the SPPS, BUAP, dBMAP, unlawfully adopted BMAP, PPS3, PPS4, PPS6, and supplementary planning guidance.

The key issues in the assessment of the proposal are as follows:

- The principle of a major foodstore at this location;
- The loss of existing industrial land:
- the principle of business units at this location;
- The economic impact of the proposal;
- Design and layout considerations;
- Impact on amenity / character of the area;
- Impact on transport and other infrastructure.
- Impact on natural environment:
- Impact on Built heritage assets.

The replacement supermarket has a gross internal floor area of 2,207sqm and a net sales area of 1,420sqm of which 1,136sqm is for the sale of convenience goods with 284sqm for the sale of comparison goods. This is an increase of 397sqm of convenience and 198sqm of comparison floorspace on the existing store which is to be relocated from its' current location to the factory site to the north. The site is outside any designated retail centres identified within both the BUAP and dBMAP. It is therefore sited in an 'out of centre' location.

At the time of writing, there are no sites available that could facilitate the proposal, largely due to the size of store proposed. The proposal therefore meets the sequential test. The findings of the RIA and associated supporting information have been fully assessed. Following assessment of the economic information, on balance, it is considered that the majority of trade will be drawn from unprotected locations and as such the scale of impact on protected centres is not likely to be significant. It is also considered that the proposal, when assessed individually and cumulatively with other extant retail permissions within the catchment, would not adversely affect the vitality and viability of protected centres within its catchment area. BCC LDP team have also reviewed the

supporting information and have no objections to the proposal on the basis that the existing store will be replaced, they are satisfied that the proposal meets the sequential test, will not prejudice protected centres, or result in an unacceptable cumulative impact. Conditions are necessary to allow the Council to retain control of the nature of retailing at this location.

The site comprises a redundant 1950s factory (with associated office and storage) extending to approximately 11775 sqm / 126,750 sqft set on a site of 2.19 hectares/5.4 acres. The proposal includes the erection of 8No. Class B2 (light industrial) and Class B4 (storage/distribution) unit; extension to, and subdivision of, existing supermarket building to form 4no. Class B4 units with associated access and parking infrastructure and landscaping areas. The proposal comprises a total of 8247sqm of which 2207sqm would be for retail/supermarket use. The proposal would therefore result and a net loss of approximately 5735 sqm of industrial floor space.

The proposal will result in the loss of c. 6000sqm of industrial lands/use, however the Business/Industry uses will be retained at the site with c.6000sqm of Class B uses proposed within new buildings. The viability arguments set out by the applicant must be accepted in the absence of advice/evidence to the contrary. PED 7 loss of unzoned land does not include a stipulation that retail use is unacceptable within such areas, unlike the policy text for zoned sites. As BMAP has reverted to draft status following the successful legal challenges, the policy relevant context therefore reverts to unzoned status. The simplified planning zone policy/legislative direction as set out in BUAP was not published and is therefore silent in relation to the proposal. It is agreed that the proposal would provide regeneration benefits in terms of restoring a vacant site to active economic uses. This may provide substantial community benefits, including in terms of job creation and improved built form and associated public realm, if all the business units become operational on an ongoing basis.

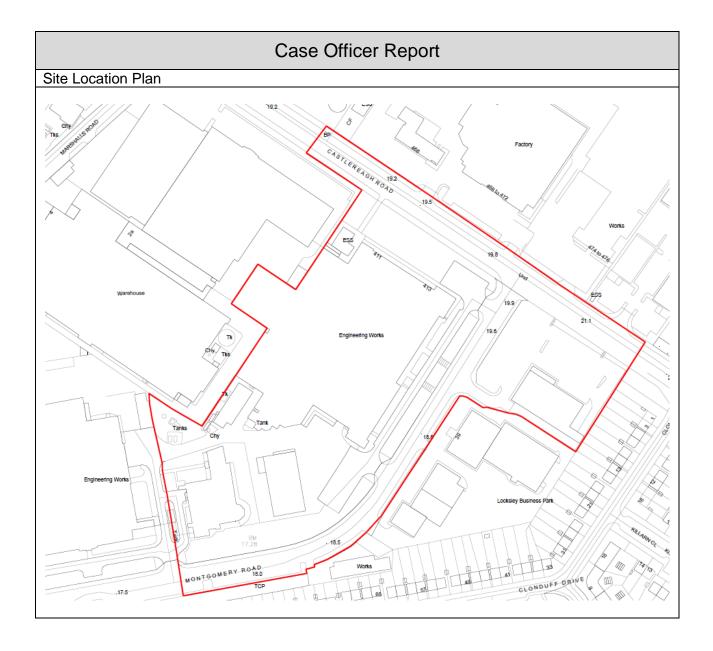
In order to secure the retention of business/industrial use at the site and to offset the loss of such uses in substitution for the proposed retail use, it is fundamentally necessary that the conversion works of the existing Lidl building are provided prior to the new supermarket use commencing. As highlighted in the BCC LDP response, it is necessary to secure this by planning agreement under Section 76 of the Planning Act. It is also considered necessary to restrict permitted development use rights for the business/industrial units in order that the Council can retain control of operations at the site and to maintain appropriate amenity via planning condition. The design and layout of the development is considered acceptable, and adequately respects the existing context in terms of building locations and set-backs. The landscaped areas will positively contribute to local townscape and assist in mitigating the visual impact of hard-surfacing of the site. Materials and detailing are also considered acceptable taking account of built form within the locality of the site.

All consultees have responded with no objections, save for Invest NI and DFI Economic Unit who have not responded despite numerous reminders being issued. Environmental Health are considering a Construction Management Plan. Roads are still considering final technical details in relation to Private Streets layout drawings. Both consultees, however, have advised that they have no objections to all other technical issues. BCC Economic Development Unit are considering employability and skills impacts.

The agent indicates that the proposal would result in regeneration of this key site and the following economic impacts:

- the construction costs of the entire project will be c. £8m, which will be a significant benefit to the local construction industry;
- the proposed Lidl store will support 35 jobs (22 existing + 13 new jobs);
- the proposed Class B2 & B4 units have the potential to create 87 full time equivalent positions;
- there will be an increase in rates revenue for Belfast City Council of c. £300,000+ per annum.
- 1 objection has been received in relation to traffic and associated issues. DFI Roads have no objections in relation to these issues and accordingly any impacts are considered acceptable.

Having regard to the policy context and other material considerations above, the proposal is considered acceptable and approval of planning permission is recommended with delegated authority given to the Chief Executive, or her nominated officer to finalise the wording of conditions and enter into a planning agreement under S76 of the Planning Act, subject to no new substantive planning issues being raised by consultees and third parties.





Representations:	
Letters of Support	None Received
Letters of Objection	1
Number of Support Petitions and	No Petitions Received
signatures	
Number of Petitions of Objection and	No Petitions Received
signatures	
Representations from Elected	None received
Representatives	

# 1.0 Description of Proposed Development

1.1 Mixed use regeneration scheme involving: demolition of vacant buildings Hughes Christensen site; erection of 8No. Class B2 (light industrial) and Class B4 (storage/distribution) unit; extension to, and subdivision of, existing supermarket building to form 4no. Class B4 units (existing retail use to be discontinued); erection of replacement supermarket; provision of new accesses from Montgomery Road and Castlereagh Road; road improvements; car parking, landscaping and associated site works. (Lynas Food Outlet building to be retained). A breakdown of the floorspace proposed is set out below:

	Unit	Use Class	Gross Internal Floor Area
	1 & 2	B2	815.65 m <sup>2</sup>
	3 & 4	B2	770.02 m <sup>2</sup>
	5	B4	493.45 m²
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	7	B4	360.19 m²
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	Existing Lidl supermarket building extended &	B4	
	subdivided to form 4no Class B4 units		1378.08 m <sup>2</sup>
	Proposed Supermarket	A1	2207 m <sup>2</sup>
	Total proposed floorspace		8247 m²
2.0	Description of Site  The site comprises two sites either side of Montgomery Road and adjacent to the Castlereagh Road. The northern side of the site comprises former an industrial site /		
factory buildings generally single storey in height finished in brick with a fl portion of the site also includes several free-standing buildings towards the boundary including bulk frozen food sales unit. It also includes areas of he parking, boundary treatments generally consist of typical metal fencing aptwo metres in height.			uildings towards the western ncludes areas of hard standing /
2.2	The southern part of the site consists of an existing Lidl free standing supermarket which is single Storey in height and finished in render with a mono pitch roof finished in tiles. hard standing parking areas located to the east and north of the building with a landscaped buffer area around the site periphery. Two Storey dwellings are located adjacent to the site to the south, with two storey business units adjacent to the site to the west.		
Plann 3.0	ing Assessment of Policy and other Mate Site History	rial Conside	rations
	Ref ID: Y/2014/0227/F		
3.1	Proposal: Proposed change of use to Clastrade counter/cash and carry sales, minor landscaping and all other associated work Address: Former Hughes Christensen Site BT6, Decision: Permission Granted Decision Date: 01.12.2014	alterations/exs (Amended	xtension, realigned car parking, Plans)
4.0	Policy Framework		
4.1	Belfast Urban Area Plan; Draft Belfast Metropolitan Area Plan 2004 Draft Belfast Metropolitan Area Plan 2015 Draft Belfast Local Development Plan Dra	,	gy 2035;
4.2	Regional Development Strategy (RDS); Strategic Planning Policy Statement (SPP PPS2: Planning and Natural Heritage; PPS4: Planning and Economic Development PPS6: Planning, Archaeology and Built He	ent;	

	PPS3: Roads Considerations;
	Development Control Advice Note 15 Vehicular Access Standards;
5.0	Statutory Consultee Responses
	Transport NI – no objections subject to conditions (tbc);
	DEARA – no objections subject to conditions;
	Rivers agency - no objections subject to conditions;
	HED - no objections;
	NI Water- no objections;
	Health and safety executive- no objections;
	DFI economic unit - no response; Invest NI – no response;
	invest Ni – no response,
6.0	Non-Statutory Consultee Responses
0.0	BCC Development Plan – no objections subject to conditions;
	BCC Economic Development Unit – response outstanding;
	BBC Parks / Landscape: no objections;
	Environmental Health - no objections subject to conditions (considering construction
	management plan details);
	Shared environmental services- no objections subject to conditions;
7.0	Representations  The continuous difference of the least tendence of tendence of the least tendence of tendece of tendence of tendence of tendence of tendence of tendence of
	The application has been neighbour notified and advertised in the local press.
	1 representation objecting to the application has been received
	1 representation objecting to the application has been received.
8.0	Other Material Considerations
0.0	BCC Belfast Agenda
	BCC Developer Contributions Framework
	The agent indicates that the proposal would result in regeneration of this key site and
	the following economic impacts:
	• the construction costs of the entire project will be c. £8m, which will be a significant
	benefit to the local construction industry;
	<ul> <li>the proposed Lidl store will support 35 jobs (22 existing + 13 new jobs);</li> </ul>
	• the proposed Class B2 & B4 units have the potential to create 87 full time equivalent
	positions;
	• there will be an increase in rates revenue for Belfast City Council of c. £300,000+ per
	annum.
9.0	Assessment
0.0	Accessiment
9.1	The key issues in the assessment of the proposal are as follows:
	- The principle of a major foodstore at this location;
	- The loss of existing industrial land;
	- the principle of business units at this location;
	- The economic impact of the proposal;
	- Design and layout considerations;
	- Impact on amenity / character of the area;
	- Impact on transport and other infrastructure.
	- Impact on natural environment;
	- Impact on Built heritage assets;
	Policy Considerations:
	i olicy considerations.

- Policy SFG3 of the RDS seeks to enhance the role of Belfast City Centre as the regional capital and focus of administration, commerce, specialised services and cultural amenities. This policy states 'Belfast City Centre has developed its regional shopping offer. A precautionary approach needs to be continued in relation to future major retail development proposals based on the likely risk of out of centre shopping developments having an adverse impact on the city centre shopping area'.
- 9.3 The SPPS sets out five core planning principles of the planning system, including improving health and well-being, supporting sustainable economic growth, creating and enhancing shared space, and supporting good design and place making. The SPPS states at paragraph 1.13 (page 7) that a number of policy statements, including PPS3, remain applicable under 'transitional arrangements.
- Paragraphs 4.11 and 4.12 require the safeguarding of residential and work environs and the protection of amenity. Paragraphs 4.13-8 highlight the importance of creating shared space, whilst paragraph 4.23-7 stress the importance of good design. Paragraphs 4.18-22 details that sustainable economic growth will be supported.
- 9.5 The SPPS introduces new retail policy under 'town centres and retailing' at pages 101-105, replacing previous considerations within Planning Policy Statement 5. Paragraph 6.270 states that 'the aim of the SPPS is to support and sustain vibrant town centres across Northern Ireland through the promotion of established town centres as the appropriate first choice location of retailing and other complementary functions, consistent with the RDS.'
- Paragraph 6.273 states planning authorities must adopt a town centre first approach for retail and main town centre uses. Paragraph 6.280 states that a sequential test should be applied to planning applications for main town centre uses that are not in an existing centre and are not in accordance with an up to date LDP. Where it is established that an alternative sequentially preferable site or sites exist within a proposal's whole catchment, an application which proposes development on a less sequentially preferred site should be refused.
- 9.7 Paragraph 6.281 requires applications for main town centre uses to be considered in the following order of preference (and consider all of the proposal's catchment):
  - primary retail core;
  - town centres;
  - edge of centre; and
  - out of centre locations, only where sites are accessible by a choice of good public transport modes.
- 9.8 No guidance has been published to date by DFI to assist in interpretation and application of SPPS policy.

Economic Development considerations:

9.9 Paragraph 6.97 of the SPPS states that "planning authorities should generally adopt a positive and constructive approach to determining applications for appropriate sustainable economic development informed by the provisions of the LDP, the SPPS and all other material planning considerations. Where proposals come forward on land not identified for economic development through the LDP, the planning authority must consider and assess the proposal against a wide range of policy considerations relevant to sustainable development, such as integration with transportation systems (particularly

public transport), synergy with existing economic development uses, and use of previously developed land or buildings."

#### PPS4:

9.10 PPS4 policy is retained as a material consideration as set out at paragraph 1.13 of the SPPS. Policy is relevant to the application include Policy PED 1 - Economic Development in Settlements, Policy PED 7 - Retention of Zoned Land and Economic Development Uses, Policy PED 8 - Development incompatible with Economic Development Uses, and Policy PED 9 - General Criteria for Economic Development.

**Development Plan Considerations** 

- 9.11 Article 6 (4) of the Planning (Northern Ireland) Act states that in making any determination under the said Act regard is to be had to the local development plan, and that the determination must be made in accordance with the plan unless material considerations indicate otherwise.
- 9.12 Following the May 2017 Court of Appeal decision on Belfast Metropolitan Area Plan, the extant development plan is now the Belfast Urban Area Plan (BUAP). The application site is located within a simplified planning zone in the BUAP 2001. The plan states that legislation is being prepared which will provide for the establishment of Simplified Planning Zones (SPZ) within which certain planning controls will be removed and that the main purpose of SPZs is to allow greater freedom of action in stimulating and encouraging development. However, no further advice or legislation was ever provided on these.
- 9.13 Given the stage at which the Draft BMAP had reached pre-adoption through a period of independent examination, the policies within the Draft BMAP still carry weight and are a material consideration in the determination of planning applications. The weight to be afforded is a matter of judgement for the decision maker.
- 9.14 BMAP 2015 reached an adopted stage and was subject to legal challenge in relation to the policies regarding Sprucefield Shopping Centre. BMAP 2015 is therefore considered to hold significant weight. The weight to be afforded is a matter of judgement for the decision maker.

Part of the application site is zoned in the 2004 version of draft BMAP 2015 as an area of Existing Employment/Industry under designation MCH 13 (see Figure 2). Employment policy contained within the draft plan states "lands for employment/industry are zoned to facilitate the needs of industry and business enterprises over the plan period. The zoning of land provides a basis for rational and consistent decisions on planning applications and provides a measure of certainty about which types of development will and will not be permitted". It further states that, "development proposals will be considered in accordance with prevailing regional policy and relevant plan proposals". The application site fronts onto an arterial route. Policy MCH 22 states that on designated arterial routes planning permission will only be granted for proposals which

- meet the following criteria:
- Development shall be aligned with the prevailing building line. Exceptions to this may be permitted where the development creates significant public space;
- Development shall be fine grain in nature, and aim to reflect traditional plot widths. The façade of larger development proposals shall be broken up visually to reflect the scale of traditional units; and
- Building height and massing shall be appropriate to the scale of the street and shall generally be 2 to 3 storeys.

It further states, "Development should form an edge to the street and follow a common building line without major setbacks. Land uses that would conflict with this objective such as car sales with hard surfaced forecourt display areas along the road frontage will not be permitted".

- 9.15 The report by the Planning Appeals Commission (PAC), following the Public Local Enquiry into objections to BMAP 2015, records a general objection to the Arterial Routes policy and design criteria in the 2004 version of draft BMAP. The PAC considered that this objection was of a general nature and no specific arguments were presented that would enable further considerations of the matter. The PAC recommended no change to the plan. However, the Arterial Routes policy and design criteria has not been included in the 2014 version of draft BMAP.
- 9.16 Part of the application site is zoned in the 2014 version of draft BMAP 2015 as an area of Existing Employment under designation MCH 10 (see Figure 2). Employment policy contained within the draft plan states that proposals within these sites will be determined in accordance with prevailing regional planning policy. Acceptable Uses on employment zonings based on the Planning (Use Classes) Order (Northern Ireland) 2004 are:
  - Class B1: Business (b) as a call centre;
  - Class B1: Business (c) for research and development;
  - Class B2: Light Industrial;
  - Class B3: General Industrial; and
  - Class B4: Storage or Distribution.
- 9.17 The application site fronts also onto an arterial route. The plan states that as arterial routes provide local and neighbourhood reference points, an important aim of the plan is to promote and develop these routes.
- 9.18 BMAP strategic retail policy for Belfast is set out at pages 54-58 Part 3 volume 1 and page 28 part 4 volume 2. The BMA retail strategy seeks to:
  - promote Belfast City Centre as the leading shopping centre in the Plan Area and Northern Ireland;
  - Outside City and Town Centres the nature and scale of retail development is to be controlled in order to protect the vitality and viability of the city and town centres and retail development to be focused on designated District Centres, Shopping / Commercial Areas and Designated Commercial Nodes on designated Arterial Routes and designated Local Centres.

Two other elements are cited, however these relates to areas outside of Belfast and are therefore not applicable.

- 9.19 Policy R1 states that 'primary retail cores will be the preferred location for new comparison and mixed retail development...(and)...outside designated Primary Retail Cores, planning permission will only be granted for comparison and mixed retail development where it can be demonstrated that there is no suitable site within the primary retail core'. The supplementary note goes on to say that 'the plan seeks to support the vitality and viability of city and town centres by ensuring that they are the main focus for all retail developments including convenience, non-bulky comparison and bulky comparison retailing.'
- 9.20 Policy R2 states planning permission will not be granted for proposals for retail development where it would be likely to result in an adverse impact on the distinctive role of Belfast City Centre as the leading regional shopping centre. It refers to the Regional Development Strategy 2035 which states it 'supports and strengthens the

distinctive role of Belfast City Centre as the primary retail location in Northern Ireland. It urges a precautionary approach in relation to future major retail development proposals based on the likely risk of out of centre shopping developments having an adverse impact on the city centre shopping area.'

- 9.21 A list of district centres is designated on page 57 part 3 volume 1. Centres designated within the Belfast City Council Area include Connswater, Dairyfarm, Hillview, Kennedy Centre, Park Centre, Westwood Centre, and Cityside (formerly Yorkgate). Forestside is also a designated centre and is located adjacent to BCC boundary within Lisburn and Castlereagh Council. The supplementary text refers to the findings of the retail study for Belfast stating they concluded that there were planning reasons for redirecting any identified need to nearby city and town centres where the case for retail investment is stronger.
- Page 28 part 4 volume 2 refers to retailing in the city centre and designates the Primary Retail Core and Primary Retail Frontage under CC05 and CC06.
- 9.23 Pages 105-106 part 4 volume 2 refers to retailing in outer Belfast. This designates the District Centres under BT010. The supplementary text states 'these centres co-exist with the City Centre and should fulfil a complementary role. It is recognised that whilst Belfast City Centre is under-performing as a regional centre, many of the out-of-town centres are overtrading and are attracting trade away from the City Centre. In order to help redress this imbalance, boundaries are delineated for all of the District Centres.'
- 9.24 Belfast Local Development Plan Draft Plan Strategy 2035 which will guide future investment and development decisions to enable the sustainable spatial growth of the city up to 2035, has now been published and has been subject to examination by the Planning Appeals Commission. Accordingly, this is now a material consideration. This includes strategic policy on creating a vibrant economy at page 143.

#### Consideration

9.25 The proposal Is a mixed-use scheme, and comprises a retail element, business, and industrial units. The scheme proposes to relocate an existing supermarket store from its current position in the southern section of the site, to the northern portion of the site replacing an existing factory building. The proposal also includes revisions to existing road infrastructure, in addition to internal access facilities on circulation space I'm parking areas. Areas of landscaping are also proposed. Each element will be assessed in turn.

# Replacement Supermarket

9.26 The replacement supermarket has a gross internal floor area of 2,207sqm and a net sales area of 1,420sqm of which 1,136sqm is for the sale of convenience goods with 284sqm for the sale of comparison goods. This is an increase of 397sqm of convenience and 198sqm of comparison floorspace on the existing store which is to be relocated from its' current location to the factory site to the north. The table below sets out the floorspace details for ease of reference:

	Existing store	Proposed store	Increase
Gross floor area (sqm)	1,184	2,207	1,023
Net floor area (sqm)	825	1,420	595
Convenience floorspace (sqm)	739	1,136	397
Comparison floorspace (sqm)	86	284	198

9.27 The proposal relates to a named operator Lidl, who are already operating at the site and from other locations within East Belfast. It should be noted however, that any planning permission cannot be linked to an operator, rather the scale and nature of retailing can only be linked to the site. Thus, if permission was granted, any operator could trade from the retail unit subject to compliance with any conditions deemed appropriate.

9.28 The site is outside any designated retail centres identified within both the BUAP and dBMAP. It is therefore sited in an 'out of centre' location.

The agent submitted a retail impact, need and sequential assessment with the application. Paragraph 6.283 of the SPPS states all applications above 1000 sqm...should be required to undertake a full assessment of retail impact.

#### Catchment

9.29 The agent has argued that the catchment area (or area from which people/expenditure will be drawn/attracted to the proposal) for the proposal would be 10 minutes from the site but has altered this to take account of the proximity of other Lidl stores. The RIA states that a catchment area has been adopted in a predominantly south-easterly direction that includes Ballyhanwood, Upper Braniel and the settlement of Moneyreagh. In a westerly direction the catchment also includes the wards of Ravenhill, Ballynafeigh, Rosetta, Newtownbreda, Galwally, Beechill, Cairnshill, Minnowburn and Knockbracken. However, the catchment does not extend to a 10-minute drive from the site in a northerly direction given the presence of existing Lidl stores at Belfast City Centre, Connswater and Castlereagh Road.

9.30 The agent asserts than a 10-minute catchment is appropriate. This is considered overly restrictive given the size and scale of this major retail development. Foodstores of this scale would normally be subject to a minimum 15-minute catchment area. It is considered erroneous to exclude areas of the catchment on the basis of existing Lidl foodstores. Given that a named operator cannot be secured by condition, assessment must be undertaken on the basis of all convenience operators within the catchment. Furthermore, given the competitive nature of retailing, it is a reasonable assumption that a new store would influence shopping habitats/trade on all stores, including those of the same operator, within a catchment to a varying degree. In addition, a new store at this location would increase the range of goods available and thus likely increase the attractiveness of this out of centre location and associated linked trips. On this basis it is therefore reasonable to assume that shoppers could switch preferred destinations for supermarket shopping. It is considered in this urban location that influence within the 10-15-minute drive time in some areas will be diminished due to closer proximity of other retail stores/centres.

#### Sequential Test / Available sites

The SPPS introduces a town centre first approach and a sequential assessment to town centre uses that are not in an existing centre, taking account of the catchment area of

9.31

the proposal. Accordingly, primary retail core, city centre, and edge of city centre vacant sites must be considered for suitability followed by those in other designated centres, in this case district and local centres designated by BMAP, before out of centre locations. Out of centre locations must also be accessible by a choice of good public transport modes.

- 9.32 Paragraph 6.289 require applicants to '...identify and fully demonstrate why alternative site are not suitable, available and viable'. There is no further direction or discussion within the SPPS as to the definition or interpretation of suitable, available and viable. To date no guidance has been published by DFI to assist in the interpretation and implementation of the sequential test and associated polices within the 'Town Centres and Retailing' section. Accordingly, consideration of practice / guidance in England has been taken into account. The document 'Planning for Town Centres Guidance on need, impact, and the sequential approach' (Department for Communities and Local Government, December 2009) sets out three criteria in the assessment of the sequential testing of sites:
  - (a) Suitable: When judging the suitability of a site it is necessary to have a proper understanding of scale and form of development needed, and what aspect(s) of the need are intended to be met by the site(s). It is not necessary to demonstrate that a potential town centre or edge of centre site can accommodate precisely the scale and form of development being proposed, but rather to consider what contribution more central sites are able to make, either individually or collectively, to meeting the same requirements.
  - (b) Available: A site is considered available for development, when, on the best information available, there is confidence that there are no insurmountable legal or ownership problems, such as multiple ownerships, ransom strips, tenancies or operational requirements of landowners.
  - (c) Viable whether there is a reasonable prospect that development will occur on the site at a particular point in time.
- 9.33 A degree of caution also must be taken in regard to the above, as these predate the new National Planning Policy Framework (in effect the English equivalent to the SPPS) published in December 2012. This retains application of the sequential test, but now reads as follows (paragraph 24):

"Local planning authorities should apply a sequential test to planning applications for main town centre uses that are not in an existing centre and are not in accordance with an up-to-date Local Plan. They should require applications for main town centre uses to be located in town centres, then in edge of centre locations and only if suitable sites are not available should out of centre sites be considered. When considering edge of centre and out of centre proposals, preference should be given to accessible sites that are well connected to the town centre. Applicants and local planning authorities should demonstrate flexibility on issues such as format and scale."

- 9.34 Also of importance is the legal case of *Tesco Stores v Dundee City Council* [2012], the Court held that the question of suitability was to be interpreted objectively in accordance with the language used, read in its proper context. In summary, the judgement indicates that the Council was correct in interpreting "suitable" to mean "suitable for the development proposed by the applicant".
- 9.35 In applying the sequential test, the nature of the developer's proposal must be taken into account. Paragraph 6.289 of the SPPS states that 'flexibility may be adopted to

accommodate developments onto sites with constrained footprints...applicants will be expected to identify and fully demonstrate why alternative sites are not suitable, available and viable.'

9.36 The agent has stated that they do not consider any suitable site exists within the catchment area of the proposal. However, it is considered that the catchment is larger than that suggested by the developer. Protected centres within the catchment would include, based on drivetimes from the site, Connswater (9mins), Kings Square (7 mins), Holywood (12 mins), Forestside (7mins), and Moneyreagh (10 mins). The primary retail core of the city centre would fall outside of the catchment, however the eastern area between primary retail core the city centre and the River Lagan would be located within the 15-minute drivetime. Cityside also falls within the 15-minute drivetime. A number of local linear centres would also fall within the catchment area, including Cregagh Road, Castlereagh Road, Ormeau Road, Ravenhill Road, Newtownards Road, Holywood Road, Ballyhackamore, Belmont, and Cherryvalley. Dundonald is located just outside the 15-minute drivetime.

9.37 A review of vacant sites within the city centre, district centres, and local centres within the catchment area has therefore been undertaken, using site surveys supplemented with property website searches, with availability confirmed with property companies. It is acknowledged, that the property market is a dynamic sector by nature, with site availability changing on an almost daily basis. It should also be noted that a business model operated by retailers is not justification for discounting sequentially preferable sites, the public interest is to ensure that city and other protected centres are vibrant and viable as articulated in the aim and objectives of the SPPS and dBMAP.

# City Centre

9.38 There are a number of small sites available within the city centre, however these would not be suitable for the proposal by virtue of their size.

There are a number of development opportunity sites identified within the city centre in dBMAP. Many of these could easily accommodate the proposal, such as at the former Sirocco Works site. These sites have been discounted by the agent as being too close to the existing Lidl stores are not viable or available. The Sirocco site has an extant outline planning permission that includes a supermarket, however this is discounted on grounds that a more recent redevelopment scheme has been approved by the Council which indicates that the extant permission is unlikely to be implemented / available (ref: LA04/2018/0811/O).

# Other Centres

9.39 All other locations listed above, at 9.36, that would be located within the catchment have been reviewed for available sites. At the time of writing, there are no sites available that could facilitate the proposal, largely due to the size of store proposed. The proposal therefore meets the sequential test.

#### Retail Impact

9.40 With the introduction of the SPPS in September 2015, paragraph 6.283 stipulates that a full assessment of retail impact is required for development exceeding 1000sqm not proposed in a town centre.

Retail Impacts cited by the Agent:

- 9.41 The applicant estimates that the proposed store will have a turnover of £9.93m in the design (store opening) year of 2022. This is an increase of £2.9m over the existing store. £8.53m of the total turnover will be from the sale of convenience goods. They estimate that this will result in an increase in turnover (as a percentage of their identified catchment spending) of 1.2% The proposed store's comparison floorspace turnover is estimated to be £1.4m. The agent estimates that this with result in an increase in turnover (as a percentage of their identified catchment spending) for comparison goods of 0.4%. The overall increase in store turnover is estimated at 0.7%.
  - (i) Retail impact on convenience goods shops
- 9.42 The RIA argues that the majority of the design year turnover would be drawn from out of centre/unprotected locations with 87.7% of the turnover drawn from within 5 mins of the store (76.5% from the existing store turnover at design year), with the remainder principally from Tesco Castlereagh Road (1.4% impact, £421K) with the remaining 6.1% drawn from other convenience retailers within this drivetime. The various retailers would see estimated impacts of between 1.4% and 3.3%.

The RIA estimates that 2.5% of the turnover will be redirected from Forestside (c.£210K). this equates to an impact of 0.4%.

Within the 5-10-minute drive time, the RIA estimates that trade will be diverted from Dunnes Annadale (0.7% of turnover), Tesco Newtownbreda (1.2%), and 'other' stores (0.7%). This equates to impacts of 1.1%, 0.3%, and 0.2% respectively. It also estimates spending growth of 1.9% within this drivetime of the catchment.

Lidl Connswater falls outside the catchment identified in the RIA, however it identifies that 3.1% of turnover will be drawn from this store, equating to an impact of 3.4%.

- 2.3% of turnover is estimated to be derived from 'clawback' of spending from outside the catchment or inflow.
- (ii) Impact on comparison goods shops
- 9.43 The RIA argues that Lidl is not a comparison goods destination given that comparison items are typically sold on a promotional basis and tend to be purchased by customers who are visiting the store for convenience goods.

Within that catchment, that other than the existing Lidl store, the highest impact will be on Tesco at Castlereagh Rd at 2.4%. the next highest impact is Sainsburys Forestside at 1.3%. It is argued that the proposal's total retail impact on Forestside DC will be 0.25%

Outside the RIA catchment, 7.7% of the turnover is identified as being redirected from Lidl Connswater, with 15.4% derived from 'clawback' of spending from outside the catchment or inflow.

Belfast City Centre, Connswater District Centre and Kings Square

The RIA states that Belfast City Centre, Connswater DC and King's Square are retail centres in close proximity to the proposal's catchment, but provides a broad assessment on likely impacts on these centres.

The RIA considers that "the diversion to the proposal is less than 0.1% of Belfast City Centre's turnover, less than 1% of Connswater's turnover and c. 6% of King's Square's

turnover. Therefore, there would not be a significant adverse effect given that it would be such a low proportion of the centre's turnover... and so impacts on them will be extremely low."

#### Consideration:

The findings of the RIA and associated supporting information have been fully assessed. Council would not agree with the majority of diversions cited within the RIA and has undertaken assessment of impacts based on its' own assumptions and testing of the information presented.

Following assessment of the economic information, on balance, it is considered that the majority of trade will be drawn from unprotected locations and as such the scale of impact on protected centres is not likely to be significant.

It is also considered that the proposal, when assessed individually and cumulatively with other extant retail permissions within the catchment, would not adversely affect the vitality and viability of protected centres within its catchment area.

#### Need

9.46 The SPPS states that an assessment of need should be "proportionate" to the development proposed and may include a quantitative and qualitative assessment taking account of the needs of the town. The RIA states that:

"in this case the application site was occupied by Hughes Christensen who had been a major employer in east Belfast but it has now been vacant for 9 years despite attempts to sell or let it. This is a key site along an arterial route and continued vacancy and dereliction is not desirable from a planning or economic perspective – there is a need for regeneration.

- 9.47 Redevelopment involving Class B uses alone is not economically viable and so a higher value use is required. The existing Lidl supermarket is directly opposite the former factory site and...there is a qualitative need for a replacement supermarket.
- 9.48 While the existing store trades well (which clearly demonstrates that there is a demand for a supermarket at this location), it is too small and this has a detrimental impact on business efficiency and the shopping and working environment. Customers at the community consultation event commented that a larger store is needed. The proposed replacement store will improve efficiency while the working environment will be enhanced though the provision of improved staff welfare facilities including showers, a locker room and canteen. The store will provide a better shopping experience for customers in that it will be a larger, modern building with good levels of natural light, it will be easier to get around and products will be more accessible.
- 9.49 In terms of quantitative need, Tables 2 and 3 at Appendix 2 show that there will be increase in spending in the catchment of around £10.9m between 2020 and 2022. Furthermore, Table 6.12 of the aforementioned Belfast Retail Study concludes that under there is a need for 10,105sqm of convenience floorspace and 49,437sqm of comparison floorspace in Belfast to 2035 in accordance with the growth proposals under the Council's draft LDP. The proposed uplift in floorspace is a very small proportion of this."
- 9.50 In considering need for the proposal, it is agreed that the site requires regeneration for the reasons set out in the RIA/above and it is considered that there is a public interest

in an appropriate redevelopment of the site. In addition, the RIA identifies a need for additional floorspace within the Retail Study for the draft LDP. This, however, remains in draft form, and accordingly determining or significant weight cannot be afforded to it. The qualitative issues set out in the RIA are noted, however these matters are not, in themselves, sufficient justification for need for a new store. The existing store can function adequately as currently arranged. An improved customer/user experience is not a matter of public interest.

9.51 BCC LDP team have also reviewed the supporting information and have no objections to the proposal on the basis that the existing store will be replaced, they are satisfied that the proposal meets the sequential test, will not prejudice protected centres, or result in an unacceptable cumulative impact. Conditions are necessary to allow the Council to retain control of the nature of retailing at this location.

Business / Industrial uses

- 9.52 The site comprises a redundant 1950s factory (with associated office and storage) extending to approximately 11775 sqm / 126,750 sqft set on a site of 2.19 hectares/5.4 acres. The proposal includes the erection of 8No. Class B2 (light industrial) and Class B4 (storage/distribution) unit; extension to, and subdivision of, existing supermarket building to form 4no. Class B4 units with associated access and parking infrastructure and landscaping areas. The proposal comprises a total of 8247sqm of which 2207sqm would be for retail/supermarket use. The proposal would therefore result and a net loss of approximately 5735 sqm of industrial floor space. Conversion of the existing building to B4 use was previously approved in 2014. This has expired, but remains a consideration.
- 9.53 As set out in paragraphs 9.9 to 9.14 above, the main policy considerations are set out in PPS4, BUAP, and BMAP. The BUAP identifies the site as falling within a simplified planning zone, whilst both BMAP plans identify the site as exiting employment/industrial use. PED 7 of PPS4 relates to loss of industrial land, whilst PED9 sets out general criteria against which proposals will be assessed.
- 9.54 PED7 (clarification) states the following in relation to zoned sites identified in development plans:

Development that would result in the loss of land or buildings zoned for economic development use in a development plan (either existing areas or new allocations) to other uses will not be permitted, unless the zoned land has been substantially developed for alternative uses.

An exception will be permitted for the development of a sui generis employment use within an existing or proposed industrial/employment area where it can be demonstrated that: the proposal is compatible with the predominant industrial use; it is of a scale, nature and form appropriate to the location; and provided approval will not lead to a significant diminution of the industrial/employment land resource in the locality and the plan area generally. Retailing or commercial leisure development will not be permitted except where justified as acceptable ancillary development.

PED 7 goes on to discuss considerations for unzoned land within settlements:

On unzoned land a development proposal that would result in the loss of an existing Class B2, B3 or B4 use, or land last used for these purposes, to other uses will only be permitted where it is demonstrated that:

- (a) redevelopment for a Class B1 business use or other suitable employment use would make a significant contribution to the local economy; or
- (b) the proposal is a specific mixed-use regeneration initiative which contains a significant element of economic development use and may also include residential or community use, and which will bring substantial community benefits that outweigh the loss of land for economic development use; or
- (c) the proposal is for the development of a compatible sui generis employment use of a scale, nature and form appropriate to the location; or
- (d) the present use has a significant adverse impact on the character or amenities of the surrounding area: or
- (e) the site is unsuitable for modern industrial, storage or distribution purposes; or
- (f) an alternative use would secure the long-term future of a building or buildings of architectural or historical interest or importance, whether statutorily listed or not; or
- (g) there is a firm proposal to replicate existing economic benefits on an alternative site in the vicinity.

A development proposal for the re-use or redevelopment of an existing Class B1 business use on unzoned land will be determined on its merits.

- 9.55 The applicants' response to these issues are set out in the Planning, Access and Design report and states the following:
  - 48. PAC decision 2018/A0070 indicates that regional policy relating to designations or zonings do not apply if that zoning is only included in a draft plan it is only a proposal while the plan is in draft form (Appendix 2). BMAP remains a draft plan and the extant plan is the BUAP where the whole site is unzoned whiteland. Accordingly, it is the second part of Policy PED7 and the last sentence of para 6.89 that are relevant in this case.
  - 49. The proposal would result in the loss of 1.1ha of land forming part of the former Hughes Christensen factory site. However, Policy PED7 sets out a number of circumstances in which alternative uses will be permitted and points (b), (e) and (g) are relevant in this case.
  - 50. In relation to point (e), the Market Testing and Viability Reports confirm that the existing

building on the site is unsuitable for modern employment uses in that:

- it has a low eaves height of just 4.2m whereas modern requirements are for 8m+;
- there are no dock levellers;
- there is limited circulation space;
- due to the position of the building on the site there are limited access points into the production areas making it difficult to sub-divide.
- 51. The building's unsuitability is confirmed by the unsuccessful marketing for sale/ let for 9 years.

Furthermore, redevelopment involving economic development uses alone is not viable and so the site is unsuitable from both a physical and financial perspective. A higher value use for which there is a demand is required.

52. In relation to point (b), the proposal involves Class B2, B4 and A1 uses and so it is a mixed-use scheme. It contains a significant element of economic development use in that, of the net area of the application site (within proposed site curtilages), 69% of it is proposed for economic development uses (2.4ha out of 3.5ha) and there will be 6,040sqm of new employment floorspace.

- 53. While such schemes 'may also include residential or community use' (emphasis added), there is no requirement to include such uses. Nor is there any stipulation that the mix of uses cannot include A1.
- 54. The final test is that the proposal will bring substantial community benefits that outweigh the loss of land for economic development use. The context in which the proposal's benefits should be weighed up is that the existing vacant factory is an aging, nondescript building that has provided no employment for 9 years and this will continue to be the case without the proposal.
- 55. The proposal would bring substantial community benefits in that:
- it is an investment of c. £8m a significant boost to the local construction industry that will contribute to economic growth consistent with Outcome 1 of the NI Executive's Draft Programme for Government;
- the proposed business units will be suitable for (inter alia) start up business ventures and the proposal has the potential to create 100 new jobs;
- it will increase rates revenue for Belfast City Council by c. £300,000 + pa;
- the proposed replacement supermarket will be a significantly improved facility for local shoppers including mobility impaired customers given that it will have wider aisles and will generally be much more accessible, while the working environment for staff will be enhanced with the provision of improved staff welfare facilities;
- the proposal will regenerate a vacant brownfield site consistent with RG7 of the RDS (support urban renaissance). Its environmental quality will be significantly improved through the removal of the existing factory building with asbestos roof and the erection of attractive new commercial buildings with landscaped areas.
- 56. Point (g) is that there is a firm proposal to replicate existing economic benefits on an alternative site in the vicinity. As noted above, the vacant factory delivers no economic benefits. The proposal involves the extension and conversion of the existing Class A1 Lidl building to form 4no Class B4 units. They would support 18no new jobs compared to zero jobs in the existing factory and no prospect of job creation at it for a long time if an alternative viable use is not permitted.
- 57. Therefore, the proposal accords with Policy PED7 and para 6.89 of the SPPS. The benefits of the proposal outweigh the loss of a small portion of land last used for economic development purposes.
- 58. The dBMAP employment zoning is a material consideration. Even if this was confirmed in an adopted plan and the first parts of Policy PED7 and para 6.89 were applicable, material considerations would justify approval of the proposal:
- 59. First, there is no market for the existing building and redevelopment comprising only economic development uses is not viable.
- 60. Second, the proposal involves substantial benefits as outlined at para 55 above.
- 61. Third, the portion of land lost to an alternative use (the proposed supermarket) only accounts for a very small proportion of the dBMAP zoning (3% 1.1ha / 32.7ha) and it is located on its periphery. It would not prejudice future redevelopment of the wider employment area.
- 62. Fourth, the dBMAP zoning already has a wide mix of uses (as identified in Section 2) and the proposed supermarket is compatible with these. A Lidl supermarket has been trading at the application site for 20 years and is a complementary facility to the

employment uses in the area in that it is a convenience shop that caters for the day to day needs of local employees.

- 63. Fifth, the proposal involves a significant element of economic development use.
- 64. Sixth, the proposal will not affect the City's capacity to meet future demand for employment space. The SPPS indicates that the purpose of zoning land is to ensure a sufficient ongoing supply and in Belfast there is an oversupply of employment floorspace in the order of 612,000sqm without taking account of sites suitable for both housing or employment (see para 8.1.18 of the Council's Draft Plan Strategy).
- 65. The site of the proposed supermarket is only 1.1ha and has a floorspace potential of 4,400sqm (applying the modern standard of 40% building to plot ratio). This equates to only 0.7% of the oversupply. The net loss of land taking account of the fact that existing Lidl site would be converted to employment use would only be 0.5ha. This has a floorspace potential of 2,000sqm and equates to only 0.3% of the oversupply. Therefore, even with the proposal there would still be a huge oversupply of employment land in Belfast.
- 66. The proposed mixed-use development including the replacement supermarket accords with point (b) of Policy PED7 as demonstrated above. Policy PED1 of PPS4 is also relevant to the Class B2 and B4 uses and indicates that on unzoned sites within settlements, such uses will be determined on their individual merits.
- 67. Having regard to the existing mix of uses in the surrounding area, the compatibility of the proposed uses, the design of the proposed units (that will enhance the local townscape) and the fact that they would not cause any environmental harm, these uses should be considered acceptable.
- 68. Notably the Department has already permitted Class B4 use at this location in approving the Lynas application (ref: Y/2013/0173/F).
- 69. Policy SETT2 of dBMAP is also a material consideration. It relates to development proposals on zoned sites and states (among other things) that planning permission will only be granted for proposals that comply with the specified use. Section 2.3 of the PAC Report on dBMAP notes that at the public inquiry the Department provided clarification that reference to proposals that 'comply' with the specified use was intended to include complementary uses. The PAC then recommended that this Policy be amended to allow for the inclusion of complementary uses.
- 70. The majority of the part of the site within the dBMAP employment zoning will be put to Class B2 or B4 use. These uses are noted as being acceptable on employment zonings see page 85 of the PAC BMAP Report.
- 71. The remainder of this part of the site is for the proposed supermarket. A supermarket has been trading at the application site for 20 years and is complementary to the employment and other uses within the dBMAP zoning in that it provides convenience goods meeting the day-to-day needs of employees in the area.
- 72. Therefore, the proposed uses accord with the current LDP and planning policy as well as the PAC's recommendations for dBMAP.

Consideration

9.56 In considering the arguments made by the applicant, the Council has undertaken consultation with BCC Estates, DFI Economic Unit, and Invest NI. BCC Estates surveyor advises that:

In my view, the information provided by LSH and Kenneth Crothers provides evidence that the subject property has been actively marketed for a period of around 10 years with very limited interest and that on-going demand for employment uses at the subject property in its current state and configuration is also very limited.

DFI Economic Unit were first consulted on 21/07/2020. Further consultations 'chasing' their response were issued via the planning portal on 14/09/20, 09/11,20, 01/12/20, 01/02/21, 01/03/21, 30/03/21, 21/04/21, 21/04/21, and 19/05/21. No response has been received.

Invest NI were also consulted on 01/03/21, with reminder consultation sent on 30/03/21, 21/04/21, and 19/05/21. No response has been received.

BCC Development Plan advise in their consultation response:

- 9.57 An analysis of the employment monitor has identified approximately 9000 sq. metres of land suitable for employment use, assuming the best practice standard of 40% building to plot ratio, within a 3km distance (30-minute walk) of the application site. However, this figure may be subject to refinement and is issued without prejudice to the Employment Land Monitor which will be published later in the year. It should also be noted that this figure does not include vacant buildings which are currently advertised for sale or for rent.
- 9.58 Development Management is advised that consideration should also be given the implications of losing a greater amount of employment land than that being put back especially given the level of available employment land within a 3km radius (9,000 sq. metres) of the application site and the need to ensure an adequate supply in the general locality.
- 9.59 If Development Management are minded to approve this planning application then Development Plan and Policy would recommend that a Section 76 legal agreement is entered with the applicant to ensure that the existing Lidl store is converted into the four no. B4 units to ensure that the loss of existing employment land is adequately offset.
- 9.60 On the basis of the BCC estates surveyor and BCC LDP team response, and the lack of response from DFI Economic Unit and Invest NI to the contrary, it is considered that the arguments as set out by the applicant are reasonable and therefore acceptable in terms of the relevant policy considerations stipulated in the SPPS, PPS4, and Development Plans.
- 9.61 The proposal will result in the loss of c. 6000sqm of industrial floorspace, however the Business/Industry uses will be retained at the site with c.6000sqm of Class B uses proposed within new buildings. The viability arguments set out by the applicant are accepted in the absence of advice/evidence to the contrary. PED 7 loss of unzoned land does not include a stipulation that retail use is unacceptable within such areas, unlike the policy text for zoned sites. As BMAP has reverted to draft status following the successful legal challenges, the policy relevant context therefore reverts to unzoned status. The simplified planning zone policy/legislative direction as set out in BUAP was not published and is therefore silent in relation to the proposal. It is agreed that the proposal would provide regeneration benefits in terms of restoring a vacant site to active economic uses. This may provide substantial community benefits, including in terms of

job creation and improved built form and associated public realm, if all the business units become operational on an ongoing basis. The proposal will also provide purpose designed/built units for modern business and industrial purposes which would allow and provide flexibility for these uses and their associated accommodation requirements. It is considered that the proposal will provide modern business accommodation replacing floorspace within a redundant out-dated factory unit and this helps off-set the net loss of floorspace.

9.62 In order to secure the retention of business/industrial use at the site and to offset the loss of such uses in substitution for the proposed retail use, it is fundamentally necessary that the conversion works of the existing Lidl building are provided prior to the new supermarket use commencing. As highlighted in the BCC LDP response, it is necessary to secure this by planning agreement under Section 76 of the Planning Act.

# Layout and Design

- 9.63 The proposed layout of the northern/larger portion of the site, locates the supermarket along/adjacent to the northern boundary of the site, with parking, access and landscaping between the building and Montgomery Road. Public elevations of the business/industrial units are orientated around/towards the access road into the site. Servicing areas are located largely to the rear of the new buildings which will assist in screening of these areas. New soft landscaped areas are located throughout the development within the areas subject to public views. The design and materials are considered acceptable given the context of the area.
- 9.64 Alterations to the exiting Lidl building are largely internal, with further landscaped areas provided in lieu of existing parking spaces. This is possible due to a lower standard of parking provision necessary for the new business/industrial uses.

The design and layout of the development is considered acceptable, and adequately respects the existing context in terms of building locations and set backs. The landscaped areas will positively contribute to local townscape and assist in mitigating the visual impact of hard-surfacing of the site. Materials and detailing are also considered acceptable taking account of built form within the locality of the site.

9.65 The proposal is therefore considered to be compliant with the policy requirements of PPS 4, including the general criteria as set out at PED 9. It is also considered that the proposal would not compromise existing business/industrial uses adjacent to the site as they of similar uses.

# Amenity

Paking account of the response from BCC Environmental Health, and the existing use rights on both sections of the site, it is considered that the proposal will not result in any detriment to amenity of existing properties adjacent to the site. It is necessary however, to control the operating hours of the existing Lidl section of the site by planning condition in order to protect the amenity of adjacent dwellings.

Access, Parking and Transport:

9.67 In relation to traffic, access, and parking issues, DFI Roads was consulted and is satisfied with the parking and access arrangements, however they are still considering technical details on revised Private Streets Drawings. These technical matters do not go to the principle of the development and Roads have no objection subject to the matters

being resolved. Accordingly, the proposal is considered compliant with requirements in PPS3 and associated guidance.

# Natural Heritage Impacts

9.68 The site is not located in close proximity to protected habitats, however a biodiversity assessment has been provided in support of the proposal. NED and SES have reviewed these details and have no objections to the application. This planning application was considered in light of the assessment requirements of Regulation 43 (1) of the Conservation (Natural Habitats, etc.) Regulations (Northern Ireland) 1995 (as amended) by Shared Environmental Service on behalf of Belfast City Council which is the competent authority responsible for authorising the project and any assessment of it required by the Regulations.

9.69 Having considered the nature, scale, timing, duration and location of the project it is concluded that, provided the following mitigation is conditioned in any planning approval, the proposal will not have an adverse effect on site integrity of any European site. The proposal is therefore considered to comply with PPS2 subject to a condition requiring submission of a site-specific Construction Method Statement (CMS) Plan.

#### Water Management

9.70 Water Management Unit has considered the impacts of the proposal on the water environment and have no objection subject to conditions.

#### Contamination:

9.71 A Preliminary Construction Method Statement has been provided by RSK Ireland Ltd (RSK) in support of this planning application. Regulation Unit Land and Groundwater team and Environmental Health have no objections to the content of the Construction Method Statement subject to conditions and informatives.

#### Noise

9.72 Environmental Health have no objections subject to conditions in relation to noise impact considerations. They suggest hours of operation and deliveries are restricted to between 07:00 and 23:00. However, as discussed above, it is considered that hours of operation and deliveries to the business units within the converted Lidl building are further restricted due to the proximity of adjacent residential buildings. They are still considering detailed within a Construction Management Plan, however it is not anticipated that this will likely result in any fundamental issues. Delegated authority is sought to resolve this outstanding issue.

# Flooding and Drainage

- 9.73 Schedule 6 consent to discharge 179 l/s surface has been agreed 20/6/2019. The proposal to attenuate surface water within oversized pipes and limit/restrict the discharge rate to 179 l/s is a significant improvement from the current existing predevelopment calculated rate of 476 l/s (for a 1 in 2-year storm event).
- 9.74 Drainage design has been supplied within the Drainage Assessment which is deemed to comply with NI Water Sewer for adaption standards. Evidence has been provided that the drainage will be installed within tolerance to meet the standards of the NI Water Sewers for Adaption 1st Edition for a 30-year storm events including an allowance for climate change. For storm events greater than this exceedance flow paths have been

identified showing that no properties will flood and all exceedance flows are retained and effectively managed within the site boundaries so as not to cause and flood risk elsewhere.

9.75 Dfl Rivers have no objections to the proposal. A condition is necessary to ensure provision and retention of drainage mitigation measures.

**HSE** 

9.76 After applying PADHI (Planning Advice for Developments near Hazardous Installations) Guidelines based on the information provided in this application, HSENI have no objections to this planning application.

HED

9.77 HED (Historic Buildings) have reviewed the submission with regard to SPPS (NI) 6.12, and consider the proposal does not exert any demonstrable harm on the setting of Orangefield Presbyterian Church (HB26/05/003).

BCC Parks and Recreation Landscape:

9.78 We are supportive of landscape proposals outlined on Dwg. 7120-L-101, which seek to visually integrate the development, thereby mitigating any potential visual impact on adjacent areas. We are content that proposed boundary treatments and hard and soft landscape proposals to the car park are likely to achieve this objective. In addition to improving the aesthetic value we feel they also help create safer pedestrian permeability to the proposed store. In general terms we are satisfied with landscape proposals for the wider site.

We can confirm that the information provided in the Landscape Management and Maintenance Plan is acceptable.

Conditions are necessary to secure the provision and maintenance of the landscaped areas.

NIW

- 9.79 NIW have no objections to the application. In relation to foul sewerage they state the following:
- 9.78 Foul sewer within 20m of your proposal. As this proposal is located within a sub drainage area catchment where there is downstream incapacity, Developer's drainage consultant has entered into discussions with NI Water to develop a foul sewerage solution based on betterment (reduced hydraulic loading), confirmed by relevant hydraulic calculations. Note: NI Water will permit new connections within sub drainage area catchments with incapacity on the basis of betterment (reduced hydraulic loading). Application to NIW is required to obtain approval to connect.

Representations

1 objection has been received in relation to traffic and associated issues. DFI Roads have no objections in relation to these issues and accordingly any impacts are considered acceptable.

**Pre-Community Consultation** 

9.79	For applications that fall within the major category as prescribed in the Development Management Regulations, Section 27 of the Planning Act (NI) 2011 places a statutory duty on applicants for planning permission to consult the community in advance of submitting an application.
9.80	Section 27 also requires that a prospective applicant, prior to submitting a major application must give notice, known as a 'Proposal of Application Notice' (PAN) that an application for planning permission for the development is to be submitted. It is considered that the PACC Report submitted has demonstrated that the applicant has carried out their duty under Section 27 of the Planning Act (NI) 2011 to consult the community in advance of submitting an application.
10.0	Having regard to the policy context and other material considerations above, the proposal is considered acceptable and approval of planning permission is recommended with delegated authority given to the Chief Executive, or her nominated officer to finalise the wording of conditions and enter into a planning agreement under S76 of the Planning Act, subject to no new substantive planning issues being raised by consultees.

Draft Planning Conditions (delegated authority requested to the Chief Executive, or her nominated officer, to finalise conditions)

1. The development hereby permitted shall be begun before the expiration of 5 years from the date of this permission.

Reason: As required by Section 61 of the Planning Act (Northern Ireland) 2011.

- 2. a. The opening hours for the hereby permitted supermarket shall be restricted to 08:00 to 21:00 Monday to Saturday and 13:00 to 18:00 Sunday, as per Section 2.0 of the Irwin Carr Consulting report entitled 'Noise Impact Assessment. Mixed Use Regeneration Scheme, Montgomery Road, Belfast.' dated 6 May 2020 and referenced Rp002 2019050 (Castlereagh Lidl).
- b. The hours of operation for the hereby permitted industrial units and storage and distribution units shall be restricted to 07:00 to 23:00 Monday to Saturday and 12:00 to 18:00 Sunday, except for units 9, 10, 11 as shown on the Masterplan drawing 15A each of which shall be operational between the hours of 07:00 to 21:00 hours Monday to Saturday, and 12:00 to 18:00 hours on a Sunday.
- c. Deliveries, servicing and/or vehicle movements shall be permitted in association with the hereby permitted development between the hours of 07:00 to 21:00 Monday to Saturday and 13:00 to 18:00 Sunday and at no other times.
- d. Service deliveries to the hereby permitted supermarket shall only occur via the designated delivery bay, as shown on drawing from CLARMAN entitled 'Master plan', dated February 2020 and referenced Drawing No. 01-04 Rev I.
- e. HGV and fork lift truck access to the hereby permitted light industrial units 3, 4 and 5 shall only be permitted via the service compound to the rear of the units, as shown in Figure 1 of letter from Irwin Carr Consulting to MBA Planning, dated 22 October 2020 and referenced Lt001 2019050 (Castlereagh Lidl).
- f. The external plant associated with the hereby permitted development shall be limited to that presented in Section 5.2, subsections 5.2.1, 5.2.2 and 5.2.3 of the Irwin Carr Consulting report entitled 'Noise Impact Assessment. Mixed Use Regeneration Scheme, Montgomery Road, Belfast.' dated 6 May 2020 and referenced Rp002 2019050 (Castlereagh Lidl).
- g. External plant associated with the hereby permitted development shall not exceed the sound power levels presented in Section 5.2, subsections 5.2.1, 5.2.2 and 5.2.3 of the Irwin Carr Consulting report entitled 'Noise Impact Assessment. Mixed Use Regeneration Scheme,

Montgomery Road, Belfast.' dated 6 May 2020 and referenced Rp002 2019050 (Castlereagh Lidl).

h. All external plant associated with the hereby permitted development shall be located within the designated plant areas, as shown on drawing from CLARMAN entitled 'Master plan', dated February 2020 and referenced Drawing No. 01-04 Rev I.

Reason: Protection of residential amenity

3. Prior to the operation of the proposed development, the applicant shall provide to and have agreed in writing by the Planning Authority, a Verification Report. This report must demonstrate that the remediation measures outlined in the RSK Ireland report entitled 'LIDL NI and Heron Bros / Heron Property, Environmental Site Assessment and Generic Quantitative Risk Assessment, Mixed Use Regeneration Scheme, Montgomery Road, Belfast' dated October 2020 and referenced 602253-R2(02), have been implemented.

The Verification Report shall demonstrate the successful completion of remediation works and that the site is now fit for end-use (commercial). The Verification Report shall be in accordance with Environment Agency guidance. In particular, this Verification Report must demonstrate that: a) All above ground and underground fuel storage tanks and associated infrastructure have been fully decommissioned and removed from the site in line with Guidance for Pollution Prevention (GPP2) and the Pollution Prevention Guidance (PPG27).

b) The ground underlying the tanks has been proven to be suitable to remain in-situ through validation sampling.

Reason: Protection of human health.

4. If during the development works, new contamination or risks are encountered which have not previously been identified, works shall cease and the Planning Authority shall be notified immediately. This new contamination shall be fully investigated in accordance with best practice. In the event of unacceptable risks being identified, a Remediation Strategy and subsequent Verification Report shall be agreed with the Planning Authority in writing, prior to the development being occupied. If required, the Verification Report shall be completed by competent persons in accordance with best practice and must demonstrate that the remediation measures have been implemented and that the site is now fit for end-use.

Reason: Protection of human health.

5. No development or piling work should commence on this site until a piling risk assessment has been submitted in writing and agreed with the Planning Authority. Piling risk assessments should be undertaken in accordance with the methodology contained within the Environment Agency document on 'Piling and Penetrative Ground Improvement Methods on Land Affected by Contamination: Guidance on Pollution Prevention' available at http://webarchive.nationalarchives.gov.uk/20140328084622/http:/cdn.environment-agency.gov.uk/scho0202bisw-e-e.pdf.

Reason: Protection of environmental receptors to ensure the site is suitable for use.

6. No demolition works or tree/vegetation clearance, shall take place between the 1st of March and 31st of August inclusive, unless a competent ecologist has undertaken a detailed check for active bird's nests in the hedgerows, trees, or bramble scrub, immediately before works commence and provided written confirmation that no nests are present/birds will be harmed and there are appropriate measures in place to protect nesting birds. Any such written confirmation shall be submitted to the Planning Authority within 6 weeks of works commencing. Feral pigeons must be removed and excluded from buildings, under licence from the NIEA Wildlife Officer, before demolition commences.

Reason: To protect breeding birds.

- 7. No development activity, including ground preparation or vegetation clearance, shall take place until a final Construction and Environmental Management Plan (CEMP) has been submitted to and approved in writing by the Planning Authority. The approved CEMP shall be implemented in accordance with the approved details and all works on site shall conform to the approved CEMP, unless otherwise approved in writing by the Planning Authority. Such measures should be incorporated in method statements which should identify the perceived risks to the aquatic environment, identify potential pollution pathways, and the mitigation measures to be employed which will negate the risk to any aquatic environment. The CEMP shall include the following:
- a) Details of all proposed excavations and construction areas;
- b) Details of pollution prevention measures to be employed during the construction and operational phases.
- c) Site Drainage Management Plan, including Sustainable Drainage Systems (SuDS), foul water disposal and silt management measures.
- d) Emergency spill procedures in place.
- e) This list is not exhaustive but should merely be used as starting point for considerations to made.

Reason: To protect natural heritage assets.

8. No part of the development hereby permitted shall become operational until all drainage mitigation measures have been installed in accordance with the submitted drainage assessment and a report verifying that these measures have been installed has been submitted to and approved in writing by the Council. These measures shall be permanently retained and maintained thereafter in accordance with the approved arrangements and shall not be altered or removed without the prior consent of the Council in writing.

Reason: To ensure adequate drainage arrangements are provided for the development and in the interests of public amenity and safety.

9. The landscaping shall be carried out in the first planting and seeding season following occupation of the building(s) or the completion of the development, whichever is the sooner within that particular phase as indicated in the phasing drawing number 18A.

All hard and soft landscape works shall be completed in accordance with the approved drawing no date stamped received the appropriate British Standard, the relevant sections of the National Building Specification NBS [Landscape] and plant material with the National Plant Specification NPS prior to occupation of any part of the development hereby approved.

All plant stock supplied shall comply with the requirements of British Standard 3936, 'Specification for Nursery Stock'. All pre-planting site preparation, planting and post-planting maintenance works shall be carried out in accordance with the requirements of British Standard 4428 'Code of Practice for General Landscape Operations [excluding hard surfaces]'.

Reason: To ensure the provision, establishment, and maintenance of a high standard of landscape.

10. Should any tree, shrub or hedge be removed, uprooted or destroyed or dies or becomes, in the opinion of the Council seriously damaged or defective, it shall be replaced within the next planting season by trees, shrubs or hedges of the same species, variety and size to those originally planted, unless the Council gives its written consent to any request for variation.

Reason: To ensure the provision, establishment, and maintenance of a high standard of landscape.

11. The landscape management plan shall be carried out as approved and reviewed at years 5, 10 and 15 and any further changes agreed with the Local Planning Authority in writing prior to implementation.

Reason: To ensure the provision of amenity afforded by an appropriate landscape design.

12. Trees and vegetation to be retained within the site and proposed planting as indicated on drawing number? date stamped received?, shall not be cut down, uprooted or destroyed, or have their roots damaged within the crown spread nor shall arboricultural work or tree surgery take place on any retained tree, without the prior written approval of the Council. All arboricultural work shall be carried out in accordance with the approved details, BS 3998, 2010 'Recommendations for Tree Work' (or equivalent British Standard current at time of works).

Reason: To ensure the continuity of amenity afforded by existing trees and vegetation.

13. No internal operations, including the construction of or extension to mezzanine floors, increasing the floor space available for retail use or subdivision to form additional units shall be carried out without the prior written consent of the Council.

Reason: To control the nature, range and scale of the retail activities to be carried out at this location in order to protect the vitality and viability of town centres and other centres within the catchment.

14. No internal operations, including the construction of or extension to mezzanine floors, increasing the floor space available for business or industrial use or subdivision to form additional units shall be carried out without the prior written consent of the Council.

Reason: To control the nature, range and scale of the business and industrial activities to be carried out at this location.

- 15. Of the net retail floor space of the retail unit hereby approved, no less than 1136 square metres shall be used for the sale and display of the items listed hereunder and for no other purpose, including any other purpose in Class A1 of the Planning (Use Classes) Order (Northern Ireland) 2015
- (a) food non-alcoholic beverages, alcoholic drink;
- (b) tobacco, newspapers, magazines, confectionery;
- (c) stationery and paper goods:
- (d) toilet requisites and cosmetics;
- (e) household cleaning materials; and
- (f) other retail goods as may be determined in writing by the Council as generally falling within the category of 'convenience goods'.

Reason: To control the nature, range and scale of the retail activities to be carded out at this location in order to protect the vitality and viability of town centres and other centres within the catchment.

16. Of the net retail floor space not more than 284 square metres of the sales area shall be used only for the retail sale of comparison goods and for no other purpose.

Reason: To control the nature, range and scale of the retail activities to be carded out at this location in order to protect the vitality and viability of town centres and other centres within the catchment.

17. All services (including those for water supply, drainage, heating, and gas supplies) shall be laid underground or housed internally within the building[s] hereby approved.

Reason: In the interests of visual amenity.

18. No materials, goods, plant, machinery, equipment, finished or unfinished products/parts of any description, skips, crates, containers, waste or any other item whatsoever shall be placed, stacked, deposited or stored outside any building on the site without the prior approval in writing of the Council.

REASON: In the interests of the appearance of the site and the amenities of the area.

19. The development hereby permitted shall be carried out in accordance with the approved phasing plan and no subsequent phase shall commence until works comprised in the previous phase are completed in accordance with the approved plans.

REASON: To ensure the orderly development of the site.

20. No part of the development hereby permitted shall be first brought into use/occupied until the access, turning area and parking spaces have been completed in accordance with the details shown on the approved plans. The areas shall be maintained for those purposes at all times thereafter.

Reason: To ensure there is a satisfactory means of access in the interests of road safety and the convenience of road users.

21. The development hereby permitted shall not become operational until cycle parking facilities have been provided in accordance with the approved plan. These facilities shall be permanently retained.

Reason: To ensure acceptable cycle parking and changing facilities on the site and to encourage alternative modes of transport to the private car.

22. The Private Streets (Northern Ireland) Order 1980 as amended by the Private Streets (Amendment) (Northern Ireland) Order 1992. The Council/Department hereby determines that the width, position and arrangement of the streets, and the land to be regarded as being comprised in the streets, shall be as indicated on Drawings No... bearing the date stamp....

Reason: To ensure there is a safe and convenient road system within the development and to comply with the provisions of the Private Streets (Northern Ireland) Order 1980.

23. The vehicular accesses, including visibility splays any forward sight line, shall be provided in accordance with the approved plans prior to the commencement of any works or other development hereby permitted and retained in accordance with the agreed details thereafter.

Reason: To ensure there is a satisfactory means of access in the interests of roads safety and the convenience of road users.

24. The construction management plan shall be carried out in accordance with the agreed arrangements and variations shall be implemented without the prior consent of the Council in writing.

Reason: In the interests of amenity and public safety.

Neighbour Notification Checked	Yes
Signature(s)	
Date:	

ANNEX		
Date Valid	6th July 2020	
Date First Advertised	24th July 2020	
Date Last Advertised		
Details of Neighbour Notification (all ad	ddresses)	
The Owner/Occupier, 1 Clonduff Drive, Be		
The Owner/Occupier, 101 Clonduff Drive,		
The Owner/Occupier, 103 Clonduff Drive,		
The Owner/Occupier, 11 Clonduff Drive, E	, , , , , , , , , , , , , , , , , , ,	
The Owner/Occupier, 13 Clonduff Drive, E	· · · · · · · · · · · · · · · · · · ·	
The Owner/Occupier, 15 Clonduff Drive, E		
The Owner/Occupier, 17 Clonduff Drive, E		
The Owner/Occupier, 1a ,Castlereagh Bu	siness Park,Belfast,Down,BT5 6BQ	
The Owner/Occupier, 1b ,Castlereagh Bu	siness Park,Belfast,Down,BT5 6BQ	
The Owner/Occupier, 1c ,Castlereagh Bu	siness Park,Belfast,Down,BT5 6BQ	
The Owner/Occupier, 1d ,Castlereagh Bu	siness Park,Belfast,Down,BT5 6BQ	
The Owner/Occupier, 2 Marshalls Road, E	Belfast,Down,BT5 6SR	
The Owner/Occupier, 2 Marshalls Road, E		
The Owner/Occupier, 2a ,Castlereagh Bu		
The Owner/Occupier, 2a ,Marshalls Road		
The Owner/Occupier, 2b ,Castlereagh Bu		
The Owner/Occupier, 2c ,Castlereagh Bu		
The Owner/Occupier, 2d, Castlereagh Bus	siness Park,478 Castlereagh	
Road,Belfast,Down,BT5 6BQ	K ( B DTO ONE)	
The Owner/Occupier, 3 Clonduff Drive, Be		
The Owner/Occupier, 37 Montgomery Ro	·	
The Owner/Occupier, 37 Montgomery Ro		
The Owner/Occupier, 3a ,Castlereagh Bu		
The Owner/Occupier, 3b ,Castlereagh Bu The Owner/Occupier, 3c ,Castlereagh Bu	, , , , , , , , , , , , , , , , , , , ,	
The Owner/Occupier, 3d ,Castlereagh Bu		
The Owner/Occupier, 4 Marshalls Road,E		
The Owner/Occupier, 4 Prince Regent Ro		
The Owner/Occupier, 41 Montgomery Ro		
The Owner/Occupier, 415 Castlereagh Re	· · · · · · · · · · · · · · · · · · ·	
The Owner/Occupier, 44 Montgomery Ro		
The Owner/Occupier, 44 Montgomery Road, Belfast, Down, BT6 9HQ		
	The Owner/Occupier, 466 Castlereagh Road, Belfast, Down, BT5 6BH	
The Owner/Occupier, 466 Castlereagh Road, Belfast, Down, BT5 6RG		
The Owner/Occupier, 468-472 ,Castlerea	gh Road,Belfast,Down,BT5 6RG	
The Owner/Occupier, 474-476 ,Castlereagh Road,Belfast,Down,		
The Owner/Occupier, 478 Castlereagh Re		
The Owner/Occupier, 478 Castlereagh Re		
The Owner/Occupier, 4a ,Castlereagh Bu		
The Owner/Occupier, 4b ,Castlereagh Bu	siness Park,Belfast,Down,BT5 6BQ	

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The Owner/Occupier, 4c-4d ,Castlereagh Business Park,Belfast,Down,BT5 6BQ
The Owner/Occupier, 4d ,Castlereagh Business Park,Belfast,Down,BT5 6BQ
The Owner/Occupier, 5 Clonduff Drive, Belfast, Down, BT6 9NR
The Owner/Occupier, 5b ,Castlereagh Business Park,Belfast,Down,BT5 6BQ
The Owner/Occupier, 5c ,Castlereagh Business Park,Belfast,Down,BT5 6BQ
The Owner/Occupier, 5d ,Castlereagh Business Park,Belfast,Down,BT5 6BQ
The Owner/Occupier, 5e .Castlereagh Business Park, Belfast, Down,
The Owner/Occupier, 5f, Castlereagh Business Park, Belfast, Down,
Scott Egerton, 63 Sunderland Road Belfast Down
Scott Egerton, 63, Sunderland Road, Belfast, Down, Northern Ireland, BT6 9LY
The Owner/Occupier, 7 Clonduff Drive, Belfast, Down, BT6 9NR
The Owner/Occupier, 73 Clonduff Drive, Belfast, Down, BT6 9NS
The Owner/Occupier, 75 Clonduff Drive, Belfast, Down, BT6 9NS
The Owner/Occupier, 77 Clonduff Drive, Belfast, Down, BT6 9NS
The Owner/Occupier, 79 Clonduff Drive, Belfast, Down, BT6 9NS
The Owner/Occupier, 81 Clonduff Drive, Belfast, Down, BT6 9NS
The Owner/Occupier, 83 Clonduff Drive, Belfast, Down, BT6 9NS
The Owner/Occupier, 85 Clonduff Drive, Belfast, Down, BT6 9NS
The Owner/Occupier, 87 Clonduff Drive, Belfast, Down, BT6 9NS
The Owner/Occupier, 89 Clonduff Drive, Belfast, Down, BT6 9NS
The Owner/Occupier, 9 Clonduff Drive, Belfast, Down, BT6 9NR
The Owner/Occupier, 91 Clonduff Drive, Belfast, Down, BT6 9NS
The Owner/Occupier, 93 Clonduff Drive, Belfast, Down, BT6 9NS
The Owner/Occupier, 95 Clonduff Drive, Belfast, Down, BT6 9NS
The Owner/Occupier, 97 Clonduff Drive, Belfast, Down, BT6 9NS
The Owner/Occupier, 99 Clonduff Drive, Belfast, Down, BT6 9NS
The Owner/Occupier, Castlereagh Road, Belfast, Down,
The Owner/Occupier, Castlereagh Road, Belfast, Down,
The Owner/Occupier, Orangefield Presbyterian Church,464 Castlereagh
Road.Belfast.Down.BT5 6BH
The Owner/Occupier, Prince Regent Retail Park, Prince Regent Road, Belfast, Down, BT5
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6QR

The Owner/Occupier, Stirling House, 5a, Castlereagh Business Park, Belfast, Down, BT5 6BQ

The Owner/Occupier, The Gift Shop, Montgomery Road, Belfast, Down,

The Owner/Occupier, Unit 1, Prince Regent Retail Park, Prince Regent

Road, Belfast, Down, BT5 6QR

The Owner/Occupier, Unit 2, Prince Regent Retail Park, Prince Regent

Road, Belfast, Down, BT5 6QR

The Owner/Occupier, Unit 4,39 Montgomery Road, Belfast, Down, BT6 9HL

The Owner/Occupier, Unit 4, Locksley Business Park, Montgomery

Road, Belfast, Down, BT6 9UP

The Owner/Occupier, Unit 4,Locksley Business Park, Montgomery Road, Locksley Business Park, Belfast, Down, BT6 9HL

The Owner/Occupier, Unit 4, Prince Regent Retail Park, Prince Regent

Road, Belfast, Down, BT5 6QR

The Owner/Occupier, Unit 4, Prince Regent Retail Park, Prince Regent

Road.Belfast.Down.BT5 6QR

The Owner/Occupier, Unit 5, Locksley Business Park, Montgomery

Road, Belfast, Down, BT6 9HL

The Owner/Occupier, Unit 5, Prince Regent Retail Park, Prince Regent

Road, Belfast, Down, BT5 6QR

The Owner/Occupier, Unit 5, Prince Regent Retail Park, Prince Regent

Road, Belfast, Down, BT5 6QR

The Owner/Occupier, Unit 6, Locksley Business Park, Montgomery

Road, Belfast, Down, BT6 9HL

The Owner/Occupier, Unit 6, Prince Regent Retail Park, Prince Regent

Road, Belfast, Down, BT5 6QR

The Owner/Occupier, Unit 7, Prince Regent Retail Park, Prince Regent

Road, Belfast, Down, BT5 6QR

The Owner/Occupier, Units 1-3, Locksley Business Park, 39 Montgomery

Road, Belfast, Down, BT6 9UP

Date of Last Neighbour Notification	28th July 2020
Date of EIA Determination	26 <sup>th</sup> July 2020
ES Requested	No

#### **Planning History**

Ref ID: LA04/2019/1243/PAN

Proposal: Mixed use regeneration scheme involving demolition of vacant buildings on former Hughes Christensen site, erection of Class B2 (light industrial) and class B4 (storage/distribution) units, change of use of existing supermarket to class B4 use, erection of replacement supermarket, provision of new accesses from Montgomery Road and Castlereagh Road, road improvements, car parking, landscaping and associated site works (Lynas Food Outlet building to be retained).

Address: 46 Montgomery Road (former Hughes Christensen site), vacant site between

Nos 44 and 46 Montgomery Road and, 41 Montgomery Road, Belfast,

Decision: PANACC Decision Date:

Ref ID: Y/2002/0408/F

Proposal: Proposed new canopy and enclosure of existing canopy for storage purposes

Address: Victor Stationery, Marshalls Road, Castlereagh.

Decision:

Decision Date: 29.08.2002

Ref ID: Y/2001/0295/F

Proposal: Alterations and extension to existing factory/office to form additional office/storage space and the creation of a new access onto Montgomery Road.

Address: 44 Montgomery Road, Castlereagh.

Decision:

Decision Date: 31.10.2001

Ref ID: Y/1994/0469

Proposal: Refurbishment of factory, offices and former canteen block with additional

canteen building. Change of use of former canteen to visitor's centre.

Address: 44 MONTGOMERY ROAD, CASTLEREAGH.

Decision:
Decision Date:

Ref ID: Y/1980/0221

Proposal: EXTENSION TO FACTORY

Address: HUGHES TOOL CO. MONTGOMERY ROAD, CASTLEREAGH

Decision:
Decision Date:

Ref ID: Y/2005/0158/F

Proposal: Change of use from Light Industrial (class B2) to storage and distribution

(class B4)

Address: 2-4 Marshalls Road, Castlereagh Industrial Estate, Castlereagh

Decision:

Decision Date: 08.08.2006

Ref ID: Y/1995/6013

Proposal: HIGH BAY WAREHOUSE 4, MARSHALLS ROAD CASTLEREAGH BT5 6QU

Address: Decision: Decision Date:

Ref ID: Y/2014/0227/F

Proposal: Proposed change of use to Class B4 storage or distribution with associated trade counter/cash and carry sales, minor alterations/extension, realigned car parking,

landscaping and all other associated works (Amended Plans)

Address: Former Hughes Christensen Site, Montgomery Road, Castlereagh, Belfast,

BT6,

Decision: PG

Decision Date: 01.12.2014

Ref ID: Y/2003/0238/F

Proposal: Construction of a bonded warehouse and extension to existing high bay

warehouse with associated sprinkler tank and pumphouse Address: 468-472 Castlereagh Road, Castlereagh. BT5 6RG

Decision:

Decision Date: 07.10.2003

Ref ID: Y/2002/0060/F

Proposal: Replacement cladding to the roof and walls of fire damaged existing garage to

match existing.

Address: Cantrell and Cochrane (Belfast), 468 Castlereagh Road, Belfast

Decision:

Decision Date: 05.04.2002

Ref ID: Y/2001/0663/F

Proposal: Replacement cladding to the roof and walls of fire damaged high bay

warehouse to match existing and replacement cladding to front of picking warehouse to

match existing.

Address: Cantrell and Cochrane (Belfast) Ltd.,468 Castlereagh Road, Castlereagh.

Decision:

Decision Date: 27.02.2002

Ref ID: Y/1987/0397

Proposal: Erection of engineer's workshop and store

Address: CANTRELL AND COCHRANE LTD. 468/472 CASTLEREAGH ROAD,

BELFAST
Decision:
Decision Date:

Ref ID: Y/1981/0038

Proposal: EXTENSION TO SECURITY HUT

Address: 468 CASTLEREAGH ROAD

Decision:
Decision Date:

Ref ID: Y/1974/0219

Proposal: ERECTION OF TEMPORARY CANTEEN AND KITCHEN.

Address: CASTLEREAGH ROAD, BELFAST (CANTRELL AND COCHRANE LTD).

Decision:
Decision Date:

Ref ID: Y/1980/0312

Proposal: EXTENSION TO BOILER HOUSE FOR ADDITIONAL PLANT

Address: CANTRELL & COCHRANE, 468 CASTLEREAGH ROAD, BELFAST

Decision:
Decision Date:

Ref ID: Y/1992/0306

Proposal: Two Storey extension to existing factory premises to

provide storage and mixing room.

Address: 468 CASTLEREAGH ROAD, CASTLEREAGH.

Decision:
Decision Date:

Ref ID: Y/1977/0186

Proposal: EXTENSION TO CANOPY

Address: 468 CASTLEREAGH ROAD, CASTLEREAGH

Decision:
Decision Date:

Ref ID: Y/1986/0078

Proposal: CONSTRUCTION OF OFFICE, CANTEEN AND WORKSHOP

Address: 468-472 CASTLEREAGH ROAD, BT15

Decision:
Decision Date:

Ref ID: Y/1976/0351

Proposal: DISPLAY OF 6 NO. SINGLE SIDED BOX SIGNS

Address: 468-472 CASTLEREAGH ROAD

Decision:
Decision Date:

Ref ID: Y/1974/0240

Proposal: PETROL FILLING STATION Address: 468-472 CASTLEREAGH ROAD

Decision:
Decision Date:

Ref ID: Y/1974/0143

Proposal: EXTENSION TO FACTORY BOILER-HOUSE FOR COOLING PLANT

Address: 468-472 CASTLEREAGH ROAD

Decision:
Decision Date:

Ref ID: Y/1981/0249

Proposal: WATER TREATMENT PLANT ROOM, WATER AND OIL TANKS

Address: 468 CASTLEREAGH ROAD

Decision:
Decision Date:

Ref ID: Y/1999/0414

Proposal: Construction of local neighbourhood food store, associated car parking and

boundary treatment.

Address: 415 Castlereagh Road, Castlereagh

Decision:

Decision Date: 24.01.2000

Ref ID: Y/2010/0456/F

Proposal: Erection of single storey extension to existing supermarket to provide ancillary

storage plus alterations and recladding to elevations

Address: Lidl Store,41 Montgomery Road, Belfast, BT6 9HL,

Decision:

Decision Date: 13.04.2011

Ref ID: Y/2006/0451/F

Proposal: 22 no. own door office units 200sqm each (amendment to elevations approved

under Y/2001/0620/F)

Address: 478 Castlereagh Road, Carnamuck, Belfast, BT5 6QA

Decision:

Decision Date: 14.11.2006

Ref ID: Y/1977/0351

Proposal: ERECTION OF LOADING DOCK TO EXISTING WAREHOUSE

Address: CASTLEREAGH ROAD BELFAST W D & H O WILLS

Decision:
Decision Date:

Ref ID: Y/1979/0006

Proposal: CONSTRUCTION OF CAR PARKING AREA

Address: 478 CASTLEREAGH ROAD

Decision:
Decision Date:

Ref ID: Y/2001/0620/F

Proposal: Office park comprising 22 own door office units of 200sg.m. each with

associated access, parking and landscaping Address: 478 Castlereagh Road, Castlereagh.

Decision:

Decision Date: 14.03.2003

Ref ID: Z/2007/2408/F

Proposal: Erection of bus shelter on public footpath

Address: Outside 478 Castlereagh Road, Belfast, BT5 6QA.

Decision:

Decision Date: 20.11.2007

Ref ID: Y/1995/0309

Proposal: Extension to existing warehouse and construction of new service yard. Address: CANTRELL AND COCHRANE LTD.,468-472 CASTLEREAGH ROAD,

CASTLEREAGH.

Decision:
Decision Date:

Ref ID: Y/1994/6036

Proposal: Retail or Retail Warehousing Castlereagh Road

Address: Castlereagh Road

Decision:
Decision Date:

Ref ID: Y/1992/0335

Proposal: Change of use of factory to storage and distribution depot

Address: 2 MARSHALL'S ROAD, CASTLEREAGH

Decision:
Decision Date:

Ref ID: Y/2008/0552/F

Proposal: Demolition of existing vacant warehouse and construction of new extension to existing Sangers (NI) Ltd distribution warehouse; to provide additional storage capacity and improve dispatch logistics.

Address: 2 Marshalls Road, Lisnasharragh, Belfast, BT05 6SR

Decision:

Decision Date: 08.04.2009

Ref ID: Z/2005/2016/F

Proposal: Demolition of church halls, alterations and extension to existing listed church

building to accommodate a three storey worship and community centre.

Address: Orangefield Presbyterian Church, 464 Castlereagh Road, Multyhogy, Belfast,

BT05 6BH Decision:

Decision Date: 20.06.2006

Ref ID: Z/2008/0233/F

Proposal: Amendment to previous approval (Z/2005/2016/F); installation of air handling

ventilation grilles and condenser units.

Address: 464 Castlereagh Road, Carnamuck, Belfast, BT05 6QQ

Decision:

Decision Date: 30.06.2008

Ref ID: Y/1990/0148

Proposal: Additional storey and extensions to printing factory.

Address: MINPRINT BUSINESS FORMS, CASTLEREAGH INDUSTRIAL ESTATE,

MONTGOMERY ROAD, CASTLEREAGH.

Decision:
Decision Date:

Ref ID: Y/1995/0355

Proposal: Construction of a pitched roof and dormers to provide

office space above existing flat roof.

Address: RADIO CONTACT LTD., CASTLEREAGH INDUSTRIAL

ESTATE, MONTGOMERY ROAD, CASTLEREAGH.

Decision:
Decision Date:

Ref ID: Y/1980/0141

Proposal: ERECTION OF PRINTING WORKS

Address: MONTGOMERY ROAD

Decision:
Decision Date:

Ref ID: Y/1995/0026

Proposal: Proposed first floor pitched roof extension to accommodate office space.

Address: RADIO CONTACT LTD, CASTLEREAGH INDUSTRIAL ESTATE,

MONTGOMERY ROAD, CASTLEREAGH.

Decision:
Decision Date:

Ref ID: Y/1978/0385

Proposal: PROPOSED PERMANENT DRIVING TEST CENTRE

Address: MONTGOMERY ROAD, BELFAST

Decision:
Decision Date:

Ref ID: Y/1991/0201

Proposal: Workshop and office extension to electronic engineering premises. Address: RADIO CONTACT LTD., CASTLEREAGH INDUSTRIAL ESTATE.

MONTGOMERY ROAD, CASTLEREAGH.

Decision:
Decision Date:

Ref ID: Y/2003/0623/F

Proposal: Demolition of existing building containing offices, sales, marketing suite and

erection of replacement office building.

Address: 44 Montgomery Road, Castlereagh, BT6 9QZ

Decision:
Decision Date:

Ref ID: Y/2000/0037/F

Proposal: Erection of Royal Mail sorting office and associated works.

Address: Montgomery Road, Castlereagh.

Decision:

Decision Date: 31.03.2000

Ref ID: Y/1998/0089

Proposal: Demolition of existing buildings and construction of a light industrial business

park with a local centre comprising retail units and hot food outlet.

Address: 415 CASTLEREAGH ROAD, CASTLEREAGH.

Decision:
Decision Date:

Ref ID: Y/1995/0312

Proposal: Construction of retail shopping development including restaurant, bank and

hot food take away.

Address: 415 CASTLEREAGH ROAD, CASTLEREAGH.

Decision:
Decision Date:

Ref ID: Y/2001/0460/F

Proposal: Alterations and improvements to existing entrance to facilitate construction of

business park.

Address: Locksley Business Park, 39 Montgomery Road Castlereagh.

Decision:

Decision Date: 05.03.2002

Ref ID: Y/2001/0545/F

Proposal: Erection of consulting engineer's premises (including offices, drawing offices, storage and ancillary uses) as an amendment of planning permission Y/2000/0164/F (Construction of light industrial business park).

(Construction of light industrial business park).

Address: Locksley Business Park, 39 Montgomery Road, Castlereagh.

Decision:

Decision Date: 18.04.2002

Ref ID: Y/2000/0164/F

Proposal: Construction of light industrial business park.

Address: 415 Castlereagh Road, Castlereagh.

Decision:

Decision Date: 10.08.2000

Ref ID: Y/2000/0317/F

Proposal: Extension to LIDL neighbourhood food store.

Address: 415 Castlereagh Road/ Montgomery Road, Castlereagh.

Decision:

Decision Date: 13.10.2000

Ref ID: Y/1999/0415

Proposal: Residential development.

Address: 415 Castlereagh Road with access off Montgomery Road, Castlereagh.

(Readvertisement)

Decision:

Decision Date: 21.01.2000

Ref ID: Y/1985/0048

Proposal: ALTERATIONS AND EXTENSION TO PREMISES

Address: HUGHES TOAL CO LTD, MONTGOMERY ROAD, BELFAST

Decision:
Decision Date:

Ref ID: Y/2003/0337/F

Proposal: Extension of existing store housing skip for disposal of scrap metal and

replacement on underground oil interceptor tanks.

Address: Montgomery Road, Belfast.

Decision:

Decision Date: 09.10.2003

Ref ID: Y/1982/0100

Proposal: ERECTION OF WATER TREATMENT ROOM Address: HUGHES TOOL CO LTD, MONTGOMERY ROAD

Decision:
Decision Date:

#### Notification to Department (if relevant) - N/A

Date of Notification to Department:

Response of Department:

## Development Management Officer Report Committee Application

Summary		
Committee Meeting Date: Tuesday 15 June 20	Committee Meeting Date: Tuesday 15 June 2021	
Application ID: LA04/2020/2071/F		
Proposal: Demolition of existing buildings and structures; and construction of 57 no. apartments with associated landscaping and car parking	Location: 41-49 Tate's Avenue Belfast BT9 7BY.	
Referral Route: Major Application		
Recommendation:	Approval subject to Section 76 Planning Agreement	
Applicant Name and Address: Newpark Homes 72-74 Omagh Road Dromore Omagh BT78 3AJ	Agent Name and Address: Turley Hamilton House 3 Joy Street Belfast BT2	

**Executive Summary:** Application seeking demolition of existing buildings and structures; and construction of 57 no. apartments with associated landscaping and basement car parking

The key issues in the assessment of the proposed development include:

- Principle of redeveloping the site
- Acceptability of residential use at this location
- Demolition in an Area of Townscape Character
- Impact on character and appearance of Area of Townscape Character
- Scale, Massing and Design
- Open Space Provision
- Traffic and Parking
- Contamination
- Impact on Amenity
- Flooding and Drainage
- Wastewater Treatment
- Impact on Natural Heritage and Designated Sites
- Developer Obligations
- Pre-application Community Consultation

The principle of demolition of the existing buildings and new residential development is acceptable given the extant permission on the site.

The additional 8 units proposed are located within the main block and have resulted in additional floorspace created on the upper floor above the approved rear annex. The location of this additional mass ensures there will be no detrimental visual impact when viewed from the street. The minor elevation changes to the Tates Avenue elevation ensure the proposal continues to enhance the character of this Area of Townscape Character.

Any additional windows are located as such that separation distances and screening provided by the parts of the proposed building will ensure there will be no impact on the amenity of neighbouring properties. The removal of balconies and expanses of glazing also improves the relationship with adjacent properties, particularly those to either side on Tates Avenue.

Although a response from DFI Roads remains outstanding, justification has been provided for a reduced parking standard. Along with a parking survey that demonstrates availability of on-street parking and a Travel Plan which proposes Green Travel Measures including Travel Cards and a Car Club. Dfi Roads were included in discussions around these measures and it is anticipated that DFI Roads will look favourably on the proposal.

A response from NI Water is outstanding in relation to the capacity within the receiving wastewater treatment works. In the interim, and as a precaution, a condition has been proposed that will ensure no development is carried out until such times as capacity becomes available.

#### Statutory Consultees

DFI Roads – Await final Response
NI Water – Await final Response
DAERA Water Management Unit – No Objection
DAERA Regulation Unit – No Objection
Rivers Agency – Await Response
NI Housing Executive - Support

#### Non-Statutory Consultees

Belfast City Council Environmental Health Department – Further info requested

No objections have been received from the community or third parties.

#### Recommendation

Having had regard to the statutory development plan, the draft development plan, relevant planning policies, planning approvals in the area, and the consideration of the issues set out in this report, the proposed demolition and redevelopment is considered acceptable.

Subsequently approval of planning permission is recommended subject to conditions and a Section 76 planning agreement to secure Green Travel measures. It is recommended that the Chief Executive, or her nominated officer, uses her delegated authority to approve subject to conditions and to finalise the wording of conditions and enter into the Section 76 planning agreement subject to no new substantive planning issues being raised and to resolve any issues arising from the outstanding consultation responses..

# Case Officer Report Site Location Plan Tate's House 1.0 Description of Proposed Development 1.1 Demolition of existing buildings and structures; and construction of 57 no. apartments with associated landscaping and car parking. There are 5 two storey terraced properties along the site frontage to be removed as well as a number of two storey and single storey derelict buildings located in the yard to their rear. 1.2 The proposed scheme will replace the existing buildings at 41-49 Tates Avenue with 2 blocks. Block 1/2 is a two and a half storey block fronting Tates Avenue with a three-

storey block to the rear. Block 3 is a three-storey block located to the rear of Tates

30 car parking spaces (including 8 disabled spaces), bin storage areas and a bike store are located within an enclosed basement, accessed by a vehicular ramp in the south

Avenue.

west corner of the site.

1.3

1.4	Block 1/2 is the main block, is T-shaped and includes the proposed built form fronting onto Tates Avenue. It houses 47 of the 57 apartments (35 2 bed and 12 one bed)
1.5	The height of the proposed apartments beside No 39 Tates Avenue measures 11 metres. As the gradient of the road slopes westwards along the site from the Lisburn Road down to the Railway Line the height to the proposed apartments beside No 51 Tates Avenue increases to measure 12.5 metres.
1.6	Block 1/2 extends some 50 metres deep with a Tates Avenue frontage of approximately 37m and is the main bulk of the proposal. The height of the rear of Block 1/2 measures approximately 11 metres over three floors (rising to approximately 12.5m to the west given the gradient of the site). On the front elevation the ridge sits approximately 0.5m lower than the adjoining terrace to the east, and with the gradient of the site, approximately 3.4m higher than the ridge of the adjoining terrace to the west on Tates Avenue.
1.7	Block 3 comprises 10 of the proposed 57 apartments. It is of a similar design and materials to that of the rear of Block B although smaller in overall scale. The height of Block 3 measures approximately 9 metres over 3 floors. Materials proposed include red brick and cement cladding to recessed upper floor.
1.8	In terms of boundary treatment, a timber fence will replace the existing corrugated metal fence along the rear boundary.
1.9	The main vehicular and pedestrian access point is located in the SW corner of the site with a secondary access proposed to Ashley Avenue.
2.0	Description of Cita
2.1	Description of Site The site fronts onto Tates Avenue, with the frontage defined by 2 no. 2 storey residential- type properties (Nos. 41 and 43 Tates Avenue) and 3 no. 2½ storey terrace dwellings (Nos. 45, 47 and 49 Tates Avenue). These properties are currently residential in use.
2.2	To the rear the site is a substantial Contractor's Yard, enclosed on three sides by existing residential development. The backland element of the site is accessed via a narrow laneway between Nos 43 and 45.
2.3	The site has an area of approximately 0.3 ha.
Plannii	ng Assessment of Policy and other Material Considerations
2.5	
3.0	Relevant Planning History
3.1	LA04/2016/1199/F – Renewal of planning permission for Demolition of existing buildings and structures with the construction of 49 apartments with associated landscaping and underground parking. Approved 13 <sup>th</sup> June 2016.
3.2	Z/2010/0647/F - Demolition of existing buildings and structures with the construction of 49 apartments with associated landscaping and underground parking. Approved 23 <sup>rd</sup> August 2011.
4.0	Policy Framework
4.1	Belfast Urban area Plan Draft Belfast Metropolitan Area Plan 2015 Draft Belfast Local Development Plan Strategy (Draft LDP)

	Public Local Inquiry into Objections to the Belfast Metropolitan Area Plan 2015 Part 2
	'Report on Belfast City Council Area'
4.2	Regional Development Strategy
	Strategic Planning Policy Statement for Northern Ireland
	Planning Policy Statement 2 – Natural Heritage
	Planning Policy Statement 3 - Access, Movement and Parking
	Planning Policy Statement 6 (Addendum) – Areas of Townscape Character
	Planning Policy Statement 7 – Quality Residential Environments
	Planning Policy Statement 13 – Transportation and Landuse
	Planning Policy Statement 15 – Planning and Flood Risk
5.0	Statutory Consultees
0.0	Dfl Roads – Await response
	DAERA Waste Management Unit – No Objection
	DAERA Water Management Unit – No objection
	DAERA Natural Environment Division – No Objection
	Dfl Rivers Agency – No Objection
	NI Water – Await Response
	Rivers Agency – Additional info requested
	NI Housing Executive - Support
6.0	Non-Statutory Consultees
0.0	Environmental Health BCC – No objection subject to conditions
7.0	Representations
	None Received
8.0	Other Material Considerations
0.0	The Belfast Agenda
	Creating Places
	Parking Standards
	DCAN15: Vehicular Access Standards
9.0	Assessment
9.1	The key issues in the assessment of the proposed development include:
	- Principle of redeveloping the site
	- Acceptability of residential use at this location
	- Demolition in an Area of Townscape Character
	- Impact on character and appearance of Area of Townscape Character
	- Scale, Massing and Design
	- Open Space Provision
	- Traffic and Parking
	- Contamination
	- Impact on Amenity
	- Flooding and Drainage
	- Wastewater Treatment
	- Impact on Natural Heritage and Designated Sites
	- Pre-application Community Consultation
	Drive sinds of various leading at the city
	Principle of redeveloping the site
9.2	Following the May 2017 Court of Appeal decision on Belfast Metropolitan Area Plan, the
	extant development plan is now the Belfast Urban Area Plan. However, given the stage
	at which the Draft BMAP had reached pre-adoption through a period of independent
	examination, the policies within the Draft BMAP still carry weight and are a material
	consideration in the determination of planning applications. The weight to be afforded is a
	matter of judgement for the decision maker. The weight to be attached to policies in
	emerging plans will depend upon the stage of plan preparation or review, increasing as
	successive stages are reached.
1	

- 9.3 Given the advanced stage that BMAP 2015 reached (i.e. pre-adoption following a period of independent examination), and that the only areas of contention were policies relating to Sprucefield Shopping Centre, BMAP 2015 is considered to hold significant weight.
- 9.4 In the Belfast Urban Area Plan the site is located on unzoned whiteland. In both the earlier version of Draft Belfast Metropolitan Area Plan 2015 (2004) the latest version of Draft BMAP 2015 (2014) (the version published post Public Enquiry and purported to be adopted) the site is within the Lisburn Road Area of Townscape Character (BT056 and BT039 respectively).
- 9.5 The Planning Appeals Commission (PAC) considered an objection to the proposed Lisburn Road designation in its report on the BMAP public inquiry. The Commission recommended no change to the plan. It is therefore considered likely that the proposed ATC designation would remain, is BMAP was lawfully adopted.
- 9.6 The proposed ATC designation is therefore a material contribution. The Commission also considered objections to the general policy for the control of development in ATCs which is contained in the draft BMAP. The Commission recommended that the policy be deleted and that detailed character analysis be undertaken, with a design guide produced for each ATC. It is unclear whether the text detailed the key features of the Lisburn Road ATC. As it stands, it is unclear how the area will be characterised in any lawfully adopted BMAP.
- The principle of redeveloping the site has been established under the previous approvals.

  The site is located within the development limits of Belfast and therefore the presumption is in favour of development, subject to the policy considerations discussed below.

#### **Acceptability of Residential Use**

9.8 The principle of residential use has already been established on the site through the extant approval (LA04/2016/1199/F). The proposal is for an additional 7 units, the merits of the increase in building size to facilitate the units will be discussed below. The surrounding area is defined by residential use. The proposed use is therefore acceptable.

#### **Demolition in an Area of Townscape Character**

- 9.9 The proposal includes demolition of No 41 49 Tates Avenue five properties fronting onto Tates Avenue and five prefabricated structures to the rear of these properties which currently form part of a Contractors Yard.
- 9.10 The demolition of the existing buildings on the site has been granted under the extant approval LA04/2016/1199/F and previously under planning permission Z/2010/0647/F. The proposal has been assessed against Policy ATC1 of the Addendum to PPS6.
- 9.11 In addition, Historic Environment Division previously surveyed the properties and considered it did not warrant statutory listing. On this basis, it would be unreasonable to offer any objection to the demolition of the buildings on the site.

### 9.12 Impact on character and appearance of an Area of Townscape Character 9.12 The proposal has been assessed against Policy ATC2 of the Addendum to PP

The proposal has been assessed against Policy ATC2 of the Addendum to PPS6. The site is located within the Lisburn Road ATC in both draft BMAP and BMAP. The Policy requires that any new development within an ATC maintains or enhances the overall character of the area and respects the built form. As stated previously there is an extant approval on the site LA04/2016/1199/F. The proposal is for an additional 8 units located within Block A. However, the additional built form is located over the approved rear annex and the overall scale and massing of the scheme, particularly from the street frontage, remains almost identical to the previous approval. The resultant scale and massing and

the detailed design will be discussed further below. Given the location of the additional floorspace there will be no impact on views from the street. Along with minor elevational changes to the front, the resultant amended scheme will be of no detriment to the character of the ATC. Scale, Massing and Design 9.13 The proposal has been assessed against paragraphs 4.23-4.29 of the SPPS and Policy QD1 of PPS7. 9.14 The design of the proposed apartments fronting onto Tates Avenue are of a traditional appearance in keeping with the built form of the immediate surrounding properties. 9.15 In general design terms, the height of the new buildings follows the pattern of the existing streetscape in relation to the eaves / ridge height, window / door openings and building line. A more traditional design has been adopted along the Tates Avenue elevation to respect the established vernacular and this relationship is considered appropriate in the context of the street scene on Tates Avenue. 9.16 The main building is designed to front onto Tates Avenue as a uniform terrace with a consistent building line and ridge height, vertical emphasis in the pattern of fenestration, chimneys and will be finished in red brick and black slate. There are more windows in the front elevation than the previous approval, and this strengthens the vertical emphasis, arguably producing a more traditional solid: void ratio more in keeping with the area. Brick banding is proposed at ground and first floor level to match existing properties at 43-49 Tates Avenue. Dormer windows are proposed on the upper floor and these are designed to match original dormers found within the draft ATC. 9.17 Overall, the contemporary design of the rear of Block A and Block B are considered to be appropriate. It is proposed to include a condition requiring that details of external materials submitted for agreement prior to commencement of development (No. 10). 9.18 It is considered that the mixture of red brick, timber cladding, render and recessed top floor help to break up the bulk of the building. 9.19 Ground floor pedestrian access from Tates Avenue will be preserved and the historic pattern of front gardens will be re-instated, removing the current extent of hardstanding fronting Tates Avenue. A small red brick wall and railings define the edge of the footpath and again is very much in keeping with the area. This is welcomed and will enhance the appearance of the Tates Avenue site frontage whilst also providing a defensible space. 9.20 It is considered that the stepped heights proposed building fronting Tates Avenue is in keeping with the sloping nature of the site and generally accords with the height of the existing built form of the area. **Open Space Provision** 9.21 The Proposal has been assessed against Policy OS2 of Planning Policy Statement 8. Integral communal open space has been provided in the form of landscaped areas between and around the proposed blocks. 9.22 The area of the site is approximately 0.3 Hectares. Therefore, an area of at least 3,000 square metres (10% of the site area) should be given over to communal open space. The total area of open space provision amounts to approximately 1,000 square metres.

However, Creating Places states that 'In the case of apartment or flat developments, or 1 and 2 bedroomed houses on small urban infill sites, private communal open space will be

9.23

acceptable in the form of landscaped areas, courtyards or roof gardens. These should range from a minimum of 10 sq m per unit to around 30 sq m per unit.' In this case it is considered that the site is an urban infill site given the density of the area and the backland element of the site. When the lower standard is applied the level of communal amenity space would be 570 square metres. In this case the proposed amenity provision is approximately 820 square metres, and is considered acceptable.

#### **Traffic and Parking**

- 9.24 The application site falls within the Belfast Core Parking Restraint Area as set out in the BUAP and draft BMAP. The proposal has been assessed against Policies AMP7, 8 and 9 of PPS3.
- 9.24 DFI Roads has stated that the site lies outside the Fringe Area of Parking Restraint. 44 of the apartments will be 2 bedrooms and 12 will be 1 bedroom. Creating Places advises 1.25 spaces / apt for 1 bed = 15 spaces, and 1.5 spaces / apt for 2 bed = 66. So, the provision should be somewhere between fringe (56) and Creating Places (81), for the 57 apartments.
  - 30 basement car parking spaces are proposed, as opposed to 73 for the 49 units in the original approval.
- 9.25 DFI Roads final response remains outstanding, however in an initial response they had raised concerns over the level of parking provision, inadequacies in the submitted Travel Plan and further information in terms of the level of available on-street parking.
- 9.26 Further information has now been received to address these concerns. It has been highlighted that the scheme is for social housing, where normally there is less than a 50% occupancy rate in terms of parking. It is pointed that the 0.53 provision per unit is adequate given trends in similar social housing schemes. The supporting information also highlighted that there were 44 spaces available on-street in the AM period and 63 spaces in the PM period.
- 9.27 In terms of the Travel Plan, DFI Roads had asked that the Travel Plan should include provision of a 3-year Travel Card for each unit, a 50% subsidy towards a car club and a cycle user scheme. The planning agent has confirmed that a 3-year Travel Card will be offered for each unit, as well as a Car Club. It has since been acknowledged by DFI Roads, that given the distance to the nearest bike dock is 866m, a cycle user scheme is not required. The green travel measures would be secured through a Section 76 Planning Agreement.
- 9.28 Taking into account the site's highly accessible location, along with the proposed basement parking which offers just over half a space per unit, and a parking survey which shows availability on-street capacity within a short distance of the would suggest that DFI Roads would look on the proposal favourably. The Travel Plan, submitted in support of the application, highlights the site's proximity to the Lisburn Road, an important arterial route to the city centre with a number of shops and services, including a Tesco Express.

#### Contamination

- 9.29 The site is a former waste metal recycling centre (scrap yard) with a number of oil drums and tanks noted in the site walkover report. The GQRA is informed by trial pitting and boreholes to sample and analyse soils and groundwater at the site. Some exceedances are noted of generic screen values however no unacceptable risks have been identified to environmental receptors.
- 9.30 The site investigation undertaken at the site in April 2020 comprised of 5 trial pits and 2 hand dug trial pits to a maximum depth of 2m below ground level (bgl). The report also

relies upon a previous site investigation undertaken at the site in November 2019 by Hanmar Site Investigation Services Ltd. The Hanmar site investigation included drilling of 5 boreholes to a maximum depth of 12.7m. Both reports identified the presence of made ground. Ground gas monitoring was completed on 3 occasions at the 3 installed boreholes.

- 9.31 Environmental Health Department sought clarity on the extent of the basement, and if the proposed development works will break the identified pollutant linkages (resulting from soil and ground gas) in the manner presented in the RSK Ireland report. It is important to consider that a development of a similar nature was recently approved on the site, albeit with an increased level of excavation given what was a larger basement car park. The majority of the 'gassing source' is still being removed from the site. We have requested an updated risk assessment and associated remediation strategy for those areas of concern highlighted by EHO.
- 9.32 DAERA Regulation Unit Land and Groundwater Team have no objections to the development subject to the conditions detailed below (Nos. 7-8).

#### Impact on amenity

- 9.33 The proposal has also been assessed against paragraphs 4.12 and 4.13 of the SPPS and Policy QD1 of PPS7, in terms of potential impact on amenity of adjacent properties. The building is set within a predominantly medium to high density residential context, and there are existing residential properties in close proximity to the site to either side and to the rear.
- 9.34 At present, the Contractors Yard is enclosed on all sides by surrounding properties and as a result, ground level views into and from the site are inhibited. The removal of these buildings and the introduction of at least three floors of living accommodation will obviously present the opportunity for views to be gained over the adjacent residential properties. Having said this the extant approval on the site holds significant determining wait and the proposal must be assessed in terms of its impact over and above that of the extant approval. The additional 7 units, located in the roof and subsequently more elevated, must be considered in some detail with regard to their potential impact on neighbouring amenity.
- 9.35 All of the additional 8 units are located within Block A. The previously approved duplex units within the block have been replaced with standard apartments. Previously the upper floor included the living areas of 6 of the duplex apartments along the Tates Avenue frontage. There are now 7 units within this upper floor, which has also been extended over part of the rear annex by approximately 20m and is now a T-shape. This has resulted in the introduction of additional high-level windows. Having said this the location of these windows, within a recessed upper floor, is such that there will be no significant overlooking impacting on the amenity of neighbouring properties. The floor is stepped in by approximately 1.4m to either side and approximately 18.5m to the rear.
- 9.36 There will be two additional rear facing bedroom windows at second and third floor levels in Block A. At second floor level these are two narrow bedroom windows. At third floor level they are also narrow and one is a bathroom. At second floor the bedroom windows are within a floor which is set back from the rear edge of the building by approximately 3.5m. This will ensure a degree of screening provided by the lip of the building and also a separation distance of approximately 11.5m to the party boundary. At third floor level the setback is much more substantial, and will ensure an ample separation distance of approximately 26m from the new upper floor windows and the party boundary. It should also be noted that none of these additional rear facing windows are on kitchen or living

areas. Taking these factors into account, it is considered that the impact on existing properties to the rear will not be significant.

9.37

To either side there will be living room and bedroom windows from two apartments introduced at third floor level. The slight setback and accompanied with ample separation distances to the party boundaries, approximately 27.5m to the east and 32m to the west, will ensure there is no significant level of overlooking onto the rear of adjacent properties. It should also be noted that the part of the building fronting onto Tates Avenue in itself will provide screening and arguably there will only be acute views from the living and bedroom areas of apartment No. 30.

9.38

It is worth noting that elevational changes have resulted in the removal of 6 elevated first floor balconies on Block A, namely on the eastern and western elevations. Similarly, large glazed areas on the east and west facing living rooms at second floor level have been removed and replaced by more modest windows.

9.39

In conclusion, the buildings are positioned in the same location as approved in the extant planning permission on the site. The additional built form is setback over the approved rear annex of the main block. The minor design changes to the fenestration also reduces the window: wall ratio and on balance there will be no additional impact on neighbouring amenity by way of overdominance or overlooking.

9.40 Noise, Dust and General Disturbance

The submitted noise impact assessment included a noise survey over three consecutive hours between 10:00 and 17:00 and two hours during night-time hours. The measurements were taken at 1.5m above the pavement and 3.5m from the facade of the existing building with one of the night-time hours taken within the enclosed courtyard to rear of 61 Tates Avenue.

9.41

A computer noise model was used to predict the noise impact from the nearby road at each of the proposed apartment facades. The Acoustic Consultant has quantified the necessary mitigation suggesting the provision of facades in excess of 50 dB Rw, upgraded glazing and alternate ventilation to a number of the properties in order to meet the BS8233 recommended internal noise levels. Based on the information submitted in support of this application and Environmental Health Department has requested that consideration is given to attaching conditions to ensure the appropriate noise mitigation measures are put in place. The two conditions are detailed below (Nos 2 and 3).

9.42

In addition, in view of the built-up of location of the development site, as well as the size and nature of development proposed (which includes demolition), Environmental Health has recommended that in order to avoid negative impacts from dust emissions associated with the construction phase of the proposed development, a Dust Management Plan will be required.

9.43

A condition is proposed that requires a Dust Management Plan must be submitted to the Council for approval prior to the commencement of any development, including demolition. This should be prepared in accordance to *Guidance on the Assessment of Dust from Demolition and Construction (Institute of Air Quality Management, 2014)* and implemented during construction and demolition works on the site. This condition is detailed below (No. 4).

9.44

Air Quality

No details have been provided by the applicant regarding the siting of the ventilation system required for the basement carpark, or if any centralised combustion plant is required as part of the development. Should the ventilation system for the basement

parking be within 20m of any sensitive receptor, and/or the proposed development is to include any centralised combustion plants (Biomass, CHP or gas boilers, etc.), an Air Quality Impact Assessment must be submitted. This will be secured via condition, as detailed below (No. 5). Flooding and Drainage 9.55 There are no watercourses which are designated under the terms of the Drainage (Northern Ireland) Order 1973 within this site. The site may be affected by undesignated watercourses of which we have no record. 9.66 The proposal has been assessed against Policy FLD3 - Development and Surface Water. Dfl Rivers has reviewed the Drainage Assessment by MCL Consulting and additional drainage information by MCL Consulting uploaded to the planning portal on 24th Nov 2020. 9.67 Dfl Rivers require that in order to fully assess this Drainage Assessment that you provide us with further information that demonstrates the viability of your proposals by means of providing updated correspondence from NI Water confirming consent to discharge storm water into the combined sewer. NI Water's initial consultation response Section 4 states: It has been agreed that 9.68 applicant can discharge storm water to existing combined sewer at an attenuated discharge rate of 2.5l/s. Application to NIW is required to obtain approval to connect. 9.69 Rivers Agency has been asked if they are now in a position to further consider the Drainage Assessment. It is worth noting at this point that there is an extant approval on the site for a similar development, **Wastewater Treatment** 9.70 NI water has been consulted with regard to their current position on the capacity of the receiving Wastewater Treatment Works (WWTW). In the absence of a response a condition has been proposed to ensure that no dwelling unit is occupied until such times as capacity becomes available. The condition is detailed below (No. 6). 9.80 Water Management Unit is concerned that the sewage loading associated with the above proposal has the potential to cause an environmental impact if transferred to Belfast Wastewater Treatment Works (WWTW). If NI Water indicate that the WWTW is able to accept the additional load, with no adverse effect on the operation of the WWTW or its ability to comply with its consent to discharge, then DAERA Water Management Unit would have no objection to this aspect of the proposal. Impact on Natural Heritage and Designated Sites 9.81 NIEA Natural Environment Division (NED) notes from the Ecological Statement of the Biodiversity Checklist submitted that it is possible that the buildings on site are used by breeding birds, such as starlings and jackdaws in the chimneys and that some birds are likely to nest in the vegetation within the site. 9.82 NED notes that demolition of buildings and vegetation clearance will be required as part of the proposed development. However, providing this is carried out outside the bird breeding season, as recommended in the Ecological Statement of the Biodiversity Checklist, NED considers that this is unlikely to have a significant impact on natural heritage interests. NED has recommended a condition below (No. 9). 9.83 NED notes that additional planting with native and non-native species is proposed within the site. NED is content that this planting provides sufficient compensation

for the loss of existing trees and vegetation on site. 9.84 The proposal is unlikely to have significant effects on any designated sites due to its distance from the sites and the scale and nature of the development. **Developer Obligations** 9.85 The following planning obligations should be included as part of the planning permission by means of a Section 76 planning agreement. These are directly related to the development and considered necessary to make it acceptable. Green transport measures to promote alternatives to car use as set out in agreed Travel Plan. **Pre-application Community Consultation** 9.86 For applications that fall within the major category as prescribed in the Development Management Regulations, Section 27 of the Planning Act (NI) 2011 places a statutory duty on applicant for planning permission to consult the community in advance of submitting an application. 9.87 Section 27 also requires that a prospective applicant, prior to submitting a major application must give notice, known as a 'Proposal of Application Notice' (PAN) that an application for planning permission for the development is to be submitted. A Proposal of Application Notice (PAN) LA04/2019/0447/PAN was submitted to the Council on 25th February 2019. Where pre-application community consultation has been required and a PAN has been 9.88 submitted at least 12 weeks in advance of the application being submitted, the applicant must prepare a pre-application community consultation report to accompany the planning application. A Pre-Application Community Consultation Report has been submitted in support of this 9.89 application. The Report has confirmed the following: A public exhibition was held on 5th March 2020 at The Malone Lodge Hotel, Eglantine 9.90 Avenue, Belfast. This event was advertised in the Belfast Telegraph on 26th February 2020. Information leaflets were issued to properties in the vicinity of the site on 4<sup>th</sup> April 2019. 9.91 The PAN was circulated to a number of local Councillors and MLAs W/C 27<sup>th</sup> January 2020 9.92 in the Botanic District Electoral Area and within the Belfast South Constituency. Leaflets were also circulated to approximately 1,700 properties in the surrounding area. Around 14 people took part in the public exhibition. 4 attendees provided feedback. 75% 9.93 were supportive of the scheme in general with 50% supportive of the provision of housing. Concerns were expressed about design, social housing and parking and access both during and after construction. The applicant responded in the PACC report as follows: Impact on adjacent properties has been an important consideration for the design in terms of minimising overlooking. The external layout of the proposed development has not significantly altered since this approval which took full account of adjacent properties. The internal layout has been reconfigured to better make use of the space and make it more suitable for the needs of older people. The buildings are located in the same location as was approved in a previous planning application on the site. The design has been amended to reduce the proportion of windows and reduce potential overlooking and

to improve the relationship with adjacent properties. Overall, the building design reflects

the previous approval however some design feedback from the pre application discussions with Belfast City Council, principally on the front elevation onto Tates Avenue, have been incorporated into the design.

These proposed apartments are proposed to meet the live needs for social housing in the local area. There is a live and pressing need for social housing in the South Belfast area, with a particular need for accommodation for older people.

These apartments have been specifically designed to meet the needs of older people in the South Belfast area.

The development proposes 28 spaces - an appropriate number of car parking spaces for this tenure of development - provided in an underground car park, which will meet the needs of residents without the need to use on-street parking. This is supported by the detailed transport assessment form and travel plan submitted which highlight the highly accessible nature of the site and the availability.

It is considered that the Pre-Community Consultation Report submitted has demonstrated that the applicant has carried out their duty under Section 27 of the Planning Act (NI) 2011 to consult the community in advance of submitting an application.

#### 10.0 **Summary of Recommendation:**

- Having regard to the detailed assessment set out in this report, it is recommended that planning permission is approved.
- 10.2 It is recommended that the Chief Executive, or her nominated officer, uses her delegated authority to approve subject to conditions and to finalise the wording of conditions and enter into the Section 76 planning agreement subject to no new substantive planning issues being raised. And to resolve any issues arising from the outstanding consultation responses.

#### 11.0 Conditions

9.95

1. As required by Section 61 of the Planning Act (Northern Ireland) 2011, the development hereby permitted shall be begun before the expiration of 5 years from the date of this permission.

Reason: Time Limit.

- 2. Prior to occupation of the development, the noise mitigation measures relating to the development facades, glazing and ventilation systems as recommended in Acoustic Design Statement of the F.R. Mark & Associates, Noise Impact Assessment, Apartment Development 41-49 Tates Avenue, Belfast, Updated report December 2020 shall be installed and retained thereafter to ensure that internal noise levels within habitable rooms shall not exceed:
  - 35dB LAeq,16 hr between 07.00hrs and 23.00hrs within any habitable room, if required with the windows closed and alternative means of ventilation provided in accordance with current Building Control Regulations requirements.
  - 30 dB LAeq,8hr within bedrooms between 23.00hrs and 07.00hrs, if required with the windows closed and alternative means of ventilation provided in accordance with current Building Control Regulations requirements.
  - 45dB LAFmax, by more than 10 single sound events in any proposed bedrooms, if required with the windows closed and alternative means of ventilation provided in accordance with current Building Control Regulations requirements.

Reason: Protection of public health and residential amenity.

3. All plant and equipment associated with the development hereby permitted, shall be selected, designed and installed so as to achieve a combined rating level (LAr) no greater than the representative (daytime and night time background sound level (dBLA90) when measured or determined at the façade of the nearest noise sensitive premises in accordance with BS4142:2014+A1:2014.

Reason: Protection of public health and residential amenity.

4. Prior to commencement of development (including demolition) a Dust Management Plan must be submitted to the Council for approval. This should be prepared in accordance to *Guidance on the Assessment of Dust from Demolition and Construction (Institute of Air Quality Management, 2014.* Any agreed mitigation measures must be implemented during construction and demolition works on the site, and verified to the satisfaction of the Council.

Reason: Protection of residential amenity.

5. Should the ventilation system for the basement parking be within 20m of any sensitive receptor, and/or the proposed development is to include any centralised combustion plants (Biomass, CHP or gas boilers, etc.), an Air Quality Impact Assessment must be submitted to the Council for approval prior to any development (excluding demolition). Any agreed mitigation measures must be implemented during construction and demolition works on the site, and verified to the satisfaction of the Council.

Reason: Protection of residential amenity.

6. No development shall commence on site until details of wastewater disposal have been submitted to and approved in writing by the Council. The development shall not be carried out unless in accordance with the approved details.

Reason: To ensure appropriate foul drainage of the site.

7. If during the development works, new contamination or risks are encountered which have not previously been identified, works should cease and the Council shall be notified immediately. This new contamination shall be fully investigated in accordance with the Land Contamination: Risk Management (LCRM) guidance available at https://www.gov.uk/guidance/landcontamination-how-to-manage-the-risks. In the event of unacceptable risks being identified, a remediation strategy shall be agreed with the Council in writing, and subsequently implemented and verified to its satisfaction.

Reason: Protection of environmental receptors to ensure the site is suitable for use.

8. After completing the remediation works under Condition 7; and prior to occupation of the development, a verification report needs to be submitted in writing and agreed with the Council. This report should be completed by competent persons in accordance with the Land Contamination: Risk Management (LCRM) guidance available at https://www.gov.uk/guidance/landcontamination- how-to-manage-the-risks.

The verification report should present all the remediation, waste management and monitoring works undertaken and demonstrate the effectiveness of the works in managing all the risks and wastes in achieving the remedial objectives.

Reason: Protection of environmental receptors to ensure the site is suitable for use.

9. No vegetation clearance or demolition of buildings shall take place between 1 March and 31 August inclusive, unless a competent ecologist has undertaken a detailed check for active bird's nests immediately before clearance/demolition and provided written confirmation that no nests are present/birds will be harmed and/or there are appropriate measures in place to protect nesting birds. Any such written confirmation shall be submitted to the Council within 6 weeks of works commencing.

Reason: To protect breeding birds.

10. No development shall commence until a detailed specification and samples of the external materials have been submitted to and approved in writing by the Council. The details shall include a sample panel of the proposed brick which will be retained on site for the duration of the construction. The development shall not be carried out unless in accordance with the approved details.

Reason: In the interests of the character and appearance of the Area of Townscape Character.

11. All hard and soft landscape works shall be carried out in accordance with the approved details as indicated on plan No. 6629-L-203B published on the Planning Portal on 16<sup>th</sup> October 2020. The works shall be carried out during the first available planting season after commencement of development.

Reason: To ensure the provision, establishment and maintenance of a high standard of landscape.

#### Informatives:

- 1. The purpose of the Conditions 7 and 8 is to ensure that any site risk assessment and remediation work is undertaken to a standard that enables safe development and end-use of the site such that it would not be determined as contaminated land under the forthcoming Contaminated Land legislation i.e. Part III of the Waste and Contaminated Land Order (NI) 1997. It remains the responsibility of the developer to undertake and demonstrate that the works have been effective in managing all risks.
- 2. The applicant should ensure that the management of all materials onto and off this site is suitably authorized through the Waste and Contaminated Land Regulation Unit (Northern Ireland) Order 1997, the Waste Management Licensing Regulations (Northern Ireland) 2003 and the Water Order (Northern Ireland) 1999.
- 3. RU recommend that the applicant consult with the Water Management Unit within the NIEA regarding any potential dewatering that may be required during the redevelopment works including the need for discharge consent. Discharged waters should meet appropriate discharge consent Conditions.
- 4. Certain types of work with asbestos in soils and construction and demolition (C&D) materials can only be done by those who have been issued with a licence by HSENI. This is work which meets the definition of 'licensed work with asbestos' in Regulation 2(1) of the Control of Asbestos Regulations (Northern Ireland) (2012) (the Regulations). These Regulations can be viewed

at: http://www.legislation.gov.uk/nisr/2012/179/pdfs/nisr\_20120179\_en.pdf.

The Regulations and the accompanying Approved Code of Practice and guidance (The Control of Asbestos Regulations 2012: Managing and working with asbestos (L143)) apply to all work with asbestos, including managing the risks related to exposure to asbestos from work with asbestos contaminated soil or C&D materials in addition to CL:AIRE's Industry Guidance entitled:

Control of Asbestos Regulations 2012, Interpretation for managing and working with asbestos in soils and C&D materials 2016 that can be viewed at: https://www.claire.co.uk/projects-and-initiatives/asbestos-in-soil.

All works associated with asbestos contaminated land must be carried out by competent persons so that the site reports can be relied upon and works completed in compliance with the Regulations and in a manner likely to be minimise consequential risks.

5. Prior to disposing waste materials to a suitable facility, waste classification needs to be completed of the materials either in-situ or of excavated materials in accordance with the EWC codes. Details of this classification can be found in Waste Management Paper No 3 at:

https://www.gov.uk/government/publications/waste-classification-technicalguidance Should the materials be classified as Hazardous waste then this material will need to be consigned off site as hazardous waste. NIEA should receive the waste consignment notices 72 hours in advance of any movements off site and waste materials moved off site only by a registered carrier (i.e. ROC permitted). Also, if the material is hazardous, it should be WAC tested to determine a suitable landfill for disposal. Note there are no landfills in Northern Ireland licensed to take non- asbestos hazardous wastes, so this material would need to be disposed at a suitable site in England or Scotland.

ANNEX		
Date Valid	30th September 2020	
Date First Advertised	30th October 2020	
Date Last Advertised	30th October 2020	

#### **Details of Neighbour Notification** (all addresses)

- 2 Tates Avenue, Belfast, Antrim, BT9 7BY
- 32 Tates Avenue, Belfast, Antrim, BT9 7BY
- 34 Tates Avenue, Belfast, Antrim, BT9 7BY
- 36 Tates Avenue, Belfast, Antrim, BT9 7BY
- 38 Ashley Avenue, Belfast, Antrim, BT9 7BT
- 39 Tates Avenue, Belfast, Antrim, BT9 7BY
- 4 Tates Avenue, Belfast, Antrim, BT9 7BY
- 40 Tates Avenue, Belfast, Antrim, BT9 7BY
- 41 Tates Avenue, Belfast, Antrim, BT9 7BY
- 43a ,Tates Avenue,Belfast,Antrim,BT9 7BY
- 43b ,Tates Avenue,Belfast,Antrim,BT9 7BY
- 43d ,Tates Avenue,Belfast,Antrim,BT9 7BY
- 44 Ashley Avenue, Belfast, Antrim, BT9 7BT
- 45 Tates Avenue, Belfast, Antrim, BT9 7BY
- 46 Ashley Avenue, Belfast, Antrim, BT9 7BT
- 46 Tates Avenue, Belfast, Antrim, BT9 7BY
- 47 Tates Avenue.Belfast.Antrim.BT9 7BY
- 48 Tates Avenue, Belfast, Antrim, BT9 7BY
- 49 Tates Avenue, Belfast, Antrim, BT9 7BY
- 5,43 Tates Avenue, Belfast, Antrim, BT9 7BY
- 50 Ashley Avenue, Belfast, Antrim, BT9 7BT
- 51 Tates Avenue, Belfast, Antrim, BT9 7BY
- 52 Ashley Avenue, Belfast, Antrim, BT9 7BU
- 53 Tates Avenue, Belfast, Antrim, BT9 7BY
- 54 Ashley Avenue, Belfast, Antrim, BT9 7BU
- 55 Tates Avenue, Belfast, Antrim, BT9 7BY
- 57 Tates Avenue, Belfast, Antrim, BT9 7BY
- 58 Ashley Avenue, Belfast, Antrim, BT9 7BU
- 59 Tates Avenue, Belfast, Antrim, BT9 7BY
- 7 Ashley Mews, Belfast, Antrim, BT9 7BN
- 8 Ashley Mews, Belfast, Antrim, BT9 7BN
- 9 Ashley Mews, Belfast, Antrim, BT9 7BN
- Flat 1,39 Tates Avenue, Belfast, Antrim, BT9 7BY
- Flat 1,43 Tates Avenue, Belfast, Antrim, BT9 7BY
- Flat 1,52 Tates Avenue, Belfast, Antrim, BT9 7BY
- Flat 1, Tates House, 61 Tates Avenue, Belfast, Antrim, BT9 7BY
- Flat 2,39 Tates Avenue, Belfast, Antrim, BT9 7BY
- Flat 2,43 Tates Avenue, Belfast, Antrim, BT9 7BY
- Flat 2,47 Tates Avenue, Belfast, Antrim, BT9 7BY
- Flat 2,52 Tates Avenue, Belfast, Antrim, BT9 7BY

Flat 2,Tates House,61 Tates Avenue,Belt	ast, Antrim, B19 /BY	
Flat 3,43 Tates Avenue, Belfast, Antrim, B1	<sup>-</sup> 9 7BY	
Flat 3, Tates House, 61 Tates Avenue, Belfast, Antrim, BT9 7BY		
Flat 4,43 Tates Avenue,Belfast,Antrim,B1	<sup>-</sup> 9 7BY	
Flat 4, Tates House, 61 Tates Avenue, Belt	fast,Antrim,BT9 7BY	
Flat 5, Tates House, 61 Tates Avenue, Belt	fast,Antrim,BT9 7BY	
Flat 6, Tates House, 61 Tates Avenue, Belt	fast,Antrim,BT9 7BY	
Flat 7, Tates House, 61 Tates Avenue, Belt	fast,Antrim,BT9 7BY	
Flat 8, Tates House, 61 Tates Avenue, Belt	fast,Antrim,BT9 7BY	
Flat 9, Tates House, 61 Tates Avenue, Belt	fast,Antrim,BT9 7BY	
Flat A,6 Tates Avenue,Belfast,Antrim,BT	9 7BY	
Flat B,6 Tates Avenue,Belfast,Antrim,BT9	9 7BY	
Flat C,6 Tates Avenue,Belfast,Antrim,BT	9 7BY	
Date of Last Neighbour Notification	28th October 2020	
Date of EIA Determination		
	No	
Date of EIA Determination ES Requested	No	
ES Requested	No	
ES Requested  Drawing Numbers and Title	No	
ES Requested  Drawing Numbers and Title 01 Site Location	No	
ES Requested  Drawing Numbers and Title 01 Site Location 02 Site Layout	No	
ES Requested  Drawing Numbers and Title 01 Site Location	No	
ES Requested  Drawing Numbers and Title 01 Site Location 02 Site Layout 03-10 Floor Plans and Elevations		
ES Requested  Drawing Numbers and Title 01 Site Location 02 Site Layout		
ES Requested  Drawing Numbers and Title 01 Site Location 02 Site Layout 03-10 Floor Plans and Elevations  Representations from Elected Member No	rs	
ES Requested  Drawing Numbers and Title 01 Site Location 02 Site Layout 03-10 Floor Plans and Elevations  Representations from Elected Member	rs	
ES Requested  Drawing Numbers and Title 01 Site Location 02 Site Layout 03-10 Floor Plans and Elevations  Representations from Elected Member No Notification to Department (if relevant)	rs	
ES Requested  Drawing Numbers and Title 01 Site Location 02 Site Layout 03-10 Floor Plans and Elevations  Representations from Elected Member No  Notification to Department (if relevant) N/A	rs	

## Development Management Officer Report Committee Application

Summary		
Committee Meeting Date: Tuesday 15th June 2	Committee Meeting Date: Tuesday 15 <sup>th</sup> June 2021	
<b>Application ID:</b> LA04/2020/1158/F		
Proposal: Demolition of existing building and erection of 65No Apartments including 20% social housing.	Location: 1-5 Redcar Street Belfast BT6 9BP.	
Referral Route:	Major Application	
Recommendation:	Approval subject to Section 76 planning agreement	
Applicant Name and Address: Bairds Trust Laureldale Hall Laurel Bank Comber BT23 5EJ	Agent Name and Address: O'Toole 7 Starkey Ltd Arthur House 41 Arthur Street Belfast BT1 4GB	

#### **Executive Summary:**

The proposal seeks outline permission for 65 no apartments on the current site of a factory.

The main issues to be considered in this case are:

- The principle of housing at this location
- The design and layout of the proposal
- The impact on traffic and road safety
- The impact on amenity of nearby residents and businesses
- Waste management
- Human health
- Parking provision and access
- Drainage and flooding
- The consideration of developer contributions

The site is located the development limits of Belfast in the BUAP 2001 and Draft BMAP 2015 (dBMAP) and is unzoned, white land under dBMAP.

As the site is within the settlement development limit and taking into account the site context and last use of the site as a factory, the principle of housing at this site is acceptable subject to prevailing policy considerations.

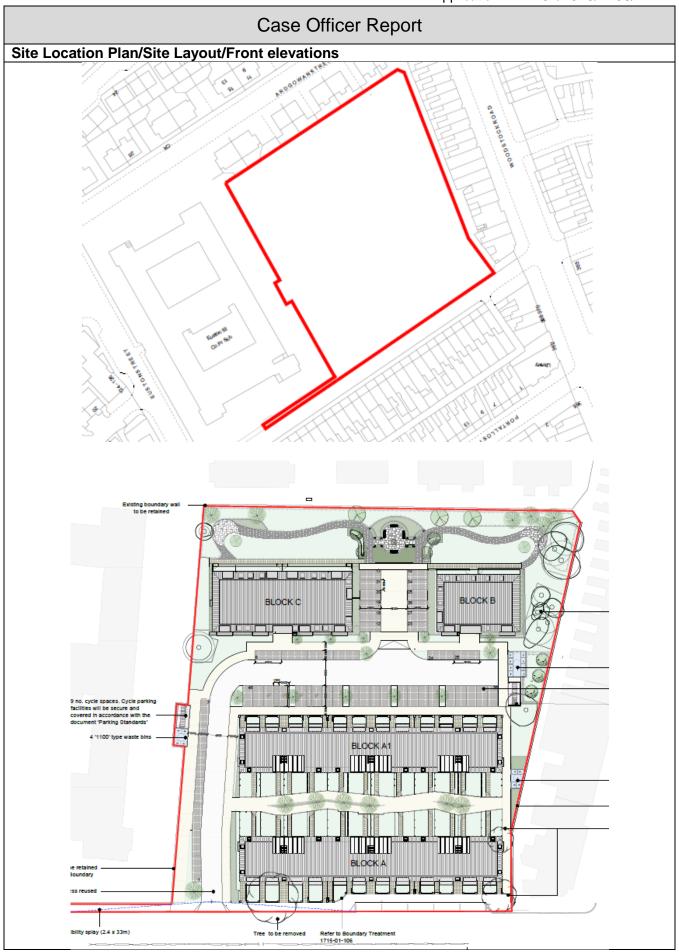
Consultees including Dfl Roads, NIEA, Northern Ireland Housing Executive and NI Water have no objection to the proposal subject to conditions. Their consultations are detailed in the main body of the report.

Having regard to all of the submitted information and reports, consultee responses and representations, officers consider that the proposed scheme will create a quality residential environment, contribute positively to the local environment by creating a more sympathetic use

adjacent to the school and other residential streets and will meet the requirements of PPS 3, PPS 4, PPS 7, PPS 8, PPS 12 and PPS 15.

11 no objections were received, one of which was received in response to the most recent amended scheme. All objections are considered under Para 7.0 of the report.

Having regard to the Development Plan, and other material considerations, the proposed development is on balance considered acceptable. It is recommended that the Chief Executive, or her nominated officer, uses her delegated authority to approve subject to conditions and to finalise the wording of conditions and enter into the Section 76 planning agreement subject to no new substantive planning issues being raised..





#### **Characteristics of the Site and Area**

#### 1.0 Description of Proposed Development

- 1.1 The proposal seeks full permission for 65 no apartments over 4 blocks. The first are two terrace blocks (Block A) and then two smaller mansion blocks to the rear (Blocks B and C). All four buildings are 3-storey including the roof.
- Between the two terraces of Block A there are private gardens for the larger ground floor units, and a central private alleyway which can be used for residents bringing bins to the main bin store. To the rear of Blocks B and C is a large area of communal open space.

There is also a bin store provided for all 65 units. Proposed boundary treatments include 1.1m walls with railings and gates to the front of the Block A terraces and to the rear, the 1.8m boundary wall is to be retained and made good. The Block A private back gardens will be bounded and divided by 1.8m timber fencing.

#### 2.0 <u>Description of Site and Area</u>

- 2.1 The application site comprises a large rectilinear 2-storey commercial/factory building that covers a large proportion of the site, with the remainder used for parking and ancillary purposes.
- 2.2 The opposite side of the site on Redcar Street is comprised of 2-storey residential dwellings, mostly render with some red-brick.

	Application ID: LA04/2020/1158/F
2.3	Adjacent to the site is Euston Street Primary School. Most of the surrounding streets contain terraced residential housing with some apartments. The nearby Woodstock Road is an arterial route and comprises mixed uses such as retail, hot food etc with some "above the shop" residential uses. The site is approximately 1 mile from Lanyon Place Train Station.
2.4	At present the site is enclosed by a 1.8m wall at the rear bounding Ardgowan Street as well as adjacent to the school. There is currently 2 metre security fencing onto Redcar Street.
Plannin	g Assessment of Policy and other Material Considerations
3.0	Planning History
3.1	Ref ID: Z/1989/0464 Proposal: Warehouse and ancillary offices (Approval of Reserved Matters) Address: 1-5 REDCAR STREET BELFAST BT6 Decision: Permission Granted Decision Date: 07.08.1989
3.2	Ref ID: LA04/2019/0759/PAN Proposal: Demolition of existing building and erection of residential development. Address: 1-5 Redcar Street, Belfast, BT6 9BP., Decision: PAN Acceptable Decision Date: 18.04.2019
4.0	Policy Framework
4.1	Belfast Urban Area Plan 2001 (BUAP) Draft Belfast Metropolitan Area Plan 2015 (Draft BMAP 2015) Draft Belfast Metropolitan Plan 2004
4.2	Regional Development Strategy Strategic Planning Policy Statement for Northern Ireland Planning Policy Statement 2 – Natural Heritage Planning Policy Statement 3 – Access, Movement and Parking Planning Policy Statement 4 – Planning and Economic Development Planning Policy Statement 7 – Quality Residential Environments PPS7 addendum – Safeguarding the Character of Established Residential Areas Planning Policy Statement 8 – Open Space Planning Policy Statement 12 – Housing in Settlements Planning Policy Statement 15 – Planning and Flood Risk
5.0	Statutory Consultees Dfl Roads – no objections in principal, subject to conditions, informatives and Private Streets Determination (PSD) Rivers Agency – no objection subject to condition NIEA Natural Heritage – no objections NIEA Land, Soil, and Air – no objections subject to conditions NIW – No current capacity – see Para 8.10.2
6.0	Non-Statutory Consultees Environmental Health BCC – no objections subject to conditions and informatives

Economic Unit BCC – no identified need for Section 76 clauses relating to employability & skills

Urban Design Officer BCC – content in principle subject to condition Tree Officer BCC – no objections subject to conditions

#### 7.0 Representations

- 7.1 11 no representations were received
- 7.2 The issues raised can be summarised as follows:
  - Traffic, parking provision, road safety and congestion including impacts from school traffic being exacerbated
  - b) Cumulative impact of further 12 apartments at 52 Redcar Street
  - c) Loss of trees
  - d) Increase in density
  - e) Balconies causing detriment to privacy by virtue of insufficient separation distance
  - f) Current wall at Ardgowan Street boundary being unsafe
  - g) Negative impact on property values
  - h) Negative impact of construction on amenity
  - i) Increased density causing increased spread of Covid-19
  - j) Full consultation was not undertaken
  - k) Increased numbers of rodents
  - I) Blocking of light into properties at Ardgowan Street
  - m) Impact on sewage and water pressure
  - n) Creation of a gated community
- 7.3 The issues above have been considered as follows:
  - a) There has been extensive consultation and negotiation with DfI Roads on all aspects of parking provision within the site. Additional surveys were submitted. Additional parking was designed into the layout and a layby was created on Redcar Street to aid with progression. Green Travel measures are proposed which will be included in the Section 76 agreement. DfI Roads have expressed that they are content in principle subject to conditions and informatives and the Private Streets Determination.
  - b) The 12 apartments at the end of Redcar Street have been considered in terms of traffic and parking
  - c) 9 no trees are proposed for retention along the side and rear boundaries. There are 35 no heavy standard and semi-mature trees proposed to complement these retained trees. The trees to the front which are being removed are on lands adopted by Dfl Roads and are removed to accommodate the footpath and layby as required by Dfl Roads.
  - d) The density has not increased, see Para 8.4.12.
  - e) The balconies of Block A facing onto Redcar Street are at one level only that of the first floor. The second floor contain "Juliet balconies" which do not allow a seating area. The balconies of the first floor are accessed off the smaller bedrooms of the duplex units it is not considered that these will unduly impact privacy.
  - f) Following the objection regarding the rear wall, the agent met the objector on site and subsequently submitted a plan which details that the wall will be made good in any areas with structural issues.
  - g) Property values are not a material planning consideration and therefore little weight is attached to this concern.
  - h) Environmental Health were consulted on the proposal and have not expressed concern about undue noise and disturbance during construction. Naturally there is always some noise and disturbance during construction however this is managed under separate legislation to ensure operating hours and noise levels are appropriate.

- i) In the intervening time since this objection was received, a large proportion of the population have been vaccinated against Covid-19. No guidance has been issued to state that building densities should be reduced as a consequence of the pandemic.
- See Para 8.12 and Para 8.13 which details the pre-community consultation and consultation undertaken as part of the application process.
- k) There is no evidence to suggest that additional residential properties would lead to an increase in rodents and there is a Service Management Plan submitted to manage waste collections etc.
- I) There is a separation distance of some 20m between the rear blocks and Ardgowan Street. There is no indication that light will be impacted.
- m) NIW were consulted and NI Water confirmed that waste water treatment capacity is not available at present for the proposed development and advised that if the applicant wishes to proceed they should contact NIW to discuss alternative interim options such as a temporary wastewater facility at the developer's own expense; this would not be adopted by NIW in the future. NI Water have confirmed that they have a programme for WWTW improvements which will increase capacity over the coming years. This includes two new sludge processing tanks for Belfast and subsequent improvements to the city's six existing sludge processing tanks. These works are estimated to be completed within 2.5 years - well within the five-year lifespan of planning permission were it to be granted. Moreover, NI Water makes allowance for existing significant committed development across the city including extant planning permissions. Such development will not all come forward at once which means in practical terms it would be unreasonable to withhold planning permission in relation to these issues. In light of the NI Water response the agent has advised that they would be agreeable to the use of a negative planning condition to require full details of the how foul/waste water is to be disposed of prior to commencement of the development.
- n) There is no intention to create a gated community as detailed in the boundary treatments.

### 8.0 ASSESSMENT

#### 8.1 Development Plan

- 8.1.1 Section 45 (1) of the Planning Act (NI) 2011 requires regard to be had to the Development Plan, so far as material to the application and to any other material considerations. Section 6 (4) of the Planning (Northern Ireland) 2011 Act states that in making any determination under the said Act, regard is to be had to the local development plan, and that the determination must be made in accordance with the plan unless material consideration indicate otherwise.
- 8.1.2 Following the Court of Appeal decision on Belfast Metropolitan Area Plan in May 2017, the extant development plan is now the Belfast Urban Area Plan 2001. However, given the stage at which draft BMAP 2015 had reached pre-adoption through a period of independent examination, the policies within it still carry weight and are a material consideration in the determination of planning applications. The weight to be afforded is a matter of judgement for the decision maker. The weight to be attached to policies in emerging plans will depend upon the stage of plan preparation or review, increasing as successive stages are reached.
- 8.1.3 Given the advanced stage that draft BMAP 2015 reached (i.e. pre-adoption following a period of independent examination), and that the main areas of contention were policies relating to Sprucefield Shopping Centre, dBMAP 2015 is considered to hold significant weight.

- 8.1.4 The site is un-zoned white land under the BUAP and both versions of BMAP.
- 8.2 The principle of residential development at this location
- 8.2.1 The SPPS sets out five core planning principles for the planning system, including improving health and wellbeing, supporting sustainable economic growth, creating and enhancing shared space, and supporting good design and place making.
- 8.2.2 The site is located within the settlement limits in draft BMAP 2015. The presumption is therefore in favour of development subject to the planning considerations discussed below.
- 8.2.3 The surrounding context is predominantly housing and the site is zoned as white land. As the site is occupied by an existing manufacturing building (Class B2) Policy PED7 (Retention of Zoned Land and Economic Development Uses) of PPS4, 'Planning and Economic Development', is a material consideration. The proposal involves the loss of a manufacturing premises to residential use. This is contrary to Policy PED7, which is explored further in Para 8.3 below.
- 8.2.4 Northern Ireland Housing Executive (NIHE) were consulted and confirmed that there is an identified need in the area for social housing.
- 8.2.5 Further considerations are the policy provisions of PPS 7 and PPS 8 which are also explored below.

#### 8.3 Economic Considerations.

- 8.3.1 The Design and Access Statement (DAS) states that "the site is operated by Decco Ltd Cash and Carry, which is a DIY, garden, construction and industrial supplies merchant that serves high street retailers, garden centres and building/engineering companies." It also states that "The use comprises the storage and distribution of materials that accommodates trade based custom and does not cater for the general retail market. Goods are stored on-site and sold directly to trade. Customers can also place orders for delivery with the field and telesales team or via the company's online platform. Although comprising an element of B4 (storage or distribution), paragraph 5.31 of PPS4 confirms that a builders' supplies merchants as a sui generis use."
- 8.3.2 The DAS goes on to state that as "the proposed scheme would not strictly result in the loss of any of these uses, it is our view that an assessment against the provisions of PED7 is not required."
- 8.3.3 The DAS also states that without prejudice to the above point, that it is considered that the proposal would satisfy criteria (d) and (e siting that the present use has a significant adverse impact on the character and amenities of the surrounding area, and, that the site is unsuitable for modern industrial, storage or distribution purposes.
- 8.3.4 Whilst the current use could be argued to be sui generis it could also be considered that a B2 or B4 use would be lawful and for that reason PED 7 should be assessed in full.
- 8.3.5 It is considered that the present building and use on the site is not in keeping with its context which is characterised by low-rise housing. There are no large factories or Class B2-B4 uses in the locale. Redcar Street is narrow and characterised by terraced housing as well as the nearby school and it is considered that a residential use would be more compatible with the locale.

- 8.3.6 It is considered that the existing use if proposed in the modern day would be contrary to PED 9 of PPS 4, a point also made in the accompanying DAS. The applicant has also agreed to a significant developer contribution of 20% social housing which will assist housing need in the area.
- 8.3.7 It is therefore considered that on balance, the proposed use complies with Policy PED 7 and that the proposed use would be more compatible with surrounding uses.
- 8.3.8 In terms of Employment and Skills, an assessment was provided by the agent. It demonstrates an estimated 123 full time jobs during construction and a further 5 full-time jobs on an on-going basis. The Council's Economic Team were consulted and advised that "the current projection forecast 5 employments being created through the development, due to the end use being residential accommodation. This will have no nominal effect on the Belfast labour market or skills issues. Therefore no employability and skills related Developer Contributions Section 76 clauses will be required for this phase of the development".

## 8.4 Design and layout

- Paragraphs 4.11 and 4.12 of the SPPS require the safeguarding of residential and work environs and the protection of amenity. Paragraphs 4.13-8 highlight the importance of creating shared space, whilst paragraphs 4.23-7 stress the importance of good design. Paragraphs 4.18-22 states that sustainable economic growth will be supported. The SPPS states the majority of PPS's remain applicable under 'transitional arrangements', including PPS 3. The SPPS states that PPS3, 7 and 12 remain applicable under 'transitional arrangements'.
- Planning Policy Statement 7 relates to quality in housing developments. PPS 7 objectives place emphasis on achieving quality residential development not only in terms of respecting local character and amenity of established residential areas, but also the developments themselves should be attractive for prospective residents. QD1 lists 9 criteria with which all proposals for residential development must comply. PPS12, DCAN 8 and Creating Places relate to housing developments and are also material considerations. The PPS7 addendum "Safeguarding the Character of Established Residential Areas" is also a material consideration and includes three policies LC1-3.
- 8.4.3 Criterion (a) of QD1 of PPS 7 requires the development to respect the surrounding context and to be appropriate in terms of layout, scale, massing, appearance and surfacing. The Urban Design Officer (UDO) notes that the current application "proposes three storeys across all four blocks within the site with the upper floors taking the form of a contemporary mansard addition which visually retains the general impression of a two storey scheme, reflecting the general heights within surrounding context". The UDO goes on to state that the height is "appropriate to this site and reflects that of neighbouring buildings. It is also worthy to note that the block along Redcar Street has also been setback from the road so as to further reduce the perceived massing of the building, while allowing for the creation of an attractive landscaped/ garden buffer which again softens the building."
- 8.4.4 <u>Criterion (b)</u> is not applicable.
- 8.4.5

  Criterion (c) requires adequate provision for public and private open space and landscaped areas as an integral part of the development. Planning Policy Statement 8, Policy OS2 Public Open Space in New Residential Development recommends at least 10% public open space. There is approximately 1445sq m of open space to the rear and sides of Blocks B and C available to the public not including additional incidental space. Some of the units in Block B

and C have private balconies and others have direct access onto the open space including a private buffer at ground floor.

- 8.4.6 Block A contains approximately 980m of ground floor space between the two terraces. This comprises of a landscaped walkway (240sqm) and private gardens for the larger units. The gardens range from approximately 20 35 sqm which are considerable for duplex/apartment units. The 1-bedroom apartments which are located across the second floor of the terraces have access to the walkway at ground floor, the communal open space to the rear, and also benefit from landscaped courtyards varying from approximately 25-40sqm which contain the front doors to the apartments but also seating and planting.
- 8.4.7 The UDO notes the generous open space provided including the "dynamic linear route that doubles as a shared communal space and will improve community cohesion for future residents as well as providing a safe space for children to play in. It is noted that both of the longer blocks would benefit from a total separation distance of 16.4m, which includes the communal linear/gillen space, which in my view is considered sufficient in what is a relatively urban context".
- 8.4.8 The proposal meets policy requirement criterion (c) as well as the 10% requirement in Policy OS2 of PPS 8 and Creating Places
- 8.4.6 Criterion (d) relates to the provision of local neighbourhood facilities. It is considered that there are sufficient neighbourhood and community facilities on the Woodstock Road/Cregagh Road.
- 8.4.7 Criteria (e) and (f) require adequate and appropriate provision for parking, walking and cycling in conjunction with the policy requirements of Planning Policy Statement 3: Traffic Movement and Parking. Dfl Roads were consulted and initially had concerns regarding the level of incurtilage parking, the capacity of on-street parking in the area and potential progression issues. As a result, the applicant provided additional surveys, proposals for green travel measures including car club, bike club and travel cards and introduced a parking bay to improve road safety. Additionally they increased the number of incurtilage spaces to 46 no. Dfl Roads have advised in an email dated 7<sup>th</sup> June 2021 that they have no objections in principle subject to conditions, informatives and PSD and that they intend to provide a final response in a matter of days.
- 8.4.8 Criterion (g) relates to design and materials. The proposal was subject to a PAD which was not finished in its entirety. As a result some changes were requested to ensure better articulation and design in addition to layout changes necessitated by feedback from Dfl Roads. The UDO states that "Both the block along Redcar Street and its sister block immediately to the rear incorporate projecting bays at GF level with small terraces above. This not only picks up contextually on the projecting bays of the existing terrace directly opposite but also helps to introduce a rhythm to the terrace and break up its massing, while adding depth and visual interest to its articulation. Blocks B and C to the rear echo the facade arrangements of the large blocks but with less pronunciation of bays in a nod to the larger mansion block footprints of existing buildings found along Ardgowan Street to the south. As mentioned previously, the use of a mansard profile at upper floor level allows for additional accommodation to be provided without necessarily adding a great extent of bulk to the buildings. The design of the gable ends of the buildings have been improved in order to reduce massing and create more attractive frontages in these locations that provide increased passive surveillance".
- 8.4.9 The UDO goes on to describe the materials "a mix of buff brick and render have been utilised for the finishes of the buildings across the site. While this will differ to a degree with the largely predominant use of red brick in adjacent streets, the use of a buff brick will in my opinion result in a contemporary and fresh arrangement that helps to embed the buildings

within their setting with the use of white render reflecting materials found along existing terraces in the wider area". He also suggests that "should a recommendation of approval be made, I would suggest that an appropriately worded condition is included that requires the Council's prior approval of materials including the buff brick, render, windows/doors, roof material as well as any railings/boundary treatments". This condition is included at Para 11.2.

- 8.4.10 Criterion (h) deals with the impact the development may have on adjacent land uses and residents taking into account the proposed layout, existing and proposed boundary treatments and separation distances. During negotiation, separation distances were increased both between Blocks B and C to the rear boundary and between the terraces of Block A and it is considered that there will be no unacceptable adverse impact on existing or proposed properties in terms of overlooking, loss of light, overshadowing, noise or other disturbance
- 8.4.11 Policy LC1 (Protecting Local Character, Environmental Quality and Residential Amenity) of the addendum to PPS 7 states that the proposed density of the development must not be significantly higher than that found in the established residential area and that the pattern of development is also in keeping with the overall character of the locale. The density of apartments (at approximately 81 dwellings per hectare) is lower than that of the nearby residential terraces estimated by the UDO at 1 at 110-120 dwellings per hectare. The pattern of terraces is more appropriate/in keeping with the local environment than the factory building. The proposal therefore meets criteria (a) and (b) of Policy LC1.
- 8.4.12 In addition, criterion (c) states that all dwelling units and apartments comply with the space standards set out in Annex A. The site layout submitted by the agent show sizes which vary from 40sqm for a one-person studio to 102sqm for a six-person three-bed apartment. These meet the requirements for space standards as outlined in Annex A of the addendum to PPS 7.

## 8.5 <u>Landscaping and boundary treatments</u>

- 8.5.1 The site contains landscaped areas within the car park as well as a communal area of amenity space to the rear. In addition, there are incidental landscaped areas within the scheme.
- 8.5.2 The large area of open space to the rear was the subject of discussion and as a result, amended plans were submitted which created pathways, permanent seating areas, delineation of public and private space and movement patterns.
- 8.5.3 A Landscape Management Plan has been provided and will be subject to condition.
- 8.5.4 The Tree Officer was consulted and provided feedback which was incorporated into the amendments. He has provided conditions and informatives.

#### 8.6 <u>Traffic, Movement and Parking</u>

8.6.1 DFI Roads have no objection to the application. 46 no parking spaces are provided as well as cycle parking. Green measures have been included which will be secured via Section 76 (see para 8.4.7). A layby was introduced to assist with potential progression issues. The area is well connected in terms of its proximity to the city centre and is on a main arterial route in terms of public transport.

#### 8.7 Contaminated Land

8.7.1 The application is supported by a GQRA which has been considered by both NIEA and Environmental Health. Both have provided conditions and informatives accordingly.

#### 8.8 Noise

8.8.1 Environmental Health has reviewed the Noise Impact Assessment and advised that it meets the relevant requirements. Conditions have been provided.

#### 8.9 Air Quality

8.9.1 Environmental Health has reviewed the Air Quality Assessment and advised that it meets the relevant requirements. Conditions have been provided.

#### 8.10 <u>Site Drainage/Flood Assessment</u>

- The application is supported by a Flood Risk Assessment and Drainage Assessment. The proposal has been considered against policies FLD 1-5 of Revised PPS15. Rivers Agency advised that the Flood Risk Assessment is deemed to be robust with regards to managing flood risk. Rivers Agency have advised they have no objections under FLD 2, 4 and 5. With regards to Policy FLD 3, a Schedule 6 consent (to discharge into a watercourse) has been requested provided. Rivers Agency have no objection subject to condition.
- 8.10.2 NIW were consulted and advised that NI Water Limited confirmed that waste water treatment capacity is not available at present for the proposed development and advised that if the applicant wishes to proceed they should contact NIW to discuss alternative interim options such as a temporary wastewater facility at the developer's own expense; this would not be adopted by NIW in the future. NI Water have confirmed that they have a programme for WWTW improvements which will increase capacity over the coming years. This includes two new sludge processing tanks for Belfast and subsequent improvements to the city's six existing sludge processing tanks. These works are estimated to be completed within 2.5 years – well within the five-year lifespan of planning permission were it to be granted. Moreover, NI Water makes allowance for existing significant committed development across the city including extant planning permissions. Such development will not all come forward at once which means in practical terms it would be unreasonable to withhold planning permission in relation to these issues. In light of the NI Water response the agent has advised that they would be agreeable to the use of a negative planning condition to require full details of the how foul/wastewater is to be disposed of prior to commencement of the development. As this matter can be addressed by a suitably worded planning condition (see Para 11.15) this issue is not considered to be a refusal reason.

## 8.11 Natural Heritage

8.11.1 NIEA, Natural Environment Division (NED) acknowledges receipt of the NI Biodiversity Checklist, uploaded to the NI Planning Portal on 17th July 2020 and the Preliminary Ecological Appraisal (PEA), dated June 2019. Having considered the impacts of the proposal on designated sites and other natural heritage interests and, on the basis of the information provided, has no concerns.

## 8.12 **Pre-Community Consultation**

- 8.12.1 For applications that fall within the major category a prescribed in the Development Management Regulations, Section 27 of the Planning Act (NI) 2011 places a statutory duty on the applicant for planning permission to consult the community in advance of submitting an application.
- Section 27 also requires that a prospective applicant, prior to submitting a major application must give notice, known as a 'Proposal of Application Notice' (PAN) that an application for planning permission for the development is to be submitted. A PAN (LA04/2019/0759/PAN) was submitted to the Council on 8 April 2019 and was deemed acceptable on 18 April 2019.

- 8.12.3 Where pre-application community consultation has been required and a PAN has been submitted at least 12 weeks in advance of the application being submitted, the applicant must prepare a pre-application community consultation report (PACC) to accompany the planning application. A PACC Report has been submitted in support of this application which details public meetings, letters, leaflets and the public advertisement.
- 8.12.4 Concerns were expressed regarding the noise and disturbance of the existing use as well as the undesirable appearance of the existing building. The PACC report details generally positive feedback in terms of housing at the proposed location and the need for housing in the area. In terms of feedback, attendees raised that the trees should be retained, there should not be a gated community and one attendee objected to the idea of any social housing on the site.
- 8.12.5 It is considered that the PACC Report submitted has demonstrated that the applicant has carried out their duty under Section 27 of the Planning Act (NI) 2011 to consult the community in advance of submitting an application.

#### 8.13 **Statutory Consultation**

8.13.1 The scheme was first advertised on 24<sup>th</sup> July 2020 and readvertised on 30<sup>th</sup> April 2021 Neighbour notifications were initially issued on 28<sup>th</sup> July 2020 and renotified of amendments to the scheme on 27<sup>th</sup> January 2021 and 5<sup>th</sup> May 2021.

#### 8.14 <u>Developer Contributions</u>

8.14.1 Para 5.69 of the SPPS states that "Planning authorities can require developers to bear the costs of work required to facilitate their development proposals". A Section 76 agreement has been drafted to reflect the requirement for 20% social housing within the scheme as well as green travel measures such as car club membership, cycle club membership and travel cards.

#### 8.15 Conclusion

- 8.15.1 The proposal will have a positive impact on the character and appearance of the area. It is considered that the proposal would result in wider economic benefits and job creation opportunities as well as providing social housing.
- 8.15.2 Having regard to the Development Plan and relevant material considerations, including the currant use on the site, the proposal is considered acceptable and planning permission is recommended subject to conditions and the applicant entering into a Section 76 Planning Agreement.

#### 10.0 Summary of Recommendation:

Having regard to the policy context and other material considerations above, the proposal is considered on balance acceptable. It is recommended that the Chief Executive, or her nominated officer, uses her delegated authority to approve subject to conditions and to finalise the wording of conditions and enter into the Section 76 planning agreement subject to no new substantive planning issues being raised. And to resolve any matters in relation the outstanding consultation response from DfI Roads.

#### 11.0 Proposed Conditions:

The development hereby permitted shall be begun before the expiration of 5 years from the date of this permission.

Reason: As required by Section 61 of the Planning Act (Northern Ireland) 2011.

11.2 Notwithstanding the submitted details, no construction of the development hereby permitted shall take place unless in accordance with a schedule of external materials including samples which shall first be submitted to and agreed in writing by the Council.

The details shall include buff brick, render, window/door materials, roof material and railings/boundary treatment materials.

The works must be implemented and permanently retained in accordance with the details so approved.

Reason: To ensure the material finish and detailing is appropriate to the area

- The development hereby approved shall not be commenced unless a Contaminated Land Risk Assessment has been submitted to and approved in writing by the Council. The report must follow best practice and in the first instance contain the following information:
  - A Preliminary Risk Assessment that includes a full description of the site and its surroundings, a determination of the history of the site and its surroundings, identification of the current and past land uses and a Preliminary Conceptual Site Model outlining all potential Source-Pathway-Receptor pollutant linkages.

Should the Preliminary Risk Assessment demonstrate that potential pollutant linkages exist on the site, then a Quantitative Risk Assessment that addresses these issues shall be submitted. This must incorporate:

- A detailed site investigation in line with BS 10175:2011+A2:2017. Any ground gas investigations should be conducted in line with BS 8576:2013 and BS 8485:2015+A1:2019.
- A satisfactory assessment of the risks (including a Revised Conceptual Site Model), conducted in line with current Environment Agency guidance. In addition, risks associated with ground gases should be assessed under the methodology outlined in BS8485:2015+A1:2019 and CIRIA C665.

Based on the outcome of this risk assessment, a Remediation Strategy may be required. If necessary, this Strategy must demonstrate how the identified pollutant linkages are to be demonstrably broken and that they no longer pose a potential risk to human health. It must also detail for the proposed remedial works are to be verified.

All construction thereafter must be in accordance with the approved documents.

Reason: Protection of human health.

In the event that a Remediation Strategy is required, in order to demonstrate that any required remedial measures have been incorporated within the proposal, prior to occupation of the development, a Verification Report shall be submitted to and agreed in writing by the Council. The Verification Report must be in accordance with Environment Agency guidance, British Standards and CIRIA industry guidance. It must demonstrate that the mitigation measures outlined in the agreed Remediation Strategy have been

implemented and have broken the relevant pollutant linkages and that the site no longer poses a potential risk to human health.

Reason: Protection of human health.

If during the development works, new contamination or risks are encountered which have not previously been identified, works shall cease and the Council shall be notified immediately. This new contamination shall be fully investigated in accordance with best practice. This new contamination shall be fully investigated in accordance with the Model Procedures for the Management of Land Contamination (CLR11) and/or the Land Contamination: Risk Management (LCRM) guidance available at <a href="https://www.gov.uk/guidance/land-contamination-how-to-manage-the-risks">https://www.gov.uk/guidance/land-contamination-how-to-manage-the-risks</a>, as applicable. In the event of unacceptable risks being identified, a Remediation Strategy and subsequent Verification Report shall be agreed with the Planning Authority in writing, prior to the development being occupied, and subsequently implemented and verified to its satisfaction. If required, the Verification Report shall be completed by competent persons in accordance with best practice and must demonstrate that the remediation measures have been implemented and that the site is now fit for end-use.

Reason: Protection of human health and environmental receptors to ensure the site is suitable for use.

All fuel storage tanks (and associated infra-structure) must be fully decommissioned and removed in line with current Guidance for Pollution prevention (GPP 2) and the Pollution Prevention Guidance (PPG27) and the quality of surrounding soils and groundwater verified. Should contamination be identified during this process, Conditions 11.5 and 11.7 will apply.

Reason: Protection of environmental receptors to ensure the site is suitable for use.

- After completing the remediation works under Condition 11.6; and prior to occupation of the development, a verification report needs to be submitted in writing and agreed with Planning Authority. This report should be completed by competent persons in accordance with the Land Contamination: Risk Management (LCRM) guidance available at https://www.gov.uk/guidance/landcontamination-how-to-manage-the-risks. The verification report should present all the remediation, waste management and monitoring works undertaken and demonstrate the effectiveness of the works in managing all the risks and wastes in achieving the remedial objectives. Reason: Protection of environmental receptors to ensure the site is suitable for use.
- The facades of all buildings shall be constructed so as to provide a minimum of 54 dB RW, as per Section 3.2.1 of the report from Irwin Carr Consulting entitled 'Noise Impact Assessment. Redcar Residential, Belfast', dated 24 June 2020 and referenced Rp 001N 2019124 (Redcar Residential).
  - The uppermost ceilings of dwellings adjacent to the school boundary shall be constructed so as to provide a minimum of 49 dB RW, as per section 3.2.1 of the report from Irwin Carr Consulting entitled 'Noise Impact Assessment. Redcar Residential, Belfast', dated 24 June 2020 and referenced Rp 001N 2019124 (Redcar Residential).
  - All glazing installed within dwellings must provide a minimum sound reduction index of 31 dB RW, as per section 3.2.1 of the report from Irwin Carr Consulting entitled 'Noise Impact Assessment. Redcar Residential, Belfast', dated 24 June 2020 and referenced Rp 001N 2019124 (Redcar Residential).

 An acoustically treated ventilation system must be incorporated into all dwellings and must provide a minimum of 31 dB RW, as per section 3.2.1 of the report from Irwin Carr Consulting entitled 'Noise Impact Assessment. Redcar Residential, Belfast', (dated 24 June 2020 and referenced Rp 001N 2019124 (Redcar Residential).

Reason: Protection of residential amenity.

In the event that any combustion plant, where the single or combined NOx emission rate is more than 5mg/sec, is proposed to be installed in connection with the development, the applicant must first submit an Air Quality Impact Assessment to the Council for approval in writing.

Reason: Protection of human health.

The development hereby permitted shall not be commenced unless a Final Drainage
Assessment, compliant with FLD 3 & Annex D of PPS 15, and Sewers for Adoption
Northern Ireland 1st Edition, including a detailed drainage network design and a
demonstration of how out of sewer flooding due to exceedance of the drainage network will
be managed, must be submitted and approved in writing by the Council.
All construction thereafter must be in accordance with the approved Assessment.

Reason: To safeguard against flood risk to the development and from the development to elsewhere.

All existing trees as detailed on the stamped approved Proposed Landscape Plan, drawing No. 18A, published by the Council on 5<sup>th</sup> May 2021 shall be permanently retained unless otherwise stated on this plan. If any tree to be retained is seriously damaged, uprooted or dies, it shall be replaced with a tree of a similar species and a size standard at the time of planting to be agreed in writing by the Council.

No arboricultural work or tree surgery shall take place on any retained tree other than in accordance with the approved plans and particulars, without the written approval of the Council. Any approved arboricultural work or tree surgery shall be carried out in accordance with British Standard 3998, 2010. Recommendations for Tree Work.

Reason: To ensure the continuity of amenity afforded by existing trees.

No development may commence on site unless protective barriers (fencing) and ground protection have been erected / installed as specified in British Standard 5837: 2012 'Trees in relation to design, demolition and construction – Recommendations' (section 6.2) on any existing trees to be retained on the site, and must be in place before any materials or machinery are brought onto site for demolition, development or soil stripping. Protective fencing must remain in place until all work is completed and all associated materials and equipment are removed from site.

Within the fenced area, no activities associated with building operations shall take place, no storage of materials, and the ground levels within those areas shall not be altered.

Reason: To ensure that adequate protection measures are put in place around trees prior to the commencement of development to ensure that the trees to be retained are not damaged or otherwise adversely affected by building operations and soil compaction.

All hard surfaces proposed within the Root Protection Area (RPA) of existing trees and any excavation, demolition and or construction within the RPA of any existing tree shall be

13.0	Referral to DfI (if relevant) N/A
12.0	Representations from Elected Representatives (if relevant) N/A
	Reason: To ensure appropriate foul drainage of the site.
11.15	No development shall commence on site until details of wastewater disposal have been submitted to and approved in writing by the Council. The development shall not be carried out unless in accordance with the approved details.
	Reason: In the interest of visual amenity and to ensure the provision, establishment and maintenance of a high standard of landscape.
11.14	Once completed, all soft landscaping shall be maintained in accordance with the Beth Moore Charter Landscape Architect 'Landscape Management Plan' titled Housing Development at Redcar St., Belfast, published 24 <sup>th</sup> September 2021.
	Reason: In the interest of visual amenity and to ensure the provision, establishment and maintenance of a high standard of landscape.
	The works shall be carried out prior to the occupation of the development hereby approved or within the first available planting season after occupation, whatever is the sooner or unless otherwise agreed in writing by the Council. Any trees or plants indicated on the approved scheme which, within a period of five years from the date of planting, die, are removed or become seriously damaged, diseased or dying shall be replaced during the next planting season with other trees or plants of a location, species and size, details of which shall have first been submitted to and approved in writing by the Council.
	All soft landscaping works shall be carried out in accordance with the approved details on the Proposed Landscape Plan, drawing No. 18A, published by the Council on 5 <sup>th</sup> May 2021.
11.13	carried out in accordance with recommendations outlined Landscape Management Plan, published by the Council on 24 <sup>th</sup> September 2021.

## **ANNEX A**

Date Valid	10th July 2020
Date First Advertised	24th July 2020
Date Last Advertised	30th April 2021

#### **Details of Neighbour Notification** (all addresses)

The Owner/Occupier,

1-5 ,Redcar Street,Belfast,Down,BT6 9BP

The Owner/Occupier,

10 Ardgowan Street, Belfast, Down, BT6 9BU

The Owner/Occupier,

10 Redcar Street, Belfast, Down, BT6 9BP

The Owner/Occupier,

12 Ardgowan Street, Belfast, Down, BT6 9BU

The Owner/Occupier,

12 Redcar Street, Belfast, Down, BT6 9BP

The Owner/Occupier,

14 Ardgowan Street, Belfast, Down, BT6 9BU

The Owner/Occupier,

14 Redcar Street, Belfast, Down, BT6 9BP

14, Ardgowan Street, Belfast, Down, Northern Ireland, BT6 9BU

The Owner/Occupier,

16 Ardgowan Street, Belfast, Down, BT6 9BU

The Owner/Occupier,

16 Redcar Street, Belfast, Down, BT6 9BP

The Owner/Occupier,

18 Ardgowan Street, Belfast, Down, BT6 9BU

The Owner/Occupier,

18 Redcar Street, Belfast, Down, BT6 9BP

The Owner/Occupier,

1a ,Redcar Street,Belfast,Down,BT6 9BP

The Owner/Occupier,

2 Ardgowan Street, Belfast, Down, BT6 9BU

The Owner/Occupier,

2 Redcar Street, Belfast, Down, BT6 9BP

20 Ardgowan Street, Belfast, Down, BT6 9BU

The Owner/Occupier,

20 Redcar Street, Belfast, Down, BT6 9BP

22 Redcar Street, Belfast, Down, BT6 9BP

24 Redcar Street, Belfast, Down, BT6 9BP

26 Redcar Street, Belfast, Down, BT6 9BP

28 Redcar Street, Belfast, Down, BT6 9BP

The Owner/Occupier,

30 Redcar Street.Belfast.Down.BT6 9BP

The Owner/Occupier.

32 Redcar Street, Belfast, Down, BT6 9BP

34 Redcar Street, Belfast, Down, BT6 9BP

The Owner/Occupier,

36 Redcar Street, Belfast, Down, BT6 9BP

The Owner/Occupier,

366 - 398b Woodstock Road, Belfast, Down, BT6 9DQ

4 Ardgowan Street, Belfast, Down, BT6 9BU

The Owner/Occupier,

4 Redcar Street, Belfast, Down, BT6 9BP

The Owner/Occupier,

40 Redcar Street, Belfast, Down, BT6 9BP

The Owner/Occupier,

400 Woodstock Road, Belfast, Down, BT6 9DQ

The Owner/Occupier.

402 Woodstock Road, Belfast, Down, BT6 9DQ

The Owner/Occupier,

402a ,Woodstock Road,Belfast,Down,BT6 9DQ

The Owner/Occupier,

404 Woodstock Road, Belfast, Down, BT6 9DQ

The Owner/Occupier,

404a ,Woodstock Road,Belfast,Down,BT6 9DQ

The Owner/Occupier,

406 - 418 Woodstock Road, Belfast, Down, BT6 9DQ

42 -48 Redcar Street, Belfast, Down, BT6 9BP

490 Woodstock Road, Belfast, Down, BT6 9DQ

The Owner/Occupier,

5 Ardgowan Street, Belfast, Down, BT6 9BU

The Owner/Occupier,

50 Redcar Street, Belfast, Down, BT6 9BP

The Owner/Occupier,

6 Ardgowan Street, Belfast, Down, BT6 9BU

6, Redcar Street, Belfast, Down, Northern Ireland, BT6 9BP

The Owner/Occupier,

8 Ardgowan Street, Belfast, Down, BT6 9BU

The Owner/Occupier,

8 Redcar Street, Belfast, Down, BT6 9BP

The Owner/Occupier,

Apartment 2,366a ,Woodstock Road,Belfast,Down,BT6 9DQ

The Owner/Occupier,

Euston Street Primary School, 163 Euston Street, Belfast, Down, BT6 9AG

Date of Last Neighbour Notification	5th May 2021
Date of EIA Determination	26th February 2021
ES Requested	No

## **Planning History**

Ref ID: LA04/2019/0759/PAN

Proposal: Demolition of existing building and erection of residential development.

Address: 1-5 Redcar Street, Belfast, BT6 9BP.,

Decision: PAN Acceptable Decision Date: 18.04.2019

Ref ID: Z/1998/0597

Proposal: Erection of 90 houses and flats

Address: WILLOWFIELD PHASE 1A & 1B. 103-129 CASTLEREAGH ROAD, 37-77

REDCAR STREET, 54-100 REDCAR STREET, 88-1

Decision: Permission Granted Decision Date: 06.05.1999

Ref ID: Z/1989/0464

Proposal: Warehouse and ancillary offices (Approval of Reserved

Matters)

Address: 1-5 REDCAR STREET BELFAST BT6

Decision: Permission Granted Decision Date: 07.08.1989

Ref ID: Z/1989/0065

Proposal: Warehouse and ancillary offices Address: 1-5 REDCAR STREET BELFAST BT6

Decision: Permission Granted Decision Date: 22.03.1989

Ref ID: LA04/2015/1525/F

Proposal: Bicycle shelters-house 20nr bicycles-constructed on a concrete base Address: Euston Street Primary School, Euston Street, Belfast, BT6 9AG,

Decision: Permission Granted Decision Date: 10.02.2016

# Development Management Officer Report Committee Application

Summary					
Committee Meeting Date: Tuesday 15 <sup>th</sup> June 2021					
Application ID: LA04/2020/1593/F	:				
Proposal: Refurbishment works to existing park, comprising: revised accesses from Jamaica Road and Old Park Road; extension of existing 3G pitch; refurbishment of existing flood lighting; a replacement 405m2 GFA changing pavilion incorporating community facilities and a shelter for up to 101 spectators; new MUGA; new multi-use community event space; new street furniture, outdoor gym equipment and park lighting; new inclusive/multi-age playground; new 2.4m boundary fencing; rationalisation of existing path network including resurfacing; new SUDS pond/wetland wildlife area; landscape interventions including planting, woodland management, entrance improvements and all associated works.	Location: Marrowbone Millennium Park, Oldpark Road, Belfast BT14 6QS				
Referral Route: Major application and BCC application					

Referral Route: Major application and BCC application

**Recommendation:** Approval subject to Conditions

**Applicant Name and Address:** Belfast City Council

Belfast City Hall

Belfast BT1 5GS **Agent Name and Address:** 

AECOM

10th Floor Clarence West Building

2 Clarence Street West

Belfast BT2 7GP

#### **Executive Summary:**

This application seeks full permission for refurbishment works to an existing park, comprising: revised accesses from Jamaica Road and Old Park Road; extension of existing 3G pitch; refurbishment of existing flood lighting; a replacement 405m2 GFA changing pavilion incorporating community facilities and a shelter for up to 101 spectators; new MUGA; new multiuse community event space; new street furniture, outdoor gym equipment and park lighting; new inclusive/multi-age playground; new 2.4m boundary fencing; rationalisation of existing path network including resurfacing; new SUDS pond/wetland wildlife area; landscape interventions including planting, woodland management, entrance improvements and all associated works.

The key issues are:

- principle of use on the site
- design and layout
- impact on amenity / character of the area
- impact on natural and built heritage
- access, movement, parking and transportation, including road safety

- flood risk
- landscaping
- other environmental matters

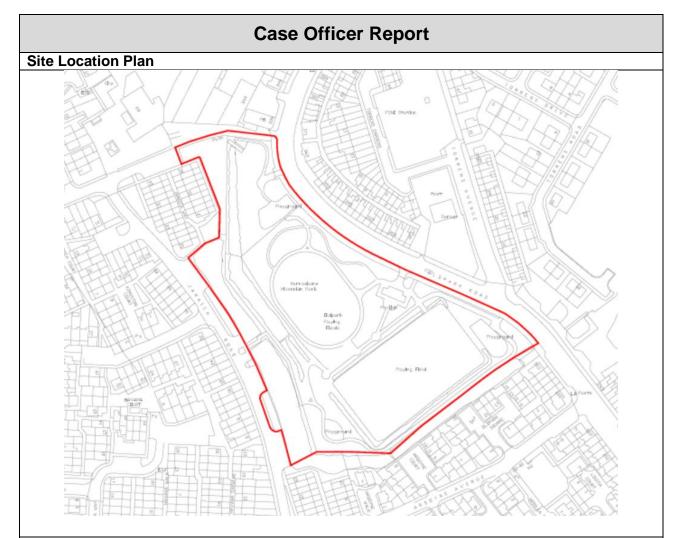
The site is located within an existing public park facility at Marrowbone Millennium Park, Oldpark Road, Belfast. The application site comprises of grassland with paths throughout. A 3G football pitch is situated in the south of the application site, with a small playpark adjacent to the east. A one storey, pre-fab changing room building is located to the north of the 3G pitch. A strip of woodland planting is found along the southern and eastern boundaries of the application site.

The site is identified as an Area of Existing Open Space" within (Draft) Belfast Metropolitan Area Plan (BMAP) 2004 (BT 141) and BMAP 2015 (BT 123) and, "Lands reserved for Landscape Amenity or Recreation use" in the Belfast Urban Area Plan 2001 (BUAP). The application site is also within a Local Landscape Policy Area (LLPA) – Designation BT 141 Oldpark as per (Draft) BMAP 2004.

The proposal has been assessed against and is considered to comply with the Strategic Planning Policy Statement for Northern Ireland (SPPS), Belfast Urban Area Plan 2001 (BUAP), Draft Belfast Metropolitan Area Plan 2015 (BMAP), Planning Policy Statement 2, Planning Policy Statement 3, Planning Policy Statement 6, Planning Policy Statement 8, and Planning Policy Statement 15.

BCC Environmental Health, Northern Ireland Water, BCC Tree Officers, BCC Parks and Recreation, DFI Roads Service, DFI Rivers Agency, Historic Environment Division (Historic Monuments) DAERA Water Management Unit, DAERA Regulation Unit and DAERA Natural Environment Division have raised no issues of concern subject to conditions and the proposal is considered acceptable.

On this basis, it is recommended that the Chief Executive, or her nominated officer, uses her delegated authority to approve subject to conditions and to finalise the wording of conditions subject to no new substantive planning issues being raised.



Representations
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Representations.		
Letters of Support	None Received	
Letters of Objection	None Received	
Number of Support Petitions and	No Petitions Received	
signatures		
Number of Petitions of Objection and	No Petitions Received	
signatures		

#### Characteristics of the Site and Area

#### 1.0 Description of Proposed Development

Refurbishment works to existing park, comprising: revised accesses from Jamaica Road and Old Park Road; extension of existing 3G pitch; refurbishment of existing flood lighting; a replacement 405m2 GFA changing pavilion incorporating community facilities and a shelter for up to 101 spectators; new MUGA; new multi-use community event space; new street furniture, outdoor gym equipment and park lighting; new inclusive/multi-age playground; new 2.4m boundary fencing; rationalisation of existing path network including resurfacing; new SUDS pond/wetland wildlife area; landscape interventions including planting, woodland management, entrance improvements and all associated works.

#### 2.0 Description of Site

The site is located within an existing public park facility at Marrowbone Millennium Park, Oldpark Road, Belfast. The application site comprises of grassland with paths throughout. A 3G football pitch is situated in the south of the application site, with a small playpark adjacent to the east. A

one storey, pre-fab changing room building is located to the north of the 3G pitch. A strip of woodland planting is found along the southern and eastern boundaries of the application site. The application site is defined by metal fencing with accesses via Jamaica Road and Old Park Road. Residential development abuts the site on all sides. The site is identified as an Area of Existing Open Space" within (Draft) Belfast Metropolitan Area Plan (BMAP) 2004 (BT 141); BMAP 2015 (BT 123) and, "Lands reserved for Landscape Amenity or Recreation use" in the Belfast Urban Area Plan 2001 (BUAP). The application site is also within a Local Landscape Policy Area (LLPA) – Designation BT 141 Oldpark as per (Draft) BMAP 2004.

## Planning Assessment of Policy and Other Material Considerations

- 3.1 There is no relevant recent planning history on the site. Since this proposal falls under the category of Major Development, Pre Application Community Consultation was carried out under the planning reference LA04/2018/2783/PAN. Feedback given was positive from the public with 75% of responses stating they were supportive of the proposal.
- 4.0 Policy Framework
- 4.1 (Draft) Belfast Metropolitan Area Plan (BMAP) 2015 and Belfast Urban Area Plan 2001 (BUAP)
- 4.2 Strategic Planning Policy Statement (SPPS)
- 4.3 Planning Policy Statement (PPS) 2: Natural Heritage
- 4.4 Planning Policy Statement (PPS) 3: Access, Movement and Parking
- 4.5 Planning Policy Statement (PPS) 6: Planning, Archaeology, and the Built Heritage
- 4.6 Planning Policy Statement (PPS) 8: Open Space, Sport and Outdoor Recreation
- 4.7 Planning Policy Statement (PPS) 15: Planning and Flood Risk
- 5.0 Statutory Consultees
- 5.1 DFI Roads Service No objection subject to conditions
- 5.2 Northern Ireland Water Ltd No objection
- 5.3 DFI Rivers Agency No objection
- 5.4 DAERA Natural Environment Division No objection subject to conditions
- 5.5 DAERA Regulation Unit No objection subject to conditions
- 5.6 DAERA Water Management Unit No objection
- 5.7 HED Historic Monuments No objection subject to conditions
- 6.0 Non Statutory Consultees
- 6.1 Belfast City Council (BCC) Environmental Health No objection subject to conditions
- 6.2 BCC Tree Officers No objection subject to conditions
- 6.3 BCC Parks and Recreation No objection
- 7.0 Representations

The application has been neighbour notified and advertised in the local press. No representations were received.

- 8.0 Other Material Considerations
- 8.1 Parking Standards
- 9.0 Assessment
- 9.1 Section 6(4) of the Planning Act (Northern Ireland) 2011 states that in making any determinations under the Act, regard is to be had to the local development plan, and the determination must be made in accordance with the plan unless material considerations indicate otherwise.
- 9.2 Following the Court of Appeal decision relating to BMAP, the extant development plan is now the Belfast Urban Area Plan 2001. However, given the stage at which the Draft BMAP had

reached pre-adoption through a period of independent examination, the policies within the Draft BMAP still carry weight and are a material consideration in the determination of planning applications. The weight to be afforded is a matter of judgement for the decision maker. Given the advanced stage at which Draft BMAP had reached it is considered to hold significant weight (save for policies around Sprucefield which remain contentious). The site is identified as an area of existing open space within (Draft) Belfast Metropolitan Area Plan (BMAP) 2004; BMAP 2015 and, the Belfast Urban Area Plan 2001 (BUAP). The application site is also within a Local Landscape Policy Area (LLPA) – Designation BT 141 Oldpark as per (Draft) BMAP 2004. The site is also located on the site of the former Oldpark Brick Works (IHR10325).

9.3 The proposed development is for "Refurbishment works to existing park, comprising: revised accesses from Jamaica Road and Old Park Road; extension of existing 3G pitch; refurbishment of existing flood lighting; a replacement 405m2 GFA changing pavilion incorporating community facilities and a shelter for up to 101 spectators; new MUGA; new multi-use community event space; new street furniture, outdoor gym equipment and park lighting; new inclusive/multi-age playground; new 2.4m boundary fencing; rationalisation of existing path network including resurfacing; new SUDS pond/wetland wildlife area; landscape interventions including planting, woodland management, entrance improvements and all associated works."

#### 9.4 The key issues are:

- principle of use on the site
- design and layout
- impact on amenity / character of the area
- impact on natural and built heritage
- access, movement, parking and transportation, including road safety
- flood risk
- landscaping
- other environmental matters

#### 9.5 Principle of use on the site

The site is within the development limits of Belfast in BUAP, Draft BMAP and the version of BMAP purported to be adopted. Policy OS 1 of PPS 8 states there is a general presumption against the loss of open space to competing land uses. Annex A of PPS 8 defines 'open space' and a range of uses that are of public value and offer important opportunities for sport and outdoor recreation. The existing use of the site falls within A2 (iii) as amenity green space, a communal green space within housing. The proposed development does not represent a change of use, but is a refurbishment and upgrade, and will fulfil a need in the area as well as promoting health and well-being. It is considered that the proposed upgrade will represent a more productive use of the site, subject to the consideration and resolution of planning and environmental matters.

#### 9.6 Design and layout

The aim of the proposal is to improve the quality of the existing open space. The existing 3G pitch will be widened and lengthened to a scale of 95m by 55m, which will bring it into line with the standards required for intermediate level football. Since the proposal includes the widening and lengthening of the pitch it will be necessary to relocate and refurbish existing floodlighting as part of this proposal. As well as providing outdoor gym equipment, playground and street furniture, the existing pathway network will be improved for pedestrians and cyclists. The proposed MUGA is located in the East of the site adjacent to the playing field where the existing playpark is sited currently. A single storey changing pavilion with covered spectator seating abuts the northern boundary of the playing field. A new play area will be located to the North of the site. An open community event space is sited in the middle of the park and will be surfaced using fibre sand reinforced grass turf.

- 9.7 Policy OS4 of PPS8 requires that buildings or structures are designed to a high standard, are of a scale appropriate to the local area or townscape and are sympathetic to the surrounding environment in terms of their siting, layout and landscape treatment.
- 9.8 The proposed works to the existing 3G pitch and proposed new MUGA (adjacent) etc would have a negligible visual impact on the locality. Public views of the site would read as green space/playing surface largely. Floodlights generally have a greater visual impact, however there are 6 floodlights to the existing playing field. There are 8 proposed floodlights in total, 3 to the MUGA at 8m in height and 5 to the playing field at 15m in height. The proposed changing pavilion structure sited adjacent to the playing field is single storey and of a scale and character that would be reasonably expected at a sports facility. Whilst larger than the existing pre-fab structure it will have would have no greater visual impact. The proposed scale, form, massing, design and materials are considered acceptable and will not adversely impact on local character. On balance, the proposal would not result in adverse visual impacts.

#### 9.9 Impact on amenity / character of the area

Policies OS4 and OS7 of PPS8 require consideration of noise and light disturbance issues. Policy OS4 requiring proposals to ensure there is no unacceptable impact on the amenities of people living nearby by reason of the siting, scale, extent, frequency or timing of the sporting activities proposed, including any noise or light pollution likely to be generated.

- 9.10 In assessing these impacts, Environmental Health (EH) has been consulted with noise and lighting assessments submitted by the applicant. In relation to floodlights, EH initially had concerns regarding potential light spill from the proposed floodlights for the MUGA to 277 287 Oldpark Road as these addresses were not included in the initial report. The Agent submitted adiitional information which satisfied EH's concerns and they responded with no objection subject to conditions preventing the operation of the floodlights after 10pm; as well as conditioning the horizontal and vertical illuminance drawing submitted.
- 9.11 With regard to noise, EH requested additional information from the Planning Agent and also suggested the use of an acoustic barrier. Four additional models were submitted which included a match on the football pitch with 101 spectators and MUGA at 1.5m height screened and unscreened, and at 4m height screened and unscreened. Aecom (the agent) advised also that it is not envisaged that the number of matches or spectators will exceed the levels historically associated with this site. Having assessed the additional information EH have no objections to the proposal with respect to noise disturbance subject to the inclusion of Conditions. The pitches and associated stand shall only operate between 0800 2200 on any day. They have also conditioned the inclusion of rubber noise suppression blocks between the posts and panels on the proposed ball stop fence to the football pitch and the MUGA pitch

#### 9.12 Impact on Natural and Built Heritage

Policy OS4 requires that there is no adverse impact on features of importance to nature conservation, archaeology or built heritage. The site is not located within a Conservation Area, Area of Townscape Character, but it is a site of archaeological interest. The application site is located on the site of the former Oldpark Brick Works (IHR 10325), and therefore Policy BH2 of PPS6 applies. HED Historic Monuments stated the buildings associated with the Brick Works were located under the western half of the existing playing fields. While no above-ground remains survive, there is the possibility for the survival of below-ground remains associated with these structures which would be impacted upon by any intrusive ground works or ground lowering in this area. HED considered the impacts of the proposal and is content it satisfies PPS 6 policy requirements, subject to conditions for the agreement and implementation of a developer-funded programme of archaeological works, including an Industrial Archaeology survey and a mitigation strategy focussing on the industrial archaeological remains of the site. This is in order to identify and record any industrial archaeological remains in advance of new construction, or to provide for their preservation *in situ*, as per Policy BH 4 of PPS 6.

9.13 With respect to the natural heritage on the site an Ecological Appraisal; Bat Activity Survey and floodlighting details were considered by Natural Environment Division (NED). The bat roost potential survey of the trees and buildings on site found them to have negligible suitability for roosting bats. Bat activity on site was found to be low, with two types foraging mainly along the treeline at the western edge of the site, which is to be retained. The floodlighting is to be upgraded, and the External Floodlighting light map shows that the level of light spill would be sufficient to deter foraging bats (2-50 Lux) in areas. However, because floodlighting would likely only be in use for a few nights per week, and only from after dusk until approximately 22:00, and bat activity was found to be low on the site, the impact of on-site lighting on foraging bats is not considered to be significant by NED. Overall they have no objection to the proposal subject to the submission of a Lighting Plan to be agreed in writing with the Council prior to any work commencing on site. The Plan shall include the following:

- Specifications of lighting to be used across the site, including model of luminaires, location and height.
- All measures to mitigate for the impacts of artificial lighting on bats and other wildlife, e.g. use of low level lighting, screens, hoods, cowls, etc.
- A horizontal illuminance contour plan (isolux drawing) showing predicted light spillage across the site.
- Measures to minimise light spill onto the SuDS pond and the vegetation along the west of the site.

#### 9.14 Access, Movement, Parking and Transportation, including road safety

The application site has an existing service vehicular access directly onto Oldpark Road. This access will be retained. In addition to its use as a service access this entrance will also allow access to the new 1No. disabled parking bay located within the site. The existing pedestrian access from Jamaica Road will be removed and redesigned as a wider stepped entrance. This replacement access will be located to the south of the existing access. On consultation with DFI Roads Service, the authoritative body on road safety and transport issues, they responded initially requesting a number of amendments, which were addressed and on re-consultation, DFI Roads have no objections subject to conditions should approval be granted.

#### 9.16 Flood Risk

Policy OS4 requires satisfactory arrangements for drainage to be provided, and specific drainage/flood risk policy is set out in PPS15. Since the proposal's site area is greater than 1 hectare, Policy FLD 3 of PPS 15 applies. A Drainage Assessment, was submitted and sent to Dfl Rivers Agency for comment. They responded with no objection.

#### 9.17 Landscaping

There a large number of trees throughout the site of various height, and species, including a mature belt along the western boundary. Initial consultation with both BCC Tree Officers and BCC Parks and Recreation presented a number of concerns as well as requests for additional information. These comments were addressed and an updated landscaping plan submitted. The mature tree cover on the western boundary of the site is considered the most significant in terms of character and visual amenity, and these are to be retained as part of the process. More than 55 new trees of 4 differing species are proposed also. Having consulted with BCC tree officers and BCC Parks and Recreation Team they have no objections subject to standard conditions.

#### 9.18 Other Environmental Matters

An Investigation Report; Environmental Site Assessment and subsequent information clarifying a number of points were submitted, relating to the risk of contaminated land on the site. Following assessment both DAERA Regulation Unit and BCC EHO suggested conditions should approval be granted.

#### 9.19 Conclusion

Having regard to the policy context and other material considerations above, the proposal is considered acceptable and planning permission is recommended for approval subject to conditions. The approved development will allow for more diverse recreational uses, the introduction of an enhanced playing field, MUGA, outdoor gym, new playground and an upgrade to the path network, promoting health and well-being to the surrounding area. Should members agree with the recommendation to approve, it is recommended that the Chief Executive, or her nominated officer, uses her delegated authority to approve subject to conditions and o finalise the wording of conditions subject to no new substantive planning issues being raised.

**Neighbour Notification Checked:** Yes

Summary of Recommendation: Approval subject to Conditions

#### Conditions:

1. The development hereby permitted shall be begun before the expiration of 5 years from the date of this permission.

Reason: As required by Section 61 of the Planning Act (Northern Ireland) 2011.

2. The pitches, floodlighting and associated stand hereby approved shall not be operational outside the following hours: 08:00 hrs to 22:00hrs.

REASON: Protection of residential amenity

3. The proposed ball stop fence to the football pitch and the MUGA pitch shall include proprietary rubber noise suppression blocks between the posts and panels to minimise noise impact.

REASON: Protection of residential amenity

4. Prior to commencement of construction, the applicant shall submit to and have approved in writing by the Planning Authority, a Remediation strategy. This Strategy must demonstrate how the pollutant linkages identified within the AECOM Infrastructure & Environment UK Ltd report entitled 'Marrowbone Park, Environmental Improvement Scheme, Environmental Site Assessment, Belfast City Council' (dated 18th December 2019 and referenced 60340741), and clarified within the AECOM Ltd letter report dated 20th January 2021 regarding 'Marrowbone Millennium Park, Oldpark Road, Belfast, BT14 6QS' (AECOM Reference LA04/2020/1593/F), are to be demonstrably broken and no longer pose a potential risk to human health. It must also detail how the proposed remedial works are to be verified.

In particular, this Remediation strategy must clearly outline the gas protection measures to be provided to development in line with its Characteristic Situation (CS) 2 classification. The Remediation Strategy must also consider the potential risk posed by asbestos in shallow soils and, if necessary, outline how any resulting pollutant linkage is to be broken.

All construction thereafter must be in accordance with the approved Remediation Strategy.

Reason: Protection of human health.

5. In order to demonstrate that the required remedial measures have been incorporated within the proposal, prior to occupation of the development, a Verification Report shall be submitted to and agreed in writing by the Planning Authority. The Verification Report

must be in accordance with Environment Agency guidance, British Standards and CIRIA industry guidance. It must demonstrate that the mitigation measures outlined in the agreed Remediation Strategy have been implemented and have broken the relevant contaminant linkages and that the site no longer poses a potential risk to human health.

Reason: Protection of human health.

6. If during the development works, new contamination or risks are encountered which have not previously been identified, works shall cease and the Planning Authority shall be notified immediately. This new contamination shall be fully investigated in accordance with best practice. In the event of unacceptable risks being identified, a Remediation Strategy and subsequent Verification Report shall be agreed with the Planning Authority in writing, prior to the development being occupied. If required, the Verification Report shall be completed by competent persons in accordance with best practice and must demonstrate that the remediation measures have been implemented and that the site is now fit for end-use.

Reason: Protection of human health.

7. The floodlight scheme associated with the hereby permitted development shall be installed in accordance with the specifications detailed in the in the Abacus horizontal and vertical illuminance drawing design, ref UKS17728/8.

Reason: Protection of residential amenity.

8. The floodlighting shall be optically controlled and directed in such a manner as to minimise light pollution from glare and light spill. The vertical light spill associated with the floodlights shall not exceed 10 lux at the nearest residential premises as detailed in the Abacus horizontal and vertical illuminance drawing design, ref UKS 17728/8.

Reason: Protection of residential amenity.

10. If during the development works, new contamination or risks are encountered which have not previously been identified, works should cease and the Planning Authority shall be notified immediately. This new contamination shall be fully investigated in accordance with the Land Contamination: Risk Management (LCRM) guidance available at <a href="https://www.gov.uk/guidance/landcontamination-how-to-manage-the-risks">https://www.gov.uk/guidance/landcontamination-how-to-manage-the-risks</a>. In the event of unacceptable risks being identified, a remediation strategy shall be agreed with the Planning Authority in writing, and subsequently implemented and verified to its satisfaction.

Reason: Protection of environmental receptors to ensure the site is suitable for use.

11. After completing the remediation works under Condition 10; and prior to occupation of the development, a verification report needs to be submitted in writing and agreed with Planning Authority. This report should be completed by competent persons in accordance with the Land Contamination: Risk Management (LCRM) guidance available at <a href="https://www.gov.uk/guidance/landcontamination-how-to-manage-the-risks">https://www.gov.uk/guidance/landcontamination-how-to-manage-the-risks</a>. The verification report should present all the remediation, waste management and monitoring works undertaken and demonstrate the effectiveness of the works in managing all the risks and wastes in achieving the remedial objectives.

Reason: Protection of environmental receptors to ensure the site is suitable for use.

12. No development or piling work should commence on this site until a piling risk

assessment has been submitted in writing and agreed with the Planning Authority. Piling risk assessments should be undertaken in accordance with the methodology contained within the Environment Agency document on "Piling and Penetrative Ground Improvement Methods on Land Affected by Contamination: Guidance on Pollution Prevention" available at <a href="http://webarchive.nationalarchives.gov.uk/20140328084622/http:/cdn.environment-agency.gov.uk/scho0202bisw-e-e.pdf">http://webarchive.nationalarchives.gov.uk/20140328084622/http:/cdn.environment-agency.gov.uk/scho0202bisw-e-e.pdf</a>.

Reason: Protection of environmental receptors to ensure the site is suitable for use.

13. All landscaping works shall be carried out in accordance with the approved details on Proposed Layout Landscape Proposal, Drawing Number xx, received on xx xx xx. The works shall be carried out prior to the completion of the development unless otherwise agreed in writing by the Council. Any trees or plants indicated on the approved scheme which, within a period of five years from the date of planting, die, are removed or become seriously damaged, diseased or dying shall be replaced during the next planting season with other trees or plants of a location, species and size, details of which shall have first been submitted to and approved in writing by the Council.

Reason: In the interests of the character and appearance of the area.

14. Prior to any work commencing all tree protective measures, protective barriers (fencing) and ground protection is to be erected or installed as specified and in accordance with the British Standard 5837: 2012 (section 6.2) on any trees to be retained within the site, and must be in place before any materials or machinery are brought onto site for demolition, development or soil stripping. Protective fencing must remain in place until all work is completed and all associated materials and equipment are removed from site. Please notify council when the fencing is erected for a site visit to confirm the fencing is installed in the correct locations.

Reason: To ensure the protection of, and to ensure the continuity of amenity afforded by any existing trees to be retained within the site and on adjacent lands.

15. Prior to the commencement of the development hereby approved (including all preparatory work), details of all proposed surgery / pruning shall be submitted to and approved in writing by the Local Planning Authority. The approved tree pruning works shall be carried out in accordance with BS3998:2010. The development thereafter shall be implemented in strict accordance with the approved details.

Reason: Required prior to commencement of development to avoid any irreversible damage to retained trees and to protect and enhance the appearance and character of the site and locality.

16. If roots are accidentally damaged the tree council must be notified and given the opportunity to inspect the damage before it is covered over. The roots must be wrapped in wet hessian wrap until the arrival of an arborist or council tree officers.

Reason: To ensure the protection of, and to ensure the continuity of amenity afforded by existing trees.

17. No storage of materials, parking of vehicles or plant, temporary buildings, sheds, offices or fires within the RPA of trees within the site and adjacent lands during the construction period.

Reason: To avoid compaction within the RPA of existing trees to be retained.

- 18. Prior to work commencing on site, a Lighting Plan must be submitted to and agreed in writing by the Planning Authority. The approved Lighting Plan shall be implemented accordingly, unless otherwise agreed in writing by the Planning Authority. The Plan shall include the following:
- a) Specifications of lighting to be used across the site, including model of luminaires, location and height.
- b) All measures to mitigate for the impacts of artificial lighting on bats and other wildlife, e.g. use of low level lighting, screens, hoods, cowls, etc.
- c) A horizontal illuminance contour plan (isolux drawing) showing predicted light spillage across the site.
- d) Measures to minimise light spill onto the SuDS pond and the vegetation along the west of the site.

Reason: The protection of natural heritage.

19. No development should take place on-site until the method of sewage disposal has been agreed in writing with NIW or a Consent to discharge has been granted.

Reason: To ensure a practical solution to sewage disposal is possible at this site.

20. The Private Streets (Northern Ireland) Order 1980 as amended by the Private Streets (Amendment) (Northern Ireland) Order 1992. The Department hereby determines that the width, position and arrangement of the streets, and the land to be regarded as being comprised in the streets, shall be as indicated on Drawing No:60340741\_MWB\_AEC\_LE\_2002 Rev P1 bearing the Department for Infrastructure determination date stamp 13/5/21.

REASON: To ensure there is a safe and convenient road system to comply with the provisions of the Private Streets (Northern Ireland) Order 1980.

21. The development hereby permitted shall not be commenced until any retaining wall / inspection chamber requiring Technical Approval, as specified in the Roads (NI) Order 1993, has been approved and constructed in accordance with BD2 Technical Approval of Highways Structures: Volume 1: Design Manual for Roads and Bridges.

REASON: To ensure that the structure is designed and constructed in accordance with BD2 Technical Approval of Highways Structures: Volume 1: Design Manual for Roads and Bridges.

22. No site works of any nature or development shall take place until a programme of archaeological work (POW) has been prepared by a qualified archaeologist, submitted by the applicant and approved in writing by Belfast City Council in consultation with Historic Environment Division, Department for Communities.

The POW shall provide for:

- The identification and evaluation of archaeological remains within the site;
- Mitigation of the impacts of development through licensed excavation recording or by preservation of remains in-situ;
- Post-excavation analysis sufficient to prepare an archaeological report, to publication standard if necessary; and
- Preparation of the digital, documentary and material archive for deposition.

Reason: to ensure that archaeological remains within the application site are properly identified, and protected or appropriately recorded.

23. No site works of any nature or development shall take place other than in accordance with the programme of archaeological work approved under Condition 22.

Reason: to ensure that archaeological remains within the application site are properly identified and protected or appropriately recorded.

24. A programme of post-excavation analysis, preparation of an archaeological report, dissemination of results and preparation of the excavation archive shall be undertaken in accordance with the programme of archaeological work approved under condition 22. These measures shall be implemented and a final archaeological report shall be submitted to Belfast City Council within 12 months of the completion of archaeological site works, or as otherwise agreed in writing with Belfast City Council.

Reason: To ensure that the results of archaeological works are appropriately analysed and disseminated and the excavation archive is prepared to a suitable standard for deposition.

ANNEX	
Date Valid	11th August 2020
Date First Advertised	4th September 2020
Date Last Advertised	

Details of Neighbour Notification (all addresses)

The Owner/Occupier,

1 Belmore Way, Belfast, Antrim, BT14 7BG

The Owner/Occupier,

1 Torrens Avenue, Belfast, Antrim, BT14 6HZ

The Owner/Occupier,

10 Jamaica Road, Belfast, Antrim, BT14 7QW

The Owner/Occupier,

10 Jamaica Way, Belfast, Antrim, BT14 7QX

The Owner/Occupier,

12 Jamaica Road, Belfast, Antrim, BT14 7QW

The Owner/Occupier,

12 Jamaica Way, Belfast, Antrim, BT14 7QX

The Owner/Occupier,

12 Oldpark Square, Belfast, Antrim, BT14 7DR

The Owner/Occupier,

13 Ardoyne Court, Belfast, Antrim, BT14 7DB

The Owner/Occupier,

14 Ardoyne Walk, Belfast, Antrim, BT14 7PP

The Owner/Occupier,

14 Jamaica Road, Belfast, Antrim, BT14 7QW

The Owner/Occupier,

14 Jamaica Way, Belfast, Antrim, BT14 7QX

The Owner/Occupier,

15 Oldpark Square, Belfast, Antrim, BT14 7DR

The Owner/Occupier,

16 Jamaica Road, Belfast, Antrim, BT14 7QW

The Owner/Occupier,

16 Jamaica Way, Belfast, Antrim, BT14 7QX

The Owner/Occupier,

17 Oldpark Square, Belfast, Antrim, BT14 7DR

The Owner/Occupier,

18 Jamaica Road, Belfast, Antrim, BT14 7QW

The Owner/Occupier,

18 Jamaica Way, Belfast, Antrim, BT14 7QX

The Owner/Occupier,

19 Havana Gardens, Belfast, Antrim, BT14 7QN

The Owner/Occupier,

19 Jamaica Road, Belfast, Antrim, BT14 7QW

The Owner/Occupier.

19 Oldpark Square, Belfast, Antrim, BT14 7DR

The Owner/Occupier,

2 Jamaica Road, Belfast, Antrim, BT14 7QW

The Owner/Occupier,

2 Jamaica Way, Belfast, Antrim, BT14 7QX

The Owner/Occupier,

2 Oldpark Grange, Belfast, Antrim, BT14 6EJ

The Owner/Occupier,

20 Jamaica Road, Belfast, Antrim, BT14 7QW

The Owner/Occupier.

21 Havana Gardens, Belfast, Antrim, BT14 7QN

The Owner/Occupier,

21 Jamaica Road, Belfast, Antrim, BT14 7QW

The Owner/Occupier,

21 Oldpark Square, Belfast, Antrim, BT14 7DR

The Owner/Occupier.

22 Jamaica Road, Belfast, Antrim, BT14 7QW

The Owner/Occupier,

23 Havana Gardens, Belfast, Antrim, BT14 7QN

The Owner/Occupier.

23 Jamaica Road, Belfast, Antrim, BT14 7QW

The Owner/Occupier.

24 Jamaica Road, Belfast, Antrim, BT14 7QW

The Owner/Occupier.

25 Havana Gardens, Belfast, Antrim, BT14 7QN

The Owner/Occupier,

25 Jamaica Road, Belfast, Antrim, BT14 7QW

The Owner/Occupier.

26 Jamaica Road, Belfast, Antrim, BT14 7QW

The Owner/Occupier,

27 Jamaica Road, Belfast, Antrim, BT14 7QW

The Owner/Occupier,

277 Oldpark Road, Belfast, Antrim, BT14 6QR

The Owner/Occupier.

279 Oldpark Road, Belfast, Antrim, BT14 6QR

The Owner/Occupier,

28 Jamaica Road, Belfast, Antrim, BT14 7QW

The Owner/Occupier,

281 Oldpark Road, Belfast, Antrim, BT14 6QR

The Owner/Occupier,

283 Oldpark Road, Belfast, Antrim, BT14 6QR

The Owner/Occupier,

285 Oldpark Road, Belfast, Antrim, BT14 6QR

The Owner/Occupier,

287 Oldpark Road, Belfast, Antrim, BT14 6QR

The Owner/Occupier,

289 Oldpark Road, Belfast, Antrim, BT14 6QR

The Owner/Occupier,

3 Torrens Avenue, Belfast, Antrim, BT14 6HZ

The Owner/Occupier,

30 Jamaica Road, Belfast, Antrim, BT14 7QW

The Owner/Occupier,

32 Jamaica Road, Belfast, Antrim, BT14 7QW

The Owner/Occupier,

323 Oldpark Road, Belfast, Antrim, BT14 6QS

The Owner/Occupier,

325 Oldpark Road, Belfast, Antrim, BT14 6QS

The Owner/Occupier,

327 Oldpark Road, Belfast, Antrim, BT14 6QS

The Owner/Occupier,

329 Oldpark Road, Belfast, Antrim, BT14 6QS

The Owner/Occupier,

331 Oldpark Road, Belfast, Antrim, BT14 6QS

The Owner/Occupier,

333 Oldpark Road, Belfast, Antrim, BT14 6QS

The Owner/Occupier,

335 Oldpark Road, Belfast, Antrim, BT14 6QS

The Owner/Occupier,

337 Oldpark Road, Belfast, Antrim, BT14 6QS

The Owner/Occupier,

339 Oldpark Road, Belfast, Antrim, BT14 6QS

The Owner/Occupier,

34 Jamaica Road, Belfast, Antrim, BT14 7QW

The Owner/Occupier,

341 Oldpark Road, Belfast, Antrim, BT14 6QS

The Owner/Occupier,

342 Old Park Road, Belfast

The Owner/Occupier,

343 Oldpark Road, Belfast, Antrim, BT14 6QS

The Owner/Occupier,

345 Oldpark Road, Belfast, Antrim, BT14 6QS

The Owner/Occupier,

347 Oldpark Road, Belfast, Antrim, BT14 6QS

The Owner/Occupier,

349 Oldpark Road, Belfast, Antrim, BT14 6QS

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351 Oldpark Road, Belfast, Antrim, BT14 6QS

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353 Oldpark Road, Belfast, Antrim, BT14 6QS

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355 Oldpark Road, Belfast, Antrim, BT14 6QS

The Owner/Occupier,

357 Oldpark Road, Belfast, Antrim, BT14 6QS

The Owner/Occupier,

359 Oldpark Road, Belfast, Antrim, BT14 6QS

The Owner/Occupier,

36 Jamaica Road, Belfast, Antrim, BT14 7QW

The Owner/Occupier,

361 Oldpark Road, Belfast, Antrim, BT14 6QS

The Owner/Occupier,

363 Oldpark Road, Belfast, Antrim, BT14 6QS

The Owner/Occupier,

365 Oldpark Road, Belfast, Antrim, BT14 6QS

The Owner/Occupier,

371 Oldpark Road, Belfast, Antrim, BT14 6QS

The Owner/Occupier,

38 Jamaica Road, Belfast, Antrim, BT14 7QW

The Owner/Occupier,

4 Jamaica Road, Belfast, Antrim, BT14 7QW

The Owner/Occupier,

4 Jamaica Way, Belfast, Antrim, BT14 7QX

The Owner/Occupier.

40 Jamaica Road, Belfast, Antrim, BT14 7QW

The Owner/Occupier,

42 Jamaica Road, Belfast, Antrim, BT14 7QW

The Owner/Occupier.

43a ,Jamaica Street,Belfast,Antrim,BT14 7QF

The Owner/Occupier,

43b ,Jamaica Street,Belfast,Antrim,BT14 7QF

The Owner/Occupier,

44 Jamaica Road, Belfast, Antrim, BT14 7QW

The Owner/Occupier,

46 Jamaica Road, Belfast, Antrim, BT14 7QW

The Owner/Occupier,

48 Jamaica Road, Belfast, Antrim, BT14 7QW

The Owner/Occupier,

5 Ardoyne Walk, Belfast, Antrim, BT14 7PP

The Owner/Occupier,

5 Torrens Avenue, Belfast, Antrim, BT14 6HZ

The Owner/Occupier,

6 Jamaica Road, Belfast, Antrim, BT14 7QW

The Owner/Occupier,

6 Jamaica Way, Belfast, Antrim, BT14 7QX

The Owner/Occupier,

6 Oldpark Grange, Belfast, Antrim, BT14 6EJ

The Owner/Occupier,

7 Ardoyne Walk, Belfast, Antrim, BT14 7PP

The Owner/Occupier,

7 Old Park Grange, Belfast

The Owner/Occupier,

8 Ardoyne Court, Belfast, Antrim, BT14 7DB

The Owner/Occupier,

8 Jamaica Road, Belfast, Antrim, BT14 7QW

The Owner/Occupier,

8 Jamaica Way, Belfast, Antrim, BT14 7QX

The Owner/Occupier,

Apartment 1,363 Oldpark Road, Belfast, Antrim, BT14 6QS

The Owner/Occupier,

Apartment 2,363 Oldpark Road, Belfast, Antrim, BT14 6QS

The Owner/Occupier,

Apartment 3,363 Oldpark Road, Belfast, Antrim, BT14 6QS

The Owner/Occupier,

Apartment 4,363 Oldpark Road, Belfast, Antrim, BT14 6QS

The Owner/Occupier,

Apartment 5,363 Oldpark Road, Belfast, Antrim, BT14 6QS

The Owner/Occupier,				
Apartment 6,363 Oldpark Road, Belfast, Antrim, BT14 6QS				
Date of Last Neighbour Notification				
	28th April 2021			
ES Requested	No			

## **Planning History**

Ref ID: LA04/2020/1593/F

Proposal: Refurbishment works to existing park, comprising: revised accesses from Jamaica Road and Old Park Road; extension of existing 3G pitch; refurbishment of existing flood lighting; a replacement 405m2 GFA changing pavilion incorporating community facilities and a shelter for up to 101 spectators; new MUGA; new multi-use community event space; new street furniture, outdoor gym equipment and park lighting; new inclusive/multi-age playground; new 2.4m boundary fencing; rationalisation of existing path network including resurfacing; new SUDS pond/wetland wildlife area; landscape interventions including planting, woodland management, entrance improvements and all associated works.

Address: Marrowbone Millennium Park, Oldpark Road, Belfast, BT14 6QS.,

Decision:

**Decision Date:** 

#### Ref ID: LA04/2017/1899/PAN

Proposal: Public realm improvements comprising: re surfacing of existing footways with natural stone and asphalt; granite kerbs; new street tree planting; new or replacement street furniture; and formalisation of existing on-street parking arrangements.

Address: Lands at 1-521 Oldpark Road, 223-245 Cliftonville Road, 286-296 Cliftonville Road, 1-13 Torrens Avenue, 1a Deepark Road, 10 Albertville Drive, and 177-155 Crumlin Road, Belfast..

Decision: PANACC Decision Date:

#### Ref ID: LA04/2018/2378/F

Proposal: Public realm improvements comprising the re-surfacing of existing footways and on-street parking areas with natural stone, granite and asphalt; granite kerbs; boundary enhancements; new/replacement street trees and furniture; realignments to existing pedestrian crossings; minor junction improvements at Century Street and Manor Street; advisory cycle lanes on Lower Oldpark Road, and all associated site and access works.

Address: Lands adjacent to, 2-480 Oldpark Road, 5-521 Oldpark Road, 223 245 Cliftonville Road, 286-296 Cliftonville Road, 2 Westland Road, 89 Torrens Crescent, 93-99 Torrens Avenue, 1-13 Torrens Avenue, 2 Ardoyne Avenue, 10 Century Street, 17 Albert

Decision: PG

Decision Date: 05.06.2019

Ref ID: Z/2010/0781/F

Proposal: Temporary changing accommodation and 6m high ballstop fence to existing

pitch.

Address: Marrowbone Millennium Park, Oldpark Road, Belfast

Decision:

Decision Date: 10.08.2010

Ref ID: LA04/2017/2805/PAN

Proposal: The proposals are for refurbishment and renewal of the existing park, works are to include:

Revised access to Jamaica Road to include new wide stepped entrance and handrail.

Revised access points Old Park Road.

Extension of existing 3G pitch and associated drainage to accommodate intermediate football.

New pitch lighting.

Associated changing pavilion and informal shelter.

New 30 X 15m Polymeric MUGA.

New fibersand grass multiuse community event space.

New street furniture and park lighting.

New trim trail equipment.

New inclusive playground with 1.2m bowtop railing and multi age play provision.

New fencing on the west and north boundaries. New decorative raillings on the eastern boundary.

Address: Marrowbone Park, Oldpark Road, Belfast, BT14 6QS,

Decision: PANACC

**Decision Date:** 

Ref ID: Z/1999/2566

Proposal: Erection of a new perimeter fence around site.

Address: Oldpark Playing Fields, Oldpark Road Belfast. BT14

Decision:

Decision Date: 24.02.2000

Ref ID: Z/2011/0812/F

Proposal: Replacement of grass pitch with third generation playing surface, erection of

pitchside fencing, ballstops and erection of six floodlight masts

Address: Marrowbone Millennium Park Oldpark Road Belfast BT14 7QW,

Decision: MAA

Decision Date: 16.03.2012

Ref ID: LA04/2018/2783/PAN

Proposal: Revised access to Jamaica Road to include new wide stepped entrance and

handrail

Revised access points Oldpark Road

Extension of existing 3G pitch and associated drainage to accommodate intermediate football

New pitch lighting

Associated changing pavilion wand informal shelter

New 30 x 15 Polymeric MUGA

New fibres and grass multiuse community event space

New street furniture and park lighting

New trim trail equipment

New inclusive playground with 1.2 bowtop railing and multi age play provision

New fencing on the West and North boundaries. New decorative railings on the Eastern Boundary.

Rationalisation of existing path network and replacement of surfacing with new exposed aggregate concrete.

New SUDS/well and wildlife area incorporating run off from pavilion and pitches.

Woodland management to existing woodland block to improve sight lines and views

New entrance landscape proposals and parkland landscape enhancements.

Address: Marrowbone Millennium Park, Oldpark Road, Belfast, Bt14 6QS.,

Decision: PANACC Decision Date:

Ref ID: LA04/2019/2489/DC

Proposal: Discharge of condition no.2 of LA04/2017/2422/F (Verification Report) varied

under LA04/2019/1846/F

Address: Lands immediately east of 7 Ardglen Place and 15m north of 45 Jamaica Way.,

Decision: AL Decision Date:

Ref ID: LA04/2019/2219/DC

Proposal: Discharge of condition no. 11 of LA04/2017/2422/F

Address: Lands immediately east of, 7 Ardglen Place, and 15 metres north of, 45

Jamaica Way, Belfast.,

Decision: AL Decision Date:

Ref ID: LA04/2019/1846/F

Proposal: Application to vary condition 2 LA04/2017/2422/F regarding the submission of a verification report to confirm remediation measures prior to the operation of

development

Address: Lands immediately east of, 7 Ardglen Place and, 15 Metres north of, 45

Jamaica Way, Belfast.,

Decision: PG

Decision Date: 01.10.2019

Ref ID: LA04/2019/1799/F

Proposal: 15m telecommunications column, with 6No. antennae (3No. enclosed within a shroud, 3No. not enclosed). Proposal includes the provision of 4No. new equipment cabinets and associated ground works.

Address: On footpath opposite, 363 Oldpark Road, Belfast, BT14 6QN.,

Decision: WITHDR

Decision Date: 10.09.2019

Ref ID: LA04/2019/2337/F

Proposal: Proposed 17.5m telecommunications column with 6no antennae (3no enclosed within a shroud, 3no not enclosed) Proposal includes the provision of 4no new equipment cabinets and associated ground works

Address: On footpath opposite 363 Oldpark Road, Belfast, BT14 6QN,

Decision:
Decision Date:

Ref ID: LA04/2019/0205/F

Proposal: Application under section 54 of the Planning Act (Northern Ireland) 2011 in respect to planning permission LA04/2015/1420/F (Erection of 14 apartments and 8 dwellings with parking, landscaping, associated site works and access arrangements) to develop land without complying with condition 9 (seeking variation of the type of remediation measures to be implemented in respect to contaminated land).

Address: Lands at, 336-344 Old Park Road, Belfast, BT14 6QE.,

Decision: PG

Decision Date: 28.02.2019

Ref ID: Z/1993/2755

Proposal: Internal alterations to public house and enlargement of

windows in north gable

Address: 69 JAMAICA STREET BELFAST BT14

Decision:
Decision Date:

Ref ID: Z/1996/2721

Proposal: Boundary wall / fence and gates.

Address: JAMAICA INN, 69 JAMAICA STREET, BELFAST BT14.

Decision:
Decision Date:

Ref ID: LA04/2018/1820/F

Proposal: Alteration to planning permission LA04/2017/2422/F to change from proposed modular block retaining wall to a permacrib retaining wall at the rear of plots 11-16.

(Retention)

Address: Lands immediately east of, 7 Ardglen Place, and 15 metres north of, 45

Jamaica Way, Belfast.,

Decision: PG

Decision Date: 23.10.2018

Ref ID: LA04/2017/2422/F

Proposal: Erection of 11 dwellings and 10 apartments with associated car parking, amenity space, landscaping and associated works. Access from Jamaica Way. Address: Lands immediately east of, 7 Ardglen Place, and 15 metres north of, 45

Jamaica way, Belfast,

Decision: PG

Decision Date: 27.03.2018

Ref ID: LA04/2016/1069/DC

Proposal: Discharge of condition 13 of planning approval LA04/2015/1420/F

Address: Lands at, 336-344 Old Park Road, Belfast, BT14 6QE,

Decision: AL Decision Date:

Ref ID: LA04/2015/1420/F

Proposal: Erection of 14 apartments and 8 dwellings with parking, landscaping,

associated site works and access arrangements

Address: Lands at 336-344 Old Park Road, Belfast, BT14 6QE,

Decision: PG

Decision Date: 31.03.2016

Ref ID: LA04/2018/2007/DC

Proposal: Discharge of conditions 2,3,4, 9 & 10

Address: Lands at, 336-344 Old Park Road, Belfast, BT14 6QE.,

Decision: RL Decision Date:

Ref ID: Z/2008/0769/F

Proposal: Demolition of existing public house and erection of 9 no apartments.

Address: 336 Old Park Road, Belfast, BT14 6QE.

Decision:

Decision Date: 07.05.2009

Ref ID: Z/2001/0929 Proposal: Steps

Address: Steps at Jamaica Road Bank, Ardoyne Belfast

Decision:
Decision Date:

Ref ID: Z/1979/1934

Proposal: ERECTION OF HOUSING

Address: RDA 2 PHASE 4 ARDILEA STREET, OLDPARK ROAD, BT14

Decision:

**Decision Date:** 

Ref ID: LA04/2018/1336/DC

Proposal: Discharge of condition 2 LA04/2017/2422/F

Address: Lands immediately east of, 7 Ardglen Place, and 15 metres north of, 45

Jamaica Way, Belfast,

Decision: RL Decision Date:

Ref ID: LA04/2016/0070/A

Proposal: Retrospective externally illuminated shop signs

Address: Renewing the Routes Scheme, Oldpark Road and Cliftonville Road, Belfast,

Decision: CG

Decision Date: 18.02.2016

Ref ID: Z/2011/1406/F

Proposal: Upgrade to existing boundary fence at the north end of the park, along the

'Park Inn' pedestrian walkway

Address: Marrowbone Millennium Park (formerly known as Oldpark Playing Fields),

Oldpark Road, Belfast, Co Antrim, BT14 6QS,

Decision:

Decision Date: 06.03.2012

Ref ID: Z/1994/2710

Proposal: Provision of new pedestrian access to new playground

Address: OLDPARK PLAYING FIELDS, OLDPARK ROAD, BELFAST BT14

Decision:
Decision Date:

Ref ID: LA04/2015/0922/PAD

Proposal: Erection of 8 one bedroom apartments, 6 two bedroom apartments, 6 two bedroom dwellings and 2 three bedroom dwellings with in-curtilage and communal parking and private amenity space (22 units in total)

Address: 336-344 Old Park Road, Belfast, BT14 6QE,

Decision:
Decision Date:

Ref ID: Z/2013/0215/F

Proposal: Upgrade to existing park boundary fence within Marrowbone Millennuim Park Address: Marrowbone Millennium Park (formerly known as Oldpark Playing Fields),

Oldpark Road, Belfast, BT14 6QS,

Decision: PG

Decision Date: 14.05.2013

## Notification to Department (if relevant)

Date of Notification to Department: N/A Response of Department:

## **Committee Application**

Development Management Report		
Application ID: LA04/2020/0847/F	Date of Committee: 15 June 2021	
Proposal: Partial demolition and redevelopment of existing buildings to provide 16 apartments, communal bin store and landscaped communal garden (Amended Drawings / Additional Information)	Location: 25-29 University Road and lands to the rear of 3 -17 Claremont Street, Belfast, BT7 1NA	
Referral Route: Objections received - Proposal is for over 12 residential units		
Recommendation: APPROVAL		
Applicant Name and Address: HOLG Ltd 159 Durham Street Belfast	Agent Name and Address: Carlin Planning Limited Forsyth House Cromac Street Belfast	

## **Executive Summary:**

The proposed development relates to 'Partial demolition and redevelopment of existing buildings to provide 16 apartments, communal bin store and landscaped communal garden'.

An associated application for Conservation Area Consent has been submitted in respect of the application site, proposing 'Demolition of 25-29 University Road with retention of front facade and alterations to the ground floor façade' (reference LA04/2020/1208/DCA).

6 representations have been received in relation to this proposed development, 5 objections and 1 support letter.

The site is not zoned for a use within BUAP or draft BMAP. The building and front portion of the site is located within the Queens Conservation Area (CA), whilst the rear part of the site is located within the draft 'Lower Lisburn Road' Area of Townscape Character (dBMAP). The site is also located within the designated Queens Office Precinct (dBMAP). The site fronts on to University Road, which is a designated arterial route, as designated by dBMAP.

The key issues to consider relate to:

- Principle of demolition in the Conservation Area
- Impact of proposal on the Conservation Area
- Impact on residential amenity

In relation to the proposed demolition, it is acknowledged that No. 25 and 27 have been damaged by fire. The CA Officer (CAO) has advised that there is no objection to the proposed demolition, provided the submitted structural information is accurate. An independent engineer has advised that, following consideration of the information, there is a case for partial demolition. The proposal results in the retention of the building facades, thereby protecting the features of the buildings which contribute to the character of the CA. Furthermore, it is noted that No. 29 University Avenue is a relatively new building and the internal layout of No. 25-27 has been amended over the years in line

with its restaurant use. In conclusion, it is considered that, on balance, the proposed demolition is acceptable.

With regard to the proposed development, it is considered that the retention of the front facades and improvements will result in the preservation of the character of the CA. However, the CAO has advised of concerns regarding the proposed rear elevation. These concerns are alleviated by the limited public views of the rear of the building. The only views of the proposed development from Queens CA will be of the front elevation. On balance, it is considered that the proposed development complies with the policy tests of the SPPS, PPS 6 and PPS 7 in respect of new development within CA's.

It is considered that the proposed development will not result in an adverse impact on residential amenity of proposed or existing occupiers. However, in order to achieve this, mitigation measures such as 'opaque glazing' and 'sound reduction' windows will need to be utilised. This can be secured by imposition of planning conditions. The proposal results in an acceptable provision of communal and private amenity space.

## Section 76 Agreement

- As it is integral to the acceptability of the proposal, the communal amenity space to the rear will be secured through a Section 76 agreement.
- A Travel Plan Co-ordinator will be appointed, establishment of a 'car club' scheme, provision
  of residential travel cards and cycle schemes for 3 years.
- Façade retention system to ensure the building is adequately secured during demolition works.

There are no concerns with regard to impact on the nearby listed building, site access, parking, drainage, flooding or sewage infrastructure.

#### **Recommendation - APPROVAL**

On balance, it is considered that the proposed development complies with the tests of the Development Plan and retained planning policy, therefore recommendation is to approve, subject to conditions and Section 76 agreement. It is recommended that the Chief Executive, or her nominated officer, uses her delegated authority to finalise the wording of any conditions and to agree a Section 76.

## Characteristics of the Site and Area 1.0 **Description of Proposed Development** 1.1 The proposed development relates to 'Partial demolition and redevelopment of existing buildings to provide 16 apartments, communal bin store and landscaped communal garden'. 1.2 The proposed development includes demolition of rear and internal walls with retention of the front façade and reinstatement of the fire damaged roof at No's 25 and 27. 1.3 The proposed development will result in a 3-storey terraced building between the two existing buildings at No. 23 and 31. The proposal includes the retention of the front façade, with a three-storey cantilevered extension at the rear. Two car parking spaces, bin storage, cycle parking and a communal amenity area are located at the rear of the building, whilst there are two small areas of private amenity at the front of the building. 1.4 The proposed front elevation includes 4 dormer windows and 4 roof lights within the proposed roof plane. The external materials include dark grey roof slates, hard wood sliding sash windows, render walls, metal downpipes and metal clad dormers. 1.5 The proposed rear elevation includes two metal clad dormers within the roof plane. The rear extension is proposed to be finished in a mix of dark grey and buff white brick. 1.6 An associated application for Conservation Area Consent has been submitted in respect of the application site, proposing 'Demolition of 25-29 University Road with retention of front facade and alterations to the ground floor facade' (reference LA04/2020/1208/DCA). 2.0 **Description of Site** 2.1 The site is located within the urban limits of Belfast. The application site relates to 3 buildings located within an existing terrace along University Road. Two of the buildings (No. 25 and 27) have been badly damaged in a fire, with damage to the roof, windows, doors and internal fittings clearly visible from the street. The buildings are 3 storeys in height, with a dormer window located on the roof plane of No. 29. The buildings are finished in render and the style / dimensions of the existing window openings of the application buildings replicate the neighbouring buildings along the terrace. The ground floor doors and windows are more modern in design and appearance. The front of the site is currently secured with fencing. The rear of the site is accessible via an existing archway located directly beside No. 3 Claremont Street. There is a small yard at the rear of the site, which is currently used for parking and storage. At the rear of this yard, there is an elongated triangular area that runs along the rear of No. 9 – 17 Claremont Street. This area is quite overgrown with vegetation and appears to have been used for small scale dumping in the past. 2.2

The surrounding area is characterised primarily by a mix of land uses, primarily residential and commercial (including restaurants, retail, offices and financial services). The front portion of the site, including the buildings, is located within the Queens Conservation Area, whilst the rear portion is located within a draft Area of Townscape Character.

2.3



## Planning Assessment of Policy and other Material Considerations

## 3.0 Site History

LA04/2020/0392/DCA – 25-29 University Road - Full demolition of existing first and second floors including facades with facade retention of ground floor front and rear walls due to fire damage – Application Withdrawn

LA04/2019/1523/F - 25-29 University Road - Partial demolition, alteration and extension of existing buildings including change of use from restaurant/offices to 20 apartments and erection of communal bin store – Application Withdrawn LA04/2019/1526/DCA - 25-29 University Road - Partial demolition of internal and external walls, roof and rear returns - Application Withdrawn Z/2005/0326/A - 25-27 University Road - Advertising Banner on front elevation of Restaurant (Retrospective) – Permission refused 28/6/05 Z/2004/0152/F - 25-27 University Road - Change of use and refurbishment of existing restaurant to provide public house - Permission Granted 18/5/04 There are also various older applications associated with the historic restaurant use. 4.0 **Policy Framework** Belfast Urban Area Plan (BUAP) 4.1 4.2 Draft Belfast Metropolitan Plan 2015 (dBMAP) 4.3 Strategic Planning Policy Statement (SPPS) PPS 3 Access, Movement and Parking PPS 6 Planning, Archaeology and the Built Heritage PPS 6 Addendum Areas of Townscape Character PPS 7 Quality Residential Environments PPS 7 Addendum - Safeguarding the character of established residential areas PPS 12 Housing in Settlements PPS 15 Planning and Flood Risk 5.0 **Statutory Consultees Responses** 5.1 DFI Roads – No objections, subject to conditions. 5.2 Historic Environment Division – No objections, subject to condition. 5.3 NI Water – No objections 6.0 **Non-Statutory Consultees Responses** 6.1 BCC Environmental Health – No objections, subject to conditions 6.2 Rivers Agency – No objections 6.3 BCC Conservation Area Officer – No objection to demolition, on the basis that submitted structural information is accurate. Concerns with proposed development noted, however balanced against the limited public views. 7.0 Representations 7.1 6 representations have been received in relation to this proposed development, 5 objections and 1 support letter. 7.2 The objections raised the following issues:

- Land ownership issues have been raised by third parties.
- Claremont Street being dealt with by two separate planning officers as it is split by postcode.
- Only one means of escape and only one staircase for all upper floor accommodation, resulting in fire risk.
- Open living rooms / kitchens are compressed into the unsized flats with no consideration of amenity or safety.
- Minimal outlook from apartments.
- Apartments accessed through a very low archway under separate management and therefore not a reliable escape route or fire access route.
- Rear of the site is used for car parking by restaurant and other occupants, restricting the amenity, safety, refuse, air quality, anti-social activities and neighbourhood intensity.
- The proposal has no community benefit.
- The proposal removes historic diversity.
- Overbearing nature of the rear extension is without design precedent and is of poor design standard.
- Proposal represents overdevelopment.
- The archway on Claremont Street is compromised by this application.
- Buildings and site access are all affected by subsidence, including adjacent restaurant and nearby housing at Claremont Court.
- Proposed building is not fully wheelchair accessible.
- Proposal fails to meet the ATC and historical aspects of the location.
- Proposal raises a prematurity issue in relation to the Local Area Plan.
- Proposal is inappropriate and questions whether it is HMO / Air BnB style accommodation.
- 7.3 The support letter raised the following issue:
  - The removal of the fire damaged building is welcomed.

## 8.0 Assessment

#### Preliminary Matters

- Objections has been received from third parties claiming that parts of the site are not in the ownership of the applicant. Following receipt of the first objection regarding land ownership, the applicant served notice on a 3<sup>rd</sup> party landowner and amended the planning certificate on the P1 form to reflect the 3<sup>rd</sup> party ownership. One objection related to the land at the rear of the site behind No. 11 Claremont Street. The Council sought further clarification from the planning agent, who advised that the application certificate in relation to ownership had been completed correctly. In the absence of any evidence to the contrary, it is assumed that the correct certificate has been completed. The grant of planning permission relates to the land, not the applicant.
- A further objection letter advised that Claremont Street is being dealt with by two separate planning officers as it is split by postcode. It is not unusual for different planning officers to deal with proposed developments on the same street or within the same area. Belfast City Council is the statutory Planning Authority and the identity of the individual case officer is not considered to be material.

#### Development Plan context

- 8.3 Section 45 (1) of the Planning Act (Northern Ireland) 2011 requires regard to be had to the Development Plan, so far as material to the application and to any other material considerations. Section 6(4) states that where regard is to be had to the Development Plan, the determination must be made in accordance with the Plan unless material considerations indicate otherwise. The adopted Belfast Metropolitan Area Plan 2015 (BMAP) has been quashed as a result of a judgement in the Court of Appeal delivered on 18th May 2017. As a consequence of this, the Belfast Urban Area Plan 2001 (BUAP) is now the statutory development plan for the area with dBMAP remaining a material consideration.
- The site is not zoned for a use within BUAP or draft BMAP. The front portion of the site including the buildings is located within the Queens Conservation Area (CA), whilst the rear part of the site is located within the draft 'Lower Lisburn Road' Area of Townscape Character (dBMAP). The site is also located within the designated Queens Office Precinct (dBMAP). The site fronts on to University Road, which is a designated arterial route, as designated by dBMAP.

#### **SPPS**

- The SPPS provides a regional framework of planning policy that will be taken account of in the preparation of Belfast City Council's Local Development Plan (LDP). At present, the LDP has not been adopted therefore transitional arrangements require the council to take account of the SPPS and existing planning policy documents, with the exception of PPS 1, 5 and 9.
- Para 6.18 of the SPPS states that the guiding principle for managing development within a CA is to 'afford special regard to the desirability of enhancing its character or appearance where an opportunity to do so exists, or to preserve its character or appearance where an opportunity to enhance does not arise. Accordingly, there will be a general presumption against the grant of planning permission for development or conservation area consent for demolition of unlisted buildings, where proposals would conflict with this principle'. This is consistent with Section 104 of the Planning Act (Northern Ireland) 2011 (The 2011 Act).
- 8.7 Development proposals within the CA should be sympathetic to the characteristic built form of the area, respect the character of adjoining buildings, not result in environmental problems, protect important views within, into and out of the area, protect trees and landscape features and conform with the guidance set out in the Conservation Area Design Guide.
- The SPPS also aims to promote more sustainable housing development within existing urban areas and places emphasis on increasing housing density within settlements, particularly locations that benefit from high accessibility to public transport facilities. The SPPS also encourages balanced communities and good design.

## Principle of Demolition

Policy BH14 of PPS 6 states 'The Department will normally only permit the demolition of an unlisted building in a conservation area where the building makes no material contribution to the character or appearance of the area'.

The Conservation Area Officer (CAO) has provided comment on the proposal, advising that the existing buildings make a significant contribution to the architectural and historic interest / character and appearance of the CA. As such, there is a presumption against demolition. In assessing proposals for demolition, the Department will have regard to the same broad criteria for demolition of listed buildings.

- Para 6.5 of PPS 6 provides further amplification of the issues that are generally relevant to listed building consent applications, specifically importance of the building, its architectural and historic interest, the particular physical features of the building, the building's setting and contribution to the local scene and the extent to which proposed works would bring substantial benefits to the community.
- 8.11 The CAO has identified the features of the buildings which make a significant contribution to the architectural and historic interest / character and appearance of the CA, i.e. the buildings feature a stuccoed finish, with decorative quoins, console brackets supporting eaves and sliding sash windows within moulded surrounds. The agent has advised that the proposed demolition does not include these features as the front facades are to be retained.
- 8.12 Policy BH10 of PPS 6 states 'There will be a presumption in favour of retaining listed buildings. The Department will not permit the demolition of a listed building unless there are exceptional reasons why the building cannot be retained in its original or a reasonably modified form'.
- 8.13 The agent advises that the exceptional reason for demolishing the internal parts of the building and rear elevations is that the building has been severely fire damaged. It is noted that only two of the three buildings (No's 25 and 27) are fire damaged.
- 8.14 In accordance with Para 6.23 and 6.25 of PPS 6, the agent has provided additional information in support of the case for demolition. The agent advises that the building is fire damaged and is not currently in use, therefore the proposal offers a viable new use for the site. He does not believe that it would be viable for a charitable or community organisation to bring this building back into use. Furthermore, he advises that the important features of the buildings previously identified by the CAO are proposed for retention and there are clear benefits to regenerating the site to provide housing in line with the Belfast Agenda and emerging LDP. The agent advises that the condition of the building is very poor as outlined in the structural reports and the intention of the scheme is to repair the building whilst retaining and enhancing the historic features identified by the CAO. He considers the proposed scheme represents an alternative proposal for the site.
- 8.15 The CAO acknowledges the information submitted by the agent in support of the proposed demolition and recommends that an independent structural engineer's report is sought to verify the submitted details. The CAO advises further that on the basis that the submitted details are bona fide and sufficient to meet the PPS6 criteria, there would be no objections to the demolition works.
- As noted earlier, information has been submitted by the agent to support the case for demolition. The Council has sought independent expert advice and has been advised that there appears to be a case for some demolition (or careful dismantling), however the engineer questioned the argument in relation to demolition of No. 29 as it had not been damaged in the fire.
- 8.17 Further research into the history of the building at No. 29 shows that this building was actually constructed approximately 16-18 years ago, in accordance with previous approval(s) Z/2002/1532/F and Z/2002/1533/F. The below image from Google earth shows the site of No. 29 as a vacant gap site in December 2001. It is noted that the redevelopment of the site took place subsequent to the designation of Queens CA.

8.18



8.19 In addition, there is a significant planning history associated with No. 25 and 27 in relation to the previous use as a restaurant. Consequently, the internal layout of both buildings had been amended significantly from the traditional layout when the buildings were first constructed.

#### Character

- 8.20 As indicated previously, the front portion of the site is located within the Queens CA, whilst the rear portion of the site is located within the draft 'Lower Lisburn Road' Area of Townscape Character (ATC).
- 8.21 There was an objection to the proposed ATC designation during the BMAP public inquiry. Although the PAC report advises that no site-specific details were included with the objection, it is unclear if a Lower Lisburn Road ATC designation will be included, if and when BMAP is adopted.
- The PAC also considered objections to the general policy for the control of development in ATCs which is contained in the draft BMAP. The PAC recommended that the policy be deleted and that detailed character analysis be undertaken, with a design guide produced for each ATC. It would be wrong to make any assumptions as to whether these recommendations will be reflected in any lawfully adopted BMAP or as to whether the text detailing the key features of the Lower Lisburn Road ATC will be repeated. As it stands, it is unclear how the area will be characterised in any lawfully adopted BMAP and by extension, how the proposal will impact the character. Regardless of the lack of a policy context, the impact of the proposal on the proposed ATC remains a material consideration and can still be objectively assessed.
- 8.23 With regard to the proposed development, the CAO has provided comments, advising of no objections in relation to the front elevation, 'As now proposed the front elevation is considered of suitable scale, form, massing, design and elevational treatment to preserve the character and appearance of the conservation area. Considering the damage that has been done to the existing building, it would also represent an enhancement over the current situation on site'.

- The CAO advises that the existing rear returns do not respect the traditional three-dimensional hierarchical arrangement of domestic architecture, however, suggests that the proposed rear building line should project no further than the existing returns. Concerns are noted that the rear return projects in an irregular shape beyond the ground floor building line, thereby increasing the overall massing/bulk, resulting in a return which is not subservient to the parent building. The CAO also raises issue with the roof form of the rear return and the proposed dormers at the rear of the primary building. The Queens Conservation Area Design Guide states that 'Dormer windows will not be permitted to collectively occupy more than 30% of the area of any particular roof elevation'. The proposed dormer windows cover approximately 36% of the rear roof elevation. However, the CAO acknowledges that there are no public views onto the rear return from the street scene therefore it is difficult to conclude that it would result in a negative visual impact on the CA.
- 8.25 In summary, with regard to the proposed rear return, the CAO advises that 'Concerns remain with scale, form and massing of the rear extension/alterations, and it would be preferable if the scheme was revised to address these; however I acknowledge that due to the limited views of the rear return from the public realm, that there would be no demonstrable harm arising as a direct consequence. As such the character and appearance of the conservation area would still be preserved'.
- 8.26 Following consideration of the CAO's comments, it is concluded that the proposed front elevation represents an opportunity to enhance the character and appearance of the CA, both in the repair of the existing fire damaged building and the addition and refurbishment of architectural details, such as decorative quoins and console brackets supporting eaves. On close inspection of the existing buildings, the brackets on No. 29 are not as ornate and are missing the decorative panels as exhibited on No's 25-27. The proposed elevation results in No. 29 replicating the architectural details of the other two buildings. As the proposal includes retention of the existing building facades, a Section 76 agreement is required to secure this.
- 8.27 Despite this, there are concerns with the proposed rear elevation, in relation to the form / massing / roof form of the rear return and the provision of large dormer windows on the roof of the primary building. These concerns are balanced somewhat by the limited views of the rear elevation from the public realm. Furthermore, the only achievable views of the proposed development from Queens CA are limited to the front elevation.
- 8.28 It is not considered that the proposed development conflicts with the policy tests of Policy ATC 2 of PPS 6 Addendum. The portion of the site within the draft ATC does not include any built development.
- 8.29 In summary, on balance, it is considered that the proposed development complies with the policy tests of the SPPS and PPS 6 in that it results in an enhancement of the character and appearance of the CA. Furthermore, the proposal complies with the tests of PPS 7 in that the development respects the surrounding context and is appropriate to the character and topography of the site.

## Residential Density

8.30 The application site measures approximately 800 sq metres. The proposed development for 16 apartments equates to a residential of approximately 200 dwellings per Hectare and is therefore considered a high-density development. It is important to consider the surrounding context in terms of residential density. University Road is defined by a mix of uses, predominantly of a commercial and

residential nature. There are examples of high-density residential development along University Road within close proximity of the site, such as University Court, an apartment development located approximately 60 metres to the north of the site. University Court has a residential density equating to approximately 280 dwellings per Hectare. Claremont Street is a predominantly residential area, with 2 relatively large apartment developments. The residential density of Claremont Street equates to approximately 166 dwellings per Hectare. Claremont Court, an apartment development located approximately 30 metres south of the application site has a residential density of approximately 380 dwellings per Hectare.

8.31 The front of the application site, including the existing buildings, is located within the Queens CA. This contrasts with most of the surrounding residential development, which is located outside the CA. It is not considered that the application site is located within a residential part of the CA. Furthermore, the SPPS advises that higher density housing development should be promoted in locations that benefit from high accessibility to public transport facilities. It is therefore considered that the proposed residential density is acceptable.

#### Impact on Listed buildings

The application site is located in close proximity to a Grade B listed Building, Methodist Church (Deconsecrated), University Road (Ref. HB26/28/006). Historic Environment Division have considered the effects of the proposal on the listed building and concluded that it satisfies the policy tests of the SPPS para 6.12 and Policy BH11 of PPS 6, subject to a condition ensuring all works, materials and finishes are in accordance with the submitted drawings.

## **Residential Amenity**

- 8.33 An 'Internal Daylight Report' was submitted in support of the proposed development following a request from the Council. It is noted that the ground floor apartments at the rear will be most impacted by reduced levels of daylight / sunlight, however the proposed design has been amended to include additional windows. For example, Apartment 4 kitchen / living room has been amended to include 4 separate windows to increase the amount of daylight received internally. The report concludes that the proposed development meets the target design standards and published guidance in terms of daylight levels within habitable rooms.
- 8.34 The front of the building is orientated in an easterly direction, whilst the windows in the proposed rear extension are generally orientated in a southerly or westerly direction. The building at No. 31 University Road has a large rear extension and is located due south of the application site. It is considered that this extension will result in overshadowing of the proposed development, however the courtyard provides separation of approximately 6.5 8.5 metres between the two extensions. Given the surrounding context, it is not considered that the potential overshadowing will create an adverse impact.
- 8.35 Six of the rear apartments include balconies orientated in a southerly direction. The orientation of the rear extension means that potential for overlooking towards the dwellings from No. 3 to 17 Claremont Street is limited. The closest dwellings on Claremont Street (No. 3, 5 and 7) are located to the south west of the proposed return therefore mitigating against potential overlooking. No. 9 Claremont Street has a rear return with two windows facing the proposed building. The separation distance is approximately 17 metres. The primary windows in the living areas of Apartments 7, 11 and 15 are orientated to the south, however each apartment has a bedroom window and living room window orientated in a westerly direction. On balance, whilst views of No. 9 Claremont Street are achievable, it is not considered

to represent an unacceptable adverse impact. There are concerns with potential overlooking from the rear access ramp into the living area of Apartment 4. It is considered that this can be mitigated by a condition requiring opaque glazing in the event of approval.

8.36 8 of the 16 proposed apartments have outlook on to University Road. Furthermore, the private amenity space at the front of the development provides defensible space. The remaining apartments located at the rear have outlook over the courtyard and / or the communal amenity area at the rear of the site. The inclusion of the communal green area is important in this scheme to provide an outlook for the rear facing apartments which otherwise would not be acceptable.

## 8.37 Space Standards

Policy LC1 does not apply to this proposed development as the site location is not within an 'established residential area' as defined by Annex E of PPS 7 Addendum. Although the policy does not apply, it is noted that only 7 of the proposed apartments comply with the space standards, as set out in Annex A.

## 8.38 Noise & Odour

A Noise and Odour Impact Assessment was originally submitted in support of the proposed development, however additional noise and odour information was submitted throughout the process to address issues raised by BCC Environmental Health (EHO). The Assessment identified that the proposal could be impacted by traffic noise and plant / equipment noise associated with the adjoining restaurant at No. 31 University Road.

- 8.39 EHO have considered the properties at No. 21 and 23 University Road in relation to potential noise nuisance. There is an extant approval for 'Change of use from place of worship (sui generis) to public house (sui generis)' at 21 University Road (ref. Z/2014/1655/F) and there is an existing restaurant at No. 23, which is currently closed. Information was submitted calculating the potential noise impact as a result of patron dispersal from these premises. It is considered that this impact can be mitigated by addition of 'sound reduction' windows.
- 8.40 EHO have also provided comment on the proposed amenity areas of the proposed development. In relation to the private amenity spaces and balconies, the noise consultant advises that it is unlikely that recommended WHO guideline limits would be met. However, EHO note the additional communal amenity area at the rear of the proposed development and advise that it is likely that noise level during the day may achieve levels below the recommended noise limit. Furthermore, EHO also refer to British Standard guidance regarding noise 'the acoustic environment of external amenity areas that are an intrinsic part of the overall design should always be assessed and noise levels should ideally not be above the range 50-55dBLAeq, 16hr'. The standard continues, however, as follows: "these guideline values may not be achievable in all circumstances where development might be desirable. In such a situation development should be designed to achieve the lowest practicable noise levels in these external amenity spaces but should not be prohibited'. Given the above comments in addition to the urban location of the proposal and the various amenity options within the development (i.e. communal amenity area, courtyard, private amenity areas and balconies), it is considered that the proposal is acceptable in terms of noise.
- 8.41 EHO provided additional comment on the communal amenity area at the rear of the development, advising that it could create potential nuisance for the neighbouring residents. Consequently, EHO recommend a condition should be placed in the

event of approval restricting access to the area after 11.00 pm. A management Plan for the apartments will also be conditioned.

In relation to odour, EHO have considered the aforementioned restaurant at No. 23 University Road, which is currently closed. EHO note that it is unlikely that the kitchen extraction system was designed to provide a very high level of odour control as at that time there would not have been residential premises immediately adjoining it. However, the dispersion point for this extraction system is such that it would not be expected to arise in a significant odour concern.

## 8.43 Amenity Space

The proposed development includes an area of communal amenity space to the rear, including benches and landscaping. This area measures approximately 167 sq metres. Furthermore, there is a courtyard at the rear of proposed building with benches for amenity. The four ground floor apartments have private amenity areas, whilst six of the apartments on the upper floors have private balconies. Consequently, the proposed development includes adequate provision of amenity space.

As it is integral to the acceptability of the proposal, the communal amenity space to the rear will be secured through a Section 76 agreement. Members should note that this part of the site is not currently within the ownership of the applicant. The applicant has advised that notice has been served on the appropriate landowner.

## 8.44 Access and Parking

The proposal does not include any parking spaces (2 spaces are retained for use of the owner of No. 23), however 16 covered cycle parking spaces are provided. A Parking survey and Travel Plan have been submitted in support of the proposal. The Travel Plan includes measures to encourage the use of other modes of transport other than the private car, including appointment of a Travel Plan Coordinator, establishment of a 'car club' scheme, provision of residential travel cards and cycle schemes for 3 years. DFI Roads provided comment on the proposal and offered no objections.

8.45 Ramped access is provided at the rear of the proposed building, in addition to level access at the front. Furthermore, there is a lift proposed within the building, therefore assisting the needs of people whose mobility is impaired.

## 8.46 <u>Movement and Connectivity</u>

The site is located on an arterial route and is highly accessible for walking, cycling, driving and by public transport. Local neighbourhood facilities are also located in close proximity to the site.

## 8.47 Sewage infrastructure

NI Water (NIW) have advised that there is available capacity within the existing sewage network to facilitate the proposal.

## 8.48 Flooding & Drainage

A Drainage Assessment was submitted in support of the proposal, in accordance with Policy FLD 3 of PPS 15. Rivers Agency provided comment on the DA and advised they have no objections to the proposed development

#### 8.49 Fire safety & Structural issues

The objections have raised issues regarding fire safety and structural issues in relation to the archway. It is not considered that the internal layout of the proposed development will contribute to risks in the event of fire. In any case, in the event of

approval, an application will need to be made to Building Control who assess the proposal in accordance with the Building Regulations. 8.50 Section 76 Agreement As it is integral to the acceptability of the proposal, the communal amenity space to the rear will be secured through a Section 76 agreement. A Travel Plan Co-ordinator will be appointed, establishment of a 'car club' scheme, provision of residential travel cards and cycle schemes for 3 years. Facade retention system to ensure the building is adequately secured during demolition works. 9.0 **Summary of Recommendation: APPROVAL** 9.1 In relation to the proposed demolition, it is acknowledged that No. 25 and 27 have been damaged by fire. The CAO has advised that there is no objection to the proposed demolition, provided the submitted structural information is accurate. An independent engineer has advised that, following consideration of the information, there is a case for demolition. The proposal results in the retention of the building facades, thereby protecting the features of the buildings which contribute to the character of the CA. Furthermore, it is noted that No. 29 University Avenue is a relatively new building and the internal layout of No. 25-27 has been amended over the years in line with its restaurant use. In conclusion, it is considered that, on balance, the proposed demolition is acceptable. 9.2 With regard to the proposed development, it is considered that the retention of the front facades and improvements will result in an enhancement of the character of the CA. However, the CAO has advised of concerns regarding the proposed rear elevation. These concerns are alleviated by the limited public views of the rear of the building. The only views of the proposed development from Queens CA will be of the front elevation. On balance, it is considered that the proposed development complies with the policy tests of the SPPS, PPS 6 and PPS 7 in respect of new development within CA's. 9.3 It is considered that the proposed development will not result in an unacceptable adverse impact on residential amenity of proposed or existing occupiers. However, in order to achieve this, mitigation measures such as 'opaque glazing' and 'sound reduction' windows will need to be utilised. This can be secured by imposition of planning conditions. The proposal results in an acceptable provision of communal and private amenity space. 9.4 There are no concerns with regard to impact on the nearby listed building, site access, parking, drainage, flooding or sewage infrastructure. 9.5 On balance, it is considered that the proposed development complies with the tests of the Development Plan and retained planning policy, therefore recommendation is to approve, subject to conditions and Section 76 agreement. It is requested that the Section 76 Agreement and final wording of conditions is delegated to the Strategic Director of Place and Economy. 10.0 **Conditions** The development hereby permitted shall be begun before the expiration of 5

years from the date of this permission.

Reason: As required by Section 61 of the Planning Act (Northern Ireland) 2011.

2. No dwelling shall be occupied until weather protected cycle parking has been fully provided in accordance with Drawing No. 01B uploaded to the Planning Portal on 20th November 2020.

REASON: To ensure acceptable cycle parking facilities on the site and to encourage alternative modes of transport to the private car.

3. No dwelling shall be occupied until hard surfaced parking areas have been provided and permanently marked in accordance with Drawing No. 01B uploaded to the Planning Portal on 20th November 2020. These facilities shall be permanently retained.

REASON: To ensure acceptable parking facilities on the site.

4. The development shall operate in accordance with the Waste Management Plan uploaded to the Planning Portal on 22nd May 2020.

REASON: In the interests of road safety and the convenience of road users.

5. The development shall operate in accordance with the Travel Plan uploaded to the Planning Portal on 7th January 2021.

REASON: To encourage alternative modes of transport to the private car.

6. Prior to installation, the applicant shall submit to the Planning Authority, for review and approval in writing, the final window schedule detailing the glazing configuration and sound reduction performance of the proposed windows to habitable rooms on all facades of the hereby permitted development. The window specification for habitable rooms shall be in line with recommendations of section 5 of the Layde Acoustic Noise and Odour Impact Assessment (dated March 2020, referenced P389/2).

Reason: Protection of residential amenity.

7. Prior to occupation of the hereby permitted development, the approved final window schedule and approved alternative means of ventilation shall be installed so as to achieve suitable internal noise levels in all habitable rooms in accordance with BS8233:2014, with the windows closed and the alternative ventilation provided in compliance with building control requirements

Reason: Protection of residential amenity.

8. Prior to installation, the applicant shall submit to the Planning Authority, for review and approval in writing, confirmation of the specification of alternative mechanical means of ventilation. The specification shall be located at rooftop as recommended in section 6.3 of the Layde Consulting Noise and Odour Impact Assessment dated March 2020. The specification for the alternative means of ventilation shall demonstrate that the operation of the system will not compromise the recommended internal noise levels of habitable rooms outlined in British Standard BS8233:2014.

Reason: Protection of residential amenity.

9. Prior to occupation of the hereby permitted development, the approved final window schedule and approved alternative means of ventilation shall be installed so as to achieve suitable internal noise levels in all habitable rooms in accordance with BS8233:2014, with the windows closed and the alternative ventilation provided in compliance with building control requirements

Reason: Protection of residential amenity.

10. Prior to occupation of the hereby permitted development, the approved final window schedule and approved alternative means of ventilation shall be installed.

Reason: Protection of residential amenity.

11. Prior to occupation of the hereby permitted development, the developer shall verify that the window schedule and alternative means of ventilation as approved have been installed by way of a written declaration from the supplier and installation contractor confirming such installation.

Reason: Protection of residential amenity.

12. The fire damaged party walls between the commercial premises at no. 23 and no.31 University Road shall be upgraded to a finished construction as presented in point 11 of the Layde Consulting letter dated 8th July 2020, referenced P/389/2 and shall be capable of providing a sound reduction of at least 55dBRw.

Reason: Protection of residential amenity.

13. The fire damaged party walls between the commercial premises at no. 23 and no.31 University Road shall be upgraded to a finished construction as presented in point 11 of the Layde Consulting letter dated 8th July 2020, referenced P/389/2 and shall be capable of providing a sound reduction of at least 55dBRw.

Reason: Protection of residential amenity.

14. Access to and use of the communal external amenity area located between the rear of Claremont Street and Fountainville Street shall not be permitted between the hours of 23:00-07:00hrs.

Reason: Protection of residential amenity.

15. The rear external communal amenity area shall incorporate a 1.8m high close boarded fence and include retention of the boundary wall as shown in Drawing No. 01B uploaded to the Planning Portal on 20th November 2020.

Reason: Protection of residential amenity.

16. No development shall take place until samples of the materials to be used in the construction of the external surfaces of the building hereby permitted, have been submitted to and approved, in writing, by the Council. The development shall be carried out in accordance with the approved details.

Reason: In the interests of visual amenity and to allow the Council to control the external appearance.

17. The window marked with an X on Drawing No. 06C uploaded to the Planning Portal on 4th June 2021 shall be finished in opaque glass, shall be permanently retained, and in the event of breakage shall be replaced with obscure glass within four weeks to the satisfaction of Belfast City Council.

Reason: In the interests of amenity.

18. All works, materials and finishes shall be completed in accordance with Drawing No. 06C uploaded to the Planning Portal on 4th June 2021.

Reason: Protection of nearby listed building.

19. Prior to the first occupation of the dwelling units hereby approved an Apartment Management Plan (AMP) shall be submitted for agreement in writing by the Council. The AMP will include the management of resident activity in the communal amenity area, hours of operation; and the retention & management of boundaries and landscaping and access.

Reason: In the interests of residential amenity

Notifica	ation to Department (if relevant)
Repres	entations from Elected members:
N/A	



## **Committee Application**

Development Management Report		
Application ID: LA04/2020/1208/DCA	Date of Committee: 15 June 2021	
Proposal: Demolition of 25-29 University Road with retention of front facade and alterations to the ground floor facade (Amended Description & Drawings)	Location: 25-29 University Road and lands to the rear of 3 -17 Claremont Street, Belfast, BT7 1NA	
Referral Route: Objections received - Proposal is for over 12 residential units		
Recommendation: APPROVAL		
Applicant Name and Address: HOLG Ltd 159 Durham Street Belfast	Agent Name and Address: Carlin Planning Limited Forsyth House Cromac Street Belfast	

## **Executive Summary:**

The proposed demolition works relate to 'Demolition of 25-29 University Road with retention of front facade and alterations to the ground floor façade'.

An associated full application for redevelopment of the site has been submitted in respect of the application site, proposing 'Partial demolition and redevelopment of existing buildings to provide 16 apartments, communal bin store and landscaped communal garden' (reference LA04/2020/0847/F). This application is recommended for approval.

The site is not zoned for a use within BUAP or draft BMAP. The front portion of the site including the buildings is located within the Queens Conservation Area (CA), whilst the rear part of the site is located within the draft 'Lower Lisburn Road' Area of Townscape Character (dBMAP). The site is also located within the designated Queens Office Precinct (dBMAP). The site fronts on to University Road, which is a designated arterial route, as designated by dBMAP.

1 objection has been received in relation to this proposed demolition.

The CA Officer (CAO) has advised that there is no objection to the proposed demolition, provided the submitted structural information is accurate. An independent engineer has advised that, following consideration of the information, there is a case for demolition. The proposal results in the retention of the building facades, thereby protecting the features of the buildings which contribute to the character of the CA. Furthermore, it is noted that No. 29 University Avenue is a relatively new building and the internal layout of No. 25-27 has been amended over the years in line with its restaurant use. In conclusion, it is considered that, on balance, the proposed demolition is acceptable.

#### Section 76 Agreement

The façade will be secured by a façade retention system and over seen by a suitably qualified structural engineer and secured by a Sec 76 Agreement.

**Recommendation: APPROVAL** 

On balance, it is considered that the proposed development complies with the tests of the Development Plan and retained planning policy, therefore recommendation is to approve, subject to conditions and Section 76 agreement.

It is recommended that the Chief Executive, or her nominated officer, uses her delegated authority to finalise the wording of any conditions and to agree a Section 76.

Chara	Characteristics of the Site and Area	
1.0	Description of Proposed Development	
1.1	The proposed demolition works relate to 'Demolition of 25-29 University Road with retention of front facade and alterations to the ground floor façade'.	
1.2	An associated full application for redevelopment of the site has been submitted in respect of the application site, proposing 'Partial demolition and redevelopment of existing buildings to provide 16 apartments, communal bin store and landscaped communal garden' (reference LA04/2020/0847/F).	
2.0	Description of Site	
2.1	The site is located within the urban limits of Belfast. The application site relates to 3 buildings located within an existing terrace along University Road. 2 of the buildings (No. 25 and 27) have been badly damaged in a fire, with damage to the roof, windows, doors and internal fittings clearly visible from the street. The buildings are 3 storeys in height, with a dormer window located on the roof plane of No. 29. The buildings are finished in render and the style / dimensions of the existing window openings of the application buildings replicate the neighbouring buildings along the terrace. The ground floor doors and windows are more modern in design and appearance. The front of the site is currently secured with fencing. The rear of the site is accessible via an existing archway located directly beside No. 3 Claremont Street. There is a small yard at the rear of the site, which is currently used for parking and storage. At the rear of this yard, there is an elongated triangular area that runs along the rear of No. 9 – 17 Claremont Street. This area is quite overgrown with vegetation and appears to have been used for small scale dumping in the past.	
2.2	The surrounding area is characterised primarily by a mix of land uses, primarily residential and commercial (including restaurants, retail, offices and financial services). The front portion of the site, including the buildings, is located within the Queens Conservation Area, whilst the rear portion is located within a draft Area of Townscape Character.	
2.3		



Planning Assessment of Policy and other Material Considerations

## 3.0 Site History

LA04/2020/0392/DCA – 25-29 University Road - Full demolition of existing first and second floors including facades with facade retention of ground floor front and rear walls due to fire damage – Application Withdrawn

LA04/2019/1523/F - 25-29 University Road - Partial demolition, alteration and extension of existing buildings including change of use from restaurant/offices to 20 apartments and erection of communal bin store – Application Withdrawn

LA04/2019/1526/DCA - 25-29 University Road - Partial demolition of internal and external walls, roof and rear returns – Application Withdrawn

Z/2005/0326/A – 25-27 University Road - Advertising Banner on front elevation of Restaurant (Retrospective) – Permission refused 28/6/05

Z/2004/0152/F – 25-27 University Road - Change of use and refurbishment of existing restaurant to provide public house – Permission Granted 18/5/04

Z/2002/1532/F – 29 University Road - Retail/Office development – Permission Granted 30/5/03

Z/2002/1533/F – 29 University Road – Office Development – Permission Granted 30/5/03

Z/1997/0741 – Fitzy's Restaurant, 25-27 University Road - Extension and general refurbishment of restaurant – Permission Granted

Z/1995/0928 – 25-27 University Road - First floor extension to rear of Fitzys Restaurant

Z/1994/0763-25-27 University Road - Alterations & improvements to new restaurant frontage

	material considerations. Section 6(4) states that where regard is to be had to the Development Plan, the determination must be made in accordance with the Plan
8.1	Development Plan context  Section 45 (1) of the Planning Act (Northern Ireland) 2011 requires regard to be had to the Development Plan, so far as material to the application and to any other
8.0	Assessment
	<ul> <li>Further information requested regarding how party wall stability will be maintained, waterproofed and protected from the elements and how the party wall will be monitored for movements through the demolition process.</li> </ul>
	<ul> <li>Current Conservation Area consent application should consider and mitigate against adverse impact of No. 23.</li> </ul>
7.2	<ul> <li>The objection raised the following issues:</li> <li>Shared party wall between objector's property (No. 23) and the application building (No. 25) is experiencing structural movements and deteriorating due to exposure to the elements.</li> </ul>
7.1	1 objection has been received in relation to this proposed demolition.
7.0	Representations
6.1	BCC Conservation Area Officer – No objection to demolition, on the basis that submitted structural information is accurate. Concerns with proposed development noted, however balanced against the limited public views.
6.0	Non-Statutory Consultees Responses
5.1	Not applicable
5.0	Statutory Consultees Responses
4.3	Strategic Planning Policy Statement (SPPS) PPS 6 Planning, Archaeology and the Built Heritage
4.2	Draft Belfast Metropolitan Plan 2015 (dBMAP)
4.1	Belfast Urban Area Plan (BUAP)
4.0	restaurant at No 27 University Road  Policy Framework
	Z/1992/1170 – 25 University Road - Change of use of ground floor of No 25 University Road from hot food outlet to form extension to existing licensed
	Z/1992/1171 - 25-27 University Road - Change of use of existing licensed restaurant, hot food outlet and offices to public house licensed premises
	Z/1994/0665 - 25-27 University Road - Extension to rear of existing restaurant and change of use of first floor to licensed restaurant

Area Plan 2001 (BUAP) is now the statutory development plan for the area with dBMAP remaining a material consideration.

8.2

The site is not zoned for a use within BUAP or draft BMAP. The front portion of the site including the buildings is located within the Queens Conservation Area (CA), whilst the rear part of the site is located within the draft 'Lower Lisburn Road' Area of Townscape Character (dBMAP). The site is also located within the designated Queens Office Precinct (dBMAP). The site fronts on to University Road, which is a designated arterial route, as designated by dBMAP.

## 8.3 Policy / Legislative Framework

The site of the proposed demolition is located within the City Centre Conservation Area. The proposal is considered under Section 104(11) of the Planning Act (NI), Paragraph 6.19 of the SPPS and policy BH 14 of Planning Policy Statement 6: Planning, Archaeology and the Built Environment. Section 104(11) of the Planning Act (NI) 2011 states that special regard must be had to the desirability of; (a) preserving the character or appearance of that area in cases where an opportunity for enhancing its character or appearance does not arise; (b) enhancing the character or appearance of that area in cases where an opportunity to do so does arise.

- 8.4 Similarly, Paragraph 6.18 of the SPPS states special regard to the desirability of enhancing the character or appearance of Conservation Areas should be afforded when an opportunity to do so exists, or the character or appearance should at least be preserved where an opportunity to enhance does not exist.
- 8.5 Policy BH 14 of PPS 6 relates specifically to demolition in a conservation area. The Department will normally only permit the demolition of an unlisted building in a conservation area where the building makes no material contribution to the character or appearance of the area. Policy BH14 also states that where the principle of demolition is acceptable, it will normally be conditional on prior agreement for the redevelopment of the site and appropriate arrangements for recording the building before its demolition.

#### Principle of Demolition

- Policy BH14 of PPS 6 states 'The Department will normally only permit the demolition of an unlisted building in a conservation area where the building makes no material contribution to the character or appearance of the area'.

  The Conservation Area Officer (CAO) has provided comment on the proposal, advising that the existing buildings make a significant contribution to the architectural and historic interest / character and appearance of the CA. As such, there is a presumption against demolition. In assessing proposals for demolition, the Department will have regard to the same broad criteria for demolition of listed buildings.
- 8.7 Para 6.5 of PPS 6 provides further amplification of the issues that are generally relevant to listed building consent applications, specifically importance of the building, its architectural and historic interest, the particular physical features of the building, the building's setting and contribution to the local scene and the extent to which proposed works would bring substantial benefits to the community.
- The CAO has identified the features of the buildings which make a significant contribution to the architectural and historic interest / character and appearance of the CA, i.e. the buildings feature a stuccoed finish, with decorative quoins, console brackets supporting eaves and sliding sash windows within moulded surrounds. The

agent has advised that the proposed demolition does not include these features as the front facades are to be retained. 8.9 Policy BH10 of PPS 6 states 'There will be a presumption in favour of retaining listed buildings. The Department will not permit the demolition of a listed building unless there are exceptional reasons why the building cannot be retained in its original or a reasonably modified form'. 8.10 The agent advises that the exceptional reason for demolishing the internal parts of the building and rear elevations is that the building has been severely fire damaged. It is noted that only two of the three buildings (No's 25 and 27) are fire damaged. 8.11 In accordance with Para 6.23 and 6.25 of PPS 6, the agent has provided additional information in support of the case for demolition. The agent advises that the building is fire damaged and is not currently in use, therefore the proposal offers a viable new use for the site. He does not believe that it would be viable for a charitable or community organisation to bring this building back into use. Furthermore, he advises that the important features of the buildings previously identified by the CAO are proposed for retention and there are clear benefits to regenerating the site to provide housing in line with the Belfast Agenda and emerging LDP. The agent advises that the condition of the building is very poor as outlined in the structural reports and the intention of the scheme is to repair the building whilst retaining and enhancing the historic features identified by the CAO. He considers the proposed scheme represents an alternative proposal for the site. 8.12 The CAO acknowledges the information submitted by the agent in support of the proposed demolition and recommends that an independent structural engineer's report is sought to verify the submitted details. The CAO advises further that on the basis that the submitted details are bona fide and sufficient to meet the PPS6 criteria, there would be no objections to the demolition works. 8.13 As noted earlier, information has been submitted by the agent to support the case for demolition. The Council has sought independent expert advice and has been advised that there appears to be a case for some demolition (or careful dismantling), however the engineer questioned the argument in relation to demolition of No. 29 as it had not been damaged in the fire. 8.14 Further research into the history of the building at No. 29 shows that this building was actually constructed approximately 16-18 years ago, in accordance with previous approval(s) Z/2002/1532/F and Z/2002/1533/F. The below image from Google earth shows the site of No. 29 as a vacant gap site in December 2001. It is noted that the redevelopment of the site took place subsequent to the designation of Queens CA. 8.15



8.16

8.17

In addition, there is a significant planning history associated with No. 25 and 27 in relation to the previous use as a restaurant. Consequently, the internal layout of both buildings had been amended significantly from the traditional layout when the buildings were first constructed.

8.18

An objection has been received raising issues in relation to the structural integrity of the party wall boundary between No. 23 and 25. The purpose of this application for Conservation Area Consent is to assess the impact of the proposed demolition works on the appearance and character of the CA. Notwithstanding, it is considered that the proposed demolition can be undertaken appropriately without harm to the neighbouring building. Furthermore, as the roof of No's 25 and 27 is currently damaged, it is considered that the current situation is potentially more harmful than the proposed demolition and subsequent redevelopment of the site.

8.19

In summary, it is acknowledged that No. 25 and 27 have been damaged by fire. The CAO has advised that there is no objection to the proposed demolition, provided the submitted structural information is accurate. An independent engineer has advised that, following consideration of the information, there is a case for demolition. The proposal results in the retention of the building facades, thereby protecting the features of the buildings which contribute to the character of the CA. Furthermore, it is noted that No. 29 University Avenue is a relatively new building and the internal layout of No. 25-27 has been amended over the years in line with its restaurant use. In conclusion, it is considered that, on balance, the proposed demolition is acceptable.

8.20

#### Redevelopment

PPS 6 clarifies that full information and detailed plans about what is proposed for the site after demolition will be required with any conservation area consent applications, and where consent may be granted, this would normally be subject to conditions requiring redevelopment in line with an approved scheme.

This application is linked with LA04/2020/0847/F for 'Partial demolition and redevelopment of existing buildings to provide 16 apartments, communal bin store and landscaped communal garden', which has also been recommended for approval

9.0	Summary of Recommendation: APPROVAL
9.1	On balance, it is considered that the proposed development complies with the tests of the Development Plan and retained planning policy, therefore recommendation is to approve, subject to conditions and Section 76 agreement. It is requested that the Section 76 Agreement and final wording of conditions is delegated to the Strategic Director of Place and Economy.
10.0	Conditions
10.1	The works hereby permitted shall be begun not later than the expiration of 5 years beginning with the date on which this consent is granted.
	Reason: As required by Section 105 of the Planning Act (Northern Ireland) 2011.
10.2	This consent is granted subject to the implementation of a satisfactory replacement scheme as approved under planning application reference LA04/2020/0847/F. The approved demolition is prohibited until such time as a contractor has been appointed and contracts have been signed for the approved redevelopment of the site.
	Reason: To ensure the implementation of a satisfactory scheme in the interest of the Queens Conservation Area.
Notific	cation to Department (if relevant)
DFI to	be consulted, if approved by BCC Planning Committee.
Repres	sentations from Elected members:
N/A	

# Development Management Officer Report Committee Application

Summary				
Application ID: LA04/2020/0991/F	Committee Meeting Date: Tuesday 15 <sup>th</sup> June 2021			
Proposal:  Maximum 3m high retaining wall and associated works (retrospective)	Location: Colin Glen Forest Park 163 Stewartstown Road on lands north of Colin Glen Community Allotments opposite nos 27-29 Colinglen Road and accessed off Colinglen Road			
Referral Route: Scheme is Supported by Cou	Referral Route: Scheme is Supported by Council Funding			
Recommendation: Approval Subject to Conditions				
Applicant Name and Address: Colin Glen Trust 163 Stewartstown Road Belfast BT17 0HW	Agent Name and Address: AECOM 10th Floor Clarence West Building 2 Clarence Street West Belfast			

#### **Executive Summary:**

The application is seeking full planning permission the erection of maximum 3m high retaining wall and associated works (retrospective).

The subject retaining wall has been erected to facilitate the new Toboggan run development at Colin Glen Forest Park. Planning permission for this Toboggan run development was granted by Belfast City Council on 10th April 2019 (Ref: LA04/2018/2784/F).

The key issues to be considered are:

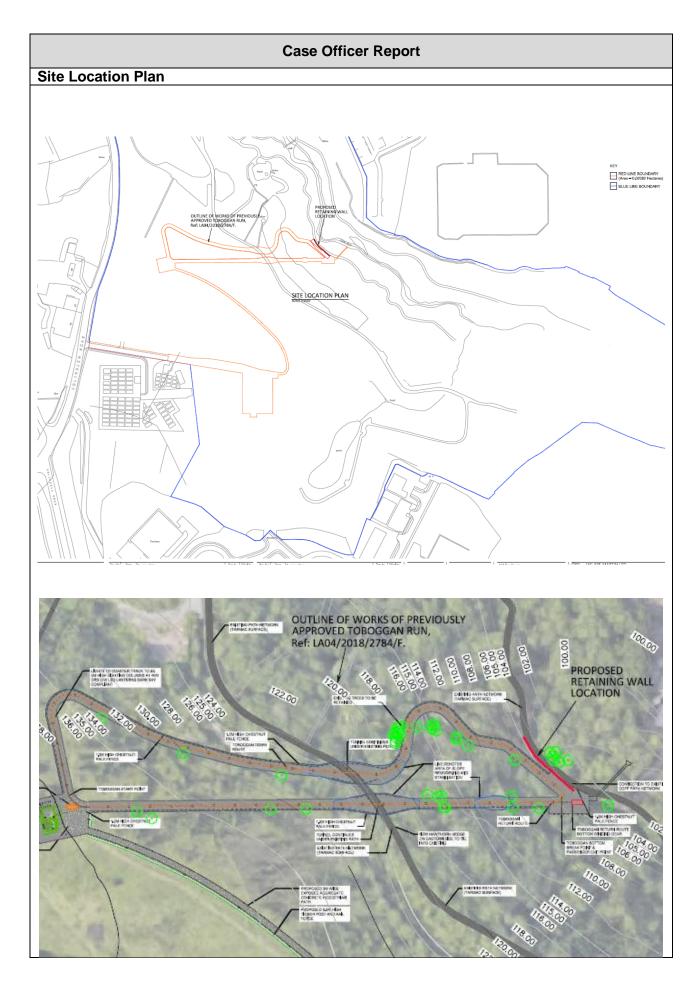
- The principle of a new retaining wall at this location.
- Visual impacts and other environmental considerations i.e. impact on trees, Colin Glen River
- Wider amenity issues.

The site is currently designated as existing open space in the adopted Belfast Urban Area Plan 2001 and Draft BMAP. The use as open space will remain as existing with the retaining wall located along the approved Toboggan run.

NIEA, Rivers Agency, and the Tree and Landscape team were consulted. NIEA sought further information and following the submission of this, has no concerns. The other consultees had no objections.

## Recommendation- approval subject to conditions

Having regard to the policy context and other material considerations, the proposal is considered acceptable and due to compliance with the development plan and policy and taking account of consultation responses approval of planning permission is recommended - Subject to conditions which are included in the report below. It is recommended that the Chief Executive, or her nominated officer, uses her delegated authority to finalise the wording of any conditions.



1.0	Description of Site and Area	
1.1	The application site is located within the Colin Glen Forest Park. It can be accessed via a shared access with Colin Glen Allotments from the Colin Glen Road.	
2.0 D	escription of Proposed Development	
2.1	The application is seeking full planning permission the erection of maximum 3m high retaining wall and associated works (retrospective).	
	The subject retaining wall has been erected to facilitate the new Toboggan run development at Colin Glen Forest Park. Planning permission for this Toboggan run development was granted by Belfast City Council on 10th April 2019 (Ref: LA04/2018/2784/F).	
Plann	ing Assessment	
3.0	Planning History	
3.1	LA04/2018/2784/F - Colin Glen Forest Park, 163 Stewartstown Road, on lands north of Colin Glen, Community allotments and opposite No's 27-29 Colin Glen Road, and accessed off, Colin Glen Road, Belfast, BT17 0HW., - Proposed toboggan run (324m winding descent with 241m straight return) and associated single storey prefabricated building with access road, car parking, pathways, lighting, supporting planting and site works PERMISSION GRANTED	
4.0	Policy Framework	
4.1	Belfast Urban Area Plan	
4.2	Belfast Metropolitan Area Plan 2015	
4.3	Strategic Planning Policy Statement for Northern Ireland (SPPS)	
4.4	Planning Policy Statement (PPS) 2 – Natural Heritage Planning Policy Statement (PPS) 8 – Open Space, Sport and Recreation Planning Policy Statement (PPS) 15 – Planning and Flood Risk	
5.0	Statutory Consultees	
<u> </u>	None	
6.0	Non-Statutory Consultees Rivers Agency – No Objection NIEA – No Concerns Tree and Landscape Team – No objection	
7.0	Representations	
7.1	The application has been neighbour notified and advertised in the local press and no comments have been received.	
8.0	Assessment	
8.1	The key issues to be considered are:	
	<ul> <li>The principle of a new retaining wall at this location.</li> <li>Visual impacts and other environmental considerations i.e. impact on trees, Colin Glen River</li> </ul>	
	Wider amenity issues.	

## 8.2 Principle of Development

The agent advised that the "retaining wall was not originally envisioned, and as such the retaining wall structure was not included in the drawings approved under the Toboggan run planning application. However, during construction unforeseen issues relating to ground conditions and subsidence were identified at this location, necessitating the need for a retaining wall".

Whilst this requirement in itself does not address the issue of allowing a retaining wall at this location, the principle of the Toboggan run was deemed acceptable under the previous application, LA04/2018/2784/F. The development and use will remain as approved with the addition of the retaining wall. The ground area to be used for the structure is not extensive and given the requirement of the structure to mitigate against structural impacts, it is considered acceptable, subject to other considerations set out below.

## 8.3 <u>Visual Impacts</u>

The retaining wall comprises a maximum 3m high segmental structure, approximately 34.7m in length, located adjacent to the previously approved Toboggan run. It will be finished in 'secura grand blocks by Tobermore, colour heather'

The retaining wall whilst long is considered to be of an acceptable scale, design and materials in the context and will not detrimentally impact the overall visual amenity of the area.

## 8.4 PPS 8: Open Space, Sport and Outdoor Recreation

The ground area lost to build the wall is not considered extensive. Therefore, under PPS8 there is no significant loss of open space to accommodate the structure.

The retaining wall is required for the safe use of the Toboggan run, which has been considered an acceptable use under the previous application. The Toboggan run will bring wider community benefit by providing a recreational facility that will not only provide for the local community but will attract visitors from further afield, whilst still maintaining a recreational use.

## 8.5 Impact on Trees

The Tree and Landscape Team within Council were consulted. They advised that, "It is unclear to determine if trees have been removed to facilitate the construction of the wall. Nonetheless, the wall is stated as being constructed due to prevent major structural impacts from occurring, therefore, it is considered a vital aspect into the safety aspects for the recreational use within the forest park."

As the developer did not indicate that any trees had been removed to facilitate the development, The Tree and Landscape Team offered no objection to the proposal.

#### 8.6 Natural Heritage

NIEA considered the impacts of the proposal and required further information:

- Details on the mitigation that was employed to protect heritage i.e., CMS or CEMP.
- Findings of the pre-construction Otter survey and that the NIEA survey specifications were followed during the pre-construction survey.
- Clarification that the HMP was adhered too in relation to the current proposal.

Following the submission of the requested information, NIEA has no concerns.

## 8.7 Planning and Flood Risk

In terms of the Colin Glen River, Rivers Agency were consulted. They advised that whilst a "Drainage Assessment is not required by the policy, the developer should still be advised to carry out their own assessment of flood risk and construct in the appropriate manner that minimises flood risk to the proposed development and elsewhere." The proposal has been assessed against Policy FLD 1, 2, 3, 4 and 5 of revised PPS 15.

## 9.0 Summary of Recommendation – Approval

Having regard for the policy context and the considerations above, the proposal is deemed acceptable.

## 10.0 **Conditions**

10.1

1. This decision notice is issued under Section 55 of The Planning Act (Northern Ireland) 2011.

Reason: This is a retrospective application.

2. If any further construction works are proposed which are not included in the planning permission granted in respect of the application LA04/2018/2784/F, the application LA04/2019/1066/F or covered by the application LA04/2020/0749/DC, then Water Management Unit would request that a Construction Environmental Management Plan (CEMP) should be submitted for Water Management Unit's approval, at least 8 weeks prior to the commencement of construction.

Reason: This is to ensure effective avoidance and mitigation measures have been planned for the protection of the water environment.

#### Informatives:

- 1. The drawing references referred to above correspond with those drawings submitted to the Authority in respect of this application and published to the Planning Portal NI.
- 2. This permission does not confer title. It is the responsibility of the developer to ensure that he controls all the lands necessary to carry out the proposed development.
- 3. The applicant's attention is drawn to the consultation responses received by the Council in respect of this application. The responses can be viewed on the Planning Portal NI.
- 4. The developer should be advised to carry out their own assessment of flood risk and construct in the appropriate manner that minimises flood risk to the proposed development and elsewhere.

ANNEX		
Date Valid	02.06.2020	
Date First Advertised	12.06.2020	
Date Last Advertised	N/A	
Details of Neighbour Notification (all addresses)		
59 Colin Glen Green, Andersonstown, Belfast, Antrim	BT17 0HX	
61 Colin Glen Green, Andersonstown, Belfast, Antrim	BT17 0HX	
63 Colin Glen Green, Andersonstown, Belfast, Antrim	BT17 0HX	
65 Colin Glen Green, Andersonstown, Belfast, Antrim	BT17 0HX	
Date of Last Neighbour Notification 15.09.2020		
Date of Last Neighbour Notification	10.00.2020	
Date of EIA Determination	N/A	
ES Requested	No	
Drawing Numbers and Title		
01 02		
03		
Notification to Department (if relevant	)	
	,	
Date of Notification to Department: N/A		
Response of Department: N/A		

## **Committee Application**

Development Management Report		
Committee Date: Tuesday 15th June 2021	Application ID: LA04/2020/2637/F	
Proposal: Proposed single storey, stand-alone multi- purpose building and associated site works	Location: Cregagh Primary School Mount Merrion Ave Belfast BT6 0FL	
Referral Route: The Council is providing funding for the proposa As per Scheme of Delegation 3.8.5 (d) Recommendation: Approval, subject to conditions	l	

Applicant Name and Address:	Agent Name and Address:
Jonathan Bell Education Authority	Gregory Architects
3 Charlemont Place	4 Crescent Gardens
Armagh	Belfast
BT61 9AX	BT25 1TH

#### **Executive Summary**

The application seeks full planning permission for a single storey, stand-alone multi-purpose building and associated site works within the grounds of the Primary School. The multi-purpose building will be single storey with a flat roof and will comprise of two main rooms approx. 60sqm and 20sqm. Also, within the building there is the provision of toilets and a storage area. The associated site works include several raised planting beds and area to be used as an outdoor playground for children.

The main issues to be considered in this case are:

- Principle of development
- Impact on the character and appearance of the area
- Impact on amenity
- Open Space
- Access and Parking

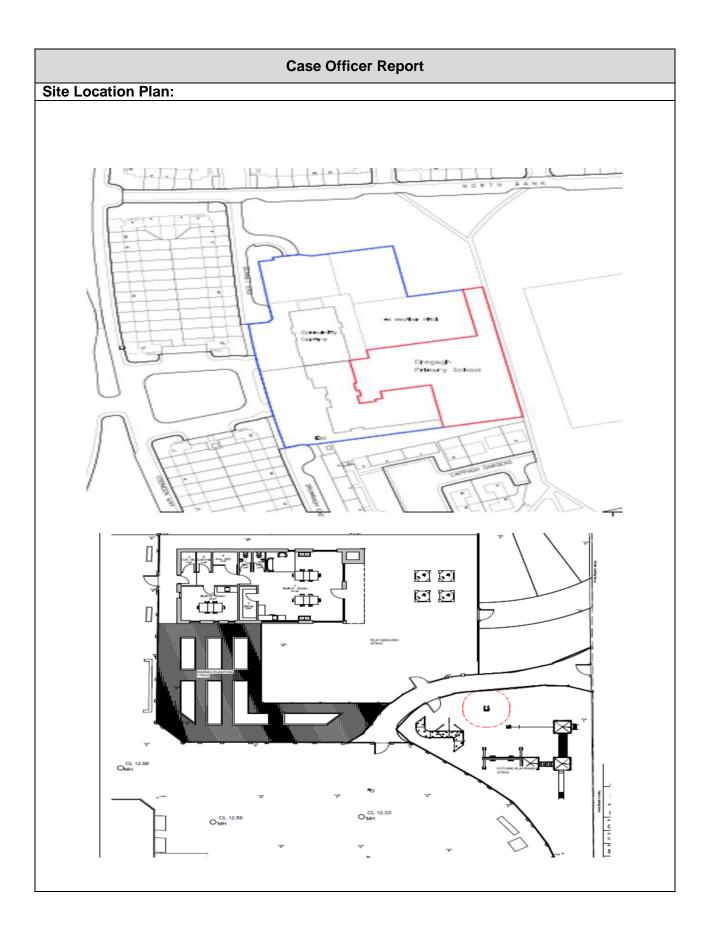
The application was neighbour notified and advertised in the local press. No letters of representation were received.

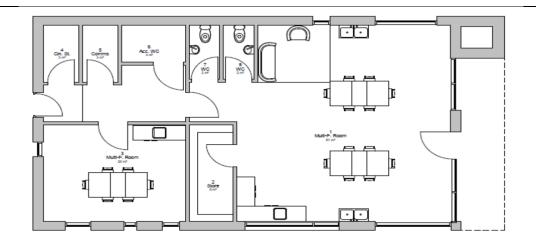
BCC Environmental Health Services were consulted and are content with the proposal subject to an informative being placed on the decision relating to contaminated land. Dfl Roads were also consulted and offered no objection to the proposal.

The proposal has been assessed against and is considered to comply with the BUAP, Draft BMAP, and the SPPS, Addendum to PPS 6 and PPS 8. Having regard to the development plan, relevant planning policies, and other material considerations, it is recommended that the proposal is approved.

## Recommendation:

It is recommended that planning permission is granted and that the Chief Executive, or her nominated officer, uses her delegated authority to finalise the wording of any conditions





## 1 Ground Floor Plan



Render of North Eastern Elevation



Render of Northern Elevation and Future Site Development

01	ataviation of the Oite and Aven
Chara	cteristics of the Site and Area
<b>1.0</b> 1.1	Description of Proposed Development  The proposal is a Proposed single storey, stand-alone multi-purpose building and associated site works. The multi-purpose building has two main rooms measuring 60sqm and 20sqm which provide space for children to use, as well as several storage areas and toilet facilities. The building will be single storey measuring 14m x 7m, with a flat roof and elevations finished with timber cladding. The associated site works consists of raised planting beds and an outdoor playground.
	The unit is within the grounds of Cregagh Primary school and currently consists of an area of hard standing, as well a small portion of a landscaped area.
<b>2.0</b> 2.1	Description of Site and Area The existing site is a mixture of an area of hardstanding and a landscaped area within the grounds of Cregagh Primary School. The site is located to the rear of the main school building and is enclosed to the south and east by a mixture of boundary fencing and landscaping.
	The surrounding area is mixed use with a grass football pitch located to the east of the site, whilst a number of residential properties are located to the south.
Planni	ng Assessment of Policy and Other Material Considerations
3.0	Site History
3.1	Y/1992/0334 Cregagh Primary School, Mount Merrion Avenue, Castlereagh. New 9 classroom primary school with partial hearing unit and multi -purpose hall. Existing school building to be demolished. PERMISSION GRANTED
	Y/1995/0339 Cregagh Primary School, Mount Merrion Avenue, Castlereagh Provision of 2 No. temporary classrooms (1 double unit) PERMISSION GRANTED
	Y/2000/0390/F Cregagh Primary School, Mount Merrion Avenue, Castlereagh. New 9 classroom PS with partial hearing unit, and multi-purpose hall. Existing school building to be demolished and youth community building with adjacent car parking and playground. Temporary accommodation when school is demolished. PERMISSION GRANTED
	Y/2001/0151/F Cregagh Primary, Mount Merrion Avenue, Belfast BT6 0FZ New 9 classroom school & youth community centre. PERMISSION GRANTED
<b>4.0</b> 4.1	Policy Framework Belfast Urban Area Plan (BUAP) 2001 Draft Belfast Metropolitan Area Plan (dBMAP) 2015 (Following the recent Court of Appeal decision on BMAP, the extant development plan is now the BUAP. However, given the stage at which the Draft BMAP had reached pre-adoption through a period of independent examination, the policies within the Draft BMAP still carry weight and are a material consideration in the determination of planning applications. The weight to be afforded is a matter of judgement for the decision maker.)
	Strategic Planning Policy Statement Planning Policy Statement 3 (Parking, Access and Movement)

	Addendum to Planning Policy Statement 6 (Areas of Townscape Character) Planning Policy Statement 8: Open Space, Sport and Outdoor Recreation
<b>5.0</b> 5.1	Statutory Consultees DFI Roads – Offered no objection to the proposal
<b>6.0</b> 6.1	Non-Statutory Consultees  Environmental Health – No objection subject to an informative being placed on the decision relating to contaminated land
<b>7.0</b> 7.1	Representations The application was neighbour notified on the 14th January 2021 and advertised in the local press on the 22 <sup>nd</sup> January 2021. No letters of representation were received. received.
8.0	Assessment
8.1	Area Plans The site is within the development limits of the BUAP with no particular zoning. The site is located within the development limits of the draft Belfast Metropolitan Area Plan and was again not zoned for any particular use. The site is located within the Cregagh Area of Townscape Character. The proposal relates to a single storey, stand-alone multi-purpose building and associated site works within the grounds of an existing school, therefore the principle of development is considered acceptable subject to the planning considerations detailed below.
8.2	SPPS The SPPS requires development to cause no demonstrable harm to interests of acknowledged importance. Interests of acknowledged importance in this case are the surrounding character of the area; impact on neighbouring amenity, and impact on access and parking
8.3	It is considered the proposal is in compliance with the relevant Core Planning Principals of supporting good design and positive place making and improving health and well-being. The proposed development will provide a safe and secure environment for children in the school, while providing a quality space for indoor recreation, therefore is compliant with paragraphs 4.3-4.10 of SPPS.
8.4	It is considered that the proposal is in compliance with SPPS in that the proposed development will not cause demonstrable harm to interests of acknowledged importance which are considered below.
8.5	Design and Impact on the character and appearance of the area  The external elevations are to be finished with timber cladding, this is considered an acceptable material for a building of this nature and will not impact the overall character or appearance of the area. It is considered the scale of the proposal is acceptable when assessed in context with the existing school.
8.6	Amenity Environmental Health were consulted and considered the proposed development in terms of noise, air pollution, general amenity, ambient air quality, contaminated land and other considerations and offered no objection to the proposal subject to an informative being attached to the decision relating to potential contaminated land.

The proposal complies with the criteria within the SPPS. The proposal is not considered to cause significant noise or disturbance and is considered compatible with the 8.7 surrounding land uses in the area. Impact upon the Area of Townscape Character The proposal is within the Cregagh Area of Townscape Character. It is considered that 8.8 the proposed building will not impact on the ATC due to the scale of the proposal. When assessed in the context of the existing site within the grounds of the school, the design and appearance is considered acceptable. The proposal will maintain the character and appearance of the ATC and policy ATC 2 of the Addendum has been met. Open Space 8.9 Due to the site partially being located on a landscaped area within the school grounds the proposal will result in the loss of this area of open space, the proposal must therefore be assessed against Policy OS1 of PPS 8. Within Policy OS1 an exception to the loss of open space is permitted if the proposal brings substantial community benefits to the area which outweighs the loss of open space. Additional information has been submitted by the agent demonstrating how the 8.10 proposal will provide facilities to benefit both the older and younger members of the community, improve community relations and provide a space to develop skills and training for members of the community. The proposal will provide sufficient soft landscaping in the form raised planters, as well a playground for children. It is considered that the proposed outdoor space as part of the proposal is of better quality and is more of a usable space in comparison with the current open space on site. On balance the community benefits from the proposal is considered sufficient to outweigh the loss of a small area of open space within the school grounds. Traffic, Roads and Parking 8.11 The unit is well served by public transport and in an easily accessible location given its position within the grounds of the school. DFI Roads were consulted and had no objections. The proposal is compliant with PPS 3. Taking the above into consideration the proposal is considered to be an acceptable form of development at this location and all relevant consultees are content. Other Considerations 8.12 The previous school building on the site was Listed, however was demolished to facilitate the development of the school currently on site approved under reference Y/2001/0151/F. Therefore, no consultation with HED was considered necessary. Conclusion 8.13 Having regard to the policy context and other material considerations above, the proposal is considered to comply with the Area Plan, SPPS and PPS3 Planning permission is recommended subject to conditions. 9.0 **Summary of Recommendation – Approval** 9.1 It is recommended that planning permission is granted and the Chief Executive, or her nominated officer, uses her delegated authority to finalise the wording of any conditions.

### 10.0 Conditions

1. The development hereby permitted shall be begun before the expiration of 5 years from the date of this permission.

Reason: As required by Section 61 of the Planning Act (Northern Ireland) 2011.

### Informatives

 In the event that unexpected contamination is encountered during the approved development of this site, the development should cease and the applicant should contact the Planning Authority. Investigation of the contamination, risk assessment and, if necessary, remediation work, should be undertaken and verified in accordance with best practice.

ANNEX		
Valid	06.01.2021	
Date First Advertised	22.01.2021	
Date Last Advertised	N/A	

## **Details of Neighbour Notification** (all addresses)

14/01/2021

Details of Neighbour Notification (all addresses) 10 Cappagh Gardens, Belfast, Down, BT6 0ET

11 Cappagh Gardens, Belfast, Down, BT6 0ET

7a ,Cappagh Gardens,Belfast,Down,BT6 0ET

7b ,Cappagh Gardens,Belfast,Down,BT6 0ET

7c ,Cappagh Gardens,Belfast,Down,BT6 0ET

7d ,Cappagh Gardens,Belfast,Down,BT6 0ET

7e ,Cappagh Gardens,Belfast,Down,BT6 0ET

7f ,Cappagh Gardens,Belfast,Down,BT6 0ET

8 Cappagh Gardens, Belfast, Down, BT6 0ET

9 Cappagh Gardens, Belfast, Down, BT6 0ET

Cregagh Community Centre,69b ,Mount Merrion Avenue,Belfast,Down,BT6 0FG

Cregagh Youth Centre,69b ,Mount Merrion Avenue,Belfast,Down,BT6 0FG

Date of Last Neighbour Notification	14/01/2021
Date of EIA Determination	N/A
ES Requested	No

# **Drawing Numbers and Title**

01 – Site Location Plan

02 - Site Plan, Existing

03 - Site Plan, Proposed

04 - Floor Plan, Proposed

05 - Elevations, Proposed

## Notification to Department (if relevant) - N/A

Date of Notification to Department:

Response of Department:

Elected Representatives:	N/A



# **Committee Report**

Development Management Report			
Application ID: LA04/2021/0696/F	Date of Committee: Tuesday 15th June 2021		
Proposal:	Location:		
Development of 'Active Travel Hub',	Whiterock Leisure Centre		
which includes the installation of a 9m x	Whiterock Close		
2.5m shipping container, with	Whiterock Road		
modifications to accommodate an	Belfast		
internal bike store, and a small office.			
Referral Route: Referral to the Planning Committee under Section 3.8.5 (d) – BCC is the			
landowner			
Recommendation:	Approval		
Applicant Name and Address:	Agent Name and Address:		
Sustrans	ARdMackel Architects		
2 Cathedral Square	Teach Basil		
College Green	2 Hannahstown Hill		
Belfast	Belfast		

### **Executive Summary:**

The proposal is for the development of 'Active Travel Hub', which includes the installation of a 9m x 2.5m shipping container, with modifications to accommodate an internal bike store, and a small office.

#### Area Plan

The proposed site is situated within Whiterock Leisure Centre and is designated as lands reserved for landscape, amenity or recreation use in the BUAP and as existing open space within both versions of dBMAP and an urban landscape wedge (BT 99).

The key issues to be considered are:

- Principle of development
- Design of the proposal

The proposals will complement the existing leisure centre and its recreational use and comply with the relevant policy and area designations.

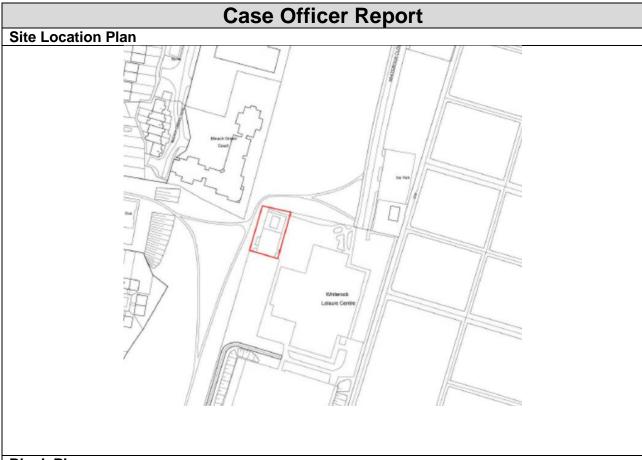
DFI Roads and Environmental Health were consulted and had no objections.

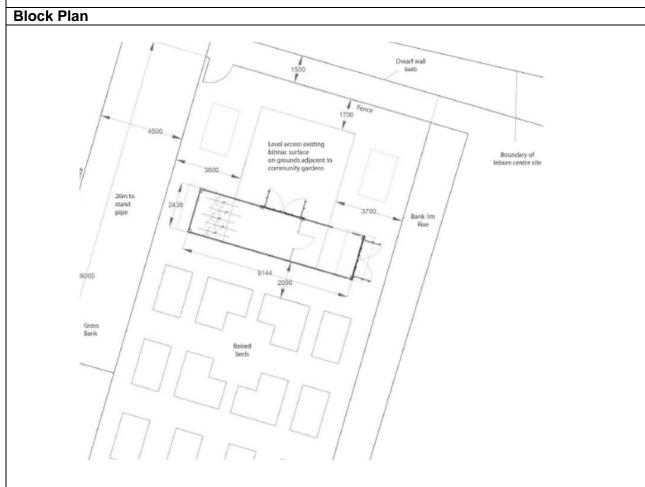
No representations have been received.

Having had regard to the development plan, relevant planning policies, and other material considerations, it is determined that the proposal should be approved. Planning permission is therefore recommended for approval for a temporary period of 3 years.

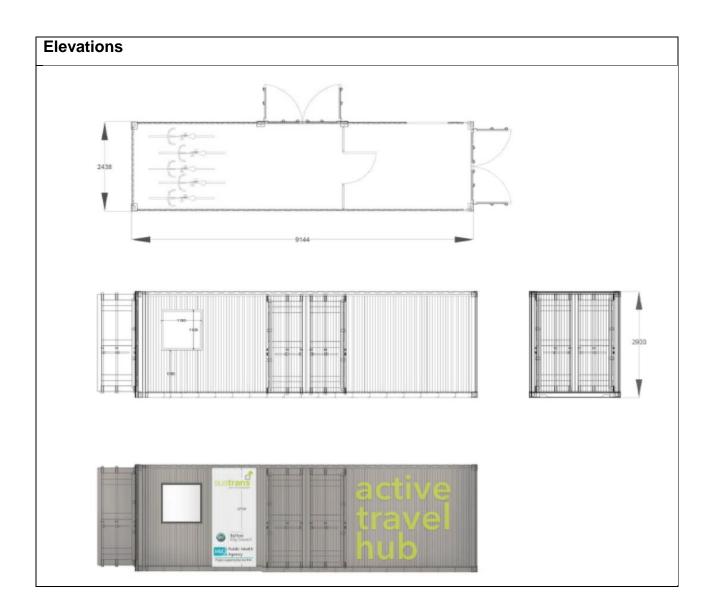
### **Recommendation - Approve subject to conditions**

It is requested that the Chief Executive, or her nominated officer, uses her delegated authority to finalise the wording of conditions.





Page 256



Chara	acteristics of the Site and Area
1.0	Description of Proposed Development
	Planning permission is sought for an 'Active Travel Hub', which includes the installation
	of a 9m x 2.5m shipping container, with modifications to accommodate an internal bike
	store, and a small office.
2.0	Description of Site
	The site is located within the Whiterock Leisure Centre site. The leisure centre is
	accessed from Whiterock Close off the Whiterock Road. The site itself is situated on
	along the northern boundary of the site in an area that currently contains raised beds and
	a polytunnel.
	The site is designated as lands reserved for landscape, amenity or recreation use in
	BUAP and as existing open space within dBMAP and an urban landscape wedge (BT
Di	99). To the south of the site is the Belfast City Cemetery while to the north is residential.
Piann	ing Assessment of Policy and other Material Considerations
3.0	Site History
	LA04/2021/0718/A, Hard standing adjacent to the car park and entrance to Whiterock
	Leisure Centre, Whiterock Close, Whiterock Road, Belfast, BT12 7RJ, Mounted sign on
	face of a shipping container. Under consideration.
4.0	Policy Framework
4.1	Belfast Urban Area Plan
4.2	Draft Belfast Metropolitan Area Plan 2004
4.2	Draft Belfast Metropolitan Area Plan 2015
	Following the recent Court of Appeal decision on BMAP, the extant development plan is
	now the BUAP. However, given the stage at which the Draft BMAP had reached pre-
	adoption through a period of independent examination, the policies within the Draft BMAP
	still carry weight and are a material consideration in the determination of planning
4.2	applications. The weight to be afforded is a matter of judgement for the decision maker.
4.3	Strategic Planning Policy Statement for Northern Ireland (SPPS)
	Planning Policy Statement 3: Access, Movement and Parking
4.5	Planning Policy Statement 8: Open space, Sport and Outdoor recreation
5.0	Statutory Consultees Responses
	DFI Roads - No objections
6.0	Non-Statutory Consultees Responses
	Environmental Health - No objections
7.0	Representations
	The application was pointh our polified most recently and the OAST March COOA and
	The application was neighbour notified most recently on the 31 <sup>st</sup> March 2021 and
	advertised in the local press on the 08 <sup>th</sup> April 2021. No representations were received.
8.0	Other Material Considerations
0.4	None Any other complementary suidence
8.1	Any other supplementary guidance
	Belfast Agenda
9.0	Assessment Page 258

1	
9.1	The proposal is considered to be in compliance with the development plan.
9.2	Assessment
	The key issues to be considered are:
	Principle of development
	Design of the proposal
	It is considered that the proposal is in compliance with SPPS in that the proposed development will not cause demonstrable harm to interest of acknowledged importance which are considered below.
	Principle of development
	The proposal is for a small-scale shipping container which is to be a facility used as a base for cycling and walking activities. The hub will facilitate two programmes running with communities in West Belfast – the Community Active Travel Programme and the Cycle and Walking Lead Volunteers on the Forthmeadow Greenway. The Hub will provide a storage facility for bicycles, trailers and other equipment as well as the small office for staff. The proposal complements the existing use of the site as a leisure centre and is compliant with the core planning principles of improving health and well-being as set out in the SPPS.
	The proposal will also complement the site's open space designation and will not impact the urban landscape wedge. Proposal is considered to accord with Policy OS1 of PPS8 and the development plan designations.
	Design
	The proposal is a shipping container with associated advertising on the side elevation. The shipping container is to be painted grey. A shipping container would not be deemed an appropriate permanent structure, therefore temporary permission for a period of 3 years has been recommended.
9.3	Having regard to the policy context and the considerations above, the proposal is
	deemed acceptable.
10.0	Summary of Recommendation: Approval
11.0	Conditions
	<ol> <li>The permission hereby granted shall be for a limited period of 3 years only from the date of this decision notice. The building hereby permitted shall be removed and the land restored to its former condition within 4 weeks of the end of this permission.</li> </ol>
	Reason: To enable The Council to consider the development in the light of circumstances then prevailing.
	2. If during the development works, new contamination or risks are encountered which have not previously been identified, works shall cease and the Planning Authority shall be notified immediately. This new contamination shall be fully investigated in accordance with best practice. In the event of unacceptable risks being identified, a Remediation Strategy and subsequent Verification Report shall be agreed with the Planning Authority in writing, prior to the development being occupied. If required, the Verification Report shall be completed by competent persons in accordance with best practice and must demonstrate that the

	remediation measures have been implemented and that the site is now fit for e use.	nd-
	Reason: To protect human health.	
	Informatives	
	<ol> <li>The drawing refs referred to above correspond with those drawings submitt to the Authority in respect of this application and published to the Planning Portal NI on: 29/03/2021, drawing nos. 01, 04, 05.</li> </ol>	ed
Notification to Department (if relevant): No		
Repre	esentations from Elected members: None	

# **Committee Report**

Development Management Report		
Application ID: LA04/2021/0718/A	Date of Committee: Tuesday 15th June	
Proposal: Mounted sign on face of a shipping container  Referral Route: Referral to the Planning Committee landowner	Location: Whiterock Leisure Centre Whiterock Close Whiterock Road Belfast ttee under Section 3.8.5 (d) BCC is the	
Recommendation:	Approval	
Applicant Name and Address: Sustrans 2 Cathedral Square College Green Belfast	Agent Name and Address: ARdMackel Architects Teach Basil 2 Hannahstown Hill Belfast	

## **Executive Summary:**

The proposal is a mounted sign on the face of a shipping container. The proposal is in association with the proposal for an active travel hub under reference LA04/2021/0696/F.

#### **Area Plan**

The proposed site is situated within Whiterock Leisure Centre and is designated as lands reserved for landscape, amenity or recreation use in BUAP and as existing open space within both versions dBMAP and an urban landscape wedge (BT 99).

The key issues to be considered are:

- Amenity
- Public Safety

The proposed advertisement will respect the amenity of the surrounding area and will not prejudice public safety.

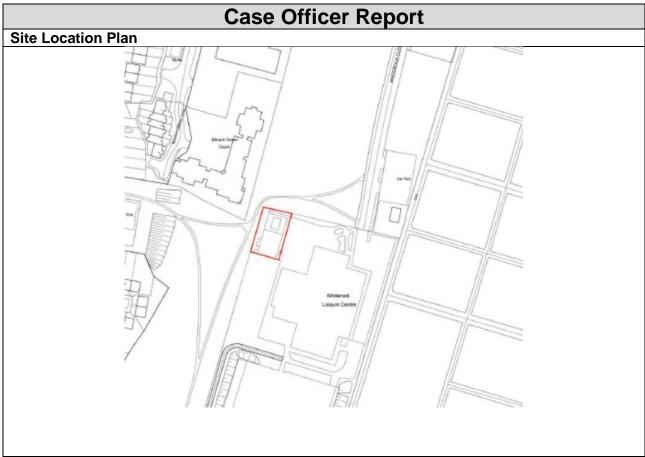
DFI Roads were consulted and had no objections.

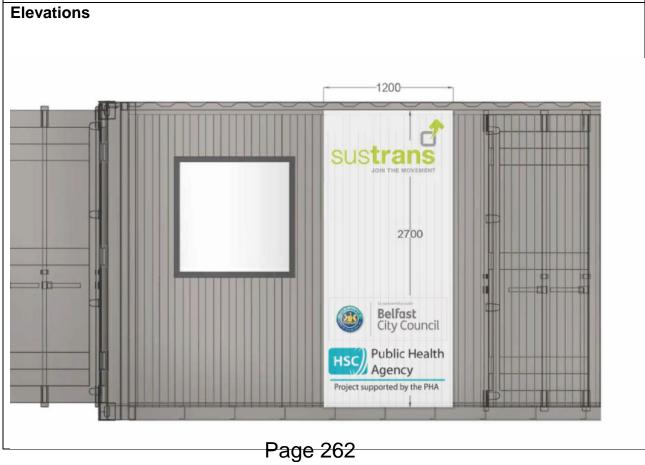
No representations have been received.

Having had regard to the development plan, relevant planning policies, and other material considerations, it is determined that the proposal should be approved. Advertisement consent is therefore recommended for approval for a temporary period of 3 years in line with the shipping container permission.

## Recommendation - Approve subject to conditions

It is requested that the Chief Executive, or her nominated officer, uses her delegated authority to finalise the wording of conditions.





Chara	acteristics of the Site and Area
1.0	Description of Proposed Development Mounted sign on face of a shipping container.
	The proposed advertisement measures 2.7m by 1.2m on the side elevation of the proposed shipping container which is to be used as an active travel hub.
2.0	Description of Site  The site is located within the Whiterock Leisure Centre site. The leisure centre is accessed from Whiterock Close off the Whiterock Road. The site itself is situated along the northern boundary of the site in an area that currently contains raised beds and a polytunnel. The proposal is to be located on the front of the shipping container proposed under LA04/2021/0696/F.
	The site is designated as lands reserved for landscape, amenity or recreation use in BUAP and as existing open space within dBMAP and an urban landscape wedge (BT 99). To the south of the site is the Belfast City Cemetery while to the north is residential.
Planr	ing Assessment of Policy and other Material Considerations
3.0	Site History LA04/2021/0696/F, Hard standing adjacent to the car park and entrance to Whiterock Leisure Centre, Whiterock Close, Whiterock Road, Belfast, BT12 7RJ, Development of 'Active Travel Hub', which includes the installation of a 9m x 2.5m shipping container, with modifications to accommodate an internal bike store, and a small office. Under consideration.
4.0	Policy Framework
4.1	Belfast Urban Area Plan
4.2	Draft Belfast Metropolitan Area Plan 2004
4.3	Draft Belfast Metropolitan Area Plan 2015 Following the recent Court of Appeal decision on BMAP, the extant development plan is now the BUAP. However, given the stage at which the Draft BMAP had reached preadoption through a period of independent examination, the policies within the Draft BMAP still carry weight and are a material consideration in the determination of planning applications. The weight to be afforded is a matter of judgement for the decision maker.
4.4	Strategic Planning Policy Statement for Northern Ireland (SPPS)
4.5	Planning Policy Statement 17: Control of Outdoor Advertisements
5.0	Statutory Consultees Responses DFI Roads- No objections
6.0	Non-Statutory Consultees Responses None
7.0	Representations
	No representations were received.
8.0	Other Material Considerations Page 263

None
Any other supplementary guidance None
Assessment
The proposal is considered to be in compliance with the development plan.
Assessment  The key issues to be considered are:  Amenity  Public safety  It is considered that the proposal is in compliance with SPPS in that the proposed development will not cause demonstrable harm to interest of acknowledged importance which are considered below.  Amenity  PPS 17 Policy AD1- The term amenity is usually understood to mean its effect upon the appearance of the building or structure or the immediate neighbourhood where it is displayed, or its impact over long distance views.  It is deemed the proposed advertisement will respect the amenity of the surrounding area. The proposed advertisement is to be hand painted and is of an appropriate design and scale when viewed in the context of the shipping container, it will attract customers to the proposed active travel hub and enhance the shipping container's appearance. The
Public Safety Given the location of the advertisement north of an existing car park, there are no concerns that the proposal will prejudice public safety. DFI Roads were consulted and had no objections, the proposal therefore complies with Policy AD1, part two.  Having regard for the policy context and the considerations above, the proposal is deemed acceptable.
Summary of Recommendation: Approval
The consent hereby granted is for limited period of 3 years only from the date of this decision notice. The advertisement shall be removed in its totality within a period of 4 weeks after the date of expiry.  Reason: To enable the Council to consider the development in the light of circumstances then prevailing.  Informatives

Notification to Department (if relevant): No	
Representations from Elected members: None	



# **Committee Application**

Development Management Report		
<b>Application ID:</b> LA04/2021/0735/F	Committee Meeting Date: 15th June 2021	
Proposal: Extension of public pavement area to create additional space for social distancing, to include sheltered structures, seating, planters and elements of incidental play (temporary 2 years)	Location: 8-83 Adelaide Street. Belfast BT2 8DJ	
Referral Route: Belfast City Council is the applicant		
Recommendation:	Approval subject to conditions	
Applicant Name and Address: City Regeneration and Development 9 Adelaide Street Belfast BT2 8DJ	Agent Name and Address:	

## **Executive Summary:**

The application seeks temporary planning permission (2 years) for the extension of public pavement area to create additional space for social distancing, to include sheltered structures, seating, planters and elements of incidental play.

The key issues in the assessment of the proposed development include:

- Principle of development
- Impact on the character and appearance of the Linen Conservation Area
- Impact on Built Heritage
- Impact on amenity
- Impact on road safety

The site is located within the Linen Conservation Area. Overall, the proposal would preserve the character and appearance of the area including the Conservation Area and would not be detrimental to the setting of nearby listed buildings, amenity of neighbouring properties or harmful to highway safety.

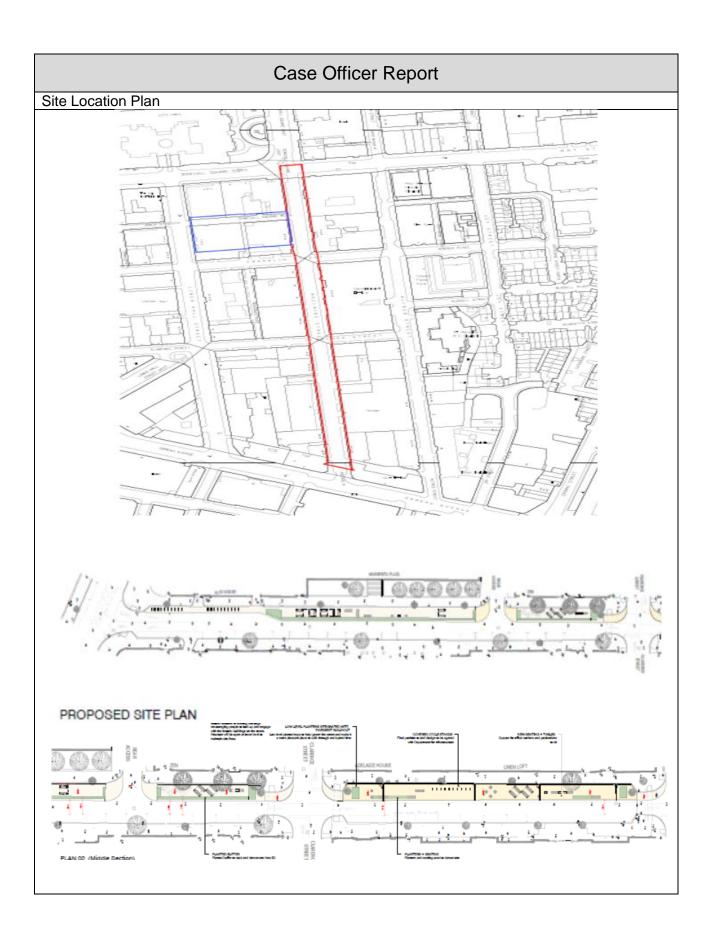
The application has been neighbour notified and advertised in the local press, 1 objection has been received to date from the Department of Economy raising concern over accessibility and loss of amenity.

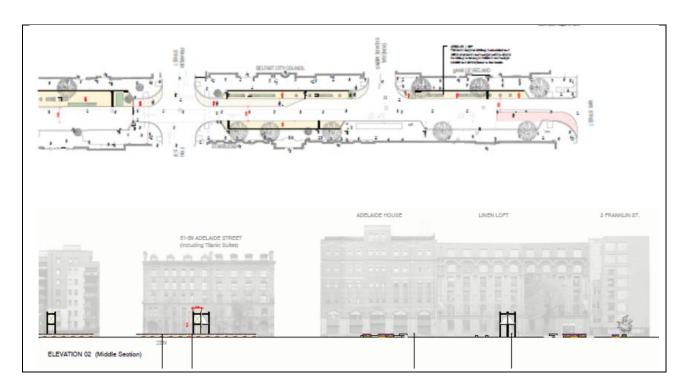
Historic Environment Division, Environmental Health and Conservation and Heritage have been consulted and offer no objections. Whilst there is an outstanding consultation response from DFI Roads, they have indicated there is no objection in principle subject to detailed design drawings which are currently being reviewed by Roads.

The proposal has been assessed against and is considered to comply with the SPPS, BUAP, Draft BMAP, PPS3 and PPS6. Having regard to the policy context and other material considerations, the proposal is considered acceptable and planning permission is recommended for approval.

Recommendation – Approval subject to conditions

It is requested that the Chief Executive, or her nominated officer, uses her delegated authority to finalise the wording of conditions subject to no objection from DFI Roads.





#### Characteristics of the Site and Area

## 1.0 Description of Proposed Development

1.1 Planning permission is sought for the temporary extension of public pavement area to create additional space for social distancing, to include sheltered structures, seating, planters and elements of incidental play (temporary 2 years).

The proposed pavement extensions are located in the area of the existing parking spaces along the west side of the street. In addition, the pavement has been further extended to create external seating areas.

The pavement extensions, seating and planting are distributed along almost the full length of the west side of Adelaide Street. The 'lantern' structures are located outside Margarita Plaza, Zen restaurant and the Linen Loft and the street furniture is to be placed solely on the newly extended part of the pavement.

The lantern structures are open structures up to a height of 2.9m. Above this height, the rest of the structure is partially filled internally with a lantern. The proposed total height of the structures is 6.8m. The footprint of each structure is 2.26m x 2.26m. The height of the proposed street furniture and planters is less than 1m.

The lantern structures will be a timber frame, fixed to buff coloured footings that can double up as seats. The lanterns will be coloured, perforated metal.

### 2.0 Description of Site.

2.1 City centre street with roadway and footpath to either side with street trees and streetlights along the footpath. The adjoining buildings are predominantly offices interspersed with a residential block, café and restaurant.

## Planning Assessment of Policy and other Material Considerations

## 3.0 Planning History

Z/2011/0246/F Outside No.2 Adelaide Street Belfast BT2 8GA, Replacement of two bus shelters outside No.2 and No.4 Adelaide Street with new bus shelter. Permission Granted 02.08.2011

Z/2013/0837/F Adelaide Street opposite Donegall Square Mews. Eight bay Insignia type bus shelter to replace existing two bay shelter. Permission Granted 15.10.2013 LA04/2018/0858/F Pavement outside 24-26 Adelaide Street, Belfast, BT2 8GD, 1 No. Smart Hub. Permission Granted 02.08.2018 LA04/2018/0673/A Pavement outside 24-26 Adelaide Street, Belfast, BT2 8GD, Double sided digital display panel. Permission Granted 14.08.2018 4.0 **Policy Framework** 4.1 Planning policy framework and guidance included: Belfast Urban Area Plan 2001 Draft Belfast Metropolitan Area Plan 2015 Following the recent Court of Appeal decision on BMAP, the extant development plan is now the BUAP. However, given the stage at which the Draft BMAP had reached preadoption through a period of independent examination, the policies within the Draft BMAP still carry weight and are a material consideration in the determination of planning applications. The weight to be afforded is a matter of judgement for the decision maker. Regional Development Strategy 2035 SPPS for Northern Ireland Planning for a Sustainable Environment Planning Policy Statement 3: Access, Movement and Parking Planning Policy Statement 6: Planning, Archaeology and The Built Heritage 5.0 **Statutory Consultee Responses** Dfl Roads Service - Awaiting final response HED - No objection **Non-Statutory Consultees Responses** 6.0 BCC Environmental Health – No objection with condition 7.0 Representations 7.1 The application has been neighbour notified (286) and advertised in the local press. 1 representation has been received. The following issues were raised: Accessibility Loss of Amenity The points raised are addressed as follows: There are no obvious obstructions that would create significant problems in terms of access and egress from the adjacent buildings with the existing footpath being retained. DFI Roads have offered no objections in terms of impacts on parking and road/ pedestrian safety. In addition, the car parking spaces have already been removed by DFI to support current social distancing measures along this side of Adelaide Street. Given the modest scale and location of the proposed street furniture in relation to large adjoining buildings, there should be no significant impact on the amenity of the occupiers of adjacent buildings. 8.0 **Other Material Considerations** The Linen Quarter Vision and Guidance 8.1 Belfast Agenda

## 9.0 **Assessment** 9.1 The key issues in the assessment of the proposed development include: Principle of development Impact on the character and appearance of the Linen Conservation Area Impact on Built Heritage Impact on amenity Impact on road safety Principle of development: 9.2 The site is within the settlement limits and city centre in the BUAP and both versions of draft BMAP. The site is also within the Linen Conservation Area. The presumption is in favour of development within the settlement limit and the SPPS advises that planning permission ought to be granted for sustainable development that accords with the area plan and causes no demonstrable harm to interest of acknowledged importance. The principle of developing the site is considered to be acceptable subject to compliance with other material considerations as set out below. Impact on the character and appearance of the Linen Conservation Area 9.3 The site falls within the Linen Conservation Area and therefore assessed against Policy BH12 of PPS6. Advice was sought form the Council's Conservation Team regarding potential impacts upon the character of the conservation area. They have stated the structures are sufficiently distanced from key buildings to ensure that they do not obscure or compete with the surrounding historic vistas and views of historic buildings. The scheme will encourage street usage/footfall and contribute to the ongoing vitality of the area without resulting in detriment or demonstrable harm on the existing historic assets. Proposal is therefore considered to accord with Policy BH12 of PPS6 and the SPPS in this regard. Impact on Built Heritage 9.4 The proposal has been assessed against Policy BH11 of PPS6 in that the site abuts a number of listed buildings. HED has offered no objections in terms of the impact on the setting of any adjacent listed buildings. The proposal is for sympathetic environmental improvements of a nature and scale that would not detract from the built heritage in the area. Impact on amenity 9.5 Environmental Health Service considered the proposed development in terms of noise, air pollution, general amenity, ambient air quality, contaminated land and other considerations. The improvements are considered to be sympathetic in terms of their scale and their everyday use is not likely to create any significant noise and/ or disturbance in what is a busy city centre location. Although there are a number of residential properties facing onto the street, it is not anticipated that the use of the proposed street furniture will result in any significant impact on the amenity of these properties. Impact on Road Safety and parking 9.6 Dfl Roads have requested further information relating to how vehicles can move and manoeuvre within the new roadway after alterations to the footpath have been carried out. Swept Path Analysis has been submitted to show how this is possible and Dfl Roads has been reconsulted with this information. Whilst their response remains outstanding, they have indicated there is no objection in principle to the proposal subject to the detailed design. No objection has been offered from DfI roads in relation to a loss of a number of car parking spaces on the western side of Adelaide Street. Furthermore, the car parking spaces in question were removed by DFI Roads and are currently unavailable and have been for the past year to support social distancing measures. Conclusion:

9.7	The proposal is considered on balance to be acceptable given the temporary nature of the use, and what is considered sympathetic interventions to the street scene, will have no detrimental impact on the character of the Linen Conservation Area, on surrounding built heritage or amenity.			
10.0	Summary of Recommendation: Approval Subject to Conditions			
10.1	Having regard to the policy context and other material considerations, it is concluded that the proposal is considered acceptable, subject to no objection being raised by DFI Roads. It is requested that the Chief Executive, or her nominated officer, uses her delegated authority to finalise the wording of conditions subject to no objection from DFI Roads.			
11.0	Conditions and Informatives			
	<ol> <li>The permission hereby granted shall be for a limited period of 2 years only from the date of this decision notice. All structures hereby permitted shall be removed within 4 weeks of the expiry of the permission.</li> <li>Reason: To enable Council to consider the development in light of circumstances then prevailing and this type of temporary structure is such that their permanent retention may harm the surrounding character and amenity if retained as a permanent structure.</li> </ol>			
	2. If during the development works, new contamination or risks are encountered which have not previously been identified, works shall cease and the Planning Authority shall be notified immediately. This new contamination shall be fully investigated in accordance with best practice. In the event of unacceptable risks being identified, a Remediation Strategy and subsequent Verification Report shall be agreed with the Planning Authority in writing, prior to the development being occupied. If required, the Verification Report shall be completed by competent persons in accordance with best practice and must demonstrate that the remediation measures have been implemented and that the site is now fit for enduse.			
	Reason: Protection of human health.			

ANNEX		
Date Valid	31st March 2021	
Date First Advertised	16 <sup>th</sup> April 2021	
Date Last Advertised	16 <sup>th</sup> April 2021	
Elected representative Interest: None		
Neighbours notified & Advertised : 286 Neighbours		

Date of Last Neighbour Notification	26 <sup>th</sup> April 2021
Date of EIA Determination	N/A
ES Requested	No
Drawing Numbers and Title 01 Site Location Plan 02 Existing Site Layout 03 Existing Floor Plans 04 Existing Floor Plans 05 Existing Floor Plans 06A Block Plan 07A Proposed Floor Plans 08A Proposed Floor Plans 09A Proposed Floor Plans 09A Proposed Floor Plans Notification to Department (if relevant Date of Notification to Department: N/A Response of Department:	

# **Committee Application**

Development Management Report		
Application ID: LA04/2021/0544/F	Committee Date: 15 <sup>th</sup> June 2021	
Proposal:	Location:	
Installation of 6 projector units to create an	5-11 Brunswick Street	
interactive lighting installation along the	Belfast	
hoarding of Brunswick Street (Temporary 2	BT2 7GE	
years)		
Referral Route:	Application made by Belfast City Council	
Recommendation:	Approval	
Applicant Name and Address:	Agent Name and Address:	
Belfast City Council	Urban Scale Interventions	
9-21 Adelaide Street	Portview Trade Centre	
Belfast	310 Newtownards Road	
BT2 8DJ	Belfast,	
	BT4 1HE	

### **Executive Summary:**

Planning permission is sought for the installation of 6 projector units to create an interactive lighting installation along the hoarding of Brunswick Street for a temporary period of 2 years. This forms part of a citywide lighting strategy undertaken by Belfast City Council to create more welcoming, vibrant and safer places.

The key issues in the assessment of the proposed development include:

- Impact on character and appearance of the area including Belfast City Centre Conservation Area
- Impact on amenity
- Impact on highway safety

The application site lies within the development limits for Belfast. The site is located within Belfast City Centre Conservation Area. Overall, the proposal would enhance the character and appearance of the area including the City Centre Conservation Area and would not be detrimental to the amenity of neighbouring properties or harmful to highway safety.

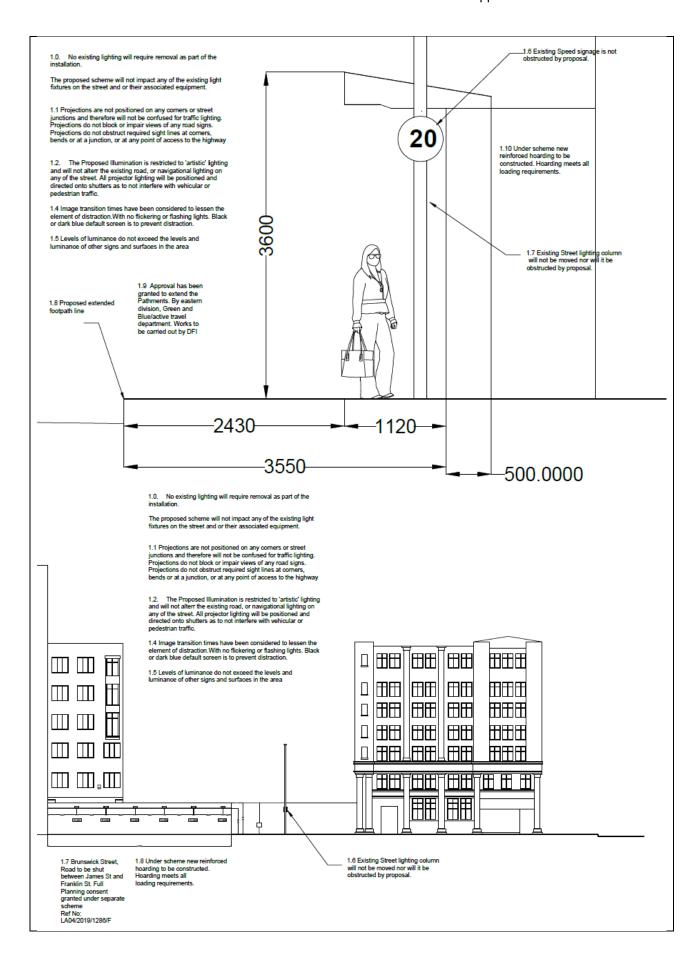
The application has been neighbour notified and advertised in the local press, no comments have been received to date. DFI Roads and BC Environmental Health have been consulted and offer no objections to the proposal. Whilst a consultation response from BCC Conservation and Heritage is outstanding, it is not considered that this presents any issue of principle as the proposal is similar to other projector units that have already been approved in the City Centre Conservation Area under references LA04/2019/2385/F and LA04/2019/2386/F.

The proposal has been assessed against and is considered to comply with the SPPS, BUAP, Draft BMAP, PPS3 and PPS6. Having regard to the policy context and other material considerations, the proposal is considered acceptable and planning permission is recommended for approval for a temporary period of 2 years.

## Recommendation - Approve subject to conditions

It is requested that the Chief Executive, or her nominated officer, uses her delegated authority to finalise the wording of conditions.





### Characteristics of the Site and Area

### 1.0 Description of Proposed Development

The application is for the installation of 6 projector units to act as an interactive lighting installation along the hoarding of Brunswick Street. The application is to install projectors onto the hoarding at 5-11 Brunswick Street. The projector units will be attached to the hoarding on a short extension bracket. The content will be abstract visual content programmed by local Belfast artists.

### 2.0 Description of Site and Area

The application site is located at 5-11 Brunswick Street. The application site lies within the development limits for Belfast. The site is located within Belfast City Centre Conservation Area

The character of the area is representative of the city centre, defined by mainly commercial uses.

## Planning Assessment of Policy and other Material Considerations

### 3.0 Site History

LA04/2020/2469/F (Road surface on Brunswick Street between James Street South junction and Franklin Street junction)

Pedestrianised public space to include cafe/bar/storage container/canopy areas, performance stage, outdoor seating and associated works (temporary permission) (Under Consideration)

LA04/2020/2023/PAD (3-7 Brunswick Street)

Proposal is for a meanwhile use of the space including hospitality stalls and temporary paving/decking and planting (Under Consideration)

LA04/2015/0800/F (5-7 Brunswick Street)

Demolition of the existing building and construction of a new 9 storey office and retail building with roof level plant area (Permission Granted)

LA04/2015/0796/DCA (5-7 Brunswick Street)

Demolition of existing multi-storey building (Under Consideration)

## 3.1 Enforcement History

LA04/2020/0425/CA (5-7 Brunswick Street)

Unauthorised demolition of building in Conservation Area (Negotiate to Resolve)

## 4.0 Policy Framework

## 4.1 Belfast Urban Area Plan 2001 (BUAP)

## 4.2 (Draft) Belfast Metropolitan Area Plan (BMAP) 2015

The extant development plan is the BUAP. However, given the stage at which the Draft BMAP had reached pre-adoption through a period of independent examination, the policies within the Draft BMAP still carry weight and are a material consideration in the determination of planning applications. The weight to be afforded is a matter of judgement for the decision maker.

## Draft BMAP 2004

4.2.1 Policy SETT2 Development with the Metropolitan Development Limit and Settlement Development Limits

Draft BMAP 2015 (purported to be adopted)

	4.2.2 Policy SETT 2 Development within the Metropolitan Development Limits and		
4.3	Settlement Development Limits.  Regional Development Strategy 2035		
4.4	Strategic Planning Policy Statement 2015		
4.5	Planning Policy Statement 3: Access, Movement and Parking		
4.6	Planning Policy Statement 6: Planning Archaeology and the Built Heritage		
5.0	Statutory Consultees Responses		
5.1	DFI Roads – no objection subject to condition and informatives		
6.0	Non-Statutory Consultees Responses		
0.0	Non-Statutory Consumees Responses		
6.1	BCC Environmental Health - No objection subject to informative		
6.2	BCC Conservation & Heritage – awaiting a response		
7.0	Representations		
7.1	The application was neighbour notified on the 26 <sup>th</sup> April 2021. It was advertised in the local press on the 19 <sup>th</sup> March 2021. No representations have been received to date. Any further representations received will be reported as an update to committee.		
8.0	Other Material Considerations		
8.1	Belfast City Centre Conservation Area Design Guide		
	Section 104 of the Planning Act (Northern Ireland) 2011		
9.0	Assessment		
9.1	The proposal is considered to be in compliance with the development plan.		
9.2	The key issues in the assessment of the proposed development include:		
	<ul> <li>Impact on the character and appearance of the surrounding area including Belfast</li> </ul>		
	City Centre Conservation Area		
	Impact on amenity		
	Impact on highway safety		
	Impact on the character and appearance of the area including Belfast City Centre		
	Conservation Area		
9.3	The scale, form, materials and detailing of the projector units respect the adjoining buildings. At present Brunswick Street and the hoarding along the application site suffers from an uninviting presence with lack of lighting and activity. Furthermore, the hoarding which is already in situ, has been subject to vandalism and graffiti. The proposed interactive lighting installation would enhance the appearance of the street and the hoarding at night, making it safer and more attractive for pedestrians. Overall, the proposal complies with PPS6, the SPPS and Section 104 of the Planning Act (Northern Ireland) 2011 in that it would enhance the character and appearance of the area including the City Centre Conservation Area. The Conservation and Heritage Team have been consulted and any response will be reported to members in the update. Given that similar projector units have been approved in other parts of the City Centre Conservation Area under references LA04/2019/2385/F and LA04/2019/2386/F, it is not considered that this presents any issue of principle.		
9.4	Amenity Given the commercial nature of the street, low-level lighting, the subtle changes of colour and motions and light being restricted to the hoardings with limited light spill and no glare, there will be no detrimental impact on the amenity of the adjoining properties in accordance with the SPPS. The BCC Environmental Health team were consulted as part of the application process and confirmed they have no objection to the proposal subject to an informative.		

### Impact on highway safety

9.5 The projections will be illuminated in a discreet and subtle manner projecting directly onto the hoarding so as to not interfere with vehicular or pedestrian traffic. The projections do not block or impair views of road signs and do not obstruct required sight lines. As such, there will be no negative impact on highway safety and the proposal would comply with PPS3 and the SPPS in this regard. DFI Roads were consulted as part of the application process and have confirmed they have no concerns with the proposal subject to a condition and informatives.

## 10.0 | Summary of Recommendation: Approval subject to conditions

Having regard to the policy context and other material considerations, it is concluded that the proposal is considered acceptable. It is requested that the Chief Executive, or her nominated officer, uses her delegated authority to finalise the wording of conditions.

#### 11.0 | Conditions

1. The approval is temporary for a period of 2 years from the date of this decision notice. The interactive lighting installation shall cease and all associated equipment must be removed within 4 weeks of the end date of this permission.

Reason: In the long-term interests of the character and appearance of the area.

2. The proposal shall be erected as shown, and in accordance with the statements, on drawings No. 02B, 05B, and, 06B, all published on the planning portal 1st June 2021.

Reason: In the interests of road safety and the convenience of road users.

#### Informatives

- 1. The projectors shall not be opened to the public until the proposed hoarding, in which the projectors are to be housed, has been certified to the Department for Infrastructure's standards, by a Chartered Civil or Structural Engineer as having been designed and erected in accordance with the BD2 Technical Approval of Highway Structures: Volume 1: Design Manual for Roads and Bridges. To ensure that the hoarding is designed and constructed in accordance with BD2 Technical Approval procedures.
- 2. Notwithstanding the terms and conditions of the Planning Authority's approval set out above, you are required to be in possession of the Department for Infrastructure's consent, to build or erect any structure, wall or fence or encroach in any other manner on a public roadway (including a footway and verge).
- 3. Any works undertaken on the public footway shall be carried out in accordance with the Street Works (Northern Ireland) Order 1995. The works must comply with all of the regulations and Codes of Practice currently in force. The initial requirement is to provide notification of the works. Therefore, prior to any works commencing, appropriate notice of the works must be made to the Statutory Functions Officer at the Dfl Roads Section Office (Belfast South, 1a Airport Road, Belfast BT3 9DY, tel: 028 90254600) in the format prescribed in the "NIRAUC Code of Practice for the coordination of Street Works and Works for Road Purposes and Related Matters", available from The Stationary Office, Limited, ISBN 0-337-09478-0.
- 4. Precautions shall be taken to prevent the deposit of mud and other debris on the adjacent road/footway by vehicles travelling to and from the construction site. Any mud,

refuse, etc, deposited on the road/footway as a result of the development, must be removed immediately by the operator / contractor.

Notification to Department (if relevant): N/A

Representations from Elected members: None

## **Details of Neighbour Notification (all addresses)**

The Owner/Occupier,

1,Franklin House,12 Brunswick Street,Belfast,Antrim,BT2 7GE

The Owner/Occupier,

1-3 Howard House, Brunswick Street, Belfast, Antrim, BT2 7GE

The Owner/Occupier,

10 Brunswick Street, Belfast, Antrim, BT2 7GE

The Owner/Occupier.

10,1-3 Howard House, Brunswick Street, Belfast, Antrim, BT2 7GE

The Owner/Occupier.

15 Brunswick Street, Belfast, Antrim, BT2 7GE

The Owner/Occupier,

15, Franklin House, 12 Brunswick Street, Belfast, Antrim, BT2 7GE

The Owner/Occupier,

16, Franklin House, 12 Brunswick Street, Belfast, Antrim, BT2 7GE

The Owner/Occupier,

17 Brunswick Street, Belfast, Antrim, BT2 7GE

The Owner/Occupier.

1st Floor,1-3 Howard House, Brunswick Street, Belfast, Antrim, BT2 7GE

The Owner/Occupier.

3.1-3 Howard House, Brunswick Street, Belfast, Antrim, BT2 7GE

The Owner/Occupier,

30 Howard Street, Belfast, Antrim, BT1 6PF

The Owner/Occupier,

32 Howard Street, Belfast, Antrim, BT1 6PF

The Owner/Occupier,

38-40 ,Howard Street,Belfast,Antrim,BT1 6PF

The Owner/Occupier,

42 Howard Street, Belfast, Antrim, BT1 6PG

The Owner/Occupier.

43 Franklin Street, Belfast, Antrim, BT2 7GG

The Owner/Occupier.

44 Howard Street, Belfast, Antrim, BT1 6PG

The Owner/Occupier.

46 Howard Street, Belfast, Antrim, BT1 6PG

The Owner/Occupier,

48 Howard Street, Belfast, Antrim, BT1 6PG

The Owner/Occupier,

5, Franklin House, 12 Brunswick Street, Belfast, Antrim, BT2 7GE

The Owner/Occupier,

5th Floor,1-3 Howard House, Brunswick Street, Belfast, Antrim, BT2 7GE

The Owner/Occupier,

7 Brunswick Street, Belfast, Antrim, BT2 7GE

The Owner/Occupier,

7 Brunswick Street, Belfast, Antrim, BT2 7GE

The Owner/Occupier,

8 Brunswick Street, Belfast, Antrim, BT2 7GE

The Owner/Occupier,

8.1-3 Howard House, Brunswick Street, Belfast, Antrim, BT2 7GE

The Owner/Occupier,

8, Franklin House, 12 Brunswick Street, Belfast, Antrim, BT2 7GE

The Owner/Occupier,

9,Franklin House,12 Brunswick Street,Belfast,Antrim,BT2 7GE

The Owner/Occupier,

9-11 Frances House, Brunswick Street, Belfast, Antrim, BT2 7GE

The Owner/Occupier,

Franklin House, 10 Brunswick Street, Belfast, Antrim, BT2 7GE

The Owner/Occupier,

Franklin House, 12 Brunswick Street, Belfast, Antrim, BT2 7GE

The Owner/Occupier,

Franklin House, 12 Brunswick Street, Belfast, Antrim, BT2 7GE

The Owner/Occupier,

Ground Floor,14-16 Thomas House,James Street South,Belfast,Antrim,BT2 7GA

The Owner/Occupier,

Howard Buildings, 26 Howard Street, Belfast, Antrim, BT1 6PB

The Owner/Occupier.

Howard Buildings, 26 Howard Street, Belfast, Antrim, BT1 6PB

The Owner/Occupier,

Howard Buildings, 26 Howard Street, Belfast, Antrim, BT1 6PD

The Owner/Occupier,

Howard Buildings, 26 Howard Street, Belfast, Antrim, BT1 6PE

The Owner/Occupier,

Howard Buildings, 26 Howard Street, Belfast, Antrim, BT1 6PE

The Owner/Occupier,

Howard Buildings, 26 Howard Street, Belfast, Antrim, BT1 6PE

The Owner/Occupier,

Office 1,14-16 Thomas House, James Street South, Belfast, Antrim, BT2 7GA

The Owner/Occupier.

Office 2,14-16 Thomas House, James Street South, Belfast, Antrim, BT2 7GA

The Owner/Occupier,

Office 3,14-16 Thomas House, James Street South, Belfast, Antrim, BT2 7GA

The Owner/Occupier.

Offices 3rd Floor, Franklin House, 12 Brunswick Street, Belfast, Antrim, BT2 7GE

The Owner/Occupier.

Room 28, Howard Buildings, 26 Howard Street, Belfast, Antrim, BT1 6PB

The Owner/Occupier,

Room 31, Howard Buildings, 26 Howard Street, Belfast, Antrim, BT1 6PE The Owner/Occupier,

Room 56-57, Howard Buildings, 26 Howard Street, Belfast, Antrim, BT1 6PD The Owner/Occupier,

Room 62, Howard Buildings, 26 Howard Street, Belfast, Antrim, BT1 6PB The Owner/Occupier,

Room 64, Howard Buildings, 26 Howard Street, Belfast, Antrim, BT1 6PB The Owner/Occupier,

Room 68, Howard Buildings, 26 Howard Street, Belfast, Antrim, BT1 6PB The Owner/Occupier,

Room 69, Howard Buildings, 26 Howard Street, Belfast, Antrim, BT1 6PB The Owner/Occupier,

Rooms 32-35, Howard Buildings, 26 Howard Street, Belfast, Antrim, BT1 6PB The Owner/Occupier,

Rooms 44a-44b, Howard Buildings, 26 Howard Street, Belfast, Antrim, BT1 6PB The Owner/Occupier,

Rooms 45a-45b & 45d, Howard Buildings, 26 Howard Street, Belfast, Antrim, BT1 6PB The Owner/Occupier,

Rooms 52-53, Howard Buildings, 26 Howard Street, Belfast, Antrim, BT1 6PB The Owner/Occupier,

Rooms 58-59, Howard Buildings, 26 Howard Street, Belfast, Antrim, BT1 6PD The Owner/Occupier,

Rooms 70-71, Howard Buildings, 26 Howard Street, Belfast, Antrim, BT1 6PB



# Development Management Officer Report Committee Application

Summary					
Application ID: LA04/2021/0394/F	Date of Committee: 15th June 2020				
Proposal:	Location:				
Erection of floodlights (10m high) and ancillary	Balmoral Bowling Club				
equipment. Installation of scoreboard & water	Belvoir Drive				
sprinkler system. Replacement paths & fittings	Belfast				
around bowling green.	Co. Down				
	BT8 7DT				

Referral Route: Applicant is Belfast City Council

Recommendation: Approve subject to conditions

Applicant Name and Address:	Agent Name and Address:
Belfast City Council	Greg Seeley Consulting Ltd.
Physical Programmes Department	i2 Innovation Centre
9 Adelaide Street	73 Charlestown Road
Belfast	Craigavon
BT2 8DJ	BT63 5PP

**Executive Summary:** Full planning permission is sought for the erection of 4 no of 10m high floodlights and ancillary equipment, installation of scoreboard & water sprinkler system. Replacement path & fittings around bowling green at Balmoral Bowling Club.

The key issues in assessment of the proposed development are:

- Impact on residential amenity
- · Impact on the character and appearance of the area
- Public safety

The proposal involves the upgrade of an existing facility which would accord with one of the core planning objectives of the SPPS to improve health and well-being. In principle, there is no objection to the erection of the floodlights, score board and sprinkler system and upgrade of pathways. It will provide greater visibility and an improved facility for those using the bowling green, allowing for a safe and secure site. Proposal accords with Policy OS7 of PPS8.

Environmental Health are satisfied that the predicted level of light will not be obtrusive. DAERA Natural Environment Division are satisfied the floodlights will not harm bat/ badger activity in the vegetated borders.

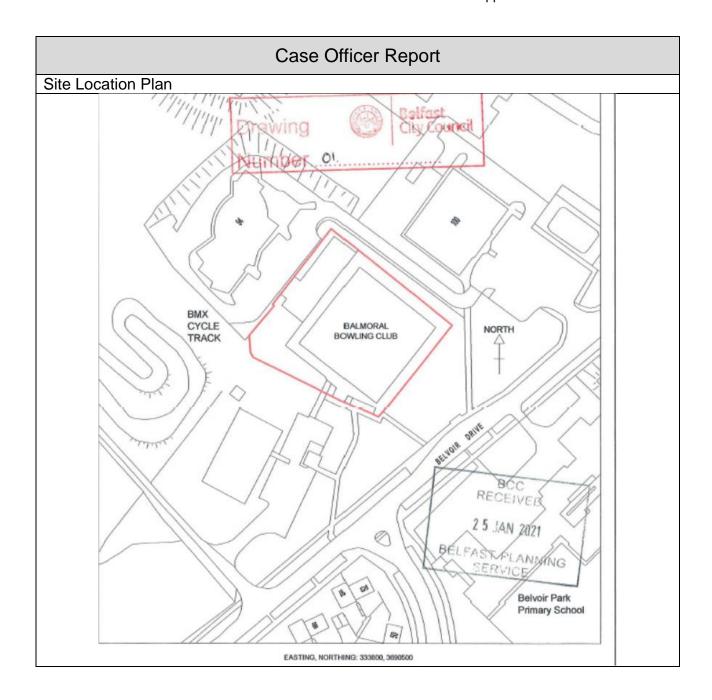
Northern Ireland Electricity (NIE) advised they had concerns the floodlights may interfere with nearby overhead lines. The applicant has been in discussions with NIE who have since confirmed that the proposal meets the clearance distances. On this basis, no issue is raised.

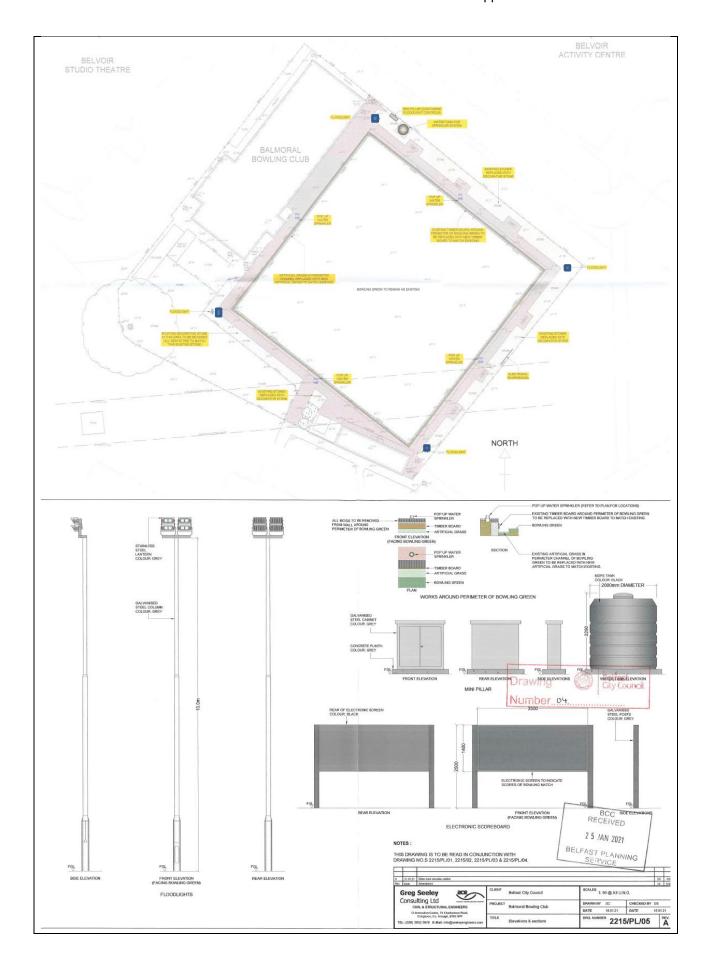
No representations have been received.

## Recommendation - Approval

Having regard to the development plan, policy context and other material considerations, the proposal is considered acceptable and approval of planning permission is recommended subject to conditions which are included in the report below.

It is requested that the Chief Executive, or her nominated officer, uses her delegated authority to finalise the wording of conditions.





### **Characteristics of the Site and Area**

### 1.0 Description of Proposed Development

The application is seeking full planning permission for the erection of floodlights (10m high) and ancillary equipment, along with the installation of a scoreboard & water sprinkler system and replacement paths & fittings around the bowling green.

There are 4 no. poles proposed on which the floodlights are to be attached, one in each corner of the bowling green. 2no. lights on each pole will be mounted at a height of 10m. The new electric score board is to be located on the south east side of the green at a height of 2.5m. Existing timber board around the perimeter of the bowling green is to be replaced with new timber board and sections of the perimeter path is to be replaced/ upgraded with similar paving.

## 2.0 Description of Site

The Bowling Club is located on the north edge of Belvoir estate adjacent to Belvoir Studio Theatre, Belvoir Activity Centre, Forestside Church and a playground. The site is on the edge of Lagan Valley Regional Park, forest and greenery set the backdrop to the club. The nearest residential property is to the south of the club on the opposite side of Belvoir Road at a distance of 65m from the bowling club.

Within the club curtilage, the bowling clubhouse is located to the north west of a sunken square bowling green; a store is located in the southwest corner. A neat paved path meanders around the perimeter of the green.

## Planning Assessment of Policy and other Material Considerations

## 3.0 | Site History

**Y/2002/0138/F** - Balmoral Bowling Club, Belvoir Drive, Belvoir Park, Belfast. Alteration and extension to existing covered storage area and store to provide changing rooms and store - Permission granted 02.05.2002.

**Y/1997/0082/F** Balmoral Bowling Club, Belvoir Drive, Belvoir Park, Belfast. Renewal of permission for temporary bowling club. Permission granted

### 4.0 | Policy Framework

- 4.1 Regional Development Strategy RDS 2035
- 4.2 Strategic Planning Policy Statement NI 2015
- 4.4 Belfast Urban Area Plan 2001
- 4.5 Draft Belfast Metropolitan Area Plan 2004
- 4.6 Draft Belfast Metropolitan Area Plan 2015
  - 4.6.1 Policy COU 10 Development proposals outside the Metropolitan Development Limit and Settlement Development Limits and in Lagan Valley Regional Park
- 4.7 Planning Policy Statement (PPS) 2 Natural Heritage
- 4.8 Planning Policy Statement (PPS) 8 Open Space, Sport and Outdoor Recreation.
  Policy OS7 The Floodlighting of Sports and Outdoor Recreational Facilities The Department will only permit the development of floodlighting associated with sports and outdoor recreational facilities where all the following criteria are met: (i) there is no unacceptable impact on the amenities of people living nearby; (ii) there is no adverse impact on the visual amenity or character of the locality; and (iii) public safety is not prejudiced.
- 4.9 Planning Policy Statement (PPS) 21 Sustainable Development in the Countryside Policy CTY1
  Development in the Countryside -There are a range of types of development which in principle are
  considered to be acceptable in the countryside and that will contribute to the aims of sustainable
  development. Details of these are set out below. Other types of development will only be permitted

where there are overriding reasons why that development is essential and could not be located in a settlement, or it is otherwise allocated for development in a development plan. All proposals for development in the countryside must be sited and designed to integrate sympathetically with their surroundings and to meet other planning and environmental.

Non-Residential Development

Planning permission will be granted for non-residential development in the countryside in the following cases:

- farm diversification proposals in accordance with Policy CTY 11;
- agricultural and forestry development in accordance with Policy CTY 12;
- the reuse of an existing building in accordance with Policy CTY 4;
- tourism development in accordance with the TOU Policies of PSRNI;
- industry and business use in accordance with PPS 4 (currently under review);
- minerals development in accordance with the MIN Policies of PSRNI;
- outdoor sport and recreational uses in accordance with PPS 8;
- renewable energy projects in accordance with PPS 18; or
- a necessary community facility to serve the local rural population.

There are a range of other types of non-residential development that may be acceptable in principle in the countryside, e.g. certain utilities or telecommunications development. Proposals for such development will continue to be considered in accordance with existing published planning policies.

## 5.0 Statutory Consultees Responses

- DAERA Natural Environment Division (NED) No objection subject to condition. Bats are nocturnal species and are highly sensitive to artificial lighting in their environments. This can have a significant adverse effect on their natural behaviour such as foraging or commuting, causing disturbance and/or displacement and affecting their ability to survive. Illumination of a bat roost can also prevent or delay emergence from the roost, reducing the time available for foraging and potentially leading to starvation and/or abandonment of the roost. Artificial illumination of trees, hedgerows and waterways can have a particularly negative impact. Badgers are also highly sensitive to artificial lighting in their environments. NED note the mature tree located in the western corner of the site and the vegetated borders to south-east and north-east of the Bowling Green which may support protected species such as bats and badgers. NED recommend that light spill of less than 1 LUX is cast upon the mature tree and onsite vegetation.
- DAERA Water Management Unit and Inland Fisheries raised no objection and advised the applicant to familiarise themselves with standing advice regarding surface water at the site If there is an intention to discharge any effluent (i.e. surface water) from the proposed development via a Northern Ireland Water (NIW) or privately owned surface water drain, the surface water drain may discharge directly to a watercourse. Discharge Consent under the terms of the Water (NI) Order 1999 may be required.

Upgrading the water sprinkler system is not likely to account for an increase in volume of water/effluent discharged from the bowling green.

#### 6.0 Non Statutory Consultees Responses

6.1 BCC Environmental Health (EH)

EH is satisfied that the proposed level of lighting complies with the Institute of Lighting (ILP) guidance in relation to the control of obtrusive lighting due to separation distances between the proposed lighting and residential receptors.

6.2 NIE

Objection, noted the bowling green has 'Extra High Voltage' (EHV) overhead lines and associated equipment in the area of the proposal. NIE is concerned that the proposal may (during

		construction and/or following completion) infringe on safety clearances required between its equipment and any building or structure.
	7.0	Representations The application has been neighbour notified and advertised in the local press. No comments have been received.
	8.0	Other Material Considerations Belfast Agenda
	9.0	Assessment
	9.1	Principle of Development The site is located within the development limit and Lagan Valley Regional Park in the Belfast Urban Area Plan (BUAP) 2001. It is just outside the City's development limits within an Area of Outstanding Natural Beauty (AONB) and Lagan Valley Regional Park in both draft Belfast Metropolitan Area Plans 2004 & 2015.
	9.2	Upgrading the bowling clubs' facilities is in keeping with the development plan designations, particularly policy COU10 in dBMAP – in that it is related to an existing use and will not adversely affect the character of the Park, the landscape quality features or visual amenity.
	9.3	As the proposal is within the countryside, the proposal should be considered within the parameters of PPS21 Sustainable Development in the Countryside. PPS21 allows for non-residential development for outdoor sports and recreational uses in accordance with PPS8 - Open Space, Sport and Outdoor Recreation.
	9.4	Impact on Residential Amenity There is a significant separation distance between the bowling club and residential properties. EH are satisfied that residents will not be impacted by light pollution as there would be a minimum separation distance of 65m from the most southerly floodlight and the nearest residential properties at 96 Belvoir Drive and 52 Grays Park. Residential amenity will not be negatively affected by this upgrade. In line with Policy OS7 of PPS 8 - there is no unacceptable impact on the amenities of people living nearby.
	9.5	Impact on the character and appearance of the area.  The Bowling Club is set with the Lagan Valley Regional Park as its backdrop. The 10m high floodlight columns will be well set in from the road and will be read against the existing vegetation and clubhouse buildings which will ensure they will not appear unduly prominent in the landscape. The submitted light spillage plan indicates that the majority of light spill is contained within the site itself. In addition, the floodlighting is subject to a timing condition. Other improvement works are proposed – replacing timber perimeter boarding and upgrading pathways which will improve the appearance of the club. The character and appearance of the area will be maintained. The proposal will therefore accord with Policy OS7 of PPS8 and Policy NH2 of PPS8 as it will have no adverse impact on the visual amenity or character of the locality.
	9.6	Natural Heritage Consultees are satisfied that the upgraded floodlighting and associated works will not harm wildlife of the wider regional park. However, they raised concern with regard to a specific tree and hedging along the boundary of the site and have imposed a condition regarding the maximum brightness which the floodlight can emit to protect bats and badgers should they be living in or passing through the bowling facility. On this basis, the proposal is considered to accord with Policy NH2 of PPS2.
1		

### **Public Safety**

- 9.7 Policy OS7 of PPS8 allows planning permission to be granted for development of floodlighting associated with sports and outdoor recreational facilities where public safety is not prejudiced. NIE advised they had concerns that the 10m high floodlights may interfere with nearby overhead power lines. The applicant advised that these matters have already been discussed with NIE engineering department. Correspondence from NIE has since confirmed that the proposal meets the clearance distances. On this basis, the proposal is considered acceptable.
- 10.0 Having regard to the policy context and other material considerations above, the proposal is considered acceptable and planning permission is recommended subject to conditions. It is requested that the Chief Executive, or her nominated officer, uses her delegated authority to finalise the wording of conditions.
- 10.1 Summary of Recommendation: Approval

#### 11.0 Conditions

1. The development hereby permitted shall be begun before the expiration of 5 years from the date of this permission.

Reason: As required by Section 61 of the Planning Act (Northern Ireland) 2011.

2. The levels of illumination / light spill of the floodlighting is to be agreed in writing with the Planning Authority in relation to the tree located in the west corner of the site and the vegetated border to the south east and north west of the bowling green.

Reason: To protect Bats and Badgers.

3. The flood lights shall not be operational beyond 10pm Monday to Sunday.

Reason: In the interests of visual amenity.

### **Informatives**

- 1. The operation of all external lighting to the hereby permitted development should be designed, installed and maintained so that vertical lux limits both before and after 11pm at nearby sensitive premises are not exceeded as specified the relevant industry guidance produced by the Institute of Lighting Professional in 2011: 'Guidance notes for the reduction of Obtrusive Light'.
- 2. The applicant's attention is drawn to The Conservation (Natural Habitats, etc.) Regulations (Northern Ireland) 1995 (as amended), under which it is an offence:
  - a) Deliberately to capture, injure or kill a wild animal of a European protected species, which includes all species of bat;
  - b) Deliberately to disturb such an animal while it is occupying a structure or place which it uses for shelter or protection:
  - c) Deliberately to disturb such an animal in such a way as to be likely to
    - i. affect the local distribution or abundance of the species to which it belongs;
    - ii. Impair its ability to survive, breed or reproduce, or rear or care for its young; or
    - iii. Impair its ability to hibernate or migrate;
  - d) Deliberately to obstruct access to a breeding site or resting place of such an animal; or
  - e) To damage or destroy a breeding site or resting place of such an animal. If there is evidence of bat activity / roosts on the site, all works should cease

	immediately and further advice sought from the Wildlife Team, Northern Ireland
	Environment Agency, Klondyke Building, Cromac Avenue, Gasworks Business Park,
	Belfast BT7 2JA. Tel. 028 9056 9558 or 028 9056 9557
	3. The applicant's attention is drawn to Article 10 of the Wildlife (Northern Ireland) Order
	1985 amended) under which it is an offence to intentionally or recklessly:
	□ kill, injure or take any wild animal included in Schedule 5 of this
	Order, which includes the badger;
	damage or destroy, or obstruct access to, any structure or place
	which badgers use for shelter or protection;
	<ul> <li>damage or destroy anything which conceals or protects any such</li> </ul>
	structure;
	<ul> <li>disturb a badger while it is occupying a structure or place which it</li> </ul>
	uses for shelter or protection.
	Any person who knowingly causes or permits to be done an act which is made
	unlawful by any of these provisions shall also be guilty of an offence.
	If there is evidence of badger on the site, all works should cease immediately and
	· · · · · · · · · · · · · · · · · · ·
	further advice sought from the Wildlife Team, Northern Ireland Environment Agency,
	Klondyke Building, Cromac Avenue, Gasworks Business Park, Belfast BT7 2JA. Tel.
	028 9056 9558 or 028 9056 9557.
Notif	cation to Department (if relevant): N/A
	. ,
Repr	esentations from Elected members: None

ANNEX				
Date Valid 29th January 2021				
Date First Advertised	5th March 2021			
Details of Neighbour Notification (all addresses) The Owner/Occupier, Belvoir Activity Centre,100 Belvoir Drive,Belfast,Down,BT8 7DT The Owner/Occupier, Belvoir Players Rehersal Studio,94 Belvoir Drive,Belfast,Down,BT8 7FR				
Date of Last Neighbour Notification 29th March 2021				
Date of EIA Determination N/A				
ES Requested No				

# Agenda Item 7a



**PLANNING COMMITTEE** 

Subje	ect:	Performance and Improvement 2020/21					
Date:		15 June 2021					
Repo	rting Officer:	Ed Baker, Planning Manager (Development	Manager	ment)			
Conta	act Officer(s):	Helen Richmond, Business Support Officer					
Restr	icted Reports						
Is this	s report restricted?		Yes	No No	X		
	If Yes, when will th	e report become unrestricted?					
	After Commit	tee Decision					
	After Council	Decision					
	Some time in	the future					
	Never						
Call-i	n						
Is the	decision eligible fo	r Call-in?	Yes	X No			
1.0	Purpose of Repo	rt and Summary of Main Issues					
1.1		is report is to provide Members with an overving the updated Planning Service Improvement	•	rformance fo	r		
2.0	Recommendatio	n					
2.1	The Planning Cor and updated Plan	nmittee is asked to note the Performance Rep ning Service Improvement Plan at Appendix 2	ort 2020/ 	21 at Append	dix 1,		
3.0	Main Report						
3.1	last update was p of performance fo	mittee receives periodic updates on performation to make the make to make the make	eport pro	vides an ove	rview		
4.0	Finance and Res	ource Implications					
4.1		certaintly resulting from the pandemic has res has seen the Planning Service achieve 87%					

5.0	Equality or Good Relations Implications/Rural Needs Assessment					
5.1	There are no equality, good relations or rural needs assessment implications associated with this report.					
6.0	Appendices					
	Appendix 1 – Performance Report 2020 to 2021					
	Appendix 2 – Updated Planning Service Improvement Plan					

# **Planning Committee**

# Planning Performance Report 1 April 2020 to 31 March 2021





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# **Summary Planning Statistics**

### Introduction

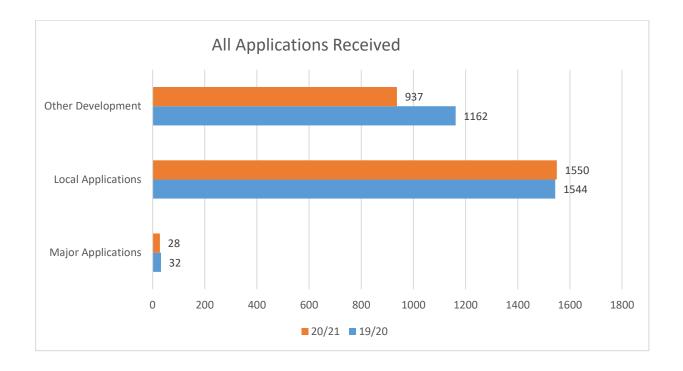
This Performance Report provides an overview of planning activity and includes performance information from 01 April to 31 March 2020. It provides an outline of Development Management performance and summary statistical information on council progress across the 3 statutory targets for major development applications, local development applications and enforcement cases. It also provides information relating to performance against corporate targets.



# **Overall Planning Activity**

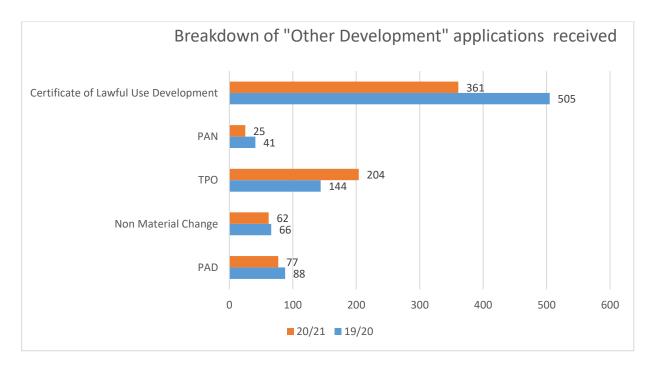
## **Applications Received**

The total number of valid applications (Locals, Major and Other Development) received between 01 April and 31 March 2021 was 2,515 –an 8% decrease over the same period last year (2,738).



Compared to the same period last year the number of **Local** Applications received was broadly similar while the number of **Major** applications was down 12% (-4).

**Other Development\*** which is excluded from the statutory performance targets makes up over 59% of applications/consents received. This was 19% down on the previous year and can mainly be attributed to a decrease in applications for Certificates of Lawful Use Development relating to Houses of Multiple Occupancy (505 in 19/20; 361 in 20/21), and Discharge of Condition (DoC) applications which have decreased by 34% (318 in 19/20, 209 in 20/21).



\*Other Developments include applications for: Certificates of Lawful Development, works to trees, Non-Material Changes, Discharge of Conditions, Proposal of Application Notices (PANs) and Pre-Application Discussions (PADs). Many of these application types do not attract a fee.

## **Pre-Application Discussions**

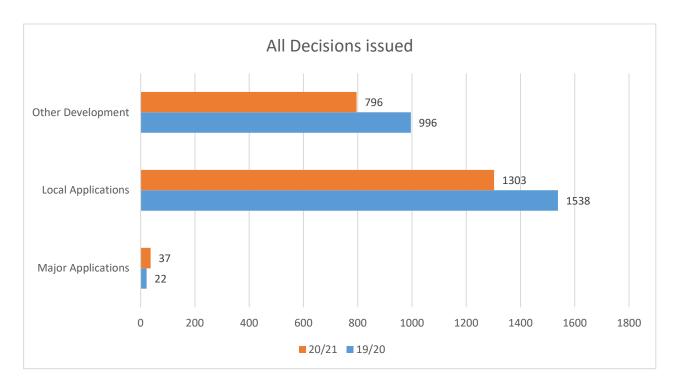
Pre-Application Discussions (PADs) are a very important part of the planning application process. PADs provide an opportunity for the applicant to discuss their proposals with a Planning Officer before they make their application. This allows issues to be identified early and the quality of proposals to be improved. In turn, this results in more timely decision making and better outcomes on the ground. This "frontloading" of the application process contributes significantly to the performance and effectiveness of the Planning Service.

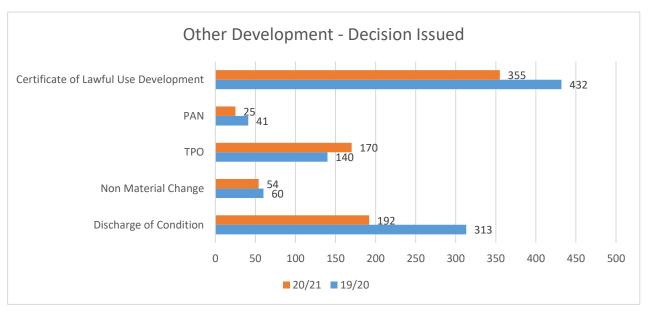
In 2020/21 the Planning Service received 77 PADs, including 12 PADs for Major development and 65 PADs for Local development. There were 29 PADs concluded, all for Local development.

# **Overall Planning Activity (continued)**

## **Decisions Issued**

A total of 2,132 decisions were issued between 1 April and 31 March 2021, which is 16% less than the same period in 2019/20 when 2,556 decisions issued.





95% of applications were approved in 2020-21. This is the same approval rate as the previous year.

# **Major Applications**

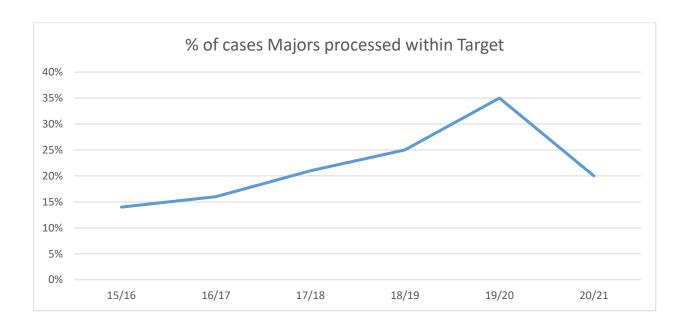
The Statutory target is that major planning applications are processed from the date valid to decision issued or withdrawal date within an average of 30 weeks.

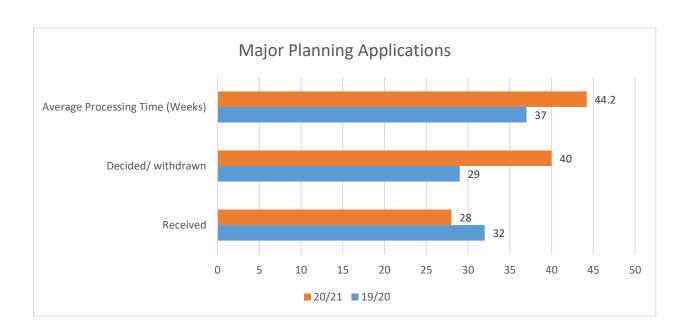
Major applications can have important economic, social and environmental implications. Most major applications are housing schemes of 50 units or more, larger office block developments, hotels and civic types of development.

The number of major applications received up to 31 March 2021 was 28. This is four fewer than the same period last year. 40 major applications were processed during the period which is 38% more than in the same period last year (29) and the second highest return since the Council became a Planning Authority in 2015. Performance was 44.2 weeks, slightly down on the return of 37 weeks the previous year. This compares to a regional average of 61.8 weeks. (during the first 9 months of 20/21) [NI Planning Statistics Quarter3 2020-21 Bulleting]

Major applications	Received	Decided/ withdrawn	Average Processing Time (Weeks)	Target Processing Time (Weeks)	% of cases processed within Target
20/21	28	40	44.2	30	20%
19/20	32	29	37	30	35%
18/19	30	23	41.4	30	25%
17/18	21	30	52	30	21%
16/17	27	38	57.6	30	16%
15/16	35	56	54.4	30	14%

**Major Application Performance over last 5 years** 



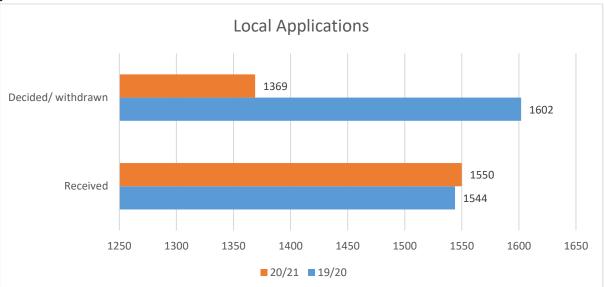


# **Local Applications**

The Statutory target is that local planning applications are processed from the date valid to decision issued or withdrawal date within an average of 15 weeks.

Local Planning applications are mostly householder, residential and minor commercial applications. However, they can also include more complex residential schemes up to 49 units and larger commercial proposals. Local applications make up the vast bulk of measurable applications received (a total of 99%).

The number of local applications received is 1,550 which is only two less than the same period last year (1,544).



Local applications account for 63.5% of all decisions issued which is 1.5% less than this period last year. (65%). 1,368 applications were decided/withdrawn in the period, 234 fewer than the same period last year. Last year the average processing time was 14 weeks whereas this year the average processing time is 19 weeks, which is 4 weeks over the target of 15 weeks. This compares to a regional average of 17.8 weeks. (during the first 9 months of 20/21) [NI Planning Statistics Quarter3 2020-21 Bulleting] This reduction in performance was due to the pandemic.

**Local Application Performance over last 5 years** 

Local Applications	Received	Decided/ withdrawn	Average Processing Time (Weeks)	Target Processing Time (Weeks)	% of cases processed within Target
20/21	1,542	1,368	19.2	15	34.7%
19/20	1,544	1,602	14	15	55%
18/19	1,731	1,850	15.2	15	49%
17/18	1,557	1,850	15.3	15	49%
16/17	1,759	1,727	15.6	15	48.8%
15/16	1,788	1,313	19.6	15	37.4%



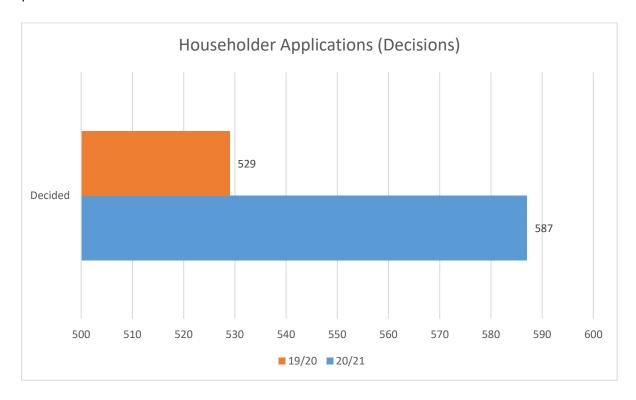
## **Performance Indicators for Householder applications**

The largest number of local applications processed relate to householder applications. These include domestic extensions, conservatories, loft conversions, dormer windows, garages, car ports and outbuildings.

In 2020-21 there were 676 householder applications received, which is 26% more than the previous year (535). This is reflective of a nationwide increase in domestic proposals, almost certainly linked to the pandemic and people's desire for more accommodation.

The number of householder decisions increased by 11% from 529 in 2019-20 to 587 in 2020-21.

Our internal Key Performance Indicator for processing Householder applications is 12 weeks. Performance up to 31 March 2021 was 15 weeks. In the same period the previous year, performance was 10.4 weeks.



# **Processing**

#### **Time Taken to Validate**

Validation is the process of checking whether all the information which is legally required to be submitted with an application has been provided. The time take to validate a planning application is a vital part of the planning process. The quicker an application can be validated the quicker the application is allocated to a case officer for processing.

The internal target for validating a planning application is 10 days depending on its complexity. In 20-21 the average time taken to validate a planning application was 5.5 days.

#### **Site Visits**

The time taken to carry out site visits is also an important element of the application process – the sooner we visit the site the sooner we can form a view as to whether a proposal may be acceptable or not. As part of revised working arrangements introduced to maintain the safety of staff during the pandemic, we were unable to carry out site visits in Q1 due to the pandemic the data for 2020/21 is unrepresentative.

## **Statutory Consultee Performance**

Statutory consultees are organisations and bodies, defined by legislation, who must be consulted on certain types of planning applications (these are mostly Government Departments).

Available figures indicate that up to 31 March 2021 over 60% of statutory consultation responses were returned outside the 21-day statutory deadline. The Department for Infrastructure has established a Planning Forum which is examining ways to improve the role of statutory consultees in the planning application process. Belfast City Council is one of three councils on the Planning Forum representing local government.

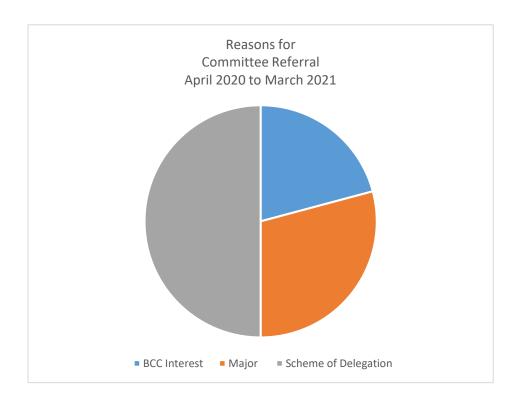
## **Planning Committee**

Between 01 April and 31 March 2021, the Committee considered a total of 106 applications, including 11 applications brought back to committee for reconsideration and 31 Major applications.

There was three Predetermination Hearings during the period.

Committee has a 95% approval rate.

During this period, the Committee decided against the officer recommendation (Refusal) on two occasions.



# **Appeals**

Appeals	New	Dismissed	Allowed	Split Decision	withdrawn
1 Apr to 31 March 2021	20	18	10	0	2

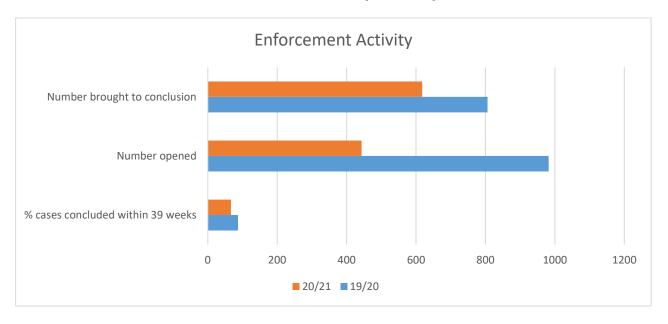
Applicants have the right to appeal refusal of planning permission or the imposition of a planning condition within 4 months of the date of the decision. Appeals are made to the Planning Appeals Commission.

Up to 31 March 2021, 106 applications/consents were refused permission, this is 5% of all applications decided. 20 new appeals were submitted to the Planning Appeals Commission although it should be noted that as there is up to 4 months to submit an appeal the figures cannot be directly correlated. The number of appeals submitted was 35% down compared to the previous year.

Up to 31 March 2021, approximately 36% of appeals were allowed/upheld. (It is expected that approximately 30% of appeals would be allowed). There have been no Committee decisions appealed this year.

# **Compliance and Enforcement Activity**

The Statutory target is that 70% of all enforcement cases are progressed to conclusion within 39 weeks of receipt of complaint.



The number of enforcement cases opened during 2020/21 was 443 – a decrease of 54% over the previous year. The number of enforcement cases concluded during the period was 618, 23% less than the previous year.

Of the cases closed the two main reasons for closure were that no breach had occurred (26%) and that cases had been remedied or resolved. (38%). –3.5% of cases were immune from enforcement action, 6% were subsequently granted planning permission, and in 15% of cases it was not considered expedient to pursue enforcement action as the breaches were considered minor in nature or it was not considered in the public interest.

The number of live enforcement cases at the end of 2020/21 was 346 compared (with a peak of 550) and 485 at the end of 2019/20.

Up to 31 March 2021, 66.6% of enforcement cases reached conclusion within 39 weeks. This was 3.5% below the statutory target and was due to prioritisation being given to reducing the total number of live complaints on hand. The average time taken to process an enforcement case to conclusion is 10.4 weeks.

## **Conclusion**

Performance for 2020/21 was inevitably impacted by the COVID-19 pandemic. This was particularly felt during Q1 and Q2. During the initial part of the year, there was limited access to the office for staff, limited IT capacity for staff to work from home, representations submitted by post could not be considered, site visits could not be carried out and some staff were furloughed. This reduced the number of applications, PADs and enforcement cases which could be processed which inevitably increased overall processing times.

Despite these significant challenges, Belfast City Council's Planning Service adapted quickly and has been operating a full service (other than public access to planning reception) since the second half of Q2. Notably, this has included the promotion of electronic submissions for applications and PADs. Unfortunately, progress was stalled again when the regional NI Planning Portal IT system was unavailable for 7 working days (and 11 calendar days) in Q3 due to technical issues, which meant that applications could not be processed and decisions could not be issued during that time.

The Planning Service has been able to process a significant number of planning applications and enforcement complaints. It decided 40 Major applications – the second highest return since planning was transferred to Belfast City Council in 2015. It also decided nearly 1,400 Local applications and processed more householder applications than the previous year.

The pandemic initially resulted in a backlog of enforcement complaints. The focus has been on clearing this backlog to improve the handling of new complaints. Whilst this has meant that the processing target has been missed for the first time since 2015, it has allowed the Planning Service to reduce enforcement complaints to a more manageable level which will have significant benefits moving forward in terms of management of cases.

The Planning Service continues to work through and develop its Improvement Plan, with many actions completed and important new areas of work identified. The most significant area of improvement work relates to implementation of a new planning IT system to replace the outgoing Planning Portal. This will provide much enhanced back-office systems for processing planning applications and enforcement complaints, as well as a new public website interface. This will allow customers to submit fully online applications for the first time in Northern Ireland and is expected to go live during the Spring of 2022.

One of the actions in the Improvement Plan was to undertake a review of the Council's Planning Application Checklist, first published in November 2018, to understand what impact it has had on the quality of application submissions and processing times. This review was completed in February 2021 and demonstrated that the Application Checklist has had a very positive impact on improving the quality of planning applications and processing times. It has also begun to shift the culture and attitude of customers towards submitting much better-quality planning application at the outset of the process. The Department has already confirmed that it will adopt this model through changes to the legislation to improve information requirements for new planning applications. The checklist is to be extended to all planning applications other than householder, advertisement and minor commercial applications.

Other initiatives included in our Improvement plan is new "FastTrack" process for the most straightforward applications and this is already showing a positive impact on processing times. We also continue to implement the enforcement audit recommendations with an impending relaunch of the enforcement service, new customer guidance and new Enforcement Operating Principles.

An updated Improvement Plan for the Planning Service is provided alongside this performance report.

# **Recommendations**

Recommendations arising from this performance report and ongoing improvement works are to:-

- Continue to monitor and report on performance to the Planning Committee;
- Continue to implement and update the Planning Service's Improvement Plan;
- Roll out Phase 3 of Application Checklist;
- Support the implementation of the replacement NI Planning Portal (expected to go live in Spring 2022);
- Continue to monitor the impact of Fast Track processes;
- Continue to implement the recommendations of the internal audit of planning enforcement.



# Planning Service Improvement Plan Actions (Updated June 2021)

# **Completed**

- 1 Recommendation of the Internal Audit of Planning Applications (2019)
- 2 Recommendation of the Internal Audit of Planning Enforcement (2019)
- 3 Recommendation of the Internal Audit of Section 76 Planning Agreements (2017)

Initiative / Action	Actioned	Progress	Status
Attend the regional Planning Continuous Improvement Working Group meetings to engage and influence outcomes	2017	Completed	
Implement a structured approach to staff meetings across the planning service	2017	Completed	
Introduce "bite size" training sessions for planning staff	2018	Completed	
Set up regular Management Team meeting with other Council Departments	2018	Completed	
Set up regular update meetings for CMT on Major planning applications and emerging issues	2018	Completed	
Set up development industry workshop to discuss service issues and inform improvement activity	2018	Completed	
Set up joint Working Group to engage with and influence the approach of Statutory Consultees, to support performance improvements	2018	Completed	
3 Establish and maintain a database for monitoring and reporting on Planning Agreements	2018	Completed	
Implement new application validation processes	2018	Completed	
Introduce more effective monitoring of complaints and processing times	2018	Completed	
Presentations to senior managers across the council to explain the role of the Planning Service	2018	Completed	
Set up quarterly meetings of the planning committee to discuss performance	2018	Completed	
Engage with and influence the Department led Planning Performance Monitoring Framework	2018	Completed	

Publish an Application Checklist to help customers understand what information they need to submit with their planning application	2018	Completed	
Publish Customer Guidance based on agreed Operating Principles to improve the operation of the application process	2018	Completed	
Implement Phase 1 of the Application Checklist (applies to the following applications – ≥10 residential units, ≥1,000sqm and ≥0.5ha)	2019	Completed	
Revise and refresh the Developers Forum to create an Industry Engagement Forum across Planning and Building Control	2019	Completed	
Continue to progress Improvement Plan including assigning resources to individual actions with timeframes for completion	2019	Completed	
1 Ensure that list of Portal users is relevant and up to date	2019	Completed	
Agree long term ITC solution for monitoring Planning Agreements (included in specification for replacement Planning Portal)	2019	Completed	
Implement Phase 2 of the Application Checklist (includes addition of Major applications)	2019	Completed	
Implement the new tender for advertising planning applications in the press	2019	Completed	
Review the use of VU.CITY in the DM process	2019	Completed	
Review the processes and timeliness around Major applications, including monitoring and reporting on delays in processing	2019	Completed	
1 Review Member training arrangements to ensure they take account of Local Government Auditor recommendation	2019	Completed	
1, 3 Apply resources to the monitoring of planning agreements	2019	Completed	
Contribute staff to the regional core project team overseeing replacement of the Planning Portal	2019	Completed	
Implement checklist to support the sign-off of applications	2020	Completed	
		i e	

3 Publish the Developer Contributions Framework for adoption	2020	Completed	
3 Implement a strategy for spending Developer Contributions secured through the planning application process	2020	Completed	
Review and publish Scheme of Delegation for Planning	2020	Completed	
Agree an approach to replacing the Planning Portal	2020	Completed	
3 Develop an internal proforma for Planning and Legal Services to authorise spending of financial contributions by other service areas	2020	Completed	
3 Publish an Annual Monitoring Report which sets out what financial developer contributions have been collected, which have been spent and those that are still to be committed or spent (includes information dating back to first agreements in 2015)	2020	Completed	
Design and publish new online and printable application forms for Discharge of Condition and Non Material Change applications	2020	Completed	
Introduce an internal monitoring form for capturing key information about planning decisions	2020	Completed	
Introduce more streamlined approach to report writing for Householder and small-scale applications ("fast-track applications")	2020	Completed	
Introduce an internal Consultation Checklist to ensure that we consult appropriately on planning applications (including BCC internal consultations)	2020	Completed	
Review impact of Phases 1 and 2 of Application Checklist on performance and customer service	2021	Completed	
Respond to DFI Planning's "call for evidence" in respect of the Departmental review of implementation of the Planning Act 2011	2021	Completed	

# **Continuing to monitor**

- 1 Recommendation of the Internal Audit of Planning Applications 2019
  2 Recommendation of the Internal Audit of Planning Enforcement 2019
  3 Recommendation of the Internal Audit of Section 76 Planning Agreements 2017

Initiative / Action	Timeline	Progress	Responsible	Status
Continue to support the implementation of the replacement Planning Portal	Ongoing	Internal Project Board established. Project Plan prepared. Business Support Officer assigned project manager. Senior Planning Officer seconded to the regional project team. Project currently at design and configuration stage – BCC continues to assign staff to "sprint" workshops. BCC to decide whether to take on Intelligent Client Function role (contract management) on behalf of the 11 Planning Authorities.	EB	2
Ensure contingency in place to provide continued technical support for the current Planning Portal post end of contract	Ongoing	DFI Planning confirmed contract extension for current Planning Portal to December 2022. First wave implementation of new planning IT system expected Spring 2022.	EB	2
Continue to contribute to the Department's Planning Forum – "task and finish" group setup to oversee implementation of the "John Irvine" report (review of the efficiency and effectiveness of the Northern Ireland planning system)	Ongoing	BCC one of three councils representing local government on both the Planning Forum and Planning Forum sub-group. Providing staff to various workshops	EB	2
Improve the handling of telecommunication applications	Jun-21	Report template for telecom applications finalised and in use. Update to Application Checklist drafted to improve information requirements at validation stage. Consultant commissioned to prepare "technical factsheet" to assist officers consideration of PADs and applications	EB	2

Update Application Checklist to improve information requirements for outline and telecom applications, as well as other miscellaneous improvements	Sep-21	Feedback on areas for improvement received from Environmental Health and DAERA. Draft update prepared and to be finalised	EB	2
Implement Phase 3 of the Application Checklist to be applied to all applications except Householder and minor Local applications	Sep-21	Dependant on finalisation of updated Application Checklist (see above). Arrangements to be finalised	КМ	2
Improve handling of the drafting and completion of Section 76 planning agreements including training for planning staff	Sep-21	PADs for Major schemes already identifying the requirement for draft S76 to be provided at validation stage. Review workshop to be held between Planning and Legal Services. Updates to be made to Application Checklist	EB	2
Publish a suite of model S76 planning agreement templates on BCC website	Sep-21	First draft of model S76 agreements prepared and to be reviewed	EB	2
3 Complete training on the Developer Contributions Framework for planning staff and relevant other service areas	Sep-21	To commence	EB	2
1 Process to ensure that lessons from complaints, judicial reviews and appeal decisions and shared	Sep-21	Approach agreed. Lessons learned database finalised. Implementation delayed due to COVID-19	KM	2
Review and update the Planning Committee Operating Protocol	Oct-21	Discussion workshop with Members held in March 2021 and feedback received	New Director	2
3 Prepare schedule of charges for monitoring fees	Dec-21	Case law and best practice in GB reviewed. Work delayed due to COVID-19	EB	3
3 Prepare internal procedures around S76 planning agreements including pre- application, application handling, post-decision and monitoring processes	Dec-21	Custom and practice established. Formal procedures drafted. Work delayed due to COVID-19	EB	3

Review the processes and administration around VU.CITY to ensure it is fully utilised as part of the DM process and the model is up to date	Dec-21	VU.CITY sent a list of recent Major permissions to model. Further work postponed due to COVID-19 and LDP Examination in Public	GS	3
3 Finalise arrangements for assessing viability including independent assessment of Viability Appraisals	Dec-21	Options appraisal carried out and work to be taken forward	ЕВ	3
Implement the actions of the Internal Audit of Planning Enforcement 2019 and other areas for service improvement	Mar-22	New Operating Principles finalised. Work commenced on drafting new customer Guide to the Planning Enforcement Process. Letter templates and other process improvements linked to implementation of replacement Planning Portal	UM	3
Finalise new Model Planning Conditions for use by replacement Planning Portal. Publication of Model Planning Conditions on BCC website	Mar-22	Conditions drafted. Engagement with staff and other internal services ongoing. Draft Model Conditions shared with regional Planning Portal Project team for testing	ЕВ	2
Examine opportunities for closer working between the Planning service and Building Control	Mar-22	To be considered by new Director of Planning & Building Control following their appointment	TBC	3
Pre Application Discussion service to be reviewed including more robust use of Planning Performance Agreements	Mar-22	Customer feedback received from Developers Forum and staff engagement ongoing	ЕВ	3
Review corporate approach to planning service complaints	Mar-22	Corporate complaints handling currently subject to review	TBC	3
Consider the merits of introducing a Design Review Panel	Mar-22	To engage with RSUA and architectural industry to establish local interest in design panel and potential options for bringing forward	DOK	3

# Agenda Item 7b



**PLANNING COMMITTEE** 

Subjec	bject: LA04/2017/0474/F Redevelopment of Casement Park					
Date:		15 June 2021				
Report	ting Officer:	Ed Baker, Planning Manager (Development Management)				
Contac	ct Officer(s):	Paddy Fitzsimons, Principal Planning Officer				
Restric	cted Reports					
Is this report restricted?			Х			
If	f Yes, when will th	e report become unrestricted?				
After Committee Decision  After Council Decision  Some time in the future  Never						
Call-in						
Is the decision eligible for Call-in?						
1.0	Purpose of Reno	rt and Summary of Main Issues				
1.1	Purpose of Report and Summary of Main Issues  The Council has received correspondence from the Department for Infrastructure (the Department) in relation to planning application LA04/2017/0474/F for the redevelopment of Casement Park to provide a new stadium. The proposal is of regional significance and the application is being dealt with by the Department rather than Belfast City Council.					
1.2	In accordance with Section 76(3) of The Planning (Northern Ireland) Act 2011, the Department is consulting the Council, seeking its comments on the draft Section 76 Planning Agreement (S76) negotiated with the applicant, Ulster Gaelic Athletics Association (GAA). The draft S76 includes clauses relating to the appointment of a Stadium Manager, Travel Plan Co-ordinator, Event Safety Manager, Event Management Group and Traffic Management Contractors. There are also clauses regarding economic requirements for employment and ongoing monitoring.					
2.0	Recommendatio					
2.1		that the Chief Executive, or her nominated office objection to the proposed S76 as set out in the				

	10 June 2021 and respond to any further changes to the proposed S76 Planning				
	Agreement, provided that those changes are of a minor or technical nature.				
3.0	Main Report				
0.0	Background				
3.1	The Council has received correspondence from the Department in relation to planning application LA04/2017/0474/F for the redevelopment of Casement Park to provide a new stadium (see <b>Appendix 1</b> ). The proposal is of regional significance and the application is being dealt with by the Department rather than Belfast City Council. The Department is formally consulting the Council, seeking its views on the proposed S76 (see <b>Appendix 2</b> ). The Department has given the Council six weeks to respond i.e. by 22 July 2021, hence reporting this matter to the Committee as a late item.				
3.2	The Council provided its substantive consultation response to the planning application in August 2017. The Planning Committee offered no objection to the application but made the following specific comments:				
	Further detailed cross sections through the entire site and surrounding properties were recommended				
	<ul> <li>Further images to demonstrate impact on the skyline and key views were recommended</li> </ul>				
	Greater certainty around travel, transport and traffic should be provided.				
3.3	The application was considered by the Planning Committee again in September 2019 following reconsulation. The Committee agreed to provide no further comments but that the Director of Planning and Building Control would write to the Department and recommend that the residents' association known as MORA be given the opportunity to meet the Department and discuss their concerns.				
3.4	A final consultation was undertaken in February 2020 in relation to technical information regarding traffic and access. As the additional information was limited, the matter was dealt with under delegated powers with no further comment provided.				
3.5	The Department subsequently issued a Notice of Opinion in November 2020 advising of its intention to grant planning permission and listing the proposed conditions. The Planning Service responded to the Notice of Opinion advising that the Council is content for the Department to proceed with determination of the planning application.				
3.6	The Department further consulted the Council on 17 May 2021 regarding proposed changes to conditions 14 and 36. The Department was seeking the Council's agreement to these changes so that the drafting of the S76 could be finalised.				
3.7	The proposed changes were presented to the Committee in May 2021. No objections were offered and it was also agreed that delegated authority is given to officers to respond to any further changes to the proposed conditions, provided that those changes are of a minor or technical nature.				
3.8	The current consultation relates to the Department's draft S76. The obligations contained in the draft S76 are as follows:				
	Appointment of a Stadium Manager;				
	Appointment of a Travel Plan Co-Ordinator;				
	Appointment of an Event Safety Manager;				

Appointment of an Event Management Group; Appointment of a Traffic Management Contractors; Economic Development (clauses requiring at least 46 Long-term unemployed and at least 27 apprentices to be employed in the construction of the development): Submission of an Annual Performance Report, and; Payment of an annual Service Contribution to the Department. The draft agreement also sets out at Annex 7, the Resident Representative Appointment process to the Event Management Group. 3.9 Additional documents attached as annexes to the draft S76 and referred to in the above clauses (see Appendix 2) include: The Event Management Plan The draft Decision Notice Sustainable Travel Plan List of Travel Plan Co-ordinator duties 3.10 It is considered that the the draft S76 addresses the key issues for a development of this scale including event management, traffic management, sustainable transport, sustainable employment and ongoing monitoring. Officers consider that the clauses are in principle appropriate, reasonable and necessary to 3.11 ensure a satisfactory form of development. It should be for the Department's legal advisors to advise of the appropriateness of the precise wording of the S76. 3.12 It is recommended that the Chief Executive, or her nominated officer, uses her delegated authority to offers no objection to the proposed S76 as set out in the Department's letter of 10 June 2021, and respond to any further changes to the proposed S76 Planning Agreement, provided that those changes are of a minor or technical nature. 4.0 **Finance and Resource Implications** 4.1 None identified. 5.0 **Equality or Good Relations Implications/Rural Needs Assessment** None identified. 5.1 6.0 **Appendices** Appendix 1 – Department's letter of 10 June 2021 Appendix 2 - Draft Section 76 and its accompanying annexes



### **Strategic Planning Directorate**



Ms Suzanne Wylie
Chief Executive
Belfast City Council
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BELFAST
BT2 8DJ
wylies@belfastcity.gov.uk

Clarence Court 10-18 Adelaide Street BELFAST BT2 8GB Tel: 0300 200 7830

Email: alistair.beggs@infrastructure-ni.gov.uk fiona.mccartan@infrastructure-ni.gov.uk

Your reference:

Our reference: LA04/2017/0474/F

10 June 2021

Dear Ms Wylie

# CONSULTATION UNDER SECTION 76(3) OF THE PLANNING (NORTHERN IRELAND) ACT 2011 ('the Act')

Proposal: Re-development of Casement Park to provide a new Stadium (Capacity of 34578). Development comprises: demolition of the existing facilities; construction of new pitch, boundary wall and stands, incorporating bar/restaurant & ancillary kitchen areas, conference, training, community and cultural heritage and education facilities, ancillary offices, player accommodation and welfare facilities, press/media & broadcast facilities, replacement floodlighting, stadium/event management suite, ground support facilities including new arrangements for vehicles and pedestrians, electronic display installations, storage, surface and undercroft car parking, hard and soft landscaping, new landscaped pedestrian access from Mooreland Park to Stockman's Lane. Use of the stadium for up to three outdoor music concerts in any calendar year.

Location: Lands at 88 - 104 Andersonstown Road and between 36 - 42 Mooreland Park and 202 - 206 Stockman's Lane

I refer to the above planning application and further to the Notice of Opinion dated 18 November 2020 recommending that planning permission is granted for the proposed development. In the interim period, the Department has been progressing the required planning agreement which must be in place before the final planning decision can issue.

Section 76(3) of the Act requires the Department to consult with the appropriate council before entering into a Section 76 Planning Agreement. As such please find enclosed a copy of the draft Section 76 Planning Agreement negotiated with the applicant, Ulster Gaelic Athletics Association (GAA).

To take account of the monthly Planning Committee cycle and as per the request in previous correspondence from Mr Baker, I would appreciate if you could provide any comments on this matter within 6 weeks of the date of this letter, that being on or before 22 July 2021.

Yours sincerely

**ALISTAIR BEGGS** 

Alistair Beygs.

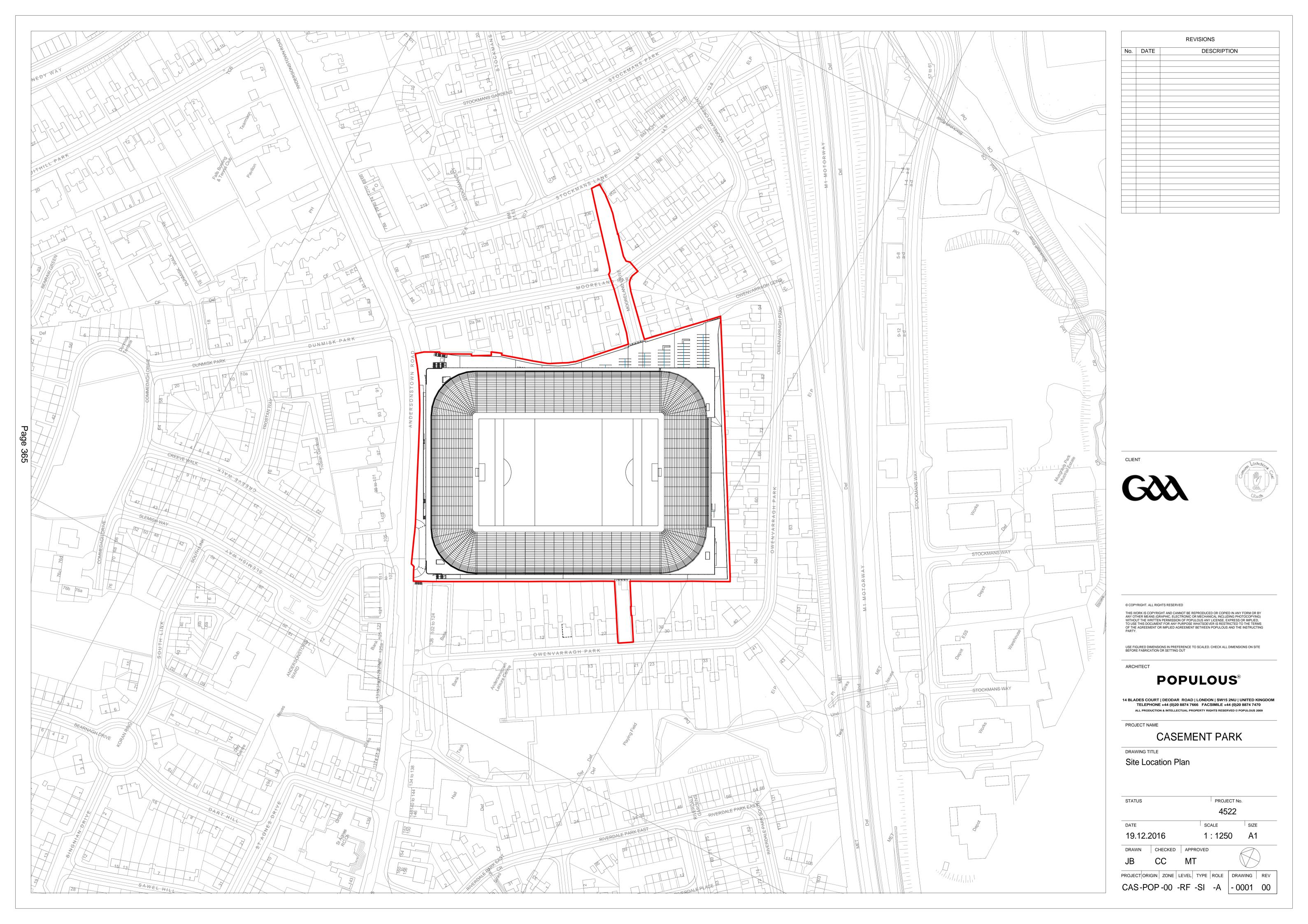
**Director** 

**Encls** 

By virtue of paragraph(s) 3 of Part 1 of Schedule 6 of the Local Government Act (Northern Ireland) 2014.

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#### **NOTICE OF OPINION**

The Planning Act (Northern Ireland) 2011

Application Ref: LA04/2017/0474/F

Date of Application: 6 March 2017

Site of Proposed Development: Lands at 88 - 104 Andersonstown Road and between 36 - 42 Mooreland Park and 202 - 206 Stockman's Lane

Description of Proposal: Re-development of Casement Park to provide a new Stadium (Capacity of 34578). Development comprises: demolition of the existing facilities; construction of new pitch, boundary wall and stands, incorporating bar/restaurant & ancillary kitchen areas, conference, training, community and cultural heritage and education facilities, ancillary offices, player accommodation and welfare facilities, press/media & broadcast facilities, replacement floodlighting, stadium/event management suite, ground support facilities including new arrangements for vehicles and pedestrians, electronic display installations, storage, surface and undercroft car parking, hard and soft landscaping, new landscaped pedestrian access from Mooreland Park to Stockman's Lane. Use of the stadium for up to three outdoor music concerts in any calendar year.

Applicant Ulster GAA Agent: RPS

Address 8-10 Market Street Address: Elmwood House

Armagh 74 Boucher Road BT61 7BX Belfast BT12 6R7

BT12 6RZ

Drawing Ref: 01 (Rev A), 02 (Rev A), 03 (Rev A), 04 (Rev A), 05 (Rev A), 06 (Rev A), 07 (Rev A), 08 (Rev A), 09 (Rev A), 10 (Rev A), 11 (Rev A), 12 (Rev A), 13 (Rev A), 14 (Rev A), 15 (Rev A), 16 (Rev A), 17 (Rev A), 18 (Rev A), 19 (Rev A), 20 (Rev A), 21 (Rev A), 22 (Rev A), 23 (Rev A), 24 (Rev A), 25 (Rev A), 26 (Rev A), 27 (Rev A), 28 (Rev A), 29 (Rev A), 30 (Rev A), 31 (Rev A), 32 (Rev A), 33 (Rev B), 34 (Rev B), 35 (Rev A), 36 (Rev A), 37 (Rev A), 38 (Rev A), 39 (Rev A), 40 (Rev A), 41 (Rev A), 42 (Rev A), 43 (Rev A), 44 (Rev A), 45 (Rev A), 46 (Rev A), 47 (Rev A), 48 (Rev A), 49 (Rev A), 50 (Rev A), 51 (Rev A), 52 (Rev A), 53 (Rev A), 54 (Rev A), 55 (Rev A), 56 (Rev A), 57 (Rev A), 58 (Rev A), 59 (Rev A), 60.

In pursuance of its power under Section 29 (7) of the above mentioned Act, the Department for Infrastructure hereby gives notice that full permission for the above mentioned development in accordance with your application **SHOULD IN ITS**OPINION BE GRANTED subject to compliance with the following conditions which are imposed for the reasons stated:

1. As required by Section 61 of the Planning Act (Northern Ireland) 2011, the development hereby permitted shall be begun before the expiration of 5 years from the date of this permission.

Reason: Time Limit.

2. No site works associated with the development hereby permitted shall commence until a final Construction Environmental Management Plan (CEMP), including the designation of an Environmental Manager for the development, is submitted to and agreed in writing with the Planning Authority. The CEMP shall contain as a minimum all of the mitigation, and avoidance measures to be employed as outlined in the Environmental Statement including the details provided in informative 23. The CEMP shall also include Method of Works Statement for works in, near or liable to affect any waterway as defined by the Water (Northern Ireland) Order 1999 and shall detail all necessary pollution prevention measures to protect groundwater and all other elements of the water environment. The CEMP shall be implemented as agreed upon commencement of the development hereby approved. Any further updates to the CEMP shall be agreed in writing by the Planning Authority.

The CEMP shall be submitted at least 8 weeks prior to the commencement of construction.

Reason: To avoid adverse effects on the integrity of designated or proposed SPAs and Ramsar sites in Belfast Lough and to ensure the protection of human health and environmental receptors.

3. No site works associated with the development hereby permitted shall commence until all measures set out in the final CEMP in respect of the treatment and removal of Japanese Knotweed have been fully implemented. Thereafter the subject area will be monitored for regrowth of Japanese Knotweed throughout the construction period and to an agreed schedule for four years following completion of the works.

Reason: To ensure that all Japanese Knotweed is removed from the site and disposed of in an appropriate manner in line with the requirements of the Wildlife (NI) Order 1985 and the Controlled Waste (Duty of Care) Regulations (NI) 2002.

4. No development or piling work should commence on site until a piling risk assessment has been submitted to and agreed in writing with the Planning Authority.

Reason: In the interests of protection of environmental receptors to ensure the site is suitable for use.

- 5. Prior to the commencement of development a scheme for the remediation of any interference with domestic television reception that may be caused by the proposal shall be submitted to and approved in writing by the Planning Authority. The remediation scheme shall include:
  - an assessment of the quality of television reception prior to the commencement of works:

- a quality assessment upon completion of the development;
- remedial measures to mitigate any identified impacts that occur within 5 years of completion of the development and appropriate timeframes for correction.

Reason: To ensure that reception for existing TV equipment is not adversely affected by the development hereby approved.

6. Prior to the installation of basement and floor structures, a Verification Report shall be submitted to and approved in writing with the Planning Authority. The report shall demonstrate contaminated made ground removal and the completion of earth works in line with the RPS Report entitled 'Casement Park, Andersonstown Road, Belfast, Remedial Strategy Report, IBR0864/ES Volume III Appendix 7.3 / February 2017' and Drawing – Earthworks to Level 21 and Basement MMD-310320-C-DR-00-XX-0006 (contained within Appendix A of the GQRA) to ensure that contamination no longer poses a risk to human health.

The Verification Report shall demonstrate the successful completion of the proposed earthworks and that the identified potential pollutant linkages are effectively broken. The Verification Report shall be in accordance with current best practice and guidance as outlined by the Environment Agency.

The Planning Authority must be given 2 weeks written notification prior to the commencement of remediation work.

Reason: In the interests of protection of human health and environmental receptors to ensure the site is suitable for use.

7. If during the development works, new contamination or risks are encountered which have not previously been identified, works should cease and the Planning Authority shall be notified in writing immediately. In the event of unacceptable risks being identified, a remediation strategy shall be submitted to and agreed in writing with the Planning Authority, and subsequently implemented and verified to its satisfaction.

Reason: To avoid adverse effects on the integrity of designated or proposed SPAs and Ramsar sites in Belfast Lough and in the interests of protection of human health and environmental receptors to ensure the site is suitable for use.

8. Following completion of any remediation works required under condition 7, a Verification Report shall be submitted to and approved in writing with the Planning Authority. The verification report should present all the remediation and monitoring works undertaken and demonstrate the effectiveness of the works in managing all the risks and achieving the remedial objectives.

Reason: In the interests of protection of human health and environmental receptors to ensure the site is suitable for use.

9. Prior to operation of the development, a final Verification Report shall be submitted to and agreed in writing with the Planning Authority. This report must demonstrate that all imported soil is demonstrably suitable for its end use and that areas of landscaping and hard standing have been completed. This Verification Report shall be in accordance with the RPS Report entitled 'Casement Park, Andersonstown Road, Belfast, Remedial Strategy Report, IBR0864/ES Volume III Appendix 7.3 / February 2017'.

Reason: In the interests of protection of human health.

10. Demolition and construction works shall not be conducted outside the hours of 08:00hrs -18:00hrs Monday – Friday and 08:00-13:00hrs on a Saturday.

Reason: In the interests of protection of residential amenity.

11. The Landscape Management Plan shall be implemented as approved in accordance with the Landscape Management Report and drawing number 50 REV A & drawing number 51 REV A received by DfI Planning on 11 July 2019.

Reason: To ensure the establishment and maintenance of a high standard of landscape.

12. The development hereby approved shall not be occupied until all foul and storm drainage works, including the installation of an oil/petrol/chemical interceptor, have been completed to the satisfaction of the Planning Authority, in general accordance with the approved drainage details.

Reason: In the interests of the proper control of storm and foul discharge from the site.

13. Prior to construction of the development hereby approved, a final verification report shall be submitted to and agreed in writing with the Planning Authority. The report must demonstrate that the drainage system will achieve the required levels of attenuation for foul sewage.

Reason: In the interests of the proper control of foul discharge from the site.

14. No fixtures or events shall take place in the development hereby permitted until the structure and function of the Event Management Group, generally in accordance with paragraph 4.7 of the Event Management Plan received by Dfl Planning on 03 February 2020, is established to the satisfaction of the Planning Authority within 2 months of the initial scheduled event or fixture.

Reason: To encourage the use of alternative modes of transport to the private car.

15. The development hereby permitted shall not become operational until access arrangements for vehicles and pedestrians are provided in accordance with drawing number 04 (Rev A) date stamped received 11 July 2019.

Reason: To ensure there is a satisfactory means of access in the interests of road safety and the convenience of road users.

16. The development hereby permitted shall not become operational until hard surfaced areas have been constructed and permanently marked in accordance with the approved drawing number 04 (Rev A) date stamped received 11 July 2019 to provide adequate facilities for parking, servicing and circulating within the site. No part of these hard surfaced areas shall be used for any purpose at any time other than for the parking and movement of vehicles and cycles.

Reason: To ensure the provision of adequate parking facilities to meet the range of transport needs of the development and in the interests of road safety and the convenience of road users.

17. The development hereby permitted shall not become operational until the road works indicated on Drawing No MMD-310320-C-DR-00-XX-0021 within the Service

Management Plan received by Dfl Planning on 11 July 2019 have been fully completed in accordance with the approved plans.

Reason: To ensure that the road works considered necessary to provide a proper, safe and convenient means of access to the site are carried out at the appropriate time.

18. The development hereby permitted shall not become operational until a protocol for the operation of the Dfl Roads Traffic Information and Control Centre (TICC) for events with a forecast attendance of over 3100 spectators is submitted to and agreed in writing with the Planning Authority. The protocol shall be implemented as agreed.

Reason: To ensure that the interests of road safety and the convenience of road users.

19. All hard landscape works shall be carried out in accordance with the approved details prior to the development becoming operational.

Reason: To ensure the provision of amenity afforded by appropriate landscaping design.

20. All soft landscape works shall be carried out in accordance with the approved details within the first available planting season after the development hereby permitted becomes operational. If within a period of 5 years from the date of the planting of any tree, shrub or hedge, that tree, shrub or hedge is removed, uprooted or destroyed or dies, or becomes, in the opinion of the Planning Authority, seriously damaged or defective, another tree, shrub or hedge of the same species and size as that originally planted shall be planted at the same place, unless the Planning Authority gives its written consent to any variation.

Reason: To ensure the provision, establishment and maintenance of a high standard of landscape.

21. Prior to operation of the social club, a verification report shall be submitted to and agreed in writing with the Planning Authority demonstrating that the east façade construction materials of the social club (masonry/glazing and doors) provide a composite Sound Reduction Index (SRI) value of 50 dB Rtra in accordance with the acoustic specification outlined in Section 1.3.1 Entertainment Noise of the RPS – Casement Park Further Additional Information (FEI), Document number NI1418, date stamped received 11th July 2019 and Drawing Number 19 Rev A date stamped received 11 July 2019.

Reason: In the interests of protection of residential amenity.

22. Prior to operation of the social club, all external access doors to the social club which open directly into areas of amplified entertainment shall be of double lobby construction in accordance with Section 1.3.1 Entertainment Noise of the RPS – Casement Park Further Additional Information (FEI), Document number NI1418, date stamped received 11th July 2019. All lobby arrangement doors shall be fitted with compressible acoustic seals.

Reason: In the interests of protection of residential amenity.

23. Prior to operation of the development, a Verification Report shall be submitted to and agreed in writing with the Planning Authority, which demonstrates that the Rating Level (dB LAr) of sound from all combined plant and equipment associated with the development does not exceed the background sound level (for both daytime and night time hours) at sound sensitive residential premises when determined in accordance with the assessment methodology outlined in BS4142:2014+A1:2019 - Methods for rating and

assessing industrial and commercial sound, and in accordance with Sub-section 6.6.2.3 Plant/Equipment Noise of Section 6.6 – Mitigation Measures, Chapter 6.0 Noise and Vibration of the RPS Environmental Statement (ES) 2018. The approved Rating Level (dB LAr) shall be maintained at that level, or below, thereafter.

Reason: In the interests of protection of residential amenity.

24. Prior to operation of the development, the Voice Activated Public Address (VAPA) system shall be installed in accordance with Sub-section 6.6.2.4 Public Address System Noise of Section 6.6 – Mitigation Measures, Chapter 6.0 Noise and Vibration of the RPS Environmental Statement (ES) 2018. Upon commissioning of the VAPA system a verification report, shall be submitted to and agreed in writing with the Planning Authority. The report must demonstrate that amplified sound played through the VAPA system (and any other proposed electronic audio/visual display installations designed for spectator communication), does not cause adverse noise impact to residential receptors. The amplified communication system shall be operated at or below the sound level as approved.

Reason: In the interests of protection of residential amenity.

25. Prior to operation of the designated smoking area to the social club, a masonry block wall shall be constructed at the perimeter of the smoking area in accordance with Drawing 02 (Rev A) received on 11 July 2019. The masonry block wall shall be retained thereafter.

Reason: In the interests of protection of residential amenity.

26. Prior to operation of the development, the four cooking odour abatement systems shall be installed in accordance with the specifications contained within Sub-section 11.6.2.1, Section 11.6 Mitigation Measures, Chapter 11.0 Air Quality, Odour and Climate of the RPS Environmental Statement (ES) 2018. The odour abatement systems shall be permanently retained thereafter.

Reason: In the interests of protection of residential amenity.

27. Prior to operation of the development, the four odour abatement flue discharge points shall terminate at least 1000mm above the finished roof line of the development in accordance with the annotated detail presented in Drawing Number 56 (Rev A) and 57 (Rev A) received on 11 July 2019. The odour abatement flues shall be permanently retained thereafter.

Reason: In the interests of protection of residential amenity.

28. The combustion plant installed within the proposed development shall meet the technical specification as detailed within Appendix 11.3 and Sub-section 11.4.10 of Chapter 11.0 Air Quality, Odour and Climate of the RPS Environmental Statement (ES) 2018. A verification report shall be submitted to and agreed in writing with the Planning Authority prior to operation of the development which details the exact design of each system.

Reason: In the interests of protection of human health.

29. Prior to operation of the development, the mitigation measures outlined in Section 13.7.2 Operational Phase Mitigation Measures, Chapter 13 – Artificial Lighting, of the RPS Environmental Statement (ES) 2018, shall be implemented and retained thereafter.

Reason: In the interests of protection of residential amenity.

30. Prior to operation of the development, an Artificial Light Verification Report shall be submitted to and agreed in writing with the Planning Authority. The report shall demonstrate that all artificial lighting connected with the development is measured and confirmed to be within the vertical illuminance (Ev) lux levels for Environmental Zone 3 of 10 lux (pre-curfew, before 23:00hrs) and 2 lux (post-curfew, after 23:00hrs) at light sensitive receptors as stipulated within Table 2 of the Institute of Lighting Professionals (ILP) Guidance Notes for the Reduction of Obtrusive Light GN01:2011. The agreed lux levels, or lower, shall be maintained thereafter.

Reason: In the interests of protection of residential amenity.

31. The capacity of the development hereby approved shall not exceed 34,578 at any time.

Reason: In the interest of spectator safety and residential amenity.

32. The development, excluding the social club, shall not be operational between the hours of 23:00hrs - 08:00hrs.

Reason: In the interests of protection of residential amenity.

33. The development shall not be operational between the hours of 23:00hrs - 08:00hrs, except for the approved operation of the Social Club.

Reason: In the interests of protection of residential amenity.

34. The development shall operate in accordance with the Sustainable Travel Plan received by Dfl Planning on 16 May 2018.

Reason: To encourage the use of alternative modes of transport to the private car.

35. The development hereby permitted shall operate generally in accordance with the Event Management Plan as detailed in the document received by Dfl Planning on 03 February 2020.

Reason: In the interests of sustainability and to encourage the use of transport other than the private car.

36. A specific Event Management Plan shall be developed and implemented for every event with a forecast attendance greater than 3100 spectators. For any event with a forecast attendance greater than 14000 spectators, the Event Management Plan shall be approved by Event Management Group prior to the event taking place.

Reason: In the interests of sustainability and to encourage the use of transport other than the private car.

37. Within twelve months of the first event taking place, and annually thereafter, a report of the effectiveness of the measures implemented as part of the Event Management Plan during the preceding year and any proposed revisions and measures for improvement shall be produced by the operator, in consultation with the Event Management Group, and submitted to the Planning Authority for agreement in writing. The contents of the report and any proposed revisions and measures for improvement in the Event Management Plan shall be agreed by the Planning Authority within two months of submission. If the report is not considered to be satisfactory and has not been agreed by the Planning Authority within two months of its submission, or if the required report is not

submitted at all, there shall be no further events until such times as the Planning Authority has been provided with, and agreed to that report in writing.

Reason: In the interests of sustainability and to encourage the use of transport other than the private car.

38. The development shall operate in accordance with the Service Management Plan received by Dfl Planning on 11 July 2019.

Reason: To ensure the development is adequately serviced in the interests of road safety and traffic progression.

39. The Voice Activated Public Address (VAPA) system and amplified sound associated with audio-visual display installations shall not be operational between the hours of 23:00hrs - 08:00hrs.

Reason: In the interests of protection of residential amenity.

40. There shall be no commercial deliveries/collections associated with the development or with permitted outdoor concert events between the hours of 23:00hrs-07:00hrs on any weekday.

Reason: In the interests of protection of residential amenity.

41. All windows to the social club façade shall be fixed and of a non-opening design and construction.

Reason: In the interests of protection of residential amenity.

42. There shall be no customer seating or tables located within the designated smoking area associated with the social club.

Reason: In the interests of protection of residential amenity.

43. There shall be no more than three outdoor music concerts in any calendar year.

Reason: In the interests of protection of residential amenity.

44. Amplified sound associated with outdoor concert events held within the development shall cease by 23:00hrs.

Reason: In the interests of protection of residential amenity.

45. During the outdoor concert event production phase, including staging set-up and staging take-down periods, Heavy Goods Vehicles (HGVs) entering and leaving the development shall be managed in accordance with Sub-section 6.6.2.5 – Entertainment Noise of Section 6.6 – Mitigation Measures, Chapter 6.0 Noise and Vibration of the RPS Environmental Statement (ES) 2018. HGV movements shall be limited to no more than 6 movements per hour on Mooreland Park/Drive and to no more than 6 HGV movements per hour on Owenvarragh Park entrance roads to the development.

Reason: In the interests of protection of residential amenity.

46. During the production of outdoor concert events, Heavy Goods Vehicles (HGVs) shall not enter or leave the development onto Mooreland Park/Drive or Owenvarragh Park between the hours of 23:00hrs – 07:00hrs in accordance with *Sub-section 6.6.2.5 - Entertainment* 

Noise of Section 6.6 – Mitigation Measures, Chapter 6.0 Noise and Vibration of the RPS Environmental Statement (ES) 2018.

Reason: In the interests of protection of residential amenity.

47. All external artificial lighting associated with outdoor concerts/events held within the development, including the production phase, shall be switched off by a 23:00hrs curfew in accordance with Section 4.0 of the RPS – Casement Park Redevelopment - Technical Clarifications, dated 18<sup>th</sup> December 2018 (except for boundary/security lighting previously approved).

Reason: In the interests of protection of residential amenity.

#### **Informatives**

- 1. The planning permission hereby granted in also subject to the applicants entering into a legal agreement under Section 76 of the Planning Act (NI) 2011. A copy of the Section 76 Planning Agreement is available with the applicant's Solicitor.
- 2. This determination relates to planning control only and does not cover any consent or approval which may be necessary to authorise the development under other prevailing legislation as may be administered by the Planning Authority or other statutory authorities.
- No connection should be made to the public sewer in accordance with the Water and Sewerage Services (Northern Ireland) Order 2006 (as amended Water and Sewerage Services Act (Northern Ireland) 2016), until the mandatory Sewer Adoption Agreement has been authorised by NIW.
- 4. All services within the development should be laid underground.
- 5. Statutory water regulations are in force, which are designed to protect public water supplies against contamination, undue consumption and misuse. All internal plumbing installation must comply with the current Water Supply (Water Fittings) Regulations (Northern Ireland). Applicants should contact NI Water's Water Fittings Regulations team via waterline@niwater.com if they have any queries.
- 6. Public water supply within 20m of your proposal the Developer is required to consult with NIW to determine how the proposed development can be served. Application to NIW is required to obtain approval to connect.
- 7. Foul sewer within 20m of your proposal the Developer is required to consult with NIW to determine how the proposed development can be served. Application to NIW is required to obtain approval to connect.
- 8. No surface water sewer within 20m of your proposal developer is required to consult with NIW and may wish to requisition a surface water sewer to serve the proposed development and / or obtain approval from Rivers Agency for discharge to a watercourse.
- 9. The applicant is advised to contact NIW Waterline on 03457 440088 or waterline@niwater.com, upon receipt of this decision to discuss any areas of concern. Application forms and guidance are also available via these means.
- 10. If during the course of developing the site the developer uncovers a pipe not previously evident, NIW should be notified immediately in order that arrangements may be made for

investigation and direction in respect of any necessary measures required to deal with the pipe. Notify NIW Waterline on 03458 770002.

- 11. The applicant must ensure that the kitchen(s) associated with this development has suitable properly maintained grease traps on the effluent.
- 12. Although it has been determined above if NIW infrastructure is within 20m of your proposal, consultation with NIW is required at an early design stage by means of a Predevelopment Enquiry to obtain details of the availability of existing water and sewerage infrastructure and how their proposal may be serviced.
- 13. Under the terms of Schedule 6 of the Drainage (NI) Order 1973, any proposals either temporary or permanent, in connection with the development which involves interference with any watercourses such as culverting, bridging, diversion, building adjacent to or discharging storm water etc. requires the written consent of DfI Rivers. This should be obtained from the Eastern Regional Office at Ravarnet House, Altona Road, Largymore, Lisburn BT27 5QB.
- 14. Developers should acquaint themselves of their statutory obligations in respect of watercourses as prescribed in the Drainage (Northern Ireland) Order 1973, and consult Dfl Rivers accordingly on any related matters.
- 15. Any proposals in connection with the development, either temporary or permanent which involve interference with any watercourse at the site:- such as diversion, culverting, bridging; or placing any form of structure in any watercourse, require the written consent of Dfl Rivers. Failure to obtain such consent prior to carrying out such proposals is an offence under the Drainage (Northern Ireland) Order 1973 which may lead to prosecution or statutory action as provided for.

Any proposals in connection with the development, either temporary or permanent which involve additional discharge of storm water to any watercourse require the written consent of Dfl Rivers. Failure to obtain such consent prior to permitting such discharge is an offence under the Drainage (Northern Ireland) Order 1973 which may lead to prosecution or statutory action as provided for.

- If, during the course of developing the site, the developer uncovers a watercourse not previously evident, he should advise the Dfl Rivers local Area Office immediately in order that arrangements may be made for investigation and direction in respect of any necessary measures required to deal with the watercourse.
- 16. The purpose of the conditions 6-8 is to ensure any site risk assessment and remediation work is undertaken to a standard that enables safe development and end-use of the site such that it would not be determined as contaminated land under the forthcoming Contaminated Land legislation i.e. Part 3 of the Waste and Contaminated Land Order (NI) 1997. It remains the responsibility of the developer to undertake and demonstrate that the works have been effective in managing all risks.
  - In respect of condition 7, any new contamination shall be fully investigated in accordance with the Model Procedures for the Management of Land Contamination (CLR11).
- 17. Regulation Unit Land and Groundwater Team recommend that the applicant consult with the Water Management Unit within the NIEA regarding any potential dewatering that may be required during the redevelopment works including the need for discharge consent. Discharged waters should meet appropriate discharge consent Conditions.

- 18. In respect of condition 4, piling risk assessments should be undertaken in accordance with the methodology contained within the Environment Agency document on "Piling and Penetrative Ground Improvement Methods on Land Affected by Contamination: Guidance on Pollution Prevention" available at <a href="http://publications.environment-agency.gov.uk/PDF/SCHO0501BITT-E-E.pdf">http://publications.environment-agency.gov.uk/PDF/SCHO0501BITT-E-E.pdf</a>.
- 19. The applicant should be aware that it is an offence under section 47 of the Fisheries Act (Northern Ireland) 1966 to cause pollution which is subsequently shown to have a deleterious effect on fish stocks.
- 20. The applicant must refer and adhere to all the relevant precepts contained in:
  - Standing Advice Note No. 23 Commercial and Industrial Developments.
  - Standing Advice Note No.4 Pollution Prevention Guidance.
  - Standing Advice Note No. 11 Discharges to the Water Environment.
  - Standing Advice Note No. 18 Abstractions and Impoundments.
  - Standing Advice Note No. 25 Vehicle Washing
  - Standing Advice Note No. 5 Sustainable Drainage Systems.
- 21. No medicines having a deleterious effect on sewage treatment processes should be disposed of to the sewage system.
- 22. The applicant should be informed that it is an offence under the Water (Northern Ireland) Order 1999 to discharge or deposit, whether knowingly or otherwise, any poisonous, noxious or polluting matter so that it enters a waterway or water in any underground strata. Conviction of such an offence may incur a fine of up to £20,000 and / or three months imprisonment.

The applicant should note the definition of a 'waterway' as defined under the NI Water Order:

"Waterway" includes any river, stream, watercourse, inland water (whether natural or artificial) or tidal waters and any channel or passage of whatever kind (whether natural or artificial) through which water flows

In this Order any reference to a waterway includes a reference to the channel or bed of a waterway which is for the time being dry.

- 23. In accordance with condition 2 the CEMP should reflect all of the mitigation, and avoidance measures to be employed as outlined in the Environmental Statement, including the following:
  - A Construction Site Traffic Management Plan.
  - A Noise Management Plan and Vibration Management Plan. The noise and vibration mitigation measures detailed within the Draft Construction Environmental Management Plan (Draft Noise Management Plan, Appendix 2 of Volume III Appendix 2.1 and Draft Vibration Management Plan, Appendix 3 of Volume III Appendix 2.1) shall be adopted within the final Noise and Vibration Management Plans. The Noise Management Plan and Vibration Management Plan shall pay regard to the recommendations outlined in Sub-section 6.6.1 Construction Phase of Section 6.6 Mitigation Measures, Chapter 6.0 Noise and Vibration of the RPS Environmental Statement (ES) 2018 and Parts 1 and 2 of BS 5228:2009+A1:2014 Noise and Vibration Control on Construction and Open sites.

- A Dust Management Plan. The dust management shall be in accordance with Sub-section 11.4.6 and Section 11.6 of Chapter 11.0 Air Quality, Odour and Climate of the RPS Environmental Statement (ES) 2018. The dust mitigation measures detailed within the Draft Construction Environmental Management Plan (Draft Dust Management Plan, Appendix 4 of Volume III Appendix 2.1) shall be adopted within the final Dust Management Plan.
- A Japanese Knotweed Management Plan. The management measures detailed within the Draft Construction Environmental Management Plan (Japanese Management Plan, Appendix 9 of Volume III Appendix 2.1) shall be adopted within the final CEMP.
- Identification and details of the perceived risks to a waterway e.g. from cement, concrete, grout, fuels/ oil/ hydrocarbons and suspended solids.
- Identification and details of potential pollution sources and pathways.
- Details of all pollution prevention measures/mitigating measures to address the
  environmental impacts on the aquatic environment and minimise the risk of
  pollution to any waterway (as defined by the Water (NI) Order 1999) during the
  development of this proposal as detailed in the Environmental Statement and
  preliminary CEMP. Examples of mitigation measures employed to minimise the
  risk of pollution to any waterway (as defined by the Water (NI) Order 1999) include;
  - Safe refuelling, handling and storage practices for earth stockpiles and secondary containment for chemicals, oil, fuels etc.
  - Emergency spill procedures should be addressed and should include the NIEA pollution hotline 0800 80 70 60 and the associated time frames for contact in event of a spill / pollution.
  - NIEA Water Management Unit notes the Outline Emergency Spill Response Plan features the pollution hotline number but requires a timeframe. For example "any spillages / pollution incidents should be reported to the NIEA water pollution hotline within 30 minutes of the incident occurring unless it is not safe to do so".
- 24. CEMP / Method of Works Statement must demonstrate adherence of working practices to the precepts contained in relevant PPG's. e.g. PPG5 Works in, near or liable to affect watercourses and PPG6 Working at Demolition and Construction sites.
- 25. The applicant's attention is drawn to Article 15 of the Wildlife (Northern Ireland) Order 1985 (as amended) under which it is an offence for any person to plant or otherwise cause to grow in the wild any plant which is included in Part II of Schedule 9 of the Order, which includes Japanese Knotweed.

Any soil, containing Japanese Knotweed plant or seed material, which is removed off site, is classified as controlled waste under the Controlled Waste Regulations (Northern Ireland) 2002. The Controlled Waste (Duty of Care) Regulations (Northern Ireland) 2002 places a duty of care on 'anyone who produces, imports, stores, transports, treats, recycles or disposes of waste to take the necessary steps to keep it safe and to prevent it from causing harm, especially to the environment or to human health'. In the case of Japanese Knotweed it is the duty of the waste producer to inform the licensed waste

carrier and licensed landfill site that the controlled waste material contains Japanese Knotweed as part of the waste transfer process.

Please see the following link for Best Practice Guidance: http://invasivespeciesireland.com/toolkit/

Further advice can be sought from the Wildlife Inspector's Team, Northern Ireland Environment Agency, Klondyke Building, Cromac Avenue, Gasworks Business Park, Belfast BT7 2JA. Tel: 028 905 69605

26. NIEA Water Management Unit's Pollution Prevention Team will be happy to advise on CEMP / Method of Works Statement or to provide any other pollution prevention advice the applicant requires. They can be contacted on 028 9263 3478.

The applicant should note discharge consent, issued under the Water (Northern Ireland) Order 1999, is required for any discharges to the aquatic environment and may be required for site drainage during both the construction and operational phases. Any proposed discharges not directly related to the construction of the development, such as from septic tanks or wash facilities, will also require separate discharge consent applications. The applicant should refer and adhere to relevant precepts contained in Standing Advice Note No. 11 – Discharges to the Water Environment.

- 27. The applicant should consult with the Water Management Unit within the NIEA regarding any potential dewatering that may be required during the development works including the need for discharge consent. Discharged waters should meet appropriate discharge consent conditions. (Please refer to the Standing Advice Note 11 Discharges to the Water Environment.
- 28. Water Management Unit notes the potential exists for the water table to be encountered during these works.

In accordance with the Water Abstraction and Impoundment (Licensing) Regulations (Northern Ireland) 2006 (as amended) it is a mandatory requirement that upon the abstraction and/or diversion and/or impoundment of water from the natural river channel/lake, coastal or groundwater sources, an abstraction/impoundment licence should be obtained unless the operations specified are Permitted Controlled Activities.

The applicant should refer and adhere to all the relevant precepts contained in Standing Advice Note No. 18 – Abstractions and Impoundments.

Given the above points Water Management Unit strongly recommends the applicant contact the local consenting officer (028 9262 3056) and licensing officer (028 9263 3462) at their earliest convenience to discuss the statutory permissions required for this proposal.

- 29. Construction of SuDS should comply with the design and construction standards as set out in the Construction Industry Research and Information Association (CIRIA) manual C753. A separate site handbook (C698) for the construction of SuDS has also been produced by CIRIA.
- 30. The applicant must comply with the Control of Pollution (Oil Storage) Regulations (Northern Ireland) 2010.
- 31. The applicant's attention is drawn to Article 4 of the Wildlife (Northern Ireland) Order 1985 (as amended) under which it is an offence to intentionally or recklessly:

- kill, injure or take any wild bird; or
- take, damage or destroy the nest of any wild bird while that nest is in use or being built; or
- at any other time take, damage or destroy the nest of any wild bird included in Schedule A1; or
- obstruct or prevent any wild bird from using its nest; or
- take or destroy an egg of any wild bird; or
- disturb any wild bird while it is building a nest or is in, on or near a nest containing eggs or young; or
- disturb dependent young of such a bird. Any person who knowingly causes or permits to be done an act which is made unlawful by any of these provisions shall also be guilty of an offence.

It is therefore advised that any tree, hedge loss or vegetation clearance should be kept to a minimum and removal should not be carried out during the bird breeding season including 1st March to 31st August, unless pre-clearance surveys show an absence of breeding birds.

32. The applicant and future users are advised that the proposed development is located adjacent to an area declared as an Air Quality Management Area (AQMA) under the Environment (NI) Order 2002. Levels of nitrogen dioxide within the AQMA are predicted to exceed the annual mean concentrations as prescribed by the Government through the National Air Quality Strategy.

The Council along with relevant partners have developed a 2015-2020 Air Quality Action Plan that stipulates how they propose to implement measures that are designed to improve air quality within AQMAs.

The applicant and future users should be aware that the area may be subject to mitigation and control measures as part of the air quality management process.

#### 33. THE SMOKING (NI) ORDER 2006

The applicant is advised to ensure that the designated smoking area is suitably managed and controlled to prevent noise, litter, anti-social behaviour and loss of amenity to nearby residents. The applicant is advised to consult with Belfast City Council's Tobacco Control Officer to ensure that the smoking area design is compliant with the regulations.

- 34. Any additional smoking areas to that approved under this permission will require the express consent of the Planning Authority.
- 35. The four cooking odour abatement systems should comply with industry guidance EMAQ+ 'Control of Odour and Noise from Commercial Kitchen Exhaust Systems' issued September 2018.
- 36. The operator of the development is advised that the four cooking odour abatement systems installed within the development should be cleaned and maintained in accordance with the manufacturer's instructions.
- 37. THE LOCAL GOVERNMENT (MISCELLANEOUS PROVISIONS) (NORTHERN IRELAND) ORDER 1985

For entertainment events such as outdoor concerts it will be necessary for the applicant to apply to Belfast City Council for an Outdoor Entertainment Licence. Indoor entertainment associated with the social club, will also require an Entertainment Licence.

The granting of an Entertainment Licence is subject to approval by Belfast City Council's Licensing Committee. Guidance is available on the following link: http://www.belfastcity.gov.uk/buildingcontrol-environment/licences-permits/entertainmentlicence.aspx

38. Noise management arrangements for outdoor concert events using sound amplification equipment should be in line with the recommended noise control procedure as detailed in the Noise Council, 'Code of Practice on Control of Noise at Concerts' (1995) or updated equivalent good practice guidance.

#### 39. THE POLLUTION CONTROL AND LOCAL GOVERNMENT (NI) ORDER 1978

Due to the proximity of commercial and residential accommodation to the proposed development site, the applicant is advised of the following good practice documents for noise and vibration control during the demolition/construction phase of the development:
- Belfast City Council's Noise Control Advice Note for Construction and Demolition Sites (available at

http://www.belfastcity.gov.uk/buildingcontrolenvironment/noisecontrol/typesofnoise.aspx.) and - British Standard 5228:2009 +A1:2014 – Code of practice for noise and vibration control on construction and open sites – Part 1: Noise and Part 2: Vibration.

### 40. SAFETY OF SPORTS GROUNDS (NORTHERN IRELAND) ORDER 2006

Under the Safety of Sports Grounds (Northern Ireland) Order 2006, district councils are responsible for issuing and enforcing a safety certificate in respect of sports grounds designated by the Department for Communities (previously known as DCAL) and stands that have been regulated. These are sports grounds that, in the opinion of the Department, have the potential to accommodate more than 5,000 spectators, and stands that have the potential to accommodate more than 500 spectators at smaller venues.

The safety certificate contains those terms and conditions that the district council considers necessary or expedient to secure the reasonable safety of spectators at the sports ground, when it is being used for the activities specified in the certificate. The most important condition in a safety certificate sets the maximum number of spectators that may be accommodated at the ground.

- 41. The applicant should ensure that machinery, such as cranes, do not block the line of sight for telecom links within the area, when stationary or moving.
- 42. This approval does not apply to any signs or advertising material which the developer or occupier may wish to erect at the premises.

Signs may require separate approval under The Planning (Control of Advertisements) Regulations (Northern Ireland) 2015. Their size, construction, content and siting should be approved by the Planning Authority before any such signs are erected.

- 43. The applicant's attention is drawn to:
  - i. the relevant provisions of the Chronically Sick and Disabled Persons (Northern Ireland) Act 1978; and
  - ii. the Code of Practice for Access for the Disabled to buildings.
- 44. Notwithstanding the terms and conditions of the Department for Infrastructure's approval set out above, you are required under Article 71-83 inclusive of the Roads (NI) Order 1993 to be in possession of the Department for Infrastructure's consent before any work is

commenced which involves making or altering any opening to any boundary adjacent to the public road, verge, or footway or any part of said road, verge, or footway bounding the site. The consent is available on personal application to the DfI Roads Section Engineer whose address is Belfast South Section Office, 1A Airport Road, Belfast BT3 9DY. A monetary deposit will be required to cover works on the public road.

- 45. It is a DfI Roads requirement that all structures which fall within the scope of the current version of BD 2 Technical Approval of Highways Structures: Volume 1: Design Manual for Roads and Bridges shall require Technical Approval. Details shall be submitted to the Technical Approval Authority through the relevant Division.
- 46. This permission does not alter or extinguish or otherwise effect any existing or valid right of way crossing, impinging or otherwise pertaining to these lands.
- 47. This permission does not confer title. It is the responsibility of the developer to ensure that he controls all the lands necessary to carry out the proposed development.
- 48. When making this decision the Department for Infrastructure has taken into consideration environmental information within the terms of the Planning (Environmental Impact Assessment) Regulations (Northern Ireland) 2015.
- 49. Reference to the 'Environmental Statement' relates to the Environmental Statement which was submitted on 19 April 2017 and to the Further Environmental Information (FEI) received on 16 May 2018, 18 December 2018, 11 July 2019 and 3 February 2020.

Dated: 18 November 202	Signed:Authorised Officer
for Strategic Planning Directora	е

# Casement Park Redevelopment

# **Event Management Plan**

Gaelic Athletic Association

April 2018

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# 1. Introduction

### **Overview**

1.1. The Gaelic Athletic Association (GAA) has brought forward proposals to redevelop Casement Park Stadium in West Belfast. Atkins has been commissioned to provide transport and traffic advice to support the submission of a new planning application for this redevelopment.

## **Background**

- 1.2. The GAA has decided to submit a planning application for the redevelopment of the stadium. In advance of the formal submission a number of supporting actions were undertaken:
  - A comprehensive public consultation exercise has been undertaken to ensure members of the public have had the opportunity to provide input and commentary on the development proposals;
  - A stakeholder engagement process has been undertaken to understand the views of a wide range of organisations including Transport NI (now Dfl Roads), Translink, Belfast City Council, Community and Residents Groups as well as commercial interests;
  - A detailed assessment has been carried out of transport and environmental impacts of the development; this has specifically been used to inform the design and capacity of the new stadium, leading to:
  - Development of a new stadium design with a spectator capacity of 34,186.

# **Development Proposals**

- 1.3. The existing Casement Park Stadium is to be demolished to allow for the construction of the new facility which will accommodate 34,186 spectators, including 8175 standing (South Stand). The stands will include corporate facilities, bar/restaurant area, conference/community facilities, handball courts, and ancillary facilities comprising: medical and safety facilities, crowd control centre, event management suite and toilet facilities. Press facilities will also be included.
- 1.4. The stadium will include a standing terrace at the southern end and a variety of seating to include Premium, Corporate, VIP and Disabled
- 1.5. The changing rooms, warm up areas and associated facilities will include:
  - 4 Changing rooms;
  - Warm up rooms;
  - · Physio rooms;
  - Medical rooms;
  - Referee rooms;
  - Press conference area;
  - Player's lounge / VIP Area

# **Supporting Documents**

- 1.6. Atkins has been commissioned to prepare a number of technical documents required to support the planning application and the associated Environmental Statement. Figure 1.1 summarises the required documents which consist of:
  - A **Transport Assessment Report** this reports identifies the traffic and transport impacts associated with activities at the Stadium and proposals for their mitigation;
  - A **Sustainable Travel Plan** this report sets out the initiatives and activities required to encourage sustainable travel to the Stadium;
  - An **Event Management Plan** this report sets out the arrangements required to manage transport and traffic movements for major events; and
  - A **Service Management Plan** this report sets out how the stadium will be serviced in terms of goods and materials in and waste materials out.

Assessment Phase

Service Management Plan

Pairc Mhic Asmaint

Sustainable Travel Plan

Páirc Mhic Asmaint

Mhic Asmaint

Monte cas count comment

Plan

Event Management
Plan

Event Management
Plan

Event Management
Plan

**Figure 1.1 Transport Supporting Documents** 

## **This Document**

- 1.7. This document presents the **Event Management Plan (EMP)** for the Stadium. It sets out:
  - The range of events that the Stadium is likely to accommodate;
  - The actions required to ensure the satisfactory delivery of traffic and transport initiatives to facilitate travel to and from the stadium;
  - The roles and responsibilities for those involved in undertaking these actions.
- 1.8. The GAA has extensive experience of running major events at venues such as Croke Park. Through a process of continuous improvement they have refined their management plans for events to maximise efficiency and minimise disruption. Whilst this document has focused on the travel and transport arrangements for events at Casement, before the stadium becomes operational, the GAA will develop a comprehensive operational plan to cover a range of issues including:
  - Safety Plans;
  - Control and Communications;
  - Stadium Access Arrangements;
  - Traffic Management;
  - Resident Amenity;
  - Evacuation Procedures; and
  - Contingency Planning.

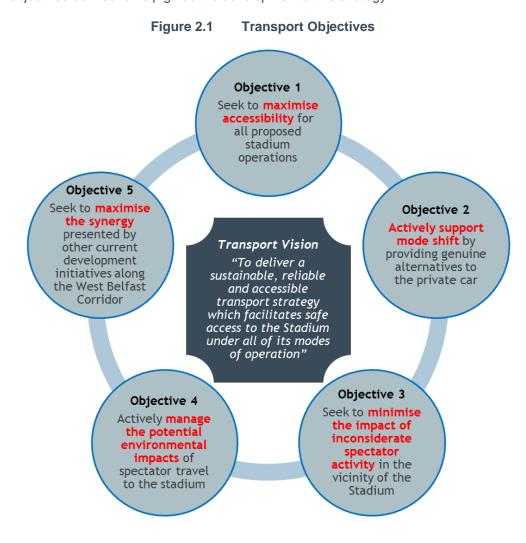
# 2. Transport Strategy

## Overview

- 2.1. To support the redevelopment of the Casement Park Stadium, the GAA has developed proposals to address the transport requirements for spectators attending the new facility. These proposals represent a step change in the way that travel to the stadium is organised. Previous events at the existing stadium had little intervention from the GAA and spectators simply bought a ticket and made their way to the event by whichever means they chose.
- 2.2. For many this resulted in travel using their private car and parking on-street in the general vicinity of the stadium. There is some anecdotal evidence to suggest that this could on occasion result in localised traffic congestion and inconsiderate car parking. In response to concerns raised by some local residents, the GAA have taken a more pro-active approach to influencing spectator travel as part of this application and are proposing a series of initiatives to significantly mitigate the issues previously experienced.

# **Transport Objectives**

2.3. A structured approach has been taken to developing an overall transport strategy which aligns with current transport policies and best practice. **Figure 2.1** presents a summary of the objectives defined to help guide the development of the strategy.



## **Transport Toolkit**

2.4. In recognition of the range of events that will be held at the stadium a toolkit of travel options was developed that would provide a flexible structure which could accommodate the variation in spectator numbers that are likely to be experienced at the stadium. In particular, it was noted that for the most likely full capacity event – the Ulster Football Championship Final – the finalists could vary from year to year as would the travel routes for their spectators. The travel options therefore need to be flexible to allow for some significant variations from event to event and from year to year. **Figure 2.2** summarises the options developed.

Local Increased Park & Walk City Centre Catchment GAA Dept. for Dedicated Dedicated (Boucher (Walk/ Cycle/ as a off-site P&R Supporter off-site P&R Playing Fields Infrastructure Transport Scheduled PT P&R Sites TQ MLK and Local Coach Hub Services/ Parking) Travel Taxis)

Figure 2.2 Transport Toolkit

- 2.5. These transport options are summarised as follows:
  - GAA Supporter Coach Travel At present the GAA sell approximately 60% of match tickets through their network of clubs. This option builds upon this and incorporates coach travel to the Stadium from individual Clubs or 'Hubs' which may accommodate wider geographical catchment;
  - Department for Infrastructure Park & Ride Sites this option makes use of the network of Park and Ride sites currently used by commuters to reduce weekday congestion. These sites enable commuters to park their cars and continue their journey by getting a bus or sharing a car with a colleague or friend;
  - Dedicated Off-Site Park and Ride Sites the GAA have identified locations for parking around the Belfast Harbour area and Lisburn /Maze which can be utilised as Park & Ride options. Potential locations in the Lisburn/Maze Area are the Maze/Long Kesh site as well as Down Royal Racecourse., Options have been identified to provide flexibility and resilience;
  - City Centre Transport Hub the GAA wish to encourage and support spectators to extend their stay in Belfast and to avail of other retail and visitor attractions. They have secured a number of car parking facilities in Belfast City Centre which will enable spectators to park their cars and travel to the stadium via public transport. These car park locations are illustrated in Figure 6.2 of the Sustainable Travel Plan;
  - Park & Walk at Boucher Playing Fields it is recognised that some spectators will still
    prefer to travel to Stadium and park their car within walking distance. Whilst this will not be
    actively encouraged by the GAA, to avoid spectators seeking to park on local streets, use of
    the hard standing area at Boucher Playing Fields as a car park will form one of the travel
    options;
  - **Local Catchment Options** Casement Park is situated on one of Belfast's strongest public transport corridors, supporting bus and black taxi services and the soon to be introduced

Belfast Rapid Transit. These services together with walk and cycle options will reduce the need for spectators local to the stadium to travel to the site by private car.

# 3. Forecast Range of Events

## **Overview**

3.1. This Event Management Plan has been developed to support the redevelopment of the Casement Park Stadium by defining the actions required to enable the facility to successfully deliver a range of events. Whilst the overall Stadium capacity is 34,578 (comprising 34,186 spectators, 192 seats for press and 200 for players), full capacity events are likely to be limited to a small number each year. It is therefore important that the Plan has sufficient flexibility to support the full range of events likely to be experienced. This section of the Plan provides a brief overview of the various events anticipated.

# Frequency of Use

3.2. Table 3.1 sets out a high-level summary of the anticipated frequency of the various events proposed for the Casement Park Stadium.

Table 3.1 Frequency of Use Summary

Use	Frequency of Event	Anticipated Months	Anticipated Days	Anticipated Hours				
Sporting Events								
County Training	12-24 sessions annually	All year round	Week nights	Starting at 8pm Finish at 10pm				
Schools Matches	8-12 matches annually with an attendance range of 200-2500;	School Terms September to June	Week nights	Starting at 8pm Finish at 10pm				
Club Matches	25 matches annually with attendances ranging from 50-3500	February to November	Week nights	Starting at 8pm Finish at 10pm				
County Matches	15-20 matches annually with attendances ranging from 500-5000	January to September	Week nights (likely to mainly be on a Wednesday)	Starting at 8pm Finish at 10pm				
All Ireland Qualifiers	2-5 matches annually with attendance range 3,000-15,000	June and July	Saturday Sunday	Starting at 7pm Starting at 2pm*				
Ulster Championship Semi-finals;	2 matches annually with attendances typically around 20,000	June	Saturday Sunday	Starting at 7pm Starting at 2pm*				
Ulster Championship Final	1 match annually with attendance normally 32,000-34,186.	July	Sunday	Starting at 2pm*				
<b>Major Non- Sporting</b>	Events							
Concerts	Up to a maximum 3 outdoor music events per year up to 34,186 in attendance	June/ July/ August	Friday Saturday Sunday	Doors open at 4pm, Warm up act begins at 7pm, Main act 8pm, Finish 11pm.				

<sup>\*</sup>Depending on TV Scheduling this may be moved one hour either side

3.3. The Transport Assessment (April 2018) provides further information in relation to the frequency of smaller scale events associated with Schools, Clubs and County Matches. The TA confirms

that these events make up the majority of sporting events (by number) to be held at the redeveloped Casement Park stadium

3.4. It should be noted that whilst Table 3.1 provides an overview of the type of events and activities anticipated at the Stadium, it is expected that this EMP will only be applicable at a small number of more significant events where spectator numbers are greater. However, should the Event Management Group (see paragraph 4.7) identify a need for some elements of the transport toolkit to be applied to lower attendance events, then the EMP can be applied flexibly to address those needs.

# 4. Role and Responsibilities

### **Overview**

4.1. To ensure that this Event Management Plan is successfully implemented a clear management structure is required with defined roles and responsibilities agreed at the outset. This section of the Plan sets out the structure that is proposed for Casement Park and key roles.

## **Proposed Structure**

- 4.2. Whilst the GAA, through the Ulster GAA and Antrim County Board will be responsible for the management of Casement Park Stadium, the successful delivery of events at the stadium will require a range of stakeholders, including members of the local community, who will provide essential inputs to the process of ensuring the sustainable and long term viability of the facility.
- 4.3. **Figure 4.1** presents an overview of the Event Management Group proposed for Casement Park. Representatives for the following organisations are expected:
  - GAA through the appointment of a Travel Plan Co-ordinator;
  - Dfl Roads who are responsible for the management and operation of the road network;
  - Translink who operate public transport services;
  - Belfast City Council who can provide important guidance on the licencing for non-sporting events;
  - Blue Light Services PSNI, the NI Fire and Rescue and NI Ambulance Service;
  - Traffic Management Company who will be employed by the GAA to manage the details of coning, signage etc;
  - Local Community which may include local resident group representatives as well as selected community groups; and
  - Local Businesses.

Local Business

Local Business

Páirc Mhic Ásmaint

Posterior de la construction de la co

Figure 4.1 Event Management Group Structure

#### **Roles and Responsibilities**

4.4. The following sections set out the key roles for delivering this Event Management Plan. It should be noted that this Event Management Plan is a live document which will be subject to regular updates and revisions as required to ensure the successful delivery of events at Casement Park. As such some of the key roles and responsibilities may also need to be modified at a future point.

#### **Travel Plan Coordinator**

- 4.5. The Travel Plan Coordinator (TPC) is a key role in the successful delivery of events at Casement Park. The principal roles that the TPC will undertake relate to:
  - The delivery of the Sustainable Travel Plan (see separate document) to encourage and facilitate access to the Stadium by means other than the private car; and
  - Coordinating the activities and chairing the meetings of the Event Management Group to ensure the successful management of transport and traffic matters for major event days.
- 4.6. The TPC is a position that will be appointed directly by the GAA. There are a number of activities that will be led by the TPC in the delivery of the roles required of this position. Key activities are as follows:
  - Liaison internally with the GAA at Ulster Council and Antrim County Board level to communicate and gather support regarding the delivery of sustainable staff, visitor and spectator travel to the Stadium;
  - Liaison with the Stadium Manager to coordinate activities for all events held at the Stadium;
  - Oversee procurement and regular communication with public and private transport operators to ensure forward planning for all events;
  - Set up and coordinate regular meetings of the Event Management Group to ensure stakeholder engagement on all events at the Stadium;
  - Ensuring regular communications with the Event Management Group to include issue of meeting minutes in a timely fashion and providing regular email communications to ensure early warning of key events;
  - Undertake regular survey of Stadium users to understand mode share and travel
    patterns. This information will be used to review and refine the Event Management Plan
    and Sustainable Travel Plans on an annual basis to develop a programme of continuous
    improvement;
  - Undertake regular consultation with the local community and business representatives to
    ensure that the GAA are fully appraised of issues and concerns and equally importantly
    to understand what works well in terms of travel and traffic arrangements; and
  - Monitor and report on other spectator related issues which may impact the local community. The timely gathering of litter and effective action against possible anti-social behaviour will be an important consideration particularly for local residents. The TPC will be required to deliver appropriate proposals as agreed with BCC to address these issues.

#### **Event Management Group**

4.7. The successful delivery of events at Casement Park will require the involvement and expertise of a range of stakeholders as well as close coordination with the local community. The GAA appointed TPC will be required to convene this group and ensure they meet at regular intervals and are kept fully informed of all relevant issues. The make-up of this group may evolve over time but at this stage it is anticipated that it will consist of:

- Dfl Roads, Department of Infrastructure we would expect there to be at least one
  representative of Dfl Roads to reflect the Department's wide ranging responsibilities on
  traffic and car parking matters. The individual undertaking this role will be required to
  undertake wider consultation within the Department to ensure all relevant disciplines are
  given a voice in this process;
- Translink As the principal public transport operator in Northern Ireland, Translink's
  expertise in service operation and event transport will be invaluable in ensuring the
  successful delivery of major events. The GAA have identified Translink as an important
  delivery partner and their involvement in the Event Management Group will assist in the
  planning of events;
- **Belfast City Council** have unrivalled knowledge with respect to the delivery of major events throughout the Belfast Council District. Their expertise in coordinating events will be invaluable in ensuring the successful delivery of events at Casement Park;
- Emergency Services The emergency services, including the PSNI, the Ambulance Service and NI Fire and Rescue will also play an important role in providing input to the traffic arrangements for major events. Similarly, the events at Casement Park also have the potential to impact on the regular operations of the emergency services. The Event Management Group will provide a useful forum to facilitate regular dialogue;
- Community The involvement of representatives from the local community either
  through community groups or resident organisations will be important to ensure the long
  term viability and sustainability of the Stadium. The GAA has undertaken a
  comprehensive public consultation exercise to support the Stadium design and planning
  application process. It will therefore be important to continue this dialogue through to the
  operation of the site and the Event Management Group will provide an excellent
  opportunity for this;
- Local Businesses Many local businesses have engaged with the GAA during the
  consultation events during the planning stage. They have discussed matters such as
  traffic and parking arrangements and have expressed an interest in supporting events at
  the Stadium. It is important that they have some representation in the Event
  Management Group;
- Traffic Management Contractors/ Survey Companies third party contractors may support Stadium events through provision of specialist traffic management services or spectator surveys/ interviews. It may therefore prove useful to include representatives from these organisations on occasion to provide their advice to the Group.
- 4.8. This Group will meet at regular intervals throughout the year with an agreed programme put in place by the TPC.

## 5. Event Management

#### **Overview**

5.1. As set out in section 3 of this document, there will be a range of sporting and non-sporting events throughout the year at the redeveloped Casement Park. This section sets out the various stages in the event management process and the associated activities which will be undertaken.

#### **Event Management Process**

- 5.2. The Event Management Process is divided into four stages:
  - Stage 1 Pre-Event Planning
  - Stage 2 Prior to Commencement of Event
  - Stage 3 During the Event
  - Stage 4 Post Event
- 5.3. The Travel Plan Coordinator is responsible for the organisation of all transport related matters and will assist the Stadium Manager in the delivery of the overall detailed Event Management Plan.

#### Stage 1 - Pre-Event Planning

- 5.4. The successful delivery of an event is dependent upon adequate pre-planning and it is essential that sufficient time is allowed for this. The fundamental component of the pre-planning of events at Casement Park will be the preparation of the detailed Event Management Plan for each specific event.
- 5.5. The detailed Event Management Plan will include the following information (where appropriate) as a minimum:
  - Site Layout Plan
  - Crowd Management Plan
  - Means of escape provisions
  - Stewarding details
  - Special effects including information on the use of lasers
  - Details of temporary structures
  - Electrical systems being installed and testing arrangements
  - First-aid provisions
  - Sanitary accommodation, including provisions for disabled people
  - Traffic/ Transport Management arrangements (see paragraph 5.7)
  - Ticket sales for the event and details of outlets where they are being sold
  - Noise Management Plan
  - Details of fire-fighting equipment
  - Waste disposal provisions
  - General information, such as provision, access for the Emergency Services and site telephone number and event organisers lead contact numbers
- 5.6. A copy of a generic Belfast City Council Event Management Plan is provided at Appendix A. This document, which is standard procedure for managing large events, would be used as a framework upon which to develop a bespoke Detailed Event Management Plan for Casement Park. It is noted that the Stadium will have a range of bespoke safety plans and procedures in place with the Emergency Services which are separate and more detailed than this Event Management Plan. The Detailed Event Management Plan will take cognisance of these plans also.

- 5.7. With reference to the Traffic/ Transport Management arrangements a specific plan will be prepared to accompany the Detailed Event Management Plan and will set out information on the following:
  - Details on the use of the Traffic Information Control Centre by Dfl Roads and PSNI
  - Detailed Traffic Management Plans to include:
    - Locations to be coned off to restrict parking
    - Locations to be coned off to facilitate P&R shuttle bus services
    - Identification of which existing Motorway Gantry Variable Message Signs to be used
    - Locations of temporary Variable Message Signs
    - Local temporary wayfinding signage plan
  - Supporter Coach/ Dfl P&R access/ egress routes
  - Supporter Coach/ Dfl P&R drop off/ pick up points
  - Supporter Coach/ Dfl P&R layover locations
  - Dedicated P&R shuttle bus routes
  - Dedicated P&R shuttle bus drop off/ pick point
  - Pedestrian access routes including wayfinding
  - Pedestrian routes to the rail halts at Finaghy and Balmoral
  - Private Taxi drop off/ pick up points
  - Access Routes for the use of the Boucher Playing Fields P&R site
- 5.8. For illustration purposes Figure 5.1 and Figure 5.2 shows the areas currently envisaged for specific treatment in terms of coning and other initiatives eg Coach drop-off on Kennedy Way. Discussions have taken place with the PSNI and a specialist Traffic Management contractor to progress and refine these proposals. These plans will be agreed with stakeholders and finalised in advance of any major events occurring at the stadium or any other events where the Event Management Group consider such measures would be required / appropriate.
- 5.9. These areas include:
  - Supporter Coach Drop off/ Pick up points at:
    - St Teresa's PS, Glen Road
    - St Genevieve's High School, Stewartstown Road
  - Maintenance of access routes for local residents to include:
    - Mooreland Park:
    - Mooreland Crescent;
    - Owenvarragh Park;
    - Stockmans lane
  - Supporter Coach Layover at:
    - Lamb Dhearg
    - Woodlands Playing Fields
    - Blacks Road P&R
    - Monagh Bypass (Coned off one lane of the carriageway)
  - Dfl P&R Coaches Drop off/ Pick Up at Blackstaff Road
  - Dedicated P&R Shuttle Coach Drop off/ Pick up at:
    - Kennedy Way Upper:- Coned off one lane (both sides) of the carriageway at (before and after match)
    - Kennedy Way Lower:- Coned off one lane of the carriageway at (southbound only after match)
  - City Centre P&R Shuttle BRT along Falls Road/ Andersonstown Road
  - Rail Halts
    - Finaghy
    - Balmoral
  - Boucher Playing Fields as a Park & Walk facility
  - Pedestrian access routes at:
    - Stewartstown Road
    - Finaghy Road North
    - Balmoral Avenue
    - Stockmans Lane

- Andersonstown Road
- Andersonstown residential area (route from St Teresa's)
- 5.10. See Appendix B for capacities of Coach Drop off/ Layover areas.

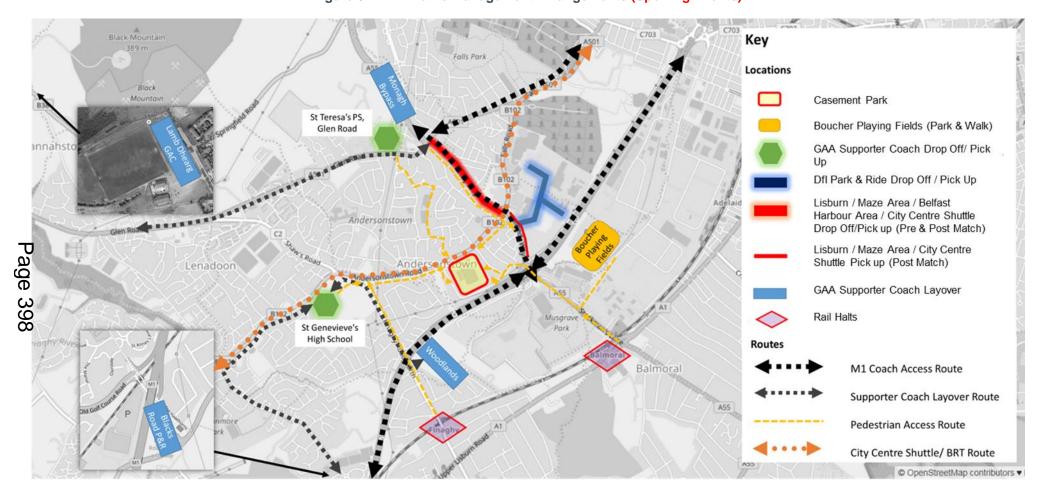


Figure 5.1 Traffic Management Arrangements (Sporting Events)

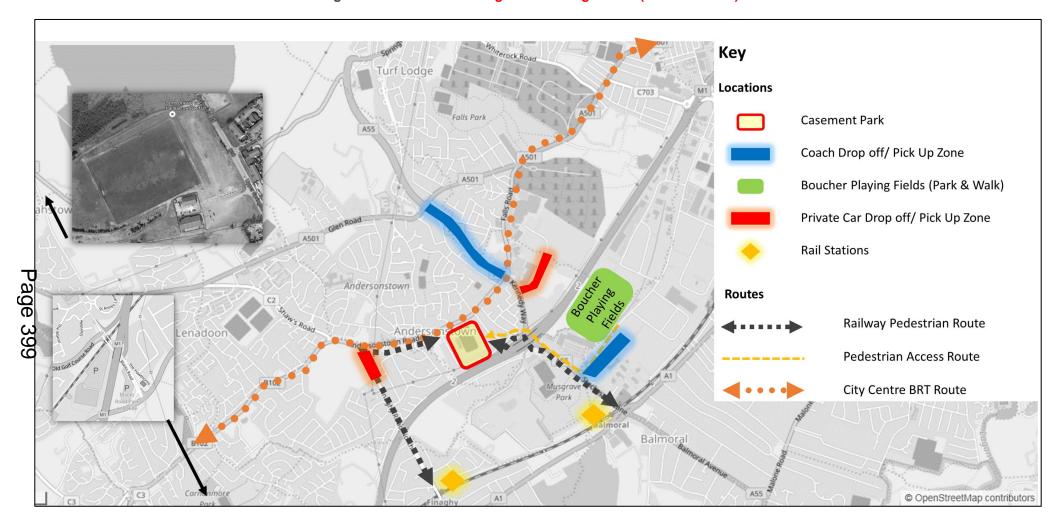


Figure 5.2 Traffic Management Arrangements (Concert Event)

#### Stage 2 – Prior to Commencement of Event

- 5.11. A number of activities will be required to be undertaken prior to the commencement of the event. These will include the implementation of the following strategies as developed by the Event Management Group:
  - Communications Strategy: this will involve amongst other things providing clear spectator/ visitor travel advice
  - Marketing & Promotion Strategy: which will involve engagement with stakeholders to deliver specific initiatives as developed by the Event Management Group
  - **Community Liaison Strategy**: which will consist of close collaboration with the local community and businesses to ensure that all parties are fully aware of the event details.
- 5.12. A Framework Communications Strategy has been prepared on behalf of the GAA by Aiken Public Relations. This framework, presented in Appendix C, identifies a number of initiatives and proposals for communicating with key stakeholders and the wider community. Whilst this framework provides some flavour for the initiatives to be employed these will be further developed in conjunction with the documents listed above.

#### Stage 3 – During the Event

5.13. The Travel Plan Coordinator will be the key contact point for all transport related matters whilst the event is taking place. This will primarily include:

#### Liaison with the Stewards

- 5.14. This is to ensure that:
  - Spectators are arriving to the Stadium safely
  - Spectators are being directed to their appropriate Stadium Entrances in line with their ticket allocation
  - Spectators are not parking their cars in the local residential street network of:
    - Owenvarragh Park
    - Owenvarragh Gardens
    - Mooreland Park
    - Morreland Drive
    - Mooreland Crescent
    - Stockmans Lane
    - Stockmans Avenue
    - Stockmans Crescent
    - Stockmans Drive
  - Spectators are being respectful of the local environment including the local residential streets
  - Coach operators are being directed to the appropriate locations and that they are adhering to their designated access routes, drop off points and layover locations

#### Liaison with the PSNI:

- 5.15. This is to ensure that:
  - On the surrounding road network, the Stewards are receiving sufficient support with regards to the activities listed under paragraph 5.14 above.
  - The spectators are accessing and egressing the stadium safely. This will be monitored from the Stadium Control Room.
  - Any potential traffic congestion on the surrounding road network is being managed in the
    most efficient way possible. This will be monitored from the Dfl Roads Traffic Information
    Control Centre.

#### **Spectator Travel Survey:**

5.16. The Travel Plan Coordinator will manage the collection of a Spectator Travel Survey - example questions that may be included in this document are provided at Appendix A of the separate Sustainable Travel Plan.

**5.17.** The Spectator Travel Survey will be used as an evidence base to understand how travel patterns to the stadium are evolving and will be a key component of the regular reviews undertaken through the Event Management Group. This will also help in informing of lessons learnt which in turn may lead to changes and refinements to the Event Management Plan process.

#### Stage 4 - Post Event

- 5.18. Once an event has finished, the following activities will be undertaken:
  - Liaison with Belfast City Council to coordinate a dedicated refuse collection of the local street network. It will be necessary to agree a programme of cleansing operations with BCC to ensure that any inconsiderate spectator activities are mitigated. This will apply to both sporting events and music concerts as appropriate
  - Distribution, collection and analysis of a post event feedback form covering the local residential street network set out at paragraph 5.13. This will capture any issues noted on the day of the event and will help ascertain which elements of the Event Management Plan were particularly successful
  - The Event Management Group will come together after every major event to undertake a post event evaluation exercise which will include:
    - What worked well?
    - What did not work?
    - What are the areas that need improvement?
    - Agreement on tasks which need to be undertaken in the intervening period before the next major event is due to take place.

# 6. Traffic Management, Signage and Wayfinding

#### Introduction

- 6.1. The Travel Planning Coordinator (TPC) will work with the Event Management Group and other stakeholders to ensure all events at Casement Park are suitably planned in advance and in general accordance with this Event Management Plan.
- 6.2. As set out in the previous section major events in particular will require detailed operational planning to ensure that traffic is properly managed and the requisite parking controls are in place to support and protect the local community.
- 6.3. This section of the Plan assesses the key arrangements that we propose to be in place.

#### **Traffic Management**

- 6.4. As stated previously the transport for each event will be drawn from a toolkit of options as set out and assessed in the separate Transport Assessment Report. Depending on the options selected, complementary arrangements for traffic management and signage will be prepared and implemented, eg if MLK or Down Royal are utilised as Park & Ride venues then appropriate signage will be employed to direct traffic accordingly
- 6.5. The GAA will appoint a specialist contractor to provide any necessary support in this regard. Any operations undertaken by the appointed contractor will be subject to advanced planning with Dfl Roads and formal approval by the Event Management Group. The GAA will be responsible for funding all operations undertaken by this contractor.
- 6.6. It should be noted that in some instances 'Police No Waiting' signs will be required to provide the necessary authority for particular measures to be put in place and to be fully enforceable. It is noted that these can only be put in place by the PSNI or the PSNI appointed Traffic Management Contractor. In such instances the GAA will be responsible for covering any costs arising from their use at Casement Park Stadium.

#### Signage and Wayfinding

- 6.7. Casement Park will facilitate a range of events in terms of their scale and geographical catchment of the spectators involved. Such events can range from Antrim Club Championship events to Ulster Championship events and possibly All Ireland qualifiers. The Stadium will therefore attract a wide range of spectators from those who live locally to those spread throughout the nine counties of Ulster, some of whom may never have visited the Stadium nor indeed Belfast. The provision of clear and appropriate signage for these events will be critical for their efficient operation and to ensure ease of access for all visitors.
- 6.8. The GAA will be responsible for all signage in the city and on the approaches to the city if required to support the events. This will include Variable Message Signs (VMS) as well as wayfinding signage for pedestrians. Initial discussions have taken place with Dfl Roads representatives and it is understood that the existing VMS on the motorway approaches to Belfast will be available to support event management as long as there are no emergency or road safety events that will take precedent.
- 6.9. Additional temporary signage may be required to identify traffic routes and car parking accesses. As stated any additional requirements will be met by a third party contractor appointed (and funded) by the GAA. Pedestrian wayfinding will also be considered in advance to ensure spectators can negotiate the local road network in a safe and efficient manner when accessing the Stadium. Mobile 'App' based technology will also be used to 'push' notifications and travel

updates to spectators to ensure they are kept up to date with the latest traffic conditions and access routes. The App utilises currently available technology and will provide a valuable control mechanism by linking travel and ticket sales.

#### **Event Stewards**

- 6.10. It is anticipated that event stewards will be required to undertake a range of duties to support the activities of the Traffic Management Contractor and the PSNI. Approximately 300 stewards are expected to be drawn from local Gaelic clubs and the local community to ensure familiarity with the surrounding environment. They will undertake a range of tasks including:
  - Maintaining access to local streets to minimise the potential for spectators to park in the streets adjacent to the Stadium. They will maintain access for local residents and ensure adequate road space for emergency services. Stewards will work closely with PSNI to control vehicular access to local streets during major events following a protocol that will be agreed in advance with residents;
  - Support the traffic management proposals at key locations such as Kennedy Way and Finaghy Road North;
  - Provide guidance to spectators and assist PSNI directing traffic in accordance with the agreed traffic management plan;
  - Managing vehicular accesses into the Stadium to assist teams and officials;
  - Managing and controlling any car parks used by spectators including at Boucher Road
    playing fields. They will ensure the safe and efficient use of the car parks and will remain in
    place throughout the duration of the events; and
  - Finally it is anticipated that a number of Stewards will be available in the general environs of the Stadium to provide information and support to spectators visiting the Stadium to ensure they approach the Stadium from an appropriate direction.
- 6.11. These stewards will either utilise sustainable travel modes to access the stadium to take up their posts or alternatively will park at local GAA clubs and will travel to the stadium via minibus. They will receive suitable training to ensure they can satisfactorily execute their required duties and to ensure they meet all health and safety requirements. The general principles of their duties have been established through discussion with the PSNI.

#### **Traffic Control**

- 6.12. Discussions with Dfl Roads and the PSNI have indicated that major events would benefit from traffic activity being monitored and controlled from the Traffic Information and Control Centre (TICC) in the Harbour Estate. This Dfl Roads facility has a network of observation cameras and computer linked traffic signals enabling problems and incidents to be controlled remotely thus mitigating any resultant congestion.
- 6.13. The GAA will liaise with DfI Roads and the PSNI to ensure that the TICC is available for major events and that the camera coverage is sufficient to comprehensively cover the area of influence for the Stadium. Additional cameras may be required.

#### **Emergency Services**

6.14. Maintaining access to the local area for emergency services will be an important consideration for the Event Management Group. Likewise specific arrangements will be put in place to ensure access to the Stadium is maintained also. Significant discussion has taken place with the emergency services through the Safety Technical Group to ensure the blue light requirements can be accommodate within the event plans.

- 6.15. The Travel Plan Coordinator will liaise closely with the local community, particularly those residents living in close proximity to the stadium, to ensure that specific requirements such as medical or carer visits are facilitated and incorporated into event plans.
- 6.16. Access will be maintained via the Andersonstown Road and into the stadium via the carpark access and service accesses. Routes will be kept clear with Stewards working with emergency services in key residential areas and traffic routes. Initial discussions have been held with the PSNI to identify preliminary proposals for maintaining the necessary access routes. Likewise workshops have been held with all relevant stakeholders (including PSNI) to review safety measures and access routes for emergency services in the event of a major stadium evacuation.

#### **Contingency Plans**

- 6.17. The Emergency Services will have a Safety Plan in place setting out key procedures covering a range of scenarios for the safe operation of the Stadium and for dealing with incidents outside of the stadium during an event. The TPC will ensure that the Event Management Plan will have a number of contingency options in place to deal with unforeseen eventualities.
- 6.18. Any interruption to the operation of a transport node, any obstacle to the use of designated pedestrian routes, an unplanned disruptive event or an emergency situation, the TPC will take action to manage pedestrian and traffic flows via an alternative route. Communication and securing of these routes by:
  - Radio link to traffic stewards;
  - · Radio Link to Emergency Services;
  - VMS to inform public; and
  - Management of park and ride nodes and coaches.

#### **First Aid**

- 6.19. Casement Park will have a comprehensive medical plan in place for events held at the stadium. These include dedicated first aid treatment areas and, in the case of major events, the presence of ambulances within the stadium to ensure speedy transfer to hospital for those sick or injured who require such treatment.
- 6.20. For major events further medical cover will also be provided on-site through one of the volunteer first aid organisations. Three doctors will also be in place and the ambulance service will have a representative in the Stadium Control Room.

## 7. Summary

- 7.1. This document presents the Event Management Plan for the redeveloped Casement Park Stadium. The Plan sets out:
  - The range of events that the Stadium is likely to accommodate;
  - The actions required to ensure the satisfactory delivery of traffic and transport initiatives to facilitate travel to and from the stadium;
  - The roles and responsibilities for those involved in undertaking these actions.
- 7.2. This EMP provides high level information with regards to:
  - The Casement Park transport strategy
  - The Casement Park transport objectives
  - The transport toolkit of travel options
  - Forecast range of events anticipated at the Stadium
  - Identification the members of the Event Management Group
  - The roles and responsibilities of the Event Management Group
- 7.3. It also defines a process for the specific stages of Event Management which are:
  - Stage 1 Pre-Event Planning
  - Stage 2 Prior to Commencement of Event
  - Stage 3 During the Event
  - Stage 4 Post Event
- 7.4. Further information is provided in terms of:
  - Traffic Management
  - Signage and Wayfinding
  - Event Stewards
  - Traffic Control
  - Emergency Services
  - Contingency Plans
  - First Aid
- 7.5. This EMP is a live document and provides a framework for developing the detailed Event Management Plans for each of the specific events to held at the Casement Park Stadium. These will be prepared and ratified by the Event Management Group who will continuously seek to refine and improve travel proposals for the stadium, reflecting lessons learnt through the travel plan monitoring process. The GAA has extensive experience of preparing Event Management Plans for major events such as those held at Croke Park. This experience has enabled them to refine their plans in response to changing circumstances and issues to ensure events are run efficiently and with minimal disruption.
- 7.6. Whilst this document has been prepared primarily to support larger scale events at Casement Park Stadium, the EMP may be used to identify specific measures from the transport toolkit to support smaller scale events- flexibility is therefore required in the application of the EMP.

# Appendices

# Appendix A. BCC Framework EMP

### XX ORGANISATION NAME HERE XX

### **Event Management Plan and Guidance Notes**

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<b>Event Location</b>	
Event Date	
Completed by	
Document last updated	

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#### 1. Introduction

The purpose of this document is to provide broad guidance notes for event organisers planning to hold an event within Wychavon. The document also provides sections that should be completed to help you develop a detailed EMP (Event Management Plan). It is recommended that you save a new version of the document and complete all sections in blue; after all sections have been addressed you will have an EMP for your event. Remember to delete all the guidance text once you have completed the template.

#### 2. Event management

#### 2.1. Pre Planning

The success of any event is always dependant upon adequate pre planning and it is essential that you allow enough lead-time to ensure that your event is a success. By addressing the why, what, where, when and who early in your planning process, it will help you to make informed decisions during the event planning process.

- ➤ Why it really is worth asking this question at the very beginning, sometimes you may find that the answer is not immediately obvious. By addressing the why it will help your organising committee establish the core values of your event. Establishing the core values will help you design your event and develop the 'who' and therefore 'what' elements you should include as part of your event programme.
- ➤ What you need to decide what it is that you will present at your event. Your core values will provide direction here. Knowing who your target audience is will help you identify what elements should be at your event. Try to put yourself in the shoes of someone from your target audience, what are there interests, what will attract and excite them at your event.
- ➤ Where some things that should be considered when deciding on your event venue include: site area, access, community impact, transport, car parking, ground conditions and existing facilities such as toilets. It is also worth considering your venue in terms of your target audience, is the location accessible to your main target audience?
- When consider your event date in terms of some of the following: other events, day of the week, do your opening times suit your audience and the likely weather conditions at that time of the year.
- ➤ Who this is one of the most important points to consider in your pre planning process. Identifying the 'who' will come from your 'why' and the identification of the core values. Your 'who' may also mean you need to give special consideration for facilities such as young children, teenagers, the elderly or disabled.

#### 2.2. Event overview

Provide a paragraph(s) here that provides an executive	summary of the event.

#### 2.3. Key event management contacts

Populate the following table with the names, roles, responsibilities and contact details of the key people involved in organising your event.

Any event should always have one person who is ultimately responsible for all aspects of the event. Depending on the nature and scale of the event a number of other people will have key tasks and responsibilities allocated to them, but will report to the event manager.

Name	Role	Responsibility	Contact (Mbl Pref) & radio channel if radio allocated
		A 1	
	T FEEL AL		

#### 2.4. Key event contacts - other

Populate the below table with all the other key contacts for your event.

You as the event organiser should start collating the details of all people that will have some involvement with your event. This could be event suppliers, stallholders, emergency contacts, council contacts etc. While it is not necessary that we (council events team) have this list it is important that you create comprehensive list. This helps with your event planning and event management on the day. There is nothing worse than the main stage act not showing up on time and you don't know how to contact them!

Organisation	Contact	Service	Contact details	Notes
	Aut	horities (fire, police	e, first aid etc)	
Organisation	Contact	Service	Contact details	Notes
		Artists / Enterta	inment	
Organisation	Contact	Service	Contact details	Notes

#### 2.5. Staffing

Over and above the key event management contacts you have documented under section 2.3 please list here the other staff that will be required to deliver your event.

It is important that you think carefully about your event and the level of staffing that will be required. It is easy to underestimate how many staff will be required to plan and successfully run your event. Following an event design process and completing a risk assessment will help to ensure that you allocate adequate staff to the event, thus ensuring it is effectively managed and is safe for the public and your staff.

#### 2.6. Organisational matrix

#### Create a simple organisational matrix below.

For smaller and community based events an organisational matrix should still be developed. It helps everyone understand the management structure and who is responsible for what. It is also an essential element in your emergency response planning. If an incident occurs it is crucial that your staff, the public or emergency services know the chain of command. The below example is a very simple structure, you should highlight the levels of command and the protocols for communication up and down the hierarchy.

	Poli	ice / Emergency serv	rices	
		Event manager		
Security manager	Safety manager	Production manager	Artist manager	Volunteer manager
Security staff		Production staff	Stage manager	Volunteers
Stewards		Crew	Stage crew	

#### 2.7. Programme & production schedule

#### Please populate the below production schedules.

It's important that you produce and document an event day programme; this not only helps your event management on the day but also allows you to promote your programme to your audience prior and during the event.

A production schedule is also an essential element in successful event management, it ensures tasks are done on time and not forgotten, with so much to think about it is easy to forget things if you don't document each and every task. Regardless of the scale of the event you should document what needs to be done prior, during and after the event to ensure all tasks are carried out in a timely manner. A simple production schedule that can be used is provided below with an example in each.

Date	Task	Start	Finish	Resources/	Notes	In Hand	Complete
	1,100			who			
20/06/2009	Pick-up event signage from sign writer	10am	12 noon	Van + Bill & Ben	Take cheque for payment	X Van booked	
	Pr	oduction	Schedule X	XXXXX even	t – event da	у	
Task		Start	Finish	Resources/ who	Notes	In Hand	Complete
Stall holders arrive on site		7am	9am	Stalls coordinator - Sam	All vehicles off site by 9.30 and no further vehicle movements	X stalls coordinator briefed	
	Pro	oduction	Schedule X	XXXXX even	t – post ever	nt	
Date	Task	Start	Finish	Resources/ who	Notes	In Hand	Complete
25/06/2009	Return generator	9am	10am	Van + Tom	Make sure cables go back	x	a PC AFF

#### 2.8. Run sheet

#### You can use the below table as a template to develop a run sheet for your event.

A run sheet is a useful tool when your event has multiply activities occurring across the day at different locations within the event site. For example you may have a stage, arena area and walkabout entertainment. Therefore it's important you programme all the activities in a sensible and logical manner to make the event flow for your audience. For example you could programme an arena act to start shortly after a stage act has finished, this gives time for a stage changeover without a total absence of entertainment to keep your audience entertained. Run sheets can be as detailed as seconds for a stage production, however for smaller outdoor events increments of between 5 and 15 minutes usually works well. The LBH events team can provide further assistance in regards to run sheets if required. An example of a basic run sheet is provided below.

Please note that often a separate stage run sheet should be developed that is in minute increments, this helps to ensure a professional and seamless stage programme is presented.

	Stage and arena programme event					
Times						
			.1			

#### 3. Health and safety

#### 3.1. Your responsibility for health and safety at your event

The Health and Safety at Work Act 1974 <a href="http://www.hse.gov.uk/legislation/hswa.htm">http://www.hse.gov.uk/legislation/hswa.htm</a> is the primary piece of legislation that covers health and safety at work. Even if you are a community organisation with no employees it is still your responsibility to ensure that your event and any contractors are operating legally and safely. To this, it is essential that you address the following headings to ensure that you have taken all steps that is reasonably practical to ensure your event is safe and complies with all health and safety law and guidelines.

#### 3.2. Risk assessments and management

Please provide a copy of your completed risk assessment using the Wychavon District Council template.

Will be undertaken when all partners are fully engaged

You can also refer to the HSE (Health and Safety Executive) 5 Steps to Successful Risk Assessment http://www.hse.gov.uk/risk/fivesteps.htm

#### 3.3. Risk assessments - other contractors

Please list here all other contractors associated with your event that you will need to collect copies of their risk assessments.

#### 3.4. Security

Most events, although not all, will require some professional security. The main purpose of security and stewarding is crowd control and it will be your risk assessment that will identify what your security requirements will be. When assessing the security needs of your event give consideration to the following; venue location, date, operating times, target demographic, planned attendance numbers, fenced or open site etc.

#### Document your security plan here.

Security at events must be SIA (Security Industry Authority) registered. More information is available at <a href="http://www.sia.homeoffice.gov.uk/Pages/home.aspx">http://www.sia.homeoffice.gov.uk/Pages/home.aspx</a>

More information on security at outdoor events is available in the HSE Event Safety Guide Chapter 6 Crowd Management – Page 51

#### 3.5. Stewarding

In addition to your own organisations staffing requirements you will also need to consider stewarding requirements.

#### Document your stewarding plan here.

Some key points to consider when developing your plan are:

- > Your risk assessment will help you identify your requirements
- Stewards require training and briefings to ensure they are fully aware of their duties and responsibilities
- You must ensure that you develop a communications plan for all staff, including stewards as they need to understand how they can cascade information or report incidents during the event
- > Give consideration to; venue location, date, operating times, target demographic, planned attendance numbers, fenced or open site etc

#### 3.6. Emergency procedures

#### Please document here what emergency procedures you will have in place for your event.

Once again your risk assessment should help you document your procedures. Think about what you will do if a fire occurs, where on the site will you evacuate people? How will you communicate this instruction to your audience? Who will take responsibility for these decisions? What systems do you have in place to contact emergency services?

It is important that you document your procedures and communicate this with all your event staff, contractors and volunteers, as well as making the emergency services aware of your event. Emergency procedures will always include definitions, i.e. when does an incident become major and therefore the management of the incident is handed over to the police.

Further guidance can also be obtained from the HSE Event Safety Guide page 31 Chapter 4 – Major Incident Planning

#### 3.7. First aid / medical cover

Please document here what first aid and or medical cover you will have at your event.

The HSE (Health and Safety Executive) Event Safety Guide provides a template that helps you establish your first aid, medical and ambulance requirements.

#### 3.8. Electricity

If you are including electrical supply as part of your event please document the details here.

The electricity supply is a permanent supply installed specifically for events

Temporary electrical installations are subject to the same standards and regulations as permanent electrical installations and must comply with the general requirements of the Electricity at Work Regulations 1989. Any event that has electrical supply included must have a competent electrician sign-off the installation prior to the event starting. Further information on electrical installations for events in Hackney green spaces is available upon request or refer to the HSE website for detailed information on electrical safety <a href="http://www.hse.gov.uk/electricity/index.htm">http://www.hse.gov.uk/electricity/index.htm</a>

#### 3.9. Fire safety at your event

You must address the area of fire safety for your event. As stated under 3.2 Risk Assessments and Management you need to include the risk of fire in your event risk assessment.

Please confirm here that you have addressed the fire risk in your event risk assessment. Also document how you have addressed the key areas of the fire risk assessment process highlighted below:

- > Identify the fire hazards, i.e. sources of ignition, fuel and oxygen
- > Identify people at risk within and surrounding your site and those at highest risk
- > Evaluate the risk of a fire occurring and evaluate the risk to people should a fire occur
- > Remove or reduce fire hazards and remove or reduce the risks to people
- Consider the following: detection and warning, fire fighting, escape routes, signs and notices, lighting, maintenance
- > Recording significant findings and action taken
- Prepare and emergency plan
- Inform and instruct relevant people, provide training
- Keep assessment under review and revise where necessary

Useful resources for fire safety planning include:

http://www.communities.gov.uk/publications/fire/firesafetyassessment

Fire Safety Risk Assessment – open air events and venues (downloadable from above website)

Guide to Fire Precautions in Existing Places of Entertainment and Like Premises - Home

Office – Chapter 13 page 136 'Special Provisions for Temporary Structures and places of Entertainment which are under cover in otherwise open air situations'

#### 3.10. Fun fairs and inflatable play equipment

If you plan to have bouncy castles, rides or a fun fair at your event you must carry out a number of checks and collect a range of documentation for their safe usage

Please include here any inflatable play equipment you intend to have at your event.

#### None will be used

Points you will need to address before approval is granted for any piece of inflatable play equipment are:

- ➤ Is the operator conforming to the PIPA Scheme?
- > Have they carried out the daily checks on the equipment as required by EIS7
- > When was the equipment last fully inspected?
- Will you get full instructions on its SAFE operation?
- Has the inflatable a PIPA tag?
- Do you have a copy of the current PIPA test certificate for this equipment
- If it is set it up with the blower unit at 1.2 metres distance will it still fit on my site?
- Is the equipment clearly marked as to its limitations of use (max. user height etc.)?
- Are you a member of a relevant association (AIMODS, NAIH or BIHA)? (Check this against the relevant web site listing (See Participating Organisations)
- Do they have £5 million Public Liability Insurance?

Further guidance on the British Standards and law relating to inflatable play equipment is available on the PIPA Inflatable Play Inspection Scheme website <a href="http://www.pipa.org.uk/index.asp">http://www.pipa.org.uk/index.asp</a>

Please include here any rides or fun fairs you intend to have at your event.

Points you will need to address before approval is granted for any ride or fun fair are:

- Any stand-alone ride or rides that are part of a fun fair must be part of the ADIPS (Amusement Device Inspection Procedures Scheme) scheme
- The operator must provide you with a copy of their In Service Annual Inspection papers and copy of these must be provided to the Events Team
- ➤ The operator must also confirm in writing that that adhere and operate under the HSG175 Fairgrounds and Amusement Parks – Guidance on Safe Practice

Further information is available on the HSE website in regards to the ADIPS scheme at <a href="http://www.hse.gov.uk/pubns/etis8.htm">http://www.hse.gov.uk/pubns/etis8.htm</a>

HSG175 Fairgrounds and Amusement Parks – Guidance on Safe Practice document may provide useful information

#### 3.11. Temporary demountable structures

The use of temporary demountable structures at events is an area that is broad and complex. For a small event it may simply be some market stalls and a marquee. Larger events and festival may include stages, grandstands, lighting towers, gantries, site offices etc. Depending on the scale and types of structure, different authorities will be required to be involved in the approval process. If structures are planned to be in place for extended periods of time then planning permissions may be required. Larger temporary constructions would require independent engineers to sign-off structures before they can be used. So you can see that this is an area that requires careful consideration by the local authority prior to approval.

Please provide a detailed list of all temporary structures you plan to bring onto your event site. Include what procedures you will follow to ensure all structures are supplied by a competent contractor.

- All suppliers will need to supply you with a copy of their public liability and employee insurance certificates
- All suppliers will need to provide you with relevant risk assessments and method statements relating to the product they are supplying for your event
- Suppliers will provide a signed hand over inspection once the structure is completed to say that it is safe and ready fro use
- You need to consider all other health and safety aspects relating to any temporary structure

#### 3.12. Animals at Events

The Event Organiser shall furthermore at all times abide by the obligations and the duty of care imposed on him by the Animal Welfare Act 2006.

Please provide a detailed list of all animals you plan to bring onto your event site. Include copies of all relevant licences / registration documentations for each animal.

Please refer to the Terms and Conditions section 6.13 for the information regarding animals at events

#### 4. Communications

The importance of communications when planning and delivering an event is paramount. You need to consider three main areas of communication when developing your event.

- Communicating with your planning team pre event to ensure all people are aware of all what is being proposed. It is also essential that you communicate your event plans to the residents and businesses in the surrounding area, the earlier the better.
- Communications on the day of the event, ensuring that there is a clear communications plan in place and that all stakeholders are familiar with the plan. You also need to make sure that you have the practical tools to make the communication plan work on the day, this could include radios, mobile phones, runners (staff to run errands and messages) and a public address system.

 Audience communication needs to be considered to make the visitor experience enjoyable and seamless. Elements here could include flyers, site plans, signage, public address system, stage schedules, MC's and information points.

#### 4.1. Event communications - Surrounding residents

Document here how you are going to communicate your event plans to surrounding residents and businesses

Co-ordinated Countywide media campaign supplemented by local posters, letters to businesses

#### 4.2. Event day communications - Audience

Document here what plans you have in place for communication with your audience on the day, take note of point 3 above.

Use of the PA system in Victoria Square

More information on event communication can be found in the HSE Event Safety Guide Chapter 5 Communication – page 42

#### 4.3. Event day communications - Internal

Document here what plans you have in place for your event day communication for event staff and emergency services, both on site and off site.

Key points to consider when developing your plan are:

- Ensure that under 2.3 Key Event Management Contact you list phone contact details and radio channel details if radios are being used
- Ensure that via your organisation matrix (2.6) all people working on your event understand the chain of command and therefore who they will contact should they need to report an incident or cascade information
- Your communications plan needs to be developed taking into consider the organisational matrix and the emergency response plan

More information on event communication can be found in the HSE Event Safety Guide Chapter 5 Communication – page 42

#### 5. Lost children

Please document here what your lost children's policy and procedures are.

You must ensure that you develop a lost children's policy and make all event staff and volunteers familiar with the procedures and policy. Some important points to consider when developing your policy are:

> Identify arrangements for the 'safe' care of children until such time that they can be reunited with their parent/s or guardian

- > There should be a clearly advertised point for information on lost children
- Lost children should never be left in the care of a sole adult, always ensure that there are at least two adults that have the appropriate CRB (Criminal Records Bureau) checks in place. More information on CRB can be found <a href="http://www.crb.homeoffice.gov.uk/">http://www.crb.homeoffice.gov.uk/</a>
- If a lost child is found and reported to one of the event staff a message should be communicated to all event staff as per the communication plan (radio, phone, in person to event control point) that a 'code word' at 'location'. Two staff should then remain with the child at this point for a period of 10 minutes to allow for a possible quick reunification.
- If after 10 minutes there has been no reunification then the child should be taken to the designated lost children's point by two members of staff. If possible this point should be adjacent to your event control point or the first aid/medical area.
- > All incidents need be logged, ensuring all details are recorded.
- The CRB checked staff should try to ascertain a description of the child's guardian, their name, mobile number if known and a description.
- The child and the parent/s guardian should not be reunited until a match has been established. To this if a parent comes to the lost children's point claiming they have a lost child they must provide a signature and identification along with a description of their child, this could include age, clothing, hair colour, height etc.
- If there is any reluctance from the child to go with the adult then you should inform the police.
- Once a lost child incident has been resolved you must inform all staff that the 'code' has been resolved. Complete the report and log.

Further information on lost children and general welfare of children at events is available from the HSE Event Safety Guide – Chapter 22 page 144.

#### 6. Licensing

#### 6.1. Premises and Liquor Licensing

If your event is including any licensable activity please provide details here.

> Liquor Licensing

#### 7. Insurance

You must also ensure that any contractors that you are engaging also hold public liability insurance and any other appropriate insurance, i.e. product liability, employee insurance.

Please confirm that you hold public liability insurance to the minimum value of £5 million and that a copy of the policy has been forwarded to the Events Team.

You will also need to ensure that you hold copies of all contractors relevant insurance and that copies of such can be provided to the Events Team upon request

#### 8. Provision of food

Document details here of any catering and or provision of food you plan to provide at your event. Please note that all details of any catering concessions should be listed under 2.4 Key Event Contacts

#### 9. Site considerations

#### 9.1. Site Plan

Please include a copy of you site plan within this document or as separate attachment.

A site plan must be submitted for each and every event. As this template has been designed to assist smaller event organisers we do not expect you to supply a site plan of a standard that we would anticipate from a larger professional event organiser, however the more accurate and detailed the plan the better. It will help you execute the site build and production elements of your event.

Your site plan should include the following:

Placement of all temporary structures	All other site infrastructure
Any fencing or barriers	Generator or power sources
Power supply runs (cables)	Entry and exit points
Emergency exits and assembly points	First aid points
Information point	Lost children's point
Vehicle entry points	Any event décor, i.e. flags, banners etc

Be aware that you may want to create two versions of a site plan, one that you would use at the site on the day to provide event participants with information and another version that is purely for your management team. Accurate site plans are very helpful when you are doing the site build as you are able to clearly direct people when they arrive on-site to their correct position. Site plans are also a useful tool in the event design process as you can plan how people will enter the site, how people will interact with the site and how people will move about the site.

\*\*Please note the LBH Events Team can supply PDF files of all the major parks. These can be imported into MS Word and then the Drawing Tools in Word used to plug-in the elements of your event. Our GIS team upon request can also supply CAD files if required. Google Maps is also a tool that can be used to develop a site plan.

#### 9.2. Toilets

You are required to provide adequate toilets facilities for you event attendees, staff and contractors.

Please outline here your planned toilet provisions for your event based on your expected numbers and gender split.

The HSE guidelines for toilets numbers are provided below. More information on Sanitary Facilities at your event can be found in the HSE Event Safety Guide – Chapter 14 page 88.

Be conscious that you will need to provide disabled facilities and separate sanitary facilities for caterers.

	gate opening time of 6 rs or more	a contract of the contract of	gate opening time of less hours duration
Female	Male	Female	Male
1 toilet per 100 females	1 toilet per 500 males + 1 urinal per 150 males	1 toilet per 120 females	1 toilet per 600 males + 1 urinal per 175 males

#### 9.3. Vehicles on site

#### Please outline here what you vehicle policy is for you event site.

Points to consider when developing your vehicles on site policy:

- As part of your emergency planning (and included on your site plan) you should have clearly marked emergency ingress and egress routes. Ideally this should be a sterile route however this may not always be possible and you therefore need a procedure in place for the safe ingress and egress of emergency vehicles.
- > What vehicles will need to access the site for your event?
- What vehicles will need to remain onsite throughout your event and which will be off-site before the event opens?
- Are there any vehicles that will need to move on the site during your event? It is strongly recommended that you avoid the need for this, however if it is needed you should have a rigid procedure in place and ensure that all people involved in your event are fully briefed on the protocol.

#### 9.4. Traffic, transport and parking

Many smaller community events will have limited impact on traffic and parking, however it is still important that you give this consideration when planning your event. Larger events can have significant impacts on local traffic and transport and will require extensive risk assessments and detailed plans dealing specifically with traffic and transport. It is important that through your risk assessment you consider traffic, transport and parking no matter what scale your event is.

#### Outline any traffic, transport or parking plans you have in place for your event.

Points to consider when developing your plans:

- How will your target audience travel to your event?
- Consider the various transport links around the event site, and how these can be promoted to your audience as a way to get to your event.
- Are you proposing any road closures?

#### 10. Environmental considerations

It has never been more important for event organisers to put in place plans to minimise their environmental impact.

#### 10.1. Recycling

It is essential that your event has a recycling plan in place and that it is carried out. For small community events this could be as simple as labelling some bins to encourage people to separate their waste into a range of categories and then making sure that these are taken to the council provided recycling bins located around the borough.

Larger events will need to demonstrate that they have a sound recycling strategy in place or are employing a professional recycling organisational to manage recycling on the day.

#### Document your recycling plans for your event here

Points for consideration:

- Make sure your concessions and food suppliers have appropriate policies and procedures in place in regards to providing biodegradable containers and systems for the disposal of dirty water, cooking oil etc
- Think through how you will encourage people to place the appropriate waste into the correct receptacle. Contaminated recyclable materials could mean that the materials need to be sent to landfill
- > How will you keep the site clear of waste? Will this be the remit of stewards or volunteers?

#### 10.2. Noise & Clean Neighbourhood and Environment Act (NI) 2011

Please document what elements of your event have the potential to cause noise nuisance and what plans you have in place to mitigate this.

Points to consider:

- > Selection of location for your event
- Larger events that have a music stage should always employ a professional sound engineer
- Residents should be provided with a event day contact from your organisation that can be contacted on the day should they wish to raise a noise complaint
- Resident's Notification letter to be drafted and agreed with Belfast City Council Building Control Service

#### 10.3. Surface protection, trees and other site or street furniture

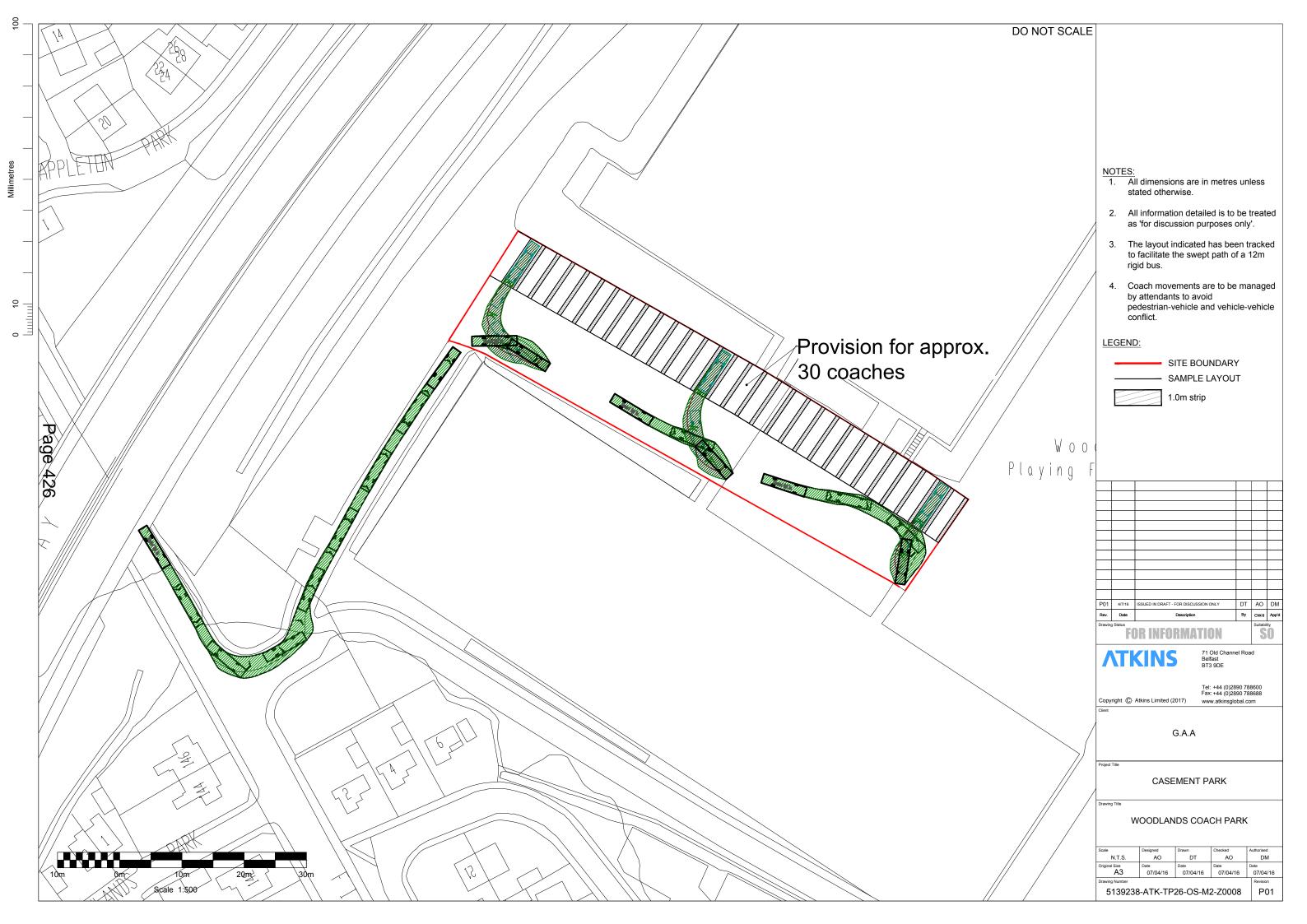
If your event requires a large amount of equipment to come onto the site you may need to consider installing track way to protect the ground. The Terms and Conditions outline your obligations in relation to the sighting of equipment around site furniture or the base of trees.

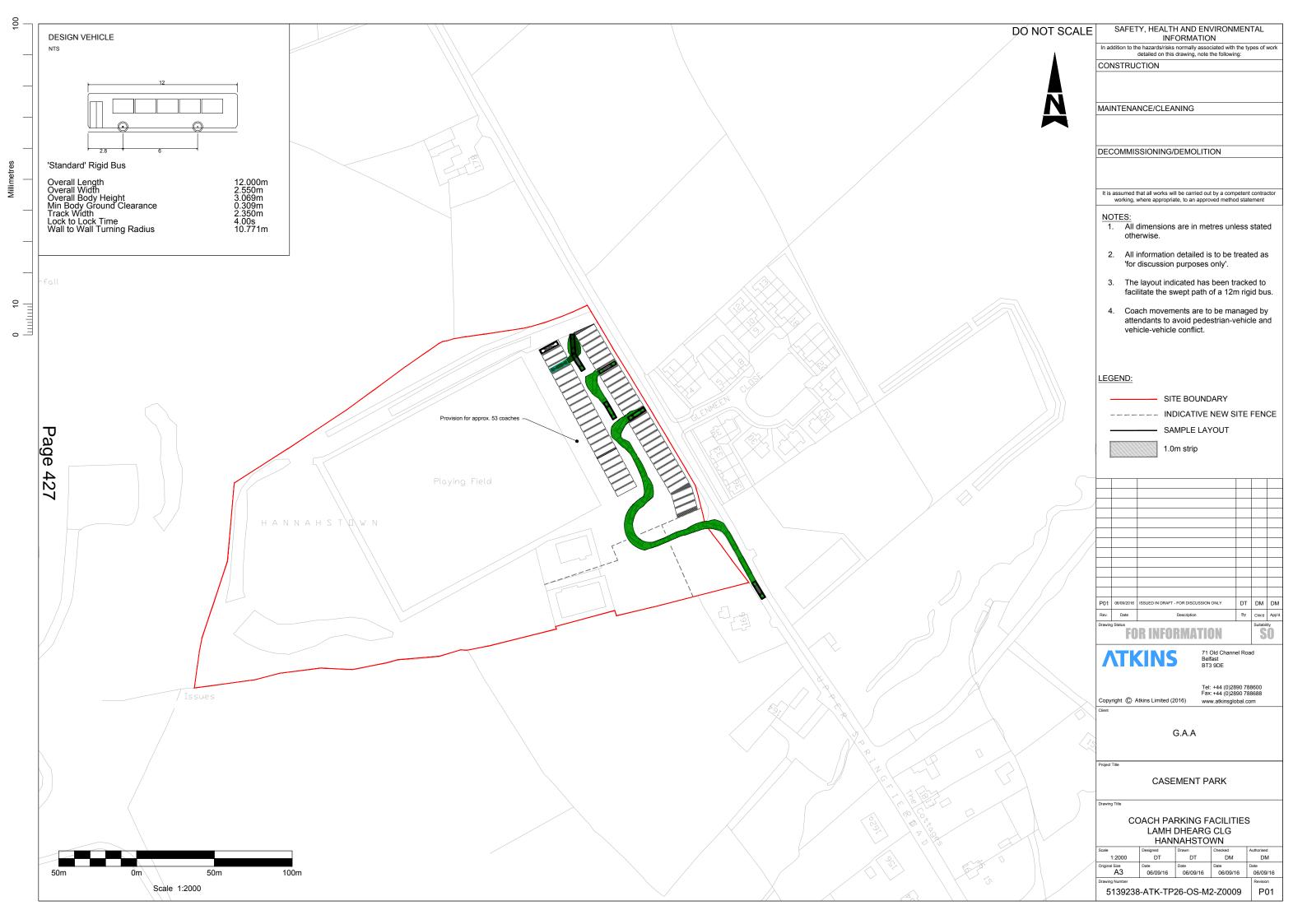
Tree root compaction is a big issue and can cause the premature death of trees due to compaction of soil around roots, restricting their ability to absorb oxygen from the soil.

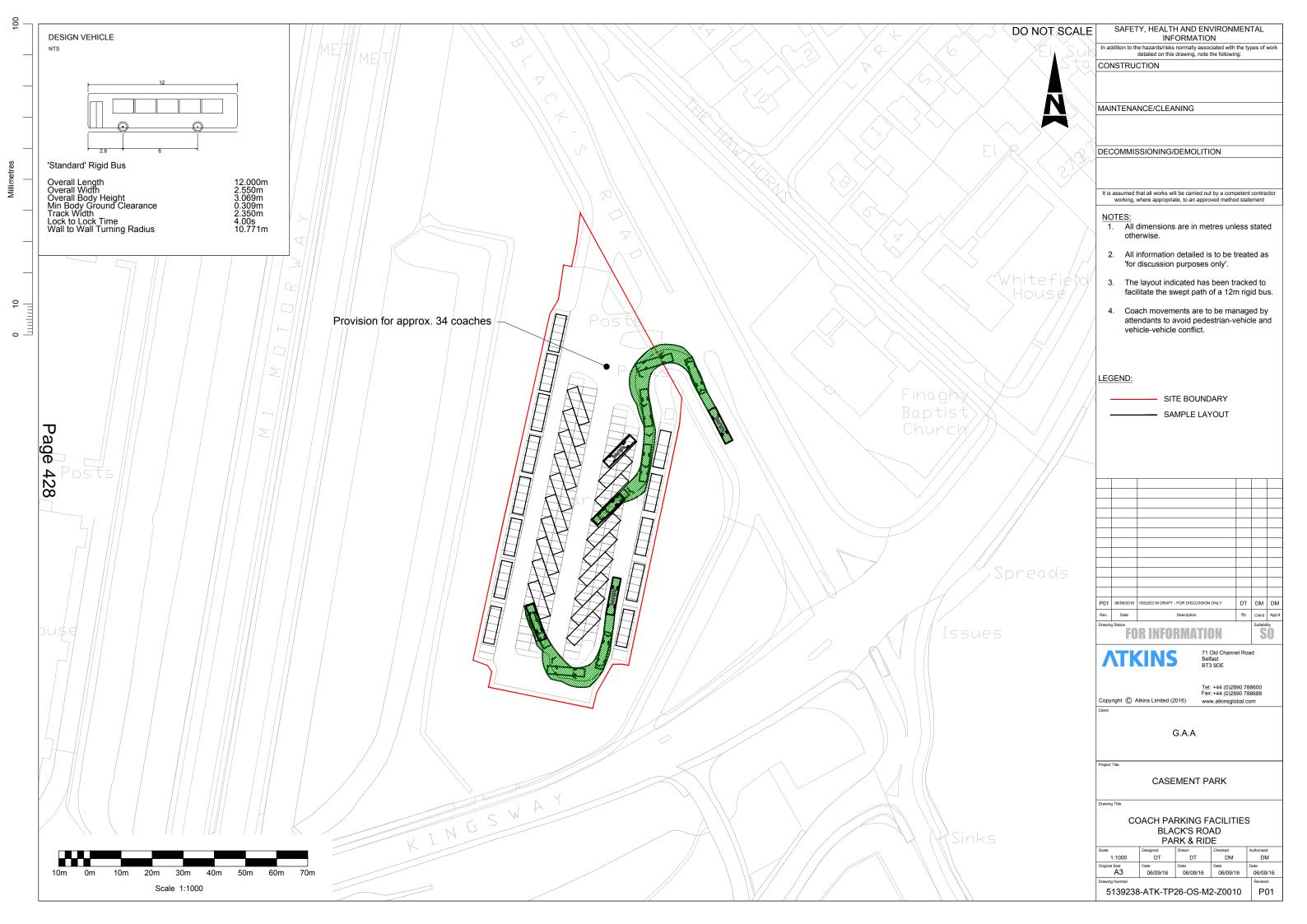
Please document here your plans for minimising damage to the ground and trees.

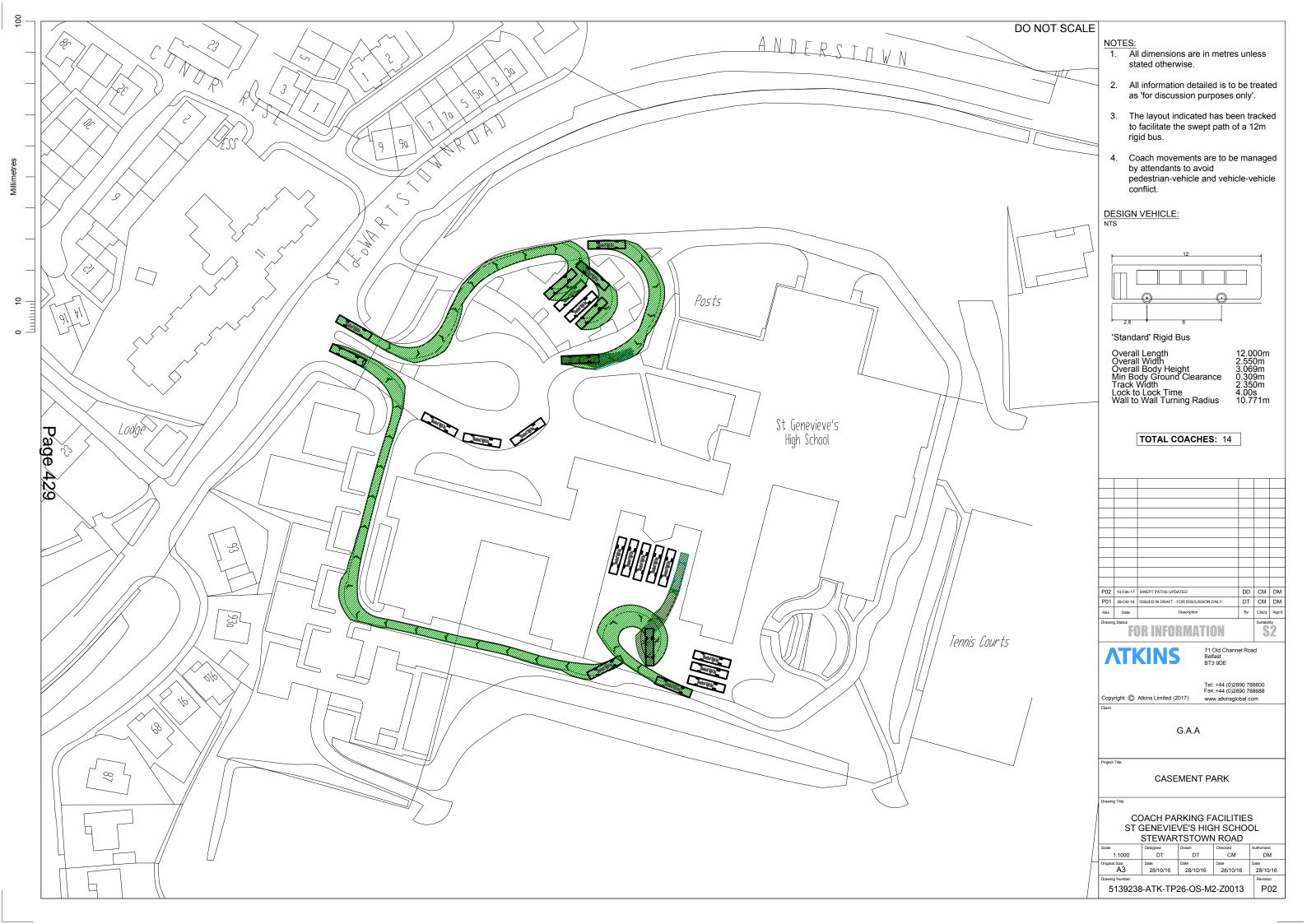
Please refer to the Terms and Conditions section 6.3 for the information regarding sighting of equipment around trees

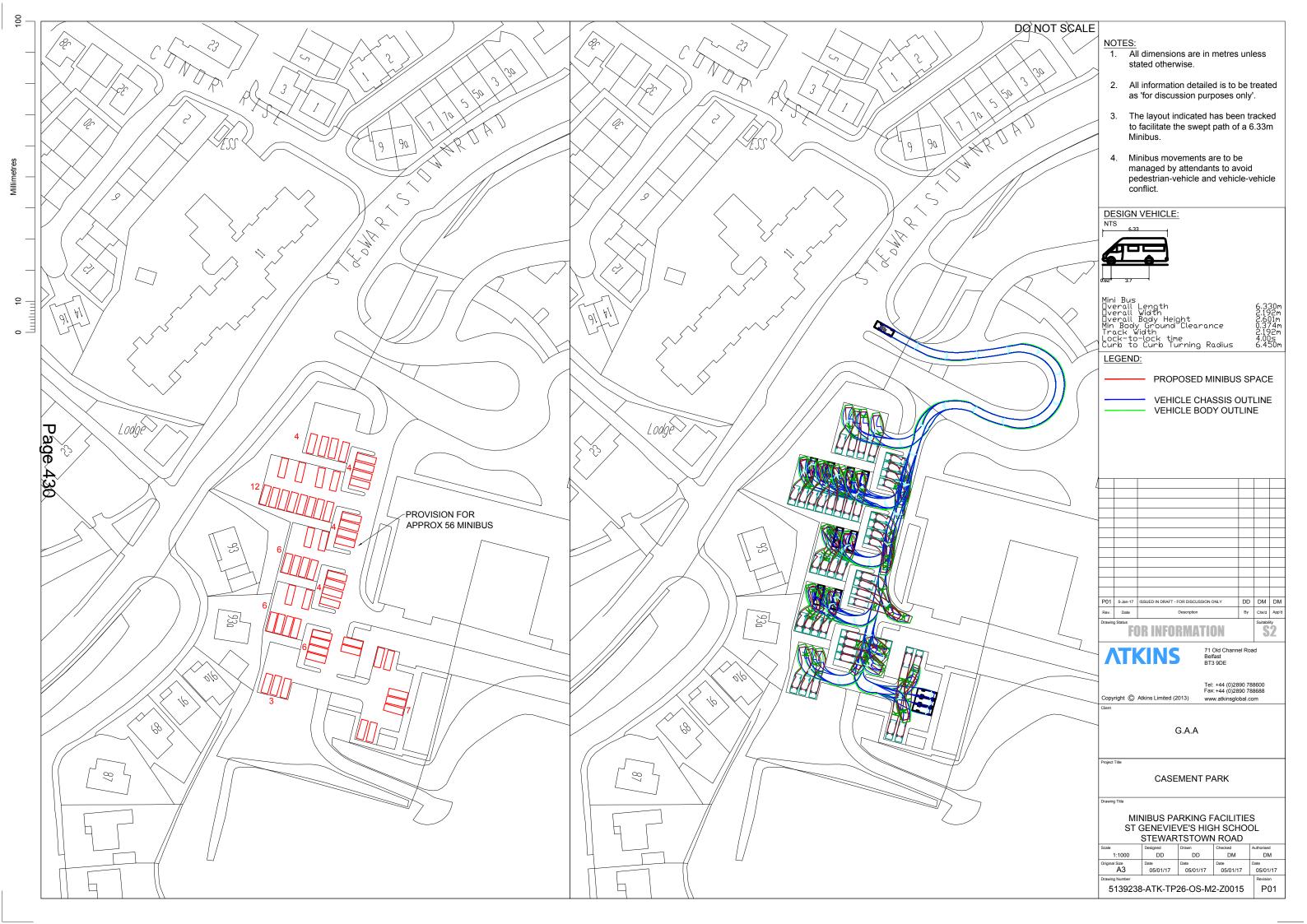
# Appendix B. Coach Drop Off/ Pick Up and Layover areas

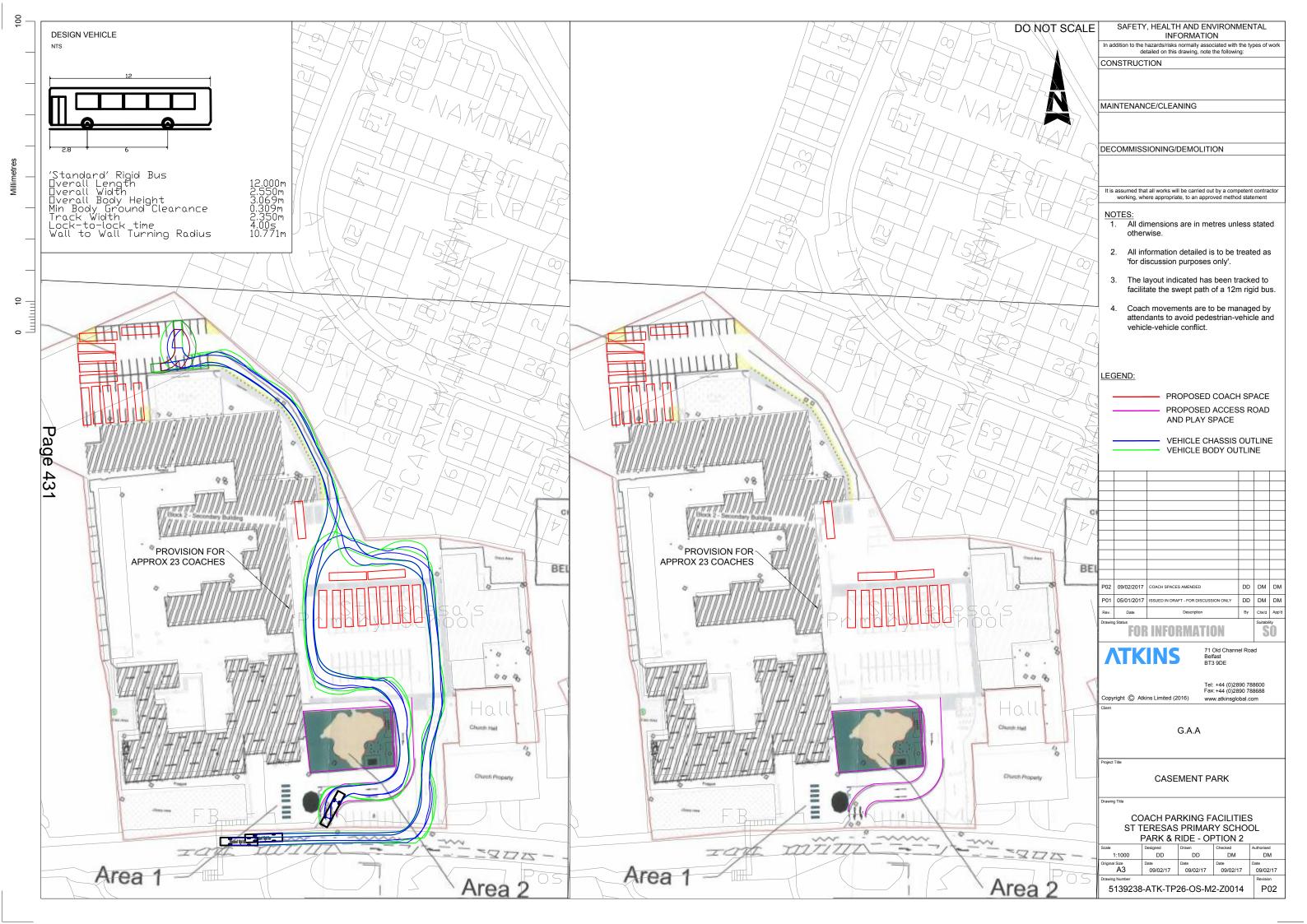












# Appendix C. Framework Communications Strategy





### **Framework Communications Strategy for Events at Casement Park**

Stakeholder Groups	Event confirmation	The Week leading up to an event	Post-Event Activation
Spectators & wider public	What: Notifications sent to all ticket purchases setting out event day travel logistics including public transport, park and ride locations, roads update etc.	What: Text, email and social media notifications transport update, including public transport.	What: Thanks to residents, community & spectators for their support and co-operation.
	When: 2 weeks prior to event.	When: 1 week prior to game.	When: The day after the event.
Page 433	<ul> <li>Channels used</li> <li>Email to ticket purchasers for inclusion in customer engagement.</li> <li>Advert placed within regional papers (2 weeks prior).</li> <li>GAA websites (Ulster, Casement Park &amp; individual Ulster Counties) &amp; all relevant partners.</li> <li>Social media channels (Twitter and Facebook).</li> </ul>	<ul> <li>National and regional         <ul> <li>(beginning of week) press release to all broadcast and digital outlets including all travel, road and park-and-ride locations and roads update.</li> <li>Media updates as necessary on day of event (traffic and travel).</li> </ul> </li> <li>Content adapted for social media messages to include Twitter, Facebook, SMS and email.</li> </ul>	GAA website and social media channels including participating Counties.





		<ul> <li>Updated details reviewed across all GAA and associated partner website &amp; digital channels.</li> </ul>	
Local Community	What: Robust engagement with local community.  Messaging to inform needs of:	What: Engagement as per requirements of Event Management Group.	What: Thanks to residents, community & spectators for their support and co-operation.
Page 434	<ul> <li>Local residents</li> <li>Wider community</li> <li>West Belfast Community</li> <li>Groups</li> </ul>	When: As agreed with Event Management Group. Channels used:	GAA Communications team to receive and record individual's comments and issues.
	<ul> <li>West Belfast Business         Groups</li> <li>Other targeted         stakeholders</li> </ul>	<ul> <li>Press release with focus on Andersonstown News and Irish news. Content repurposed across all digital &amp; SM channels.</li> </ul>	When: As agreed with Event Management Group.  Channels used: Letters, email, text, digital, web, social media &
	When: As per requirement of Event Management Group.  Channels used:	<ul> <li>Disseminated across Ezines, letters, emails, text, digital, web, social media &amp; posters used across all messaging.</li> </ul>	posters used across all messaging.
	Advert placed within regional papers (2 weeks prior) including     Andersonstown News	<ul> <li>Variable message signs as agreed with Event Management Group (to include traffic updates).</li> </ul>	





•	National and regional
	press release focus on
	Andersonstown News and
	Irish News re
	fixture/match details.
	Content repurposed
	across all digital & social
	media channels.

Disseminated across
 Ezines, letters, emails,
 text, digital, web, social
 media & posters used
 across all messaging.

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## Agenda Item 8a

By virtue of paragraph(s) 1, 2 of Part 1 of Schedule 6 of the Local Government Act (Northern Ireland) 2014.

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## Agenda Item 8b

By virtue of paragraph(s) 3 of Part 1 of Schedule 6 of the Local Government Act (Northern Ireland) 2014.

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